



Memorandum

TO: HONORABLE MAYOR
AND CITY COUNCIL

FROM: Larry Esquivel
Ruben Torres
Jennifer A. Maguire

SUBJECT: SEE BELOW

DATE: November 1, 2013

Approved: _____

Date: 11/1/13

SUBJECT: AUTHORIZATION TO ENTER INTO AN AGREEMENT WITH THE CITY AND COUNTY OF SAN FRANCISCO TO ALLOCATE 2013 URBAN AREAS SECURITY INITIATIVE (UASI) GRANT FUNDS TO THE CITY OF SAN JOSE IN THE TOTAL AMOUNT OF \$983,000 AND ADOPTION OF RELATED APPROPRIATION ORDINANCE AND FUNDING SOURCES RESOLUTION AMENDMENTS IN THE GENERAL FUND

RECOMMENDATION

It is recommended that the City Council approve the following actions:

- (a) Adopt a resolution authorizing the City Manager to execute an Agreement between the City of San José and the City and County of San Francisco, acting as fiscal agent for the Bay Area Urban Areas Security Initiative (UASI), to accept the 2013 UASI grant allocation in the amount of \$983,000, and to negotiate and execute additional amendments and related documents without further Council action.
- (b) Adopt the following Appropriation Ordinance and Funding Sources Resolution Amendments in the General Fund:
 - (1) Establish a City-Wide Expenses appropriation to the Police Department for the Urban Areas Security Initiative Grant- Police 2013 in the amount of \$354,000;
 - (2) Establish a City-Wide Expenses appropriation to the Fire Department for the Urban Areas Security Initiative Grant- Fire 2013 in the amount of \$420,000; and
 - (3) Increase the estimate for Revenue from the Federal Government by \$774,000.

OUTCOME

Participation in the 2013 UASI grant enables the City of San José to continue to prepare for, respond to, and recover from potential incidents of terrorism and other hazards through a regional collaboration of local jurisdictions around the San Francisco Bay Area.

BACKGROUND

In January 2006, the federal Department of Homeland Security announced that the separate Urban Areas Security Initiative cities of Oakland, San Francisco and San José be combined into a single Bay Area UASI region. In addition to the three original cities, UASI currently includes the twelve counties in the Bay Area: Alameda, Contra Costa, Marin, Monterey, Napa, San Benito, Santa Clara, Santa Cruz, San Francisco, San Mateo, Solano, and Sonoma.

The Governor's Office of Emergency Services (Cal OES) approved a governing body called the UASI Approval Authority. The voting members of the UASI Approval Authority currently consist of appointed representatives from the three original cities: Oakland, San Francisco and San José; the three original counties: Alameda, San Francisco, and Santa Clara; and the following counties: Contra Costa, Marin, Monterey, San Mateo, and Sonoma; and as a non-voting member, a Cal OES representative. The City and County of San Francisco acts as the fiscal agent for the UASI grant.

On May 21, 2013, the federal Department of Homeland Security announced the UASI final award allocations for Fiscal Year 2013. The San Francisco Bay Area received a total of \$27,252,169 for the region. As allowed by the grant program, Cal OES retains 17% of this total, reducing the amount the region received to \$22,578,436. The City of San José is being awarded \$983,000 of the region's UASI grant funding. Of this amount, the San José Police Department will receive \$418,000 and the San José Fire Department will receive \$565,000.

Cal OES approved the region's spending plan with the caveat that reimbursements could not be made from the grant until the elected officials from each jurisdiction represented on the UASI Approval Authority approved a governing body resolution. According to Cal OES, a Memorandum of Understanding (MOU), signed by representatives from each of the UASI Approval Authority agencies, will meet this requirement. An MOU was originally signed by the City and four other Bay Area governmental agencies in 2007. The multi-year agreement remained in effect through December 31, 2011. An updated MOU was approved by the City Council on November 8, 2011, (Resolution No. 76043) with a term from December 1, 2011 through December 1, 2013. SJPD will present the updated Governance MOU to the City Council for consideration at the December 3, 2013, City Council meeting.

ANALYSIS

Execution of the Agreement will provide a \$983,000 grant allocation to the City of San José. Funds will be used to support planning activities and equipment purchases. The term of the Agreement is from November 1, 2013 through February 28, 2015. Due to the timeline of the grant, funding will need to be appropriated over two fiscal years: 2013-2014 and 2014-2015. This action will appropriate FY 2013-2014 funding and the remainder will be requested during the 2014-2015 budget process.

	Police Department Reimbursements	2013-2014	2014-2015
A	UASI Planning support	\$80,000	\$54,000
B	Dual band portable radios	\$216,750	\$10,000
C	Unmanned aerial vehicle for hazardous materials investigations	\$8,000	
D	Trailer to tow bomb equipment	\$30,000	
E	Arm upgrade for bomb robot	\$19,250	
	Total for Police Department	\$354,000	\$64,000
	Fire Department / Office of Emergency Services Reimbursements		
F	Planning support for Office of Emergency Services	\$158,000	\$62,000
G	Interoperable Communications Systems Manager	\$117,000	\$83,000
H	GEO Satellite Antenna System	\$145,000	
	Total for Fire Department	\$420,000	\$145,000
	Total City Appropriation by Fiscal Year	\$774,000	\$209,000

The following list provides information on 2013 UASI projects and their estimated portion of the grant funding to the City of San José. These estimates are subject to reallocation and/or change over the course of the grant term. However, the total grant amount to the City is expected to remain the same.

- A. UASI Planning support: Funding provides reimbursement for the salary and benefit costs to extend one existing, temporary UASI Project Planner position to manage multiple UASI funded projects, including the AFR/RMS project and regional interoperability projects. The funding will cover the period of December 1, 2013, through November 30, 2014.
- B. Dual Band Radios: The funding provides for the acquisition of dual band radios for the Police Department that will support the implementation of the 700 MhZ Trunked Radio System build-out. The radios will have one radio band that the Police Department currently uses (UHF) and the band the Department will transition to (700 MhZ) in the future. The purchase would be for new radios as the current radios do not have this capability. This project is in line with the priorities of the Silicon Valley Regional Interoperability Authority (SVRIA). The cost of the radios fluctuates around \$6,000 each.

- C. Unmanned aerial vehicle for hazardous materials investigations (UAV): SJPD's bomb squad will acquire an unmanned aerial vehicle (UAV) which will provide the capability to inspect suspicious packages in areas with limited accessibility or in a confined space.
- D. Trailer to tow bomb equipment: This funding will allow SJPD's Bomb Squad to purchase a twenty-foot trailer. By having a dedicated trailer with the capacity to tow large bomb robots, the Bomb Squad will be able to decrease response time to critical incidents in San José and throughout the Bay Area.
- E. Arm upgrade for bomb robot: SJPD's main robot is fifteen years old. Rather than replace the robot entirely, UASI funding will be used for an arm upgrade, which make use of the latest industry technology with their current robot.
- F. Office of Emergency (OES) Services Planners: OES currently has three planners. The total cost for these positions during the grant period (December 1, 2013, through October 1, 2014) is \$240,000. UASI funding will fund \$220,000 of the salary and benefit costs for three Emergency Services Planners. The General Fund impact will be \$20,000 and will be funded from existing Fire Department appropriations. These positions will be responsible for development of and regular plan updates to include a Dam Failure Plan, Medical Points of Dispensing Plan, and Logistics Points of Distribution Plan among other deliverables as well as other planning activities, and developing, conducting and evaluating disaster simulation exercises and trainings.
- G. Interoperability Project Planner position: Funding provides for personnel services costs for a new, temporary position to serve as the City representative for regional interoperable communication systems efforts. This planner will assist with the planning and implementation of projects benefitting San José and the region and ensuring radio and data interoperability throughout the South Bay Region. Projects include the Silicon Valley Regional Communications System (SVRCS) through the SVRIA, the BayRICS project, and the FirstNet project. The funding will cover the salary and benefits cost for this position for the period of December 1, 2013, through November 30, 2014.
- H. GEO Satellite Antenna System: The City of San José is building a disaster recovery/business continuity environment. This environment includes a Primary Data Center, a Secondary Metropolitan Area Data Center, a collocation facility for critical applications, and the Cloud, which is utilized for critical applications, storage and backups. This project involves the purchase and deployment of two mobile, high-speed GEO satellite antenna systems to serve as emergency connection points to the Disaster Recovery/ Business Continuity applications via the Cloud, remote data center(s) and a collocation center.

EVALUATION AND FOLLOW-UP

The Administration will recommend appropriating the remaining funds from this grant award (\$209,000) for 2014-2015 as part of the 2014-2015 budget process. Staff will monitor the impact of this action and communicate any issues to the City Council through the Public Safety, Finance, and Strategic Support Committee.

PUBLIC OUTREACH/INTEREST

- Criterion 1:** Requires Council action on the use of public funds equal to \$1 million or greater. **(Required: Website Posting)**
- Criterion 2:** Adoption of a new or revised policy that may have implications for public health, safety, quality of life, or financial/economic vitality of the City. **(Required: E-mail and Website Posting)**
- Criterion 3:** Consideration of proposed changes to service delivery, programs, staffing that may have impacts to community services and have been identified by staff, Council or a Community group that requires special outreach. **(Required: E-mail, Website Posting, Community Meetings, Notice in appropriate newspapers)**

This action does not meet any of the criteria; however it will be posted on the City's website for the November 19, 2013 City Council Agenda.

COORDINATION

This memorandum was coordinated with the City Attorney's Office.

FISCAL/POLICY ALIGNMENT

This action is consistent with the following General Budget Principles:

San José must focus on protecting its vital core city services for both the short and long-term and San José must continue to streamline, innovate, and simplify its operations so that the City can deliver services at a higher quality level and with better flexibility.

COST SUMMARY/IMPLICATIONS

According to the terms and conditions of the 2013 UASI grant, the City of San José will be reimbursed by the City and County of San Francisco, the fiscal agent for the Bay Area UASI, for grant-related purchases of equipment, supplies, training, and planning expenditures not to exceed

\$983,000. No matching funds are required for this grant. Any replacement or ongoing maintenance costs associated with projects contained within this Agreement will be absorbed in the Police and Fire Department's existing non-personal appropriation.

CEQA

Not a Project, File No. PP10-066 (g), Grant Agreements and MOUs.

/s/
LARRY ESQUIVEL
Acting Chief of Police

/s/
RUBEN TORRES
Acting Fire Chief

Margaret McCahan for
JENNIFER A. MAGUIRE
Budget Director

I hereby certify that there will be available for appropriation in the General Fund in the Fiscal Year 2013-2014 moneys in excess of those heretofore appropriated wherefrom, said excess being at least \$774,000.

Margaret McCahan for
JENNIFER A. MAGUIRE
Budget Director

For questions please contact Melanie Jimenez, UASI Project Planner, at 408-537-1743 or Rick Cheney, Grants Analyst, at 408-537-1632.