SENT TO COUNCIL ON:

Memorandum

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by City Manager's Office



## TO: HONORABLE MAYOR AND CITY COUNCIL

FROM: Leslye Krutko

## SUBJECT: IMPACT OF FREEZE ON STATE INFRASTRUCTURE FUNDS

**DATE:** December 18, 2008

Approved Date **COUNCIL DISTRICT:** Citywide SNI AREA: All

**INFORMATION** 

## BACKGROUND

Yesterday afternoon, the Housing Department received notice from the State that the Pooled Money Investment Board (PMIB) voted to freeze \$3.8 billion in committed State funding for 1,985 infrastructure projects throughout California. The action was taken due to the State's inability to respond to its anticipated \$40 billion budget shortfall, its related cash shortage, and its immediate inability to issue bonds to fund operations and investments. As we understand, the State would divert available cash to fund crucial public services for as long as possible, including schools, public safety, health care, and other priority services.

As a result, no new infrastructure loan commitments would be made, no increases to existing commitments would be made, and no new disbursements would be made for existing loans. Exceptions would be made for specific projects if the PMIB determines that a funding cutoff would expose the State to unacceptable financial penalties or would prevent the State from paying required loan interest or administrative costs.

Included in the 1,985 projects are 24 commitments to housing projects and programs in San José, totaling just under \$59 million. This funding impacts new construction of multifamily developments, single family soft second mortgage funding, the City's rehabilitation programs, and several projects funded through the Workforce Housing Program. A listing of the impacted projects is attached; Housing Department staff is currently reviewing the projects to determine exact impacts, and will update this listing accordingly.

## ANALYSIS

The City's housing program will be impacted in several ways:

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Multifamily Housing Development-- Multifamily housing projects for which the City and the State have committed funds will encounter delays. Construction may be slowed or halted, conversions to the permanent period financing will be delayed, and total development costs will increase. Developers will likely ask the City to fill resulting funding gaps. As an example, Paseo Senter II, a project developed by Charities Housing and CORE, was expected to close its permanent loan next week. This project, which is already fully occupied, will not be able to convert its permanent financing, resulting in increased interest costs. It is important to note, however, that occupants of Paseo Senter will not be impacted.

If additional funds are directed to address increased interest costs or other unanticipated costs, funding for some projects in the City's affordable housing development pipeline will be unavailable.

- Second Mortgages to First-Time Homebuyers-- The list includes approximately \$7.7 million in State mortgage funding commitments for the City's homeownership programs. Up to 260 home purchases could be adversely impacted by this funding shortage. To the extent possible, the Department would seek to advance funds from its own sources rather than delay home purchase closings for existing loan applicants. As an example, 24 loans for K&B's Monte Vista development on Auzerais are scheduled to close next week, enabling homeowners to move into their new homes in time for the holidays. Because the City has fronted the funds, and is awaiting repayment from the State, these owners will all be able to move in as anticipated. However, those homebuyers who are in the process but are not yet in the position to close their loans are likely to be in limbo pending State action to release funding. Should the City decide to advance additional funds without a clear understanding that the State would provide reimbursement, the City would experience losses due to increased interest charges, which would impact the City's ability to fund affordable housing developments anticipating City commitments.
- <u>Small Projects</u>—Some of the projects impacted were funded by the Workforce Housing Program, which funds a variety of projects. Projects impacted include: the construction of a child care center at the Georgia Travis One-Stop Homeless Prevention Center, the SNI Mobilehome Demonstration Program, and an SNI demonstration project in the Blackford Neighborhood. Additionally, CalHOME funding for the City's Housing Rehabilitation Program is also on the list.
- <u>Reimbursements Owed to the City</u>-- Certain State programs (such as the BEGIN First-Time Homebuyer Program, the CalHOME First-Time Homebuyer and Rehabilitation Program, and the Workforce Housing Program) require that the City be the applicant on behalf of certain projects. The City receives a commitment, advances General Funds to the project, and then seeks reimbursement from the State. If the State is unable to reimburse the City for advances, the City's cash flow is adversely impacted. In addition, the City pays interest on advanced funds it has borrowed to make cash available for operations. The attached chart details \$1,754,341 in unreimbursed funds, however the Housing Department estimates that the amount of funds currently advanced on behalf of the State but not yet reimbursed totals approximately \$3.1 million. The City's cost of interest on those funds is \$9,000 every 30 days.

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Additionally, other housing efforts in San Jose will be impacted. This includes:

- Agnews Replacement Housing/Bay Area Housing Plan—As part of the closure of Agnews State Hospital, the State provided funding for the relocation of Agnews residents to scattered site homes. PMIB planned to provide a \$100 million bridge loan for 61 homes already acquired. Without this loan, the California Housing Finance Agency will have to issue unrated bonds, which could carry interest rates of up to 25%.
- <u>Housing Trust of Silicon Valley</u>-- The list includes a \$2 million appropriation to the Housing Trust of Santa Clara, which uses its funds for the construction of affordable housing and housing for the homeless, and for first-time homebuyer assistance.

Completing construction of affordable housing projects and providing second mortgage assistance that enables moderate-income households to purchase a home are key to improving the City's economic position. These activities provide construction jobs, increase revenues related to construction supplies and housing-related expenses (appliances, furnishings, and other supplies), and ensure that existing townhouse/condominium units don't languish on the market. It is ironic that, at the same time the State is contemplating freezing these critical infrastructure improvements, the incoming federal Administration is requesting stimulus projects from local governments. The projects included on the PMIB list are the same category of projects the City included on its list of stimulus projects for the federal government.

As more information becomes available, we will keep the City Council apprised.

LESLYE KRUTKO

Director of Housing

For questions, please contact Leslye Krutko at 408-535-3851.

Attachment

STATE INFRASTRUCTURE FUNDS BEING WITHHELD IN SAN JOSE – DECEMBER 17, 2008

REIMBURSEMENT FUNDING-REHAB, HOMEBUYER AND OTHER PROGRAMS

Y NOT YET				000 \$120,000	· · · · · · · · · · · · · · · · · · ·		\$0	\$0	731 \$30,657	981 \$21,981		000 \$25,500	000 \$600,000	\$0 \$		\$10,325 \$	•		242 \$\$655,242	000 \$0		000 \$0	•	000 \$210,000	\$0 \$0
AMT CITY ADVANCED			\$30,000	\$120,000					\$77,731	\$21,981	\$60,961	\$60,000	\$600,000		\$163,155	\$10,	· ·	ŧ	\$655,242	\$600,000		\$150,000		\$280,000	
- AWARD	\$510,000	0000000	\$420,000	\$510,000		\$300,000	\$150,223	\$250,000	\$79,087	\$25,917	\$100,000	\$60,000	\$600,000	\$150,000	\$163,155	\$40,242			\$750,000	\$1,000,000		\$480,000		\$1,200,000	\$360,000
USE	. Homehilver Loans		Homebuyer Loans	Homebuyer Loans		SNI Mobilehome Demo	<ul> <li>One-Stop Childcare</li> </ul>	Blackford Neighborhood	• Jeanne Avenue	Richmond Menker	One-Stop Center Rehab	• Georgia Travis Repairs	• Curb Cuts	• Casa Feliz Photovoltaics	• Gich Dhotorroltoine		• Uhlone/Chynoweth	FIIOUOVOILAICS	Single Family Rehab	Single Family Rehab $\&$	Homebuyer Loans	Homebuyer Loans		Homebuyer Loans	Homebuver Loans
DEVELOPER	Rarry Swenson	Daily DWCIIDUI	Barry Swenson	Neighborhood	Housing Services of Silicon Valley			- -														ROEM/CORE		Taylor Woodrow	Community Housing
PROJECT	Sveamore Terrace		The Works	Alma Gardens (fka	Villa Almendra)	Workforce Housing	Funds (2007)		Workforce Housing	Funds (2006)				•					City of San José	City of San José		San Carlos	Townhomes	Modern Ice	Tierra Encantada

	USE .	AWAKD	AMT CITY ADVANCED	REIMBURSED
Regis Homes	Homebuyer Loans	\$240,000	\$60,000	\$0
Barry Swenson	Homebuyer Loans	\$720,000	80	\$0
Various	Homebuyer Loans	\$1,000,000	TBD	TBD
•		······································	:	
		-	-	
KB Homes	Homebuyer Loans	\$2,280,000	\$1,120,000	80
Jnknown	Unknown	\$450,000	Unknown	Unknown
		-		
	TOTALS	S11 838 624	\$4,009.395	S1.754.341

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	TIMING/COMMENT	1 Construction loan anticipated to close between			CalHFA can't issue bonds.	0 Construction underway. Anticipate permanent	loan closing in Spring 2009.		.2/22/08.		0 Planning to convert to permanent loan in	April-May of 2009			expected to start in mid 2009		0 Expected to start construction in Spring 2009		0 No City funds; Construction start not known	•	0 Expected to start construction in Spring 2009		0 Not yet under construction.		7
	AMOUNT	\$1,513,561	and	\$8,789,846		\$7,000,000		\$9,000,000			\$10,500,000			\$1,000,000		-	\$4,495,840		\$1,688,000	-	\$3,123,330		\$24,000	-	\$47,134,577
	USE	Construction/Permanent	Grant and	Permanent Loan		Permanent Loan		Permanent Loan		·	Permanent Loan			Construction/Permanent	Grant	•	Construction/Permanent	Grant	Construction/Permanent	Loan	Construction/Permanent	Loan	Homebuyer Loans		TOTAL
	DEVELOPER	First Community	Housing			First Community	Housing	Charities Housing		-	Charities Housing	-					Charities Housing	and CSJ	Global Premiere	Development	CORE	•	Habitat for	Humanity	
DIRECT FROJECT FOANS	PROJECT	Fourth Street Apts.	-			Casa Feliz		Paseo Senter	Family Housing		Paseo Senter	Family Housing	(Phase I)	Family Supportive	Housing (New	Family Shelter)	Kings Crossing		Third Street Dev.	-	Belovida $@$	Newbury Park	Delmas Avenue		

DIRECT PROJECT LOANS

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