

**Doyle Road General Plan Amendment Project  
Initial Study/Negative Declaration  
City of San José, Santa Clara County, California  
GP22-004/ER23-055**

Prepared for:



**City of San José**

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## Table of Contents

<b>Section 1: Introduction .....</b>	<b>1</b>
1.1 - Purpose.....	1
1.2 - Public Review Period .....	1
1.3 - Consideration of the Initial Study/Negative Declaration and Proposed Project .....	1
1.4 - Document Organization .....	2
<b>Section 2: Project Information .....</b>	<b>3</b>
2.1 - Project Title and File Number.....	3
2.2 - Lead Agency Contact .....	3
2.3 - Project Location.....	3
2.4 - Property Owner/Project Applicant.....	3
2.5 - Assessor's Parcel Number .....	3
2.6 - Zoning District and General Plan Designations .....	3
2.7 - Santa Clara Valley Habitat Conservation Plan Designation .....	4
<b>Section 3: Project Description .....</b>	<b>5</b>
3.1 - Existing Project Site .....	5
3.2 - Envision San José 2040 General Plan and Zoning Designation.....	5
3.3 - Proposed General Plan Amendment.....	5
<b>Section 4: Setting, Environmental Checklist and Impacts .....</b>	<b>21</b>
4.1 - Aesthetics .....	23
4.2 - Agricultural and Forestry Resources.....	27
4.3 - Air Quality.....	29
4.4 - Biological Resources .....	40
4.5 - Cultural Resources.....	54
4.6 - Energy .....	67
4.7 - Geology and Soils .....	74
4.8 - Greenhouse Gas Emissions .....	82
4.9 - Hazards and Hazardous Materials.....	90
4.10 - Hydrology and Water Quality .....	95
4.11 - Land Use.....	101
4.12 - Mineral Resources .....	104
4.13 - Noise and Vibration.....	106
4.14 - Population and Housing .....	112
4.15 - Public Services .....	115
4.16 - Recreation .....	118
4.17 - Transportation .....	120
4.18 - Utilities and Service Systems .....	126
4.19 - Wildfire .....	131
4.20 - Mandatory Findings of Significance .....	133
<b>Section 5: Checklist Sources .....</b>	<b>135</b>
<b>Section 6: Authors and Consultants.....</b>	<b>139</b>
6.1 - Lead Agency.....	139
6.2 - Consultants.....	139

## Appendix A: Special-status Species Evaluation

## **Appendix B: Cultural Resources Supporting Documentation**

B-1: NAHC Search Results

B-2: NWIC Search Results

B-3: Pedestrian Survey Results

## **Appendix C: Geology and Soils Supporting Information**

C-1: Preliminary Geotechnical Exploration

C-2: Paleontological Records Search

## **Appendix D: Phase I Environmental Site Assessment**

### **Figures**

Figure 1: Regional Location Map .....	7
Figure 2: Local Vicinity Map .....	9
Figure 3: Site Photographs .....	11
Figure 4a: Existing General Plan Land Use .....	13
Figure 4b: Existing Zoning .....	15
Figure 5a: Proposed General Plan Land Use .....	17
Figure 5b: Proposed Zoning .....	19
Figure 6: Land Cover and Vegetation .....	47

### **Tables**

Table 1: Federal and State Air Quality Standards in the San Francisco Bay Air Basin .....	29
Table 2: San Francisco Bay Area Air Basin Attainment Status .....	31
Table 3: BAAQMD Thresholds of Significance .....	36
Table 4: Private Sector Green Building Policy .....	71
Table 5: Land Use Compatibility Guidelines for Community Noise in San José .....	109
Table 6: Thresholds of Significance for General Plan Amendments .....	123
Table 7: Project Trip Generation Estimates .....	124

## ACRONYMS AND ABBREVIATIONS

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µg/m <sup>3</sup>	micrograms per cubic meter
AB	Assembly Bill
ABAG	Association of Bay Area Governments
ACM	asbestos-containing material
ADA	Americans with Disabilities Act
Air Basin	San Francisco Bay Air Basin
ALUC	Airport Land Use Commission
APN	Assessor's Parcel Number
AQP	Air Quality Plan
ARB	California Air Resources Board
ATCM	Airborne Toxic Control Measures
BAAQMD	Bay Area Air Quality Management District
BART	Bay Area Rapid Transit
BERD	Built Environmental Research Directory
BMP	Best Management Practice
BRT	Bus Rapid Transit
BTU	British Thermal Unit
C&D	construction and demolition
CAA	Clean Air Act
CAAQS	California Ambient Air Quality Standards
CAL FIRE	California Department of Forestry and Fire Protection
CALGreen	California Green Buildings Standards Code
CalRecycle	California Department of Resources Recycling and Recovery
Caltrans	California Department of Transportation
CBC	California Building Standards Code
CCAA	California Clean Air Act
CCR	California Code of Regulations
CDDD	Construction and Demolition Diversion Deposit Program
CDFW	California Department of Fish and Wildlife
CEC	California Energy Commission
CEQA	California Environmental Quality Act
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
CESA	California Endangered Species Act
CH <sub>4</sub>	methane
CHL	California Historic Landmarks
CMP	Congestion Management Plan

CNDDDB	California Natural Diversity Database
CNEL	Community Noise Equivalent Level
CNPS	California Native Plant Society
CNPSEI	California Native Plant Society Electronic Inventory
CO	carbon monoxide
CO <sub>2</sub>	carbon dioxide
CPHI	California Points of Historical Interest
CPUC	California Public Utilities Commission
CRHR	California Register of Historical Resources
CTR	California Toxics Rule
CWA	Clean Water Act
dB	decibel
dBA	A-weight decibel
DNL	Day-Night Level
DTSC	California Department of Toxic Substances Control
DWR	California Department of Water Resources
EIA	United States Energy Information Administration
EIR	Environmental Impact Report
EPA	United States Environmental Protection Agency
EV	electric vehicle
FAA	Federal Aviation Administration
FCS	FirstCarbon Solutions
FEIR	Final Environmental Impact Report
FEMA	Federal Emergency Management Agency
FHSZ	Fire Hazard Severity Zone
FIRM	Flood Insurance Rate Map
FMMP	Farmland Mapping and Monitoring Program
FTA	Federal Transit Administration
GHG	greenhouse gas
GHGRS	Greenhouse Gas Reduction Strategy
GIS	Geographic Information System
GPA	General Plan Amendment
GSI Plan	Green Stormwater Infrastructure Plan
GWh	gigawatt-hours
H <sub>2</sub> S	hydrogen sulfide
HDPE	high density polyethylene
HI	Hazard Index
HRI	Historical Resources Inventory
HSR	High-Speed Rail

in/sec	inches per second
IOU	investor-owned utility
IPaC	Information for Planning and Consultation
ISO	Independent System Operator
kBTU	kilo-British Thermal Unit
kW	kilowatts
kWh	kilowatt-hour
LBP	lead-based paint
LCFS	Low Carbon Fuel Standard
L <sub>dn</sub>	day/night average sound level
LEED®	Leadership in Energy and Environmental Design
L <sub>eq</sub>	equivalent continuous noise level
LEV	Low Emission Vehicle
LI	Light Industrial
LID	Low Impact Development
L <sub>max</sub>	maximum sound level
LOS	Level of Service
LRA	Local Responsibility Area
LRT	Light Rail Transit
LSE	load-serving entities
LUST	Leaking Underground Storage Tank
MBTA	Migratory Bird Treaty Act
MLD	Most Likely Descendant
MM	Mitigation Measure
MOE	Measure of Effectiveness
MRP	Municipal Regional Stormwater NPDES Permit
MTC	Metropolitan Transportation Commission
MWh	megawatt-hour
N <sub>2</sub> O	nitrous oxide
NAAQS	National Ambient Air Quality Standards
NAHC	Native American Heritage Commission
NO <sub>2</sub>	nitrogen dioxide
NO <sub>x</sub>	nitrogen oxides
NPDES	National Pollutant Discharge Elimination System
NPPA	Native Plant Protection Act
NRCS	Natural Resources Conservation Service
NRHP	National Register of Historic Places
NTR	National Toxics Rule
NWIC	Northwest Information Center

OPR	Governor’s Office of Planning and Research
Pb	lead
PBCE	Planning, Building and Code Enforcement
PDO	Park Dedication Ordinance
PG&E	Pacific Gas and Electric Company
PIO	Park Impact Ordinance
PLS	Public Land Survey
PM	particulate matter
PM <sub>10</sub>	coarse particulate matter, including dust, 10 micrometers or less in diameter
PM <sub>2.5</sub>	fine particulate matter, including dust, 2.5 micrometers or less in diameter
ppb	parts per billion
ppm	parts per million
PPV	peak particle velocity
PQP	Public/Quasi-Public
PRC	Public Resources Code
PRNS	Parks, Recreation, and Neighborhood Services
PRS	Paleontological Records Search
R&D	Research and Development
RCRA	Resource Conservation and Recovery Act
rms	root mean square
ROG	reactive organic gases
RPS	Renewable Portfolio Standard
RWF	Regional Wastewater Facility
PRNS	Department of Parks, Recreation, and Neighborhood Services
PRS	Paleontological Records Search
RWQCB	Regional Water Quality Control Board
SB	Senate Bill
SCVHP	Santa Clara Valley Habitat Plan
SJC	San José Airport
SJFD	San José Fire Department
Muni Water	San José Municipal Water System
SJPD	San José Police Department
SMARA	California Surface Mining and Reclamation Act
SO <sub>2</sub>	sulfur dioxide
SO <sub>x</sub>	sulfur oxides
SR	State Route
SRA	State Responsibility Area
State Water Board	California State Water Resources Control Board
TAC	toxic air contaminant



TCR	Tribal Cultural Resource
TDM	Transportation Demand Management
TIA	Traffic Impact Analysis
USDA	United States Department of Agriculture
USFWS	United States Fish and Wildlife Service
USGS	United States Geological Survey
UST	underground storage tank
Valley Water	Santa Clara Valley Water District
VHFHSZ	Very High Fire Hazard Severity Zone
VMT	Vehicle Miles Traveled
VTA	Santa Clara Valley Transportation Authority

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## **SECTION 1: INTRODUCTION**

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### **1.1 - PURPOSE**

The purpose of this Draft Initial Study/Negative Declaration (Draft IS/ND) is to identify any potential environmental impacts from implementation of the proposed Doyle Road General Plan Amendment Project (proposed project) in the City of San José, California. Pursuant to California Environmental Quality Act (CEQA) Guidelines Section 15367, the City of San José is the Lead Agency in the preparation of this Draft IS/ND, including any additional environmental documentation. The City of San José has discretionary authority over the proposed project.

The intended use of this document is to provide decision-makers with relevant environmental information to use in considering whether to approve the proposed project. The project applicant would require the following discretionary approvals to implement the proposed project:

- General Plan Amendment
- Conforming Rezoning

All documents referenced in this Draft IS/ND are available for review at City of San José Department of Planning, Building and Code Enforcement, 200 East Santa Clara Street, San José, CA and are available online at: <http://www.sanjoseca.gov/negativedeclarations>.

### **1.2 - PUBLIC REVIEW PERIOD**

Publication of the Notice of Intent to adopt this Draft IS/ND marks the beginning of a 30-day public review and comment period. (Public Resources Code Section 21092(a); 14 California Code of Regulations Section 15072(a)). During this period, the Draft IS/ND will be available to local, State, and federal agencies and to interested organizations and individuals for review. Written comments concerning the environmental review contained in this Draft IS/ND during the 30-day public review period should be sent to:

City of San José  
Department of Planning, Building and Code Enforcement  
Attn: Cort Hitchens  
200 East Santa Clara Street  
Tower, 3<sup>rd</sup> Floor  
San José, California 95113  
Phone: 408.794.7386  
Email: Cort.Hitchens@sanjoseca.gov

### **1.3 - CONSIDERATION OF THE INITIAL STUDY/NEGATIVE DECLARATION AND PROPOSED PROJECT**

Following the conclusion of the public review period, the City will consider the adoption of the Draft IS/ND for the proposed project at a regularly scheduled meeting. The City shall consider the Draft

IS/ND together with any comments received during the public review process. Upon adoption of the Draft IS/ND, the City may proceed with project approval actions.

## **1.4 - DOCUMENT ORGANIZATION**

Following this Section 1, Introduction; Section 2, Project Information provides project details such as project location, owner and applicant contact, land use and zoning information, Habitat Plan designations, and lists the required approvals and permits. Section 3, Project Description describes the characteristics of the proposed project and includes additional land use and zoning information. Section 4, Environmental Setting, Checklist, and Impacts Discussion, includes an environmental checklist, providing an overview of the potential impacts that may result from project implementation. Section 4 also provides a discussion and analysis that elaborates on the information contained in the environmental checklist along with justification for the responses provided in the environmental checklist.

## **SECTION 2: PROJECT INFORMATION**

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### **2.1 - PROJECT TITLE AND FILE NUMBER**

Doyle Road General Plan Amendment Project  
City File Nos.

GP22-004  
ER23-055

### **2.2 - LEAD AGENCY CONTACT**

City of San José  
Department of Planning, Building and Code Enforcement  
Attn: Cort Hitchens  
200 East Santa Clara Street  
Tower, 3<sup>rd</sup> Floor  
San José, California 95113  
Phone: 408.794.7386  
Email: Cort.Hitchens@sanjoseca.gov

### **2.3 - PROJECT LOCATION**

The project site is located at the northeastern corner of Lawrence Expressway and Doyle Road in the City of San José, in Santa Clara County, California.

### **2.4 - PROPERTY OWNER/PROJECT APPLICANT**

VOP REF Doyle, LLC  
734 The Alameda  
San José, California 95126  
Attn: Scott Connelly  
Phone: 408.640.0484  
Email: Scott@ValleyOakPartners.com

### **2.5 - ASSESSOR'S PARCEL NUMBER**

APN: 381-190-15

### **2.6 - ZONING DISTRICT AND GENERAL PLAN DESIGNATIONS**

#### **2.6.1 - Existing**

The existing General Plan Land Use designation of the site is Public/Quasi-Public (PQP). The current zoning of the site is R-1-8.

## **2.7 - SANTA CLARA VALLEY HABITAT CONSERVATION PLAN DESIGNATION**

The project site is located within the Santa Clara Valley Habitat Conservation Plan study area and is identified as urban development, covered if greater than 2 acres in size.<sup>1</sup> “Urban-suburban” land is comprised of areas where native vegetation has been cleared for residential, commercial, industrial, transportation, or recreational structures, and is defined as areas with one or more structures per 2.5 acres.

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<sup>1</sup> Santa Clara Valley Habitat Conservation Plan. 2012. Website: <https://scv-habitatagency.org/DocumentCenter/View/94/Figure-2-5-Private-Development-Areas>. Accessed May 1, 2023.

## **SECTION 3: PROJECT DESCRIPTION**

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### **3.1 - EXISTING PROJECT SITE**

#### **Project Location**

The approximately 1.1-gross acre project site is located at the northeastern corner of Lawrence Expressway and Doyle Road in the City of San José, in Santa Clara, California. Refer to Figure 1 and Figure 2.

#### **Land Use and Surrounding Uses**

West: Lawrence Expressway

North: San José Water Company storage yard

East: San José Water Company storage yard

South: Doyle Road

#### **Existing Conditions On-Site**

The project site was formerly used as a storage yard for San José Water Company, with the property conveyed to VOP Doyle, LLC by grant deed dated October 22, 2021. The parcel was originally part of Quito Rancho, a 13,310-acre Mexican land grant established in approximately 1841. It is unknown what the property was used for as part of the Rancho prior to its acquisition by San José Water. The project site is enclosed with a chain link fence. The yard consists of compacted aggregate and does not contain any structures. Vehicular access is provided from a gate on Doyle Road. Vegetation is located around the perimeter of the project site and consists of mature trees and shrubs. Figure 3 provides photographs of the project site.

### **3.2 - ENVISION SAN JOSÉ 2040 GENERAL PLAN AND ZONING DESIGNATION**

The General Plan designates the project site 'Public/Quasi-Public' and the San José Zoning Ordinance zones the site 'R-1-8.' Figure 4a depicts the existing General Plan Land Use and Figure 4b shows the existing zoning.

### **3.3 - PROPOSED GENERAL PLAN AMENDMENT**

The applicant proposes to amend the General Plan designation to 'Light Industrial.' Please see Figure 5a and Figure 5b. There is no physical development associated with the General Plan Amendment (GPA) proposed at this time. Future development projects consistent with this land use designation will be required to obtain planning approvals and undergo project-specific CEQA clearance at that time.

The City of San José 2040 General Plan (General Plan) designates the project site 'Public/Quasi-Public' and the San José Zoning Ordinance zones the site 'R-1-8.' The Public/Quasi-Public District is intended to provide for publicly serving uses on lots that are designated Public/Quasi-Public on the General Plan Land Use/Transportation Diagram. The publicly serving land uses within this district can include schools, colleges, research institutions, corporation yards, homeless shelters, libraries, fire

stations, water treatment facilities, convention centers with integrated hotels and restaurants, auditoriums, museums, governmental offices, airports, stadiums, and other similar publicly oriented institutional land uses with associated supporting incidental commercial uses.

The project applicant, VOP REF Doyle LLC, is proposing a GPA to change the General Plan Land Use designation from “Public/Quasi-Public” to “Light Industrial” and a Conforming Rezoning to rezone the site to the “Light Industrial” zoning district. The light industrial zoning district is intended for a wide variety of industrial uses and excludes uses with unmitigated hazardous or nuisance effects. Examples of typical uses are warehousing, wholesaling, and light manufacturing. Sites designated light industrial may also contain service establishments that serve only employees of businesses located in the industrial areas. In addition, warehouse retail uses may be allowed where they are compatible with adjacent industrial uses and will not constrain future use of the subject site for industrial purposes.





Source: Census 2000 Data, The California Spatial Information Library (CaSIL).

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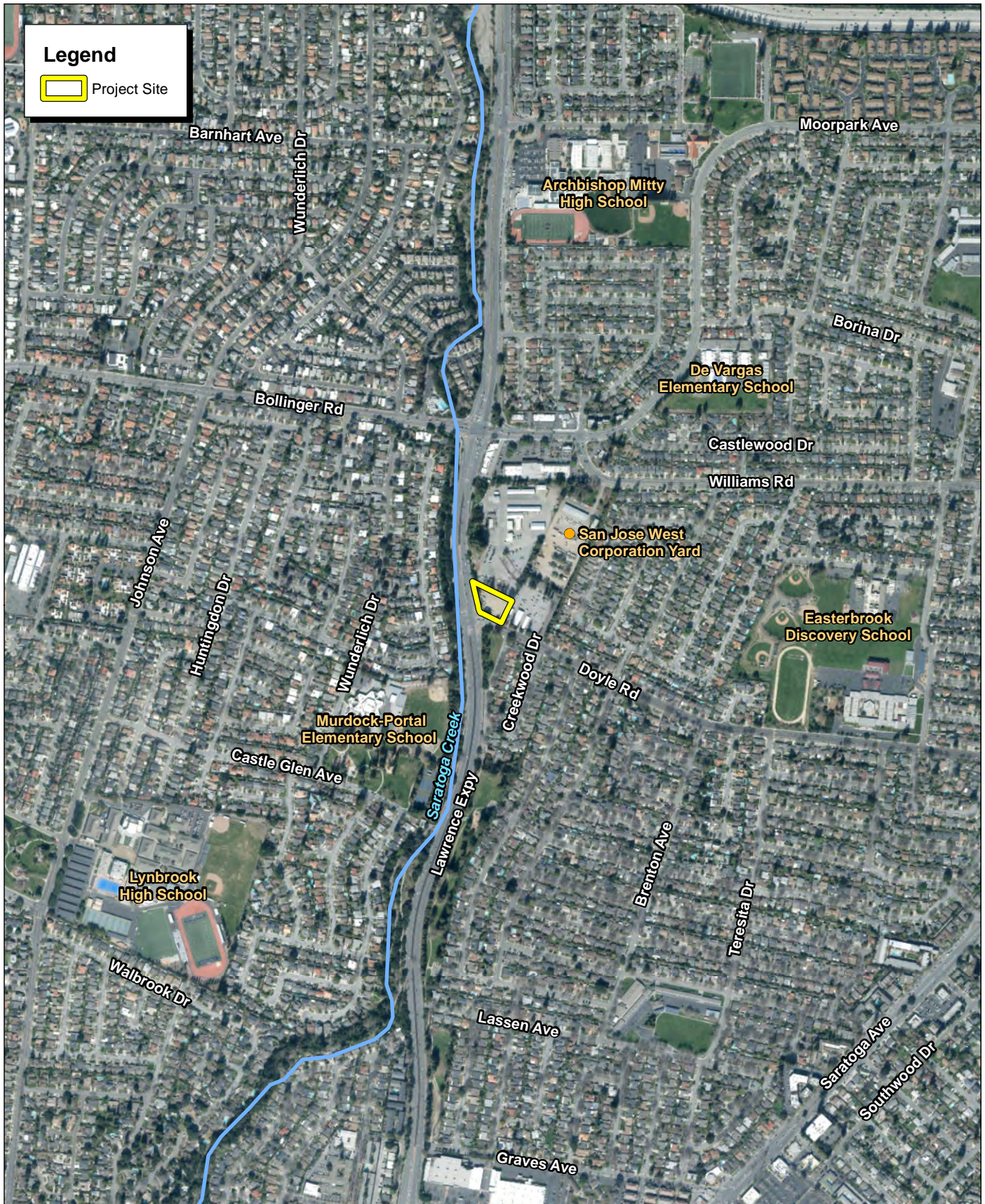


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**Figure 1**  
**Regional Location Map**

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Source: ESRI Aerial Imagery.



Figure 2  
Local Vicinity Map



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Photograph 1: View of eastern project site.



Photograph 2: View of center of project site.

Source: FirstCarbon Solutions, 2022.

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## Figure 3 Project Site Photographs

CITY OF SAN JOSE  
DOYLE RESIDENTIAL PROJECT  
INITIAL STUDY / MITIGATED NEGATIVE DECLARATION

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Source: ESRI Aerial Imagery, City of San Jose, and County of Santa Clara.



Figure 4a  
Existing General Plan Land Use

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Source: ESRI Aerial Imagery, City of San Jose, and County of Santa Clara.



Figure 4b  
Existing Zoning

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Source: ESRI Aerial Imagery, City of San Jose, and County of Santa Clara.

Figure 5a  
Proposed General Plan Land Use

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Source: ESRI Aerial Imagery, City of San Jose, and County of Santa Clara.



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## SECTION 4: SETTING, ENVIRONMENTAL CHECKLIST AND IMPACTS

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This section describes the existing environmental conditions in and near the project area, as well as environmental impacts associated with the proposed project. The environmental checklist, as recommended in the CEQA Guidelines, identifies environmental impacts that could occur if the proposed project is implemented.

The right-hand column in the checklist lists the source(s) for the answer to each question. The sources cited are identified at the end of this section. Mitigation measures are identified for all significant project impacts. “Mitigation Measures” are measures that minimize, avoid, or eliminate a significant impact (CEQA Guidelines § 15370).

**Note to the Reader:** In a December 2015 opinion (*California Building Industry Association [CBIA] v. BAAQMD*, 62 Cal.4th 369 (No. S 213478)), the California Supreme Court confirmed that CEQA, with several specific exceptions, is concerned with the impacts of a project on the environment and not the effects the existing environment may have on a project. Therefore, the evaluation of the significance of project impacts under CEQA in the following sections focuses on impacts of the project on the environment, including whether a project may exacerbate existing environmental hazards.

The City of San José currently has policies that address existing conditions (e.g., noise) affecting a proposed project, which are also addressed below. This is consistent with one of the primary objectives of CEQA and this document, which is to provide objective information to decision-makers and the public regarding a project as a whole. The CEQA Guidelines and the courts are clear that a CEQA document (e.g., EIR or IS) can include information of interest even if such information is not an “environmental impact” as defined by CEQA.

Therefore, although not required by CEQA, this chapter will also discuss “planning considerations” that relate to City policies pertaining to existing conditions. Such examples include, but are not limited to, locating a project near sources of air emissions that can pose a health risk, in a floodplain, in a geologic hazard zone, in a high noise environment, or on/adjacent to sites involving hazardous substances. This additional discussion is provided for informational purposes only.

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## 4.1 - AESTHETICS

### 4.1.1 - Environmental Setting

The project site is undeveloped and is enclosed with a chain link fence. Ornamental landscaping is located around the perimeter of the site. Photographs are provided in Figure 3.

#### Applicable Plans, Policies, and Regulations

##### *State Scenic Highways Program*

The State Scenic Highways Program is managed by the California Department of Transportation (Caltrans) and is designed to protect and enhance the natural scenic beauty of California highways and adjacent corridors through special conservation treatment. Interstate 280 (I-280) is located 1 mile to the north, and this segment of I-280 is neither an officially designated nor eligible State Scenic Highway.

##### *Outdoor Lighting on Private Development (City Council Policy 4-3)*

The City of San José's Outdoor Lighting on Private Development Policy (City Council Policy 4-3) and City of San José Interim Lighting Policy Broad Spectrum Lighting for Private Development promote energy efficient outdoor lighting on private development to provide adequate light for nighttime activities while benefiting the continued enjoyment of the night sky and continuing operation of the Lick Observatory by reducing light pollution and sky glow.

##### *City's Scenic Corridors Diagram*

The General Plan defines scenic vistas in the City of San José as views of and from the Santa Clara Valley, surrounding hillsides, and urban skyline. Scenic urban corridors, such as segments of major highways that provide gateways into the City, can also be defined as scenic resources by the City. The designation of a scenic route applies to routes affording especially aesthetically pleasing views.

##### *Envision San José 2040 General Plan*

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to aesthetic resources and are applicable to the proposed project.

Envision San José 2040 General Plan Relevant Aesthetic Policies

Policies	Description
Policy CD-1.1	Require the highest standards of architecture and site design, and apply strong design controls for all development projects, both public and private, for the enhancement and development of community character and for the proper transition between areas with different types of land uses.
Policy CD-1.7	Require developers to provide pedestrian amenities, such as trees, lighting, recycling and refuse containers, seating, awnings, art, or other amenities, in pedestrian areas along project frontages. When funding is available, install pedestrian amenities in public rights-of-ways.
Policy CD-1.8	Create an attractive street presence with pedestrian-scaled building and landscaping elements that provide an engaging, safe, and diverse walking environment. Encourage

**Envision San José 2040 General Plan Relevant Aesthetic Policies**

<b>Policies</b>	<b>Description</b>
	compact, urban design, including use of smaller building footprints, to promote pedestrian activity throughout the City.
Policy CD-1.11	To create a more pleasing pedestrian-oriented environment, for new building frontages, include design elements with a human scale, varied and articulated façades using a variety of materials, and entries oriented to public sidewalks or pedestrian pathways. Provide windows or entries along sidewalks and pathways; avoid blank walls that do not enhance the pedestrian experience.
Policy CD-1.12	Use building design to reflect both the unique character of a specific site and the context of surrounding development and to support pedestrian movement throughout the building site by providing convenient means of entry from public streets and transit facilities where applicable, and by designing ground level building frontages to create an attractive pedestrian environment along building frontages. Unless it is appropriate to the site and context, franchise-style architecture is strongly discouraged.
Policy CD-1.13	Use design review to encourage creative, high-quality, innovative, and distinctive architecture that helps to create unique, vibrant places that are both desirable urban places to live, work, and play and that lead to competitive advantages over other regions.
Policy CD-1.17	Minimize the footprint and visibility of parking areas. Where parking areas are necessary, provide aesthetically pleasing and visually interesting parking garages with clearly identified pedestrian entrances and walkways. Encourage designs that encapsulate parking facilities behind active building space or screen parked vehicles from view from the public realm. Ensure that garage lighting does not impact adjacent uses, and to the extent feasible, avoid impacts of headlights on adjacent land uses.
Policy CD-1.18	Encourage the placement of loading docks and other utility uses within parking structures or at other locations that minimize their visibility and reduce their potential to detract from pedestrian activity.
Policy CD-1.19	Encourage the location of new and relocation of existing utility structures into underground vaults or within structures to minimize their visibility and reduce their potential to detract from pedestrian activity. When above-ground or outside placement is necessary, screen utilities with art or landscaping.
Policy CD-1.23	Further the Community Forest Goals and Policies in this Plan by requiring new development to plant and maintain trees at appropriate locations on private property and along public street frontages. Use trees to help soften the appearance of the built environment, help provide transitions between land uses, and shade pedestrian and bicycle areas.
Policy CD-1.24	Within new development projects, include preservation of ordinance-sized and other significant trees, particularly natives. Avoid any adverse effect on the health and longevity of such trees through design measures, construction, and best maintenance practices. When tree preservation is not feasible, include replacements or alternative mitigation measures in the project to maintain and enhance our Community Forest.
Policy H-3.1	Require the development of housing that incorporates the highest possible level of amenities, fit and finish, urban design and architectural quality.
Policy H-3.2	Design high density residential and mixed residential/commercial development, particularly development located in identified Growth Areas, to: <ul style="list-style-type: none"> <li>5. Use architectural elements or themes from the surrounding neighborhood when appropriate.</li> <li>7. Create a building scale that does not overwhelm the neighborhood.</li> </ul>

#### 4.1.2 - Environmental Checklist and Impact Discussion

Except as provided in Public Resources Code Section 21099, would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Have a substantial adverse effect on a scenic vista?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2. Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic building within a State Scenic Highway?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3. In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
4. Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

#### Impact Discussion

##### 1) Would the project have a substantial adverse effect on a scenic vista?

**No impact.** The General Plan states that San José contains scenic resources that include the broad sweep of the Santa Clara Valley, the hills and mountains that frame the Valley floor, and the urban skyline itself, particularly high rise development. Although no development is planned under the proposed project, the change in land use density could intensify the massing of future development permitted on this project site. Heights in the existing PQP zoning allow for building heights of up to 65 feet. Development standards for the LI zoning designation allow for building heights of up to 50 feet, which is lower than that allowed under the existing zoning. Given the relatively small size of the project site and its adjacency to a highway, future development would not be anticipated to obstruct scenic views. The Light Industrial zoning designation is intended for a wide variety of industrial uses and excludes uses with unmitigated hazardous or nuisance effects. Design controls are appropriate for uses adjacent to highways and would be compatible with existing uses. Examples of typical uses are warehousing, wholesaling, and light manufacturing. Sites designated light industrial may also contain service establishments that serve only employees of businesses located in the industrial areas. In addition, warehouse retail uses may be allowed where they are compatible with adjacent industrial uses and will not constrain future use of the subject site for industrial purposes. When located within an area with a combined industrial/commercial general plan designation, a broader range of uses will be considered including uses such as retail, church/religious assembly, social and community centers, recreational uses, or similar uses but only when the non-industrial use does not

result in the imposition of additional constraints on neighboring industrial users in the exclusively industrial areas.

As noted, no specific development is proposed at this time. Future development of the project site would require project-specific environmental review to ensure consistency with Municipal Code and General Plan policies. Future design and environmental review processes would address potential impacts to scenic vistas. There would be no impact on scenic vistas as a result of the GPA and conforming rezoning.

**2) Would the project substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a State Scenic Highway?**

**No impact.** The nearest highway is I-280, located 1 mile to the north. This segment of I-280 is neither an officially designated nor eligible State Scenic Highway. The project site is not visible from I-280 due to distance. In addition, the project site is not located along any scenic corridors identified in the City's Scenic Corridors Diagram. Future development on the project site under the proposed project would have no impact on scenic resources within a scenic route. No impact would occur.

**3) In non-urbanized areas, would the project substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?**

**No impact.** The project site contains undeveloped land and is surrounded by urban development and infrastructure. Because no development is proposed under the project, the existing visual character of the site and its immediate surroundings would not change. However, future development on the project site under the proposed land use designation could alter the existing visual character of the site and its surroundings by introducing structures and infrastructure.

Future development on the project site would be required to (1) conform to the City's Design Guidelines, and (2) undergo project-specific design review. Future development of the project site would require separate environmental review to address the impacts of the specific project. Any future development would be subject to review and approval by the City to ensure it meets the local design and aesthetic standards. For these reasons, the proposed project would not conflict with applicable regulations governing scenic quality.

**4) Would the project create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?**

**Less than significant impact.** The project site is undeveloped and there are no existing sources of light and glare. No development is proposed under the project. Future development under the proposed project may increase the amount of light and glare beyond what is currently existing. Sources of light and glare for future development would be required to conform to the City's Lighting on Private Development and other policies to decrease impacts. Future development of the project site would require separate environmental review to address the lighting and glare impacts of the specific future project. The impact of the proposed GPA and conforming rezoning would be less than significant.

## 4.2 - AGRICULTURAL AND FORESTRY RESOURCES

### 4.2.1 - Environmental Setting

The project site is undeveloped and does not support agricultural or forest land uses. The project site is surrounded on all sides by urban development and infrastructure. The project area is mapped as “urban/built-up land” California Department of Conservation Farmland Mapping and Monitoring Program (FMMP).

### Applicable Plans, Policies, and Regulations

In California, agricultural land is given consideration under CEQA. According to Public Resources Code Section 21060.1, “agricultural land” is identified as Prime Farmland, Farmland of Statewide Importance, or Unique Farmland, as defined by the United States Department of Agriculture (USDA) land inventory and monitoring criteria, as modified for California. CEQA also requires consideration of impacts on lands that are under Williamson Act Contracts. The project area is identified as “urban/built-up land” on the Santa Clara County Important Farmlands Map. The project site is already developed and in a highly urbanized area. Therefore, General Plan policies for agriculture do not apply to the proposed project.

### 4.2.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to nonagricultural use?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2. Conflict with existing zoning for agricultural use, or a Williamson Act Contract?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3. Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
4. Result in the loss of forest land or conversion of forest land to non-forest use?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
5. Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to nonagricultural use or conversion of forest land to non-forest use?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

## Impact Discussion

- 1) Would the project convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to nonagricultural use?**

**No impact.** The project site is undeveloped and does not support agricultural or forest land uses. The project site is surrounded on all sides by urban development and infrastructure. The project area is mapped as “urban/built-up land” California Department of Conservation FMMP. This condition precludes the conversion of Important Farmland to nonagricultural use. No impact would occur.

- 2) Would the project conflict with existing zoning for agricultural use, or a Williamson Act Contract?**

**No impact.** The project site is zoned ‘R-1-8,’ which is a nonagricultural zoning designation. The project site does not support agricultural land use activities and, thus, is not eligible for a Williamson Act Contract. This precludes the possibility of conflicts with agricultural zoning or a Williamson Act Contract. No impact would occur.

- 3) Would the project conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?**

**No impact.** Conversion of the site’s land use designation to Light Industrial and future development of the project site would not impact forest resources since the site does not contain any forest land as defined in Public Resources Code Section 12220(g), timberland as defined by Public Resources Code Section 4526, or property zoned for Timberland Production as defined by Government Code Section 51104(g). There would be no impact as a result of the proposed project or future development of the project site.

- 4) Would the project result in the loss of forest land or conversion of forest land to non-forest use?**

**No impact.** The project site contains undeveloped land and does not contain forest land. This condition precludes the loss of forest land or conversion of forest land to non-forest uses. No impact would occur.

- 5) Would the project involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to nonagricultural use, or conversion of forest land to non-forest use?**

**No impact.** As per the discussion above, the proposed project would not involve changes in the existing environment which, due to their location or nature, could result in conversion of farmland or forest land, since none are present on this infill property. There would be no impact as a result of the proposed project or future development of the site.

## 4.3 - AIR QUALITY

### 4.3.1 - Environmental Setting

The project site is located within the San Francisco Bay Area Air Basin (Air Basin). The Bay Area Air Quality Management District (BAAQMD) is the local agency authorized to regulate stationary air quality sources in the Bay Area. The Federal Clean Air Act (CAA) and the California Clean Air Act (CCAA) mandate the control and reduction of specific air pollutants. Under these Acts, the United States Environmental Protection Agency (EPA) and the California Air Resources Board (ARB) have established ambient air quality standards for specific “criteria” pollutants, designed to protect public health and welfare. Primary criteria pollutants include carbon monoxide (CO), reactive organic gases (ROG), nitrogen oxides (NO<sub>x</sub>), particulate matter (PM<sub>10</sub>), sulfur dioxide (SO<sub>2</sub>), and lead (Pb). Secondary criteria pollutants include ozone (O<sub>3</sub>), and particulate matter, including dust, 2.5 micrometers or less in diameter (PM<sub>2.5</sub>).

The BAAQMD defines sensitive receptors as facilities where sensitive population groups are located, including residences, schools, childcare centers, convalescent homes, and medical facilities. Land uses such as schools and hospitals are considered more sensitive than the general public to poor air quality because of an increased susceptibility to respiratory distress within the populations associated with these uses. For cancer risk assessments, children are the most sensitive receptors, since they are more susceptible to cancer causing toxic air contaminants (TACs). Residential locations are assumed to include infants and small children.

The closest sensitive receptors to the project site are single-family homes adjacent to the south and east, located approximately 200 feet southeast from the project site.

**Table 1: Federal and State Air Quality Standards in the San Francisco Bay Air Basin**

Air Pollutant	Averaging Time	California Standard	Federal Standard <sup>a</sup>
Ozone	1 Hour	0.09 ppm	—
	8 Hours	0.070 ppm	0.070 ppm <sup>f</sup>
Nitrogen dioxide <sup>b</sup> (NO <sub>2</sub> )	1 Hour	0.18 ppm	0.100 ppm
	Annual	0.030 ppm	0.053 ppm
Carbon monoxide (CO)	1 Hour	20 ppm	35 ppm
	8 Hours	9.0 ppm	9 ppm
Sulfur dioxide <sup>c</sup> (SO <sub>2</sub> )	1 Hour	0.25 ppm	0.075 ppm
	24 Hours	0.04 ppm	0.14 (for certain areas)
	Annual	—	0.030 ppm (for certain areas)

Air Pollutant	Averaging Time	California Standard	Federal Standard <sup>a</sup>
Lead (Pb) <sup>e</sup>	30-day average	1.5 µg/m <sup>3</sup>	—
	Quarter	—	1.5 µg/m <sup>3</sup>
	Rolling 3-month average	—	0.15 µg/m <sup>3</sup>
Particulate matter (PM <sub>10</sub> )	24 hours	50 µg/m <sup>3</sup>	150 µg/m <sup>3</sup>
	Mean	20 µg/m <sup>3</sup>	—
Particulate matter (PM <sub>2.5</sub> )	24 Hours	—	35 µg/m <sup>3</sup>
	Annual	12 µg/m <sup>3</sup>	12.0 µg/m <sup>3</sup>
Visibility-reducing particles	8 Hours	See note below <sup>d</sup>	
Sulfates	24 Hours	25 µg/m <sup>3</sup>	—
Hydrogen sulfide (H <sub>2</sub> S)	1 Hour	0.03 ppm	—
Vinyl chloride <sup>e</sup>	24 Hours	0.010 ppm	—

**Notes:**

µg/m<sup>3</sup> = micrograms per cubic meter

30-day = 30-day average

Annual = Annual Arithmetic Mean

EPA = United States Environmental Protection Agency

ppm = parts per million (concentration)

Quarter = Calendar quarter

<sup>a</sup> Federal standard refers to the primary national ambient air quality standard, or the levels of air quality necessary, with an adequate margin of safety to protect the public health. All standards listed are primary standards except for 3-Hour SO<sub>2</sub>, which is a secondary standard. A secondary standard is the level of air quality necessary to protect the public welfare from any known or anticipated adverse effects of a pollutant.

<sup>b</sup> To attain the 1-hour nitrogen dioxide national standard, the 3-year average of the annual 98th percentile of the 1-hour daily maximum concentrations at each site must not exceed 100 parts per billion (0.100 ppm).

<sup>c</sup> On June 2, 2010, a new 1-hour SO<sub>2</sub> standard was established and the existing 24-hour and annual primary standards were revoked. To attain the 1-hour national standard, the 3-year average of the annual 99th percentile of the 1-hour daily maximum concentrations at each site must not exceed 75 parts per billion (ppb). The 1971 SO<sub>2</sub> national standards (24-hour and annual) remain in effect until 1 year after an area is designated for the 2010 standard, except that in areas designated nonattainment for the 1971 standards, the 1971 standards remain in effect until implementation plans to attain or maintain the 2010 standards are approved.

<sup>d</sup> Visibility-reducing particles: In 1989, the ARB converted both the general Statewide 10-mile visibility standard and the Lake Tahoe 30-mile visibility standard to instrumental equivalents, which are “extinction of 0.23 per kilometer” and “extinction of 0.07 per kilometer” for the Statewide and Lake Tahoe Air Basin standards, respectively.

<sup>e</sup> The ARB has identified lead and vinyl chloride as “toxic air contaminants” with no threshold level of exposure for adverse health effects determined. These actions allow for implementing control measures at levels below the ambient concentrations specified for these pollutants.

<sup>f</sup> The EPA Administrator approved a revised 8-hour ozone standard of 0.07 ppb on October 1, 2015, which became effective on December 28, 2015.

**Source:**

Bay Area Air Quality Management District (BAAQMD). 2017. Air Quality Standards and Attainment Status. January 5. Website: <https://www.baaqmd.gov/about-air-quality/research-and-data/air-quality-standards-and-attainment-status#eight>. Accessed March 23, 2023.



Air quality monitoring stations operated by the ARB and BAAQMD measure ambient air pollutant concentrations in the Air Basin. In general, the Air Basin experiences low concentrations of most pollutants compared to federal or State standards.

Both the EPA and ARB use ambient air quality monitoring data to designate areas according to their attainment status for criteria air pollutants. These designations identify the areas with air quality problems and initiate planning efforts for improvement. The three basic designation categories are nonattainment, attainment, and unclassified. “Attainment” status refers to those regions that are meeting federal and/or State standards for a specified criteria pollutant. “Nonattainment” refers to regions that do not meet federal and/or State standards for a specified criteria pollutant. “Unclassified” refers to regions with insufficient data to determine the region’s attainment status for a specified criteria air pollutant. Each standard has a different definition, or “form” of what constitutes attainment, based on specific air quality statistics. For example, the federal 8-hour CO standard is not to be exceeded more than once per year; therefore, an area is in attainment of the CO standard if no more than one 8-hour ambient air monitoring value exceeds the threshold per year. In contrast, the federal annual PM<sub>2.5</sub> standard is met if the 3-year average of the annual average PM<sub>2.5</sub> concentration is less than or equal to the standard.

Table 2 shows the current attainment designations for the Air Basin. The Air Basin is designated as in nonattainment for ozone, PM<sub>10</sub> and PM<sub>2.5</sub> State standards and national ozone and PM<sub>2.5</sub> standards.

**Table 2: San Francisco Bay Area Air Basin Attainment Status**

Pollutant	State Status	National Status
Ozone	Nonattainment	Nonattainment
CO	Attainment	Attainment
NO <sub>2</sub>	Attainment	Attainment
SO <sub>2</sub>	Attainment	N/A
PM <sub>10</sub>	Nonattainment	Unclassified
PM <sub>2.5</sub>	Nonattainment	Nonattainment
Sulfates	Attainment	N/A
Hydrogen Sulfates	Unclassified	N/A
Visibility-reducing Particles	Unclassified	N/A
Lead	N/A	Attainment
Notes: CO = carbon dioxide N/A = information not available. NO <sub>2</sub> = nitrogen dioxide PM <sub>10</sub> = particulate matter, including dust, 10 micrometers or less in diameter PM <sub>2.5</sub> = particulate matter, including dust, 2.5 micrometers or less in diameter SO <sub>2</sub> = sulfur trioxide Source: Bay Area Air Quality Management District (BAAQMD). 2017. Air Quality Standards and Attainment Status. January 5. Website: <a href="http://www.baaqmd.gov/research-and-data/air-quality-standards-and-attainment-status">http://www.baaqmd.gov/research-and-data/air-quality-standards-and-attainment-status</a> . Accessed March 23, 2023.		

Air pollution does not affect every individual in the population in the same way, and some groups are more sensitive to adverse health effects than others. Land uses such as residences, schools, day care centers, hospitals, nursing and convalescent homes, and parks are considered the most sensitive to poor air quality because the population groups associated with these uses have increased susceptibility to respiratory distress or, as in the case of residential receptors, their exposure time is greater than that of other land uses. Therefore, these groups are referred to as sensitive receptors. Exposure assessment guidance typically assumes that residences would receive exposure to air pollution 24 hours per day, 350 days per year, for 70 years. BAAQMD defines sensitive receptors as children, adults, and seniors occupying or residing in residential dwellings, schools, day care centers, hospitals, and senior care facilities.

The project site is currently vacant, and no sensitive receptors currently exist on the project site. The closest sensitive receptors to the proposed project are the residences located to the south of the project site, located approximately 200 feet to the southeast.

## **Applicable Plans, Policies and Regulations**

### ***Federal Clean Air Act***

The CAA establishes pollutant thresholds for air quality in the United States and the EPA administers it at the federal level. The EPA is responsible for establishing the National Ambient Air Quality Standards (NAAQS), which are required under the CAA and have been established for seven major air pollutants: CO, NO<sub>x</sub>, ozone, PM<sub>10</sub>, PM<sub>2.5</sub>, sulfur oxides (SO<sub>x</sub>), and lead.

### ***California Clean Air Act***

In addition to being subject to federal requirements, California has its own more stringent regulations under the CCAA, which is administered by the ARB at the State level under the California Environmental Protection Agency (Cal/EPA). The ARB is responsible for meeting the State requirements of the CAA, administering the CCAA, and establishing the California Ambient Air Quality Standards (CAAQS). The CCAA requires all air districts in the State to achieve and maintain CAAQS.

### ***Clean Air Plan***

The BAAQMD is primarily responsible for assuring that the NAAQS and CAAQS are attained and maintained in the Air Basin. Santa Clara County, and the Bay Area as a whole, is classified as a nonattainment area for the 8-hour ozone and PM<sub>2.5</sub> NAAQS and nonattainment for the ozone, PM<sub>10</sub>, and PM<sub>2.5</sub> CAAQS. The County is either in attainment or unclassified for other pollutants.

Regional air quality management districts, such as the BAAQMD, must prepare air quality plans (AQPs) specifying how State air quality standards would be met. The BAAQMD's most recently adopted AQP is the *2017 Clean Air Plan: Spare the Air, Cool the Climate*. The 2017 Clean Air Plan focuses on two closely related BAAQMD goals, protecting public health and protecting the climate. To protect public health, the 2017 Clean Air Plan describes how the BAAQMD will continue its progress toward attaining State and federal air quality standards and eliminating health risk disparities from exposure to air pollution among Bay Area communities. To that end, the 2017 Clean Air Plan includes a wide range of control measures designed to decrease emissions of the air pollutants that are most harmful to Bay Area residents, such as PM, ozone, and TACs. To protect the

climate, the 2017 Clean Air Plan includes control measures intended to reduce greenhouse gas (GHG) emissions by reducing fossil fuel combustion.

The BAAQMD also has permit authority over stationary sources, acts as the primary reviewing agency for environmental documents, and develops regulations that must be consistent with, or more stringent than, federal and State air quality laws and regulations.

### ***BAAQMD CEQA Air Quality Guidelines***

The BAAQMD is the primary agency responsible for ensuring that air quality standards (NAAQS and CAAQS) are attained and maintained in the Air Basin through a comprehensive program of planning, regulation, enforcement, technical innovation, and promotion of the understanding of air quality issues. The BAAQMD prepares plans to attain ambient air quality standards in the Air Basin. BAAQMD prepares ozone attainment plans for the national ozone standard, Clean Air Plans for the California standard, and particulate matter plans to fulfill federal air quality planning requirements. The BAAQMD also inspects stationary sources of air pollution; responds to citizen complaints; monitors ambient air quality and meteorological conditions; and implements programs and regulations required by the CAA, the CAA Amendments of 1990, and the CCAA.

The BAAQMD developed quantitative thresholds of significance for its CEQA Guidelines in 2010, which were also included in its updated subsequent guidelines.<sup>2,3</sup> BAAQMD's adoption of the 2010 thresholds of significance was later challenged in court. In an opinion issued on December 17, 2015, related to the BAAQMD CEQA Guidelines, the California Supreme Court held that CEQA does not generally require an analysis of the impacts of locating development in areas subject to environmental hazards unless the project would exacerbate existing environmental hazards. The Supreme Court also found that CEQA requires an analysis of human exposure to environmental hazards in specific circumstances, such as development proposed near airports and the siting of schools on or near hazardous waste sites. The Supreme Court further held that public agencies may voluntarily conduct this analysis for their own public projects when not required by CEQA (*CBIA v. BAAQMD* [2016] 2 Cal.App.5th 1067, 1083).

In view of the Supreme Court's opinion, the BAAQMD published a new version of its CEQA Guidelines in May 2017.<sup>4</sup> The BAAQMD CEQA Guidelines state that local agencies may rely on thresholds designed to reflect the impact of locating development near areas of toxic air contamination where such analysis is required by CEQA, or where the agency determines such analysis would assist in making a decision about the project. However, the thresholds are not mandatory, and agencies should apply them only after determining that they reflect an appropriate measure of a project's impacts. The BAAQMD's Guidelines for implementation of the thresholds are for informational purposes only, to assist local agencies. On April 20, 2022, BAAQMD adopted CEQA Thresholds for Evaluating the Significance of Climate Impacts from Land Use Projects and Plans.<sup>5</sup>

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<sup>2</sup> Bay Area Air Quality Management District (BAAQMD). 2010. California Environmental Quality Act Air Quality Guidelines. Accessed March 2023.

<sup>3</sup> Bay Area Air Quality Management District (BAAQMD). 2012. California Environmental Quality Act Air Quality Guidelines. Accessed March 2023.

<sup>4</sup> Bay Area Air Quality Management District (BAAQMD). 2017. California Environmental Quality Act Air Quality Guidelines. Accessed March 2023.

<sup>5</sup> Bay Area Air Quality Management District (BAAQMD). 2022. CEQA Thresholds and Guidelines Update. Website:

These thresholds supersede the GHG thresholds contained in the BAAQMD's 2017 CEQA Guidelines. Recently, the BAAQMD updated their CEQA Guidelines on April 20, 2023.<sup>6</sup>

### ***Envision San José 2040 General Plan***

The General Plan includes policies applicable to all development projects in San José. Various policies in the General Plan have been adopted for reducing or avoiding impacts related to air quality, listed below.

**Envision San José 2040 General Plan Relevant Air Quality Policies**

<b>Policies</b>	<b>Description</b>
Policy MS-10.1	Assess projected air emissions from new development in conformance with the Bay Area Air Quality Management District (BAAQMD) CEQA Guidelines and relative to State and federal standards. Identify and implement air emissions reduction measures.
Policy MS-10.2	Consider the cumulative air quality impacts from proposed developments for proposed land use designation changes and new development, consistent with the region's Clean Air Plan and State law.
Policy MS-11.1	Require completion of air quality modeling for sensitive land uses such as new residential developments that are located near sources of pollution such as freeways and industrial uses. Require new residential development projects and projects categorized as sensitive receptors to incorporate effective mitigation into project designs or be located an adequate distance from sources of toxic air contaminants (TACs) to avoid significant risks to health and safety.
Policy MS-11.2	For projects that emit toxic air contaminants, require project proponents to prepare health risk assessments in accordance with BAAQMD-recommended procedures as part of environmental review and employ effective mitigation to reduce possible health risks to a less than significant level. Alternatively, require new projects (such as, but not limited to, industrial, manufacturing, and processing facilities) that are sources of TACs to be located an adequate distance from residential areas and other sensitive receptors.
Policy MS-11.3	Review projects generating significant heavy-duty truck traffic to designate truck routes that minimize exposure of sensitive receptors to TACs and particulate matter.
Policy MS-11.4	Encourage the installation of air filtration, to be installed at existing schools, residences, and other sensitive receptor uses adversely affected by pollution sources.
Policy MS-11.5	Encourage the use of pollution absorbing trees and vegetation in buffer areas between substantial sources of TACs and sensitive land uses.
Policy MS-12.2	Require new residential development projects and projects categorized as sensitive receptors to be located an adequate distance from facilities that are existing and potential sources of odor. An adequate separate distance will be determined based upon the type, size and operations of the facility.

<https://www.baaqmd.gov/plans-and-climate/california-environmental-quality-act-ceqa/updated-ceqa-guidelines>. Accessed March 2023.

<sup>6</sup> Bay Area Air Quality Management District (BAAQMD). 2023. CEQA Thresholds and Guidelines Update. Website: <https://www.baaqmd.gov/plans-and-climate/california-environmental-quality-act-ceqa/updated-ceqa-guidelines>. Accessed May 3, 2023.

### Envision San José 2040 General Plan Relevant Air Quality Policies

Policies	Description
Policy MS-13.1	Include dust, particulate matter, and construction equipment exhaust control measures as conditions of approval for subdivision maps, site development and planned development permits, grading permits, and demolition permits. At a minimum, conditions shall conform to construction mitigation measures recommended in the current BAAQMD CEQA Guidelines for the relevant project size and type.
Policy MS-13.2	Construction and/or demolition projects that have the potential to disturb asbestos (from soil or building material) shall comply with all the requirements of the California Air Resources Board's Airborne Toxic Control Measures (ATCMs) for Construction, Grading, Quarrying, and Surface Mining Operations.

### 4.3.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Conflict with or obstruct implementation of the applicable air quality plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable federal or State ambient air quality standard?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3. Expose sensitive receptors to substantial pollutant concentrations?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
4. Result in other emissions (such as those leading to odors or) adversely affecting a substantial number of people?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

### Thresholds of Significance

Where applicable, the significance criteria established or recommended by the BAAQMD were used to make the following CEQA significance determinations. The BAAQMD has adopted standards of significance for construction and operation. The thresholds of significance are shown in Table 3. In developing thresholds of significance for air pollutants, the BAAQMD considered the emission levels for which a project's individual emissions would be cumulatively considerable. If a project exceeds the identified significance thresholds, its emissions would be cumulatively considerable, resulting in significant adverse air quality impacts to the region's existing air quality conditions.

**Table 3: BAAQMD Thresholds of Significance**

Pollutant	Construction Thresholds Average Daily Emissions (pounds/day)	Operational Thresholds	
		Average Daily Emissions (pounds/day)	Annual Average Emissions (tons/year)
Criteria Air Pollutants			
ROG	54	54	10
NO <sub>x</sub>	54	54	10
PM <sub>10</sub>	82 (exhaust)	82	15
PM <sub>2.5</sub>	54 (exhaust)	54	10
CO	Not Applicable	9.0 ppm (8-hour average) or 20.0 ppm (1-hour average)	
Fugitive Dust	Construction Dust Ordinance, other Best Management Practices (BAAQMD Basic Construction Mitigation Measures)	Not Applicable	
Health Risks and Hazards for New Sources			
Excess Cancer Risk	10 per one million	10 per one million	
Chronic or 1-hour Acute Hazard Index	1.0	1.0	
Incremental annual average PM <sub>2.5</sub>	0.3 µg/m <sup>3</sup>	0.3 µg/m <sup>3</sup>	
Health Risks and Hazards for Sensitive Receptors (Cumulative from All Sources within 1,000-Foot Zone of Influence) and Cumulative Thresholds for New Sources			
Excess Cancer Risk	100 per 1 million		
Chronic Hazard Index	10.0		
Annual Average PM <sub>2.5</sub>	0.8 µg/m <sup>3</sup>		
Notes: ROG = reactive organic gases NO <sub>x</sub> = nitrogen oxides CO= carbon monoxide PM <sub>10</sub> = coarse particulate matter, including dust, 10 micrometers or less in diameter PM <sub>2.5</sub> = fine particulate matter, including dust, 2.5 micrometers or less in diameter µg/m <sup>3</sup> = micrograms per cubic meter Source: Bay Area Air Quality Management District (BAAQMD). 2023. California Environmental Quality Act Air Quality Guidelines. April.			

## Impact Discussion

### 1) Would the project conflict with or obstruct implementation of the applicable air quality plan?

**Less than significant impact.** The 2017 Clean Air Plan, the most current AQP for the Air Basin and adopted by BAAQMD in April 2017, includes control measures that are intended to reduce air pollutant emissions in the Bay Area either directly or indirectly. Plans must show consistency with the control measures listed within the AQP. Using the BAAQMD's methodology, a determination of consistency with the 2017 Clean Air Plan should demonstrate that a project: (1) supports the primary goals of the AQP;

(2) includes applicable control measures from the AQP; and (3) does not disrupt or impede implementation of AQP control measures. The 2017 Clean Air Plan defines an integrated, multipollutant control strategy to reduce emissions of particulate matter, TACs, ozone precursors, and GHGs. The 2017 Clean Air Plan has control measures that are designed to reduce air pollutants emissions indirectly or directly in the Bay Area. These measures are divided into five categories, including:

- Measures to reduce emissions from stationary and area sources
- Mobile source measures
- Transportation control measures
- Land use and local impact measures
- Energy and climate measures

The proposed project would re-designate the project site's General Plan Land Use designation from "Public/Quasi-Public" to "Light Industrial." The proposed project does not propose specific development on the site at this time and would not include a development proposal that could be compared against applicable control measures in the 2017 Clean Air Plan for stationary, area, mobile, or energy sources. Any future development would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including compliance with BAAQMD operational emission thresholds as listed in General Plan Policies MS-10.1 and MS-13.1 and City of San José Design Guidelines and Standard Permit Conditions that correlate to control measures identified in the 2017 Clean Air Plan.

The site is currently designated "Public/Quasi-Public" by the General Plan, which is an urban nonresidential land use designation, and the proposed Light Industrial land use designation would support an urban light industrial use consistent with the new General Plan Land Use designation. This change in land use would change the associated AQP emissions budgets as the land uses proposed as part of the project would not result in the same amount of construction or operational emissions as the existing land use designations that were considered in the AQP. However, the GPA does not include a development proposal. Additionally, any future development of the project site would be subject to individual review for consistency with the AQP under CEQA. This impact would be less than significant.

**2) Would the project result in a cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable federal or State ambient air quality standard (including releasing emissions, which exceed quantitative thresholds for ozone precursors)**

**No impact.** The San Francisco Bay Area is considered a nonattainment area for ground level ozone and PM<sub>2.5</sub> under both the CAA and the CCAA. The area is also considered in nonattainment for PM<sub>10</sub> under the CCAA. The area has attained both NAAQS and CAAQS for CO. The proposed project does not propose specific development on the site at this time and would not include a development proposal. Any future development on the site would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including City of San José Design Guidelines and Standard Permit Conditions. In addition, future construction on the project site would be required to demonstrate compliance with BAAQMD significance thresholds in accordance with the General Plan

Policy MS-10.1 and implement BAAQMD's BMPs for dust control in accordance with the General Plan Policies MS-13.1 and MS-13.2 as well as Standard Permit Conditions. Future development of the project site would be required to develop appropriate mitigation measures, to the extent feasible, if the applicable thresholds are exceeded. However, the proposed project would not result in any emissions.

**3) Would the project expose sensitive receptors to substantial pollutant concentrations?**

**No impact.** Air pollution does not affect every individual in the population in the same way, and some groups are more sensitive to adverse health effects than others are. Land uses such as residences, schools, day care centers, hospitals, nursing and convalescent homes, and parks are considered the most sensitive to poor air quality because the population groups associated with these uses have increased susceptibility to respiratory distress or, as in the case of residential receptors, their exposure time is greater than that of other land uses. Therefore, these groups are referred to as sensitive receptors. Exposure assessment guidance typically assumes that residences would receive exposure to air pollution 24 hours per day, 350 days per year, for 30 years. The BAAQMD defines sensitive receptors as children, adults, and seniors occupying or residing in residential dwellings, schools, day care centers, hospitals, and senior care facilities. Exposure of sensitive receptors to substantial pollutant concentrations can occur under two conditions: (1) by introducing a new source of TACs with the potential to adversely affect existing sensitive receptors (a CEQA effect), or (2) by introducing a new sensitive receptor in proximity to an existing source of TACs (a non-CEQA effect).

The City of San José uses the thresholds of significance established by the BAAQMD to assess potential impacts to sensitive receptors resulting from proposed development. The proposed project would change the land use designation from "Public/Quasi-Public" to "Light Industrial," which would not result in the introduction of new TAC sources because the proposed project, does not propose specific development on the site at this time. If and when future development on the project site is proposed, a project-specific air quality assessment may be required depending on the size of the proposed development and type of land use proposed. The air quality assessment will disclose potential impacts to sensitive receptors, including a single-family residence 200 feet to the southeast of the project site, and confirm conformance with the sensitive receptor impact thresholds recommended by the BAAQMD in compliance with General Plan Policies MS-11.2 and MS-11.3 and Standard Permit Conditions. However, as previously noted, the proposed project would not result in any emissions (including emissions of TACs). Therefore, no impact would occur as a result of the proposed project.

**4) Would the project result in other emissions (such as those leading to odors or) adversely affecting a substantial number of people?**

**No impact.** Common sources of odors and odor complaints are uses such as transfer stations, recycling facilities, painting/coating facilities, landfills, and wastewater treatment plants. The proposed project does not propose specific development on the site at this time. Additionally, any future development on the site would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including City of San José Design Guidelines and Standard Permit Conditions. As no



development is being considered as part of the proposed project, it would not result in any emissions (such as those leading to odors) that could adversely affect a substantial number of people. Therefore, no impact would occur as a result of the proposed project.

### **Standard Permit Conditions**

Any future development would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including City of San José Design Guidelines and Standard Permit Conditions. The following Standard Permit Condition relevant to air quality impacts is required for all new development in the City of San José:

#### ***Construction Air Quality***

The project applicant shall implement the following measures during all phases of construction to control dust and exhaust at the project site:

- Water active construction areas at least twice daily or as often as needed to control dust emissions.
- Cover trucks hauling soil, sand, and other loose materials and/or ensure that all trucks hauling such materials maintain at least two feet of freeboard.
- Remove visible mud or dirt track-out onto adjacent public roads by using wet power vacuum street sweepers at least once per day. The use of dry power sweeping is prohibited.
- Enclose, cover, water twice daily or apply non-toxic soil binders to exposed stockpiles (dirt, sand, etc.).
- Pave new or improved roadways, driveways, and sidewalks as soon as possible.
- Lay building pads as soon as possible after grading unless seeding or soil binders are used.
- Replant vegetation in disturbed areas as quickly as possible.
- Install sandbags or other erosion control measures to prevent silt runoff to public roadways.
- Minimize idling times either by shutting off equipment when not in use, or reducing the maximum idling time to 5 minutes (as required by California Airborne Toxic Control Measure [ATCM] Title 13, and California Code of Regulations Section 2485). Provide clear signage for construction workers at all access points.
- Maintain and properly tune construction equipment in accordance with manufacturer's specifications. Check all equipment by a certified mechanic and record a determination of "running in proper condition" prior to operation.
- Post a publicly visible sign with the telephone number and person at the lead agency to contact regarding dust complaints.

## 4.4 - BIOLOGICAL RESOURCES

### 4.4.1 - Environmental Setting

The project site consists primarily of a paved and graveled lot, with ruderal herbaceous vegetation (including invasive plants) lining the edges. This vegetation type includes ripgut brome (*Bromus diandrus*), seaside barley (*Hordeum marinum*), shortpod mustard (*Hirschfeldia incana*), fennel (*Foeniculum vulgare*), bristly ox tongue (*Helminthotheca echinoides*), burclover (*Medicago polymorpha*), cheeseweed (*Malva parviflora*), stinkwort (*Dittrichia graveolens*), English ivy (*Helix hedera*), prickly lettuce (*Lactuca serriola*), and others.

Fourteen mature trees with a circumference of at least 38 inches measured at a height 54 inches above natural grade slope are lining the project site boundary, with the trunks located outside the perimeter fence. Most of these trees have a substantial overlap of root zone and canopy cover onto the project site. These trees include both non-native and native species, including primarily coast valley oak (*Quercus agrifolia*), pine trees (*Pinus sp.*), and gum tree (*Eucalyptus sp.*). One large sticknest is located on the top of the largest pine tree located on the northeast corner of the project site (trunk located outside the perimeter fence), indicating that the site is utilized by birds for nesting.

The site is surrounded on all sides by dense urban development, including light industrial and residential uses. The nearest natural habitat is located approximately 140 feet to the west of the project site along Saratoga Creek. The creek and riparian habitat are separated from the project site by approximately 130 feet of paved Lawrence Expressway.

### Applicable Plans, Policies, and Regulations

#### ***Federal Endangered Species Act***

The United States Fish and Wildlife Service (USFWS) has jurisdiction over species listed as threatened or endangered under the federal Endangered Species Act of 1973. Section 9 of the Endangered Species Act protects listed species from “take,” which is broadly defined as actions taken to “harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect, or attempt to engage in any such conduct.” The Endangered Species Act protects threatened and endangered plants and animals and their critical habitat. Candidate species are those proposed for listing; these species are usually treated by resource agencies as if they were actually listed during the environmental review process. Procedures for addressing impacts to federally listed species follow two principal pathways, both of which require consultation with the USFWS, which administers the Endangered Species Act for all terrestrial species. The first pathway is the Section 10(a) incidental take permit, which applies to situations where a non-federal government entity must resolve potential adverse impacts to species protected under the Endangered Species Act. The second pathway is Section 7 consultation, which applies to projects directly undertaken by a federal agency or private projects requiring a federal permit or approval.

#### ***Migratory Bird Treaty Act***

The Migratory Bird Treaty Act (MBTA) implements international treaties between the United States and other nations devised to protect migratory birds, their parts, eggs, and nests from activities such as hunting, pursuing, capturing, killing, selling, and shipping, unless expressly authorized in the

regulations or by permit. The State of California has incorporated the protection of birds of prey in Sections 3800, 3513, and 3503.5 of the Fish and Game Code. All raptors and their nests are protected from take or disturbance under the MBTA (16 United States Code [USC] § 703, *et seq.*) and California statute (Fish and Game Code [FGC] § 3503.5).

### ***Bald and Golden Eagle Protection Act***

The golden eagle (*Aquila chrysaetos*) and bald eagle (*Haliaeetus leucocephalus*) are also afforded additional protection under the Eagle Protection Act, amended in 1973 (16 USC § 669, *et seq.*) and the Bald and Golden Eagle Protection Act (16 USC §§ 668–668d).

### ***California Endangered Species Act***

The State of California enacted the California Endangered Species Act (CESA) in 1984. CESA is similar to the Endangered Species Act but pertains to State-listed endangered and threatened species. CESA requires State agencies to consult with the California Department of Fish and Wildlife (CDFW) when preparing CEQA documents. The purpose is to ensure that the State lead agency actions do not jeopardize the continued existence of a listed species or result in the destruction or adverse modification of habitat essential to the continued existence of those species if there are reasonable and prudent alternatives available (FGC § 2080). CESA directs agencies to consult with the CDFW on projects or actions that could affect listed species, directs the CDFW to determine whether jeopardy would occur, and allows the CDFW to identify “reasonable and prudent alternatives” to the project consistent with conserving the species. CESA allows the CDFW to authorize exceptions to the State’s prohibition against take of a listed species if the “take” of a listed species is incidental to carrying out an otherwise lawful project that has been approved under CEQA (FGC § 2081).

### ***California Fish and Game Code***

Under CESA, the CDFW has the responsibility for maintaining a list of endangered and threatened species (FGC § 2070). Fish and Game Code Sections 2050 through 2098 outline the protection provided to California’s rare, endangered, and threatened species. Fish and Game Code Section 2080 prohibits the taking of plants and animals listed under the CESA. Fish and Game Code Section 2081 established an incidental take permit program for State-listed species. The CDFW maintains a list of “candidate species,” which it formally notices as being under review for addition to the list of endangered or threatened species.

In addition, the Native Plant Protection Act of 1977 (NPPA) (FGC § 1900, *et seq.*) prohibits the taking, possessing, or sale within the State of any plants with a State designation of rare, threatened, or endangered (as defined by the CDFW). An exception to this prohibition in the NPPA allows landowners to take listed plant species under specified circumstances, provided that the owners first notify CDFW and give the agency at least 10 days to come and retrieve (and presumably replant) the plants before they are plowed under or otherwise destroyed. Fish and Game Code Section 1913 exempts from “take” prohibition “the removal of endangered or rare native plants from a canal, lateral ditch, building site, or road, or other right-of-way.” Project impacts to these species are not considered significant unless the species are known to have a high potential to occur within the area of disturbance associated with construction of the proposed project.

In addition to formal listing under the Endangered Species Act and CESA, some species receive additional consideration by the CDFW and local lead agencies during the CEQA process. Species that may be considered for review are those listed as a “Species of Special Concern.” The CDFW maintains lists of “Species of Special Concern” that serve as species “watch lists.” Species with this status may have limited distributions or limited populations, and/or the extent of their habitats has been reduced substantially, such that their populations may be threatened. Thus, their populations are monitored, and they may receive special attention during environmental review. While they do not have statutory protection, they may be considered rare under CEQA and specific protection measures may be warranted. In addition to Species of Special Concern, the CDFW Special Animals List identifies animals that are tracked by the California Natural Diversity Database (CNDDDB) and may be potentially vulnerable but warrant no federal interest and no legal protection.

Sensitive species that would qualify for listing but are not currently listed are afforded protection under CEQA. CEQA Guidelines Section 15065 (Mandatory Findings of Significance) requires that a substantial reduction in numbers of a rare or endangered species be considered a significant effect. CEQA Guidelines Section 15380 (Rare or Endangered Species) provides for the assessment of unlisted species as rare or endangered under CEQA if the species can be shown to meet the criteria for listing. Unlisted plant species on the California Native Plant Society (CNPS) List ranked 1A, 1B, and 2 would typically require evaluation under CEQA.

Fish and Game Code Sections 3500 to 5500 outline protection for fully protected species of mammals, birds, reptiles, amphibians, and fish. Species that are fully protected by these sections may not be taken or possessed at any time. The CDFW cannot issue permits or licenses that authorize the take of any fully protected species, except under certain circumstances such as scientific research and live capture and relocation of such species pursuant to a permit for the protection of livestock.

Under Fish and Game Code Section 3503.5, it is unlawful to take, possess, or destroy any birds in the orders of *Falconiformes* or *Strigiformes* (birds of prey) or to take, possess, or destroy the nest or eggs of any such bird except as otherwise provided by this code or any regulation adopted pursuant thereto. To comply with the requirements of CESA, an agency reviewing a proposed project within its jurisdiction must determine whether any State-listed endangered or threatened species may be present in the project study area and determine whether the proposed project will have a potentially significant impact on such species. In addition, the CDFW encourages informal consultation on any proposed project that may impact a candidate species.

Project-related impacts to species on the CESA endangered or threatened list would be considered significant. State-listed species are fully protected under the mandates of CESA. “Take” of protected species incidental to otherwise lawful management activities may be authorized under Fish and Game Code Section 206.591. Authorization from the CDFW would be in the form of an Incidental Take Permit.

Fish and Game Code Section 1602 requires any entity to notify the CDFW before beginning any activity that “may substantially divert or obstruct the natural flow of, or substantially change or use any material from the bed, channel, or bank of any river, stream, or lake” or “deposit debris, waste, or other materials that could pass into any river, stream, or lake.” “River, stream, or lake” includes

waters that are episodic and perennial and ephemeral streams, desert washes, and watercourses with a subsurface flow. A Lake or Streambed Alteration Agreement will be required if the CDFW determines that project activities may substantially adversely affect fish or wildlife resources through alterations to a covered body of water.

### ***California Department of Fish and Wildlife Species of Concern***

In addition to formal listing under the Endangered Species Act and CESA, species receive additional consideration by the CDFW and local lead agencies during the CEQA process. Species that may be considered for review are included on a list of “Species of Special Concern,” developed by the CDFW. It tracks species in California whose numbers, reproductive success, or habitat may be threatened. In addition to Species of Special Concern, the CDFW identifies animals that are tracked by the CNDDDB, but warrant no federal interest and no legal protection. These species are identified as California Special Animals.

### ***California Native Plant Society***

The CNPS maintains a rank of plant species native to California that has low population numbers, limited distribution, or are otherwise threatened with extinction. This information is published in the Inventory of Rare and Endangered Vascular Plants of California. Following are the definitions of the CNPS ranks:

- **Rank 1A:** Plants presumed extirpated in California and either rare or extinct elsewhere
- **Rank 1B:** Plants rare, threatened, or endangered in California and elsewhere
- **Rank 2A:** Plants presumed extirpated in California but common elsewhere
- **Rank 2B:** Plants rare, threatened, or endangered in California, but more common elsewhere
- **Rank 3:** Plants about which more information is needed
- **Rank 4:** Watch List: Plants of limited distribution

Potential impacts to populations of CNPS ranked plants receive consideration under CEQA review. All plants appearing on the CNPS List ranked 1 or 2 are considered to meet the CEQA Guidelines Section 15380 criteria. While only some of the plants ranked 3 and 4 meet the definitions of threatened or endangered species, potential impacts to these species or their habitats should be analyzed during the preparation of environmental documents pursuant to CEQA, as they may meet the definition of Rare or Endangered under the CEQA Guidelines Section 15380 criteria.

### ***Habitat Conservation Plan***

The Santa Clara Valley Habitat Plan (SCVHP) provides a framework for promoting the protection and recovery of natural resources, including endangered species, while streamlining the permitting process for planned development, infrastructure, and maintenance activities. The purpose of the SCVHP is to protect, enhance, and restore natural resources in specific areas of Santa Clara County and contribute to the recovery of endangered species. The SCVHP evaluates natural resource impacts and mitigation requirements comprehensively in a way that is more efficient and effective for at-risk species and their essential habitats. The SCVHP was adopted by the City of San José on January 29, 2013.

## Envision San José 2040 General Plan

The General Plan includes the following policies applicable to all development projects in San José.

Envision San José 2040 General Plan Relevant Biological Policies	
Policies	Description
Policy ER-4.4	Require that development projects incorporate mitigation measures to avoid and minimize impacts to individuals of special-status species.
Policy ER-5.1	Avoid implementing activities that result in the loss of active native birds' nests, including both direct loss and indirect loss through abandonment, of native birds. Avoidance of activities that could result in impacts to nests during the breeding season or maintenance of buffers between such activities and active nests would avoid such impacts.
Policy ER-5.2	Require that development projects incorporate measures to avoid impacts to nesting migratory birds.
Policy MS-21.4	Encourage the maintenance of mature trees, especially natives, on public and private property as an integral part of the community forest. Prior to allowing the removal of any mature tree, pursue all reasonable measures to preserve it.
Policy MS-21.5	As part of the development review process, preserve protected trees (as defined by the Municipal Code), and other significant trees. Avoid any adverse effect on the health and longevity of protected or other significant trees through appropriate design measures and construction practices. Special priority should be given to the preservation of native oaks and native sycamores. When tree preservation is not feasible, include appropriate tree replacement, both in number and spread of canopy.
Policy MS-21.6	As a condition of new development, require the planting and maintenance of both street trees and trees on private property to achieve a level of tree coverage in compliance with and that implements City laws, policies, or guidelines.

## City of San José Municipal Code

San José Municipal Code (Municipal Code) Chapter 13.32: Tree Removal Controls, requires the applicant to obtain a Tree Removal Permit prior to the removal or relocation of a tree with a circumference of 38 inches or more measured at a height 54 inches above natural grade slope. Further, on multi-family lots, a Tree Removal Permit is required to remove a tree of any size according to Standard Permit Condition BR No. 3. Additionally, it sets forth protections given to heritage trees, trees given additional protections due to their special significance to the community because of their size, history, unusual species, or unique quality.

### 4.4.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or United States Fish and Wildlife Service?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
2. Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Wildlife or United States Fish and Wildlife Service?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3. Have a substantial adverse effect on State or federally protected wetlands federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of wildlife nursery sites?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
6. Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or State Habitat Conservation Plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

## Impact Discussion

The following section evaluates potential project-related impacts on biological resources. Landcover types and Vegetation Communities classification follows the classification system of the SCVHP and are depicted in Figure 6. The analysis is based on the following methodology.

## Methods

A qualified FirstCarbon Solutions (FCS) Biologist conducted a survey for sensitive biological resources on the site on April 27, 2022. Additionally, a review and analysis of relevant background publications and natural resource databases was conducted in 2022. An updated review and analysis of relevant database searches was then conducted in 2023. Both database searches included an analysis of all entries of the CDFW California Natural Diversity Database (CNDDDB), a special-status species and plant community observations database, the USFWS Information for Planning and Consultation (IpaC) system and the CNPS Electronic Inventory (CNPSEI) of Rare and Endangered Vascular Plants of California database for the *San José*

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Source: ESRI Aerial Imagery.



Figure 6  
Land Cover and Vegetation

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*West, California*, United States Geological Survey (USGS) 7.5-minute Topographic Quadrangle Map and the eight surrounding quadrangles.<sup>7,8,9</sup> Other information reviewed included the topographic and Natural Resources Conservation Service (NRCS) soils data, the SCVHP<sup>10</sup>, the General Plan, and Municipal Code. Exhibit 6 illustrates land cover and vegetation on the project site.

**1) Would the project have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or United States Fish and Wildlife Service?**

**Less than significant impact.** A review of the CNDDDB, CNPS, and IpaC Inventories determined that 76 candidate, sensitive, or special-status plant species and 43 candidate, sensitive, or special-status animal species have been recorded within the regional vicinity of the project site (Appendix A). Candidate, sensitive, or special-status species are grouped under the term “special-status” hereafter. The parameters of these search queries include an area consisting of the *West San José, California*, USGS 7.5-minute Topographic Quadrangle Map and the eight surrounding quadrangles (regional vicinity). The likelihood and rationale for these species to occur are provided in the evaluation.

The project site consists of approximately 1.05 acres of hardscaped areas of a parking lot with small patches of ruderal vegetation consisting of non-native invasive species. The site does not contain suitable habitat for rare plant species, which would require valley grasslands, cismontane woodlands, chaparral, swamps, marshes, serpentine derived substrate or outcrops.

Additionally, the site is cut off from dispersal opportunities from regionally occurring special-status plant species populations by urban development and uses on all sides. No special-status plant species or sensitive natural vegetation communities or other conditions supporting sensitive plant species were observed during the spring 2022 survey conducted by a qualified Biologist. Therefore, it is reasonable to conclude that no special-status plant species occur on the project site.

The presence of the 43 special-status wildlife species recorded within the regional area surrounding the project site (covering an area of approximately 530 square miles; see Appendix A) require specific habitat conditions and dispersal opportunities from source populations. The required habitat types for these species include sufficiently large and suitable woodland, grassland, shrubland, rock outcroppings, serpentine derived soils, specific native host plants, saltmarsh/estuarine, or suitable freshwater aquatic and riparian habitats, or a combination thereof. None of these habitat types and conditions are present on the project site or adjacent areas. Additionally, the project site lacks dispersal opportunities from regionally occurring special-status wildlife species populations by large swaths of surrounding development on all sides. No special-status wildlife species or habitats supporting special-status wildlife species were observed during the 2022 survey conducted by a

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<sup>7</sup> California Department of Fish and Wildlife (CDFW). 2022. CNDDDB RareFind 5 California Natural Diversity Database Query for Special-Status Species. Website: <https://apps.wildlife.ca.gov/rarefind/view/RareFind.aspx>. Accessed March 2023.

<sup>8</sup> United States Fish and Wildlife Service (USFWS). 2021. Information for Planning and Consultation (IPaC). Website: <https://ecos.fws.gov/ipac/>. Accessed March 2023.

<sup>9</sup> California Native Plant Society (CNPS). 2022. California Native Plant Society Rare and Endangered Plant Inventory (CNPSEI). Website: <http://www.rareplants.cnps.org/>. Accessed March 2023.

<sup>10</sup> Santa Clara Valley Habitat Agency. 2012. Santa Clara Valley Habitat Plan. August. Website: <https://scv-habitatagency.org/178/Santa-Clara-Valley-Habitat-Plan>. Accessed March 2023.

qualified Biologist. Therefore, it is reasonable to conclude that no special-status wildlife species occur on the project site or within disturbance distance.

Additionally, the project site has no value, as habitat for endangered, rare, or threatened (including candidate, sensitive, or special-status) species due to the absence of suitable habitat conditions or past and current developed urban land cover and use, including past and current developed urban land cover and use of surrounding areas.

Therefore, the proposed project would not have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the CDFW or USFWS.

**2) Would the project have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Wildlife or United States Fish and Wildlife Service?**

**No impact.** No riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the CDFW or USFWS is present on-site. The closest riparian habitat is associated with Saratoga Creek, which is located 140 feet to the west across Lawrence Expressway.

There is no specific development proposed under the GPA and conforming rezoning. All future development on the site will be subject to review for conformance with the 2022 Citywide Design Standards and Guidelines, including applicable measures for bird-safe design. The proposed project would also be evaluated for conformance with the Council Policy for Outdoor Lighting for Private Developments (Council Policy 4-3), which includes measures requiring light sources to be shielded and limits on lighting intensity to reduce off-site light and glare. Therefore, due to the distance between the site and Saratoga Creek and implementation of City Design Standards, Guidelines, and Policies, the proposed project would not have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the CDFW or USFWS.

**3) Would the project have a substantial adverse effect on State or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?**

**Less than significant impact.** The nearest State or federally protected water and wetland resource is San Tomas Aquino Creek/Saratoga Creek, located approximately 140 feet to the west across Lawrence Expressway. No direct runoff from the project site into the creek is anticipated, and the proposed project would be tied into the municipal stormwater system.

Therefore, the proposed project would not have a substantial adverse effect on State or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means.

**4) Would the project interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of wildlife nursery sites?**

**Less than significant impact.** The project site is located within fully built out development and does not support any movement corridor or provide habitat that facilitates the movement of any native resident or migratory fish or wildlife species. Therefore, the GPA and future development as a result of this GPA would not substantially interfere with the movement of any native resident or migratory fish or wildlife species.

Trees on and adjacent to the project site could provide nesting habitat for birds, including migratory birds. Nesting birds are protected under provisions of the MBTA and Fish and Game Code Sections 3503, 3503.5, and 2800.

Construction disturbance during the breeding season could result in the incidental loss of fertile eggs or nestlings, or otherwise lead to nest abandonment. Disturbance that causes abandonment and/or loss of reproductive effort is considered a taking by the CDFW. Construction activities such as tree removal and site grading that disturb a nesting bird on-site or immediately adjacent to the construction zone would constitute a significant impact.

In conformance with the Fish and Game Code and provisions of the MBTA, future projects on the project site would avoid and/or reduce impacts to nesting birds (if present on or adjacent to the site) through conformance with the Fish and Game Code and provisions of the MBTA through avoidance of construction activities during bird nesting season or through pre-construction surveys for nesting birds and the establishment of construction-free buffer zones should active nests be encountered in the bird nesting surveys.

By avoiding construction activities during the nesting season, conducting pre-construction surveys, and implementing any necessary measures to avoid disturbance of active nests that may be affected by project construction, the future development of the project site would not avoid impacts to nesting birds. Therefore, any future mixed-use development that would be allowed by the proposed project would not result in a substantial adverse effect on migratory birds, either directly or through habitat modifications.

Future development of the project site would require a separate environmental review and, in accordance with Fish and Game Code, MBTA, and General Plan Policies ER-5.1 and ER-5.2, would be required to implement measures and standard conditions of approval to avoid or reduce impacts to nesting birds.

**5) Would the project conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?**

**Less than significant impact.** Fourteen trees surrounding the project site boundary qualify as a “protected tree” by meeting the City’s size requirements as defined in Chapter 13.32 of the Municipal Code. The City defines an ordinance-sized tree as either a single trunk or stem with a circumference of at least 38 inches measured at a height 54 inches above natural grade slope, or



multiple trunks where the combined circumferences of each trunk at 54 inches above natural grade slope add up to at least 38 inches.

The proposed project does not include any physical changes to the site. Therefore, the proposed project would not conflict with any local policies or ordinances protecting biological resources.

Developments in the future would require their own project-specific environmental analysis and would be required to adhere to the City's tree protection requirements defined in the Municipal Code and all General Plan policies related to Biological Resources, as listed in the Regulatory Background Section, above.

Specifically, if any trees would be removed to accommodate a future specific development project, compliance with the City's Tree Protection Ordinance and Tree Replacement Policy would be required. Compliance with the City's Tree Protection Ordinance, Chapter 13.32 of the Municipal Code and implementation of standard conditions of approval that may be imposed for future development on the site would ensure this impact would be less than significant.

**6) Would the project conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or State Habitat Conservation Plan?**

**Less than significant impact.** The project site is within the SCVHP Permit Area, Private Development Area 4, Fee Zone C. The project site is covered by SCVHP Land Cover type Urban – Suburban (specifically subtypes “Barren” and “Ornamental Woodland”), confirmed as 0.13 acre by FCS's survey.

The project may be subject to applicable SCVHP conditions and fees (including the nitrogen deposition fee) prior to issuance of any grading permits. If applicable, for future development on the site the project applicant would be required to submit the SCVHP Coverage Screening Form<sup>11</sup> to the Director of Planning, Building, and Code Enforcement (PBCE) or the Director's designee for approval and payment of all applicable fees prior to the issuance of a grading permit. The Habitat Plan and supporting materials can be viewed at [www.scv-habitatplan.org](http://www.scv-habitatplan.org). The project applicant shall comply with all applicable SCVHP conditions and pay all applicable fees as described in the City's Standard Permit Condition related to compliance with the SCVHP.

Through these actions, the proposed project would not conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or State Habitat Conservation Plan.

***Tree Replacement***

No trees are proposed for removal with the subject proposal. Any future development on the site that proposes to remove trees would require trees removed to be replaced according to tree replacement ratios required by the City at that time.

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<sup>11</sup> Santa Clara Valley Habitat Agency, 2023. Website: [https://scv-habitatagency.org/DocumentCenter/View/1367/PvtScreeningForm\\_v3\\_12\\_212020](https://scv-habitatagency.org/DocumentCenter/View/1367/PvtScreeningForm_v3_12_212020)

## **Standard Permit Conditions**

### ***Santa Clara Valley Habitat Plan***

Any future development would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including City of San José Design Guidelines and Standard Permit Conditions. The following Standard Permit Condition relevant to biological resource impacts is required for all new development in the City of San José:

The project applicant shall submit the Santa Clara Valley Habitat Plan Coverage Screening Form (<https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId=>) to the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee for approval and payment of all applicable fees prior to the issuance of a grading permit. The Habitat Plan and supporting materials can be viewed at <https://scv-habitatagency.org/178/Santa-Clara-Valley-Habitat-Plan>.

## 4.5 - CULTURAL RESOURCES

### Cultural and Tribal Resources

This section describes the existing cultural resources setting and potential effects from project implementation on the project site and its surrounding area. The following discussion is based on a records search at the Northwest Information Center (NWIC), contact with the Native American Heritage Commission (NAHC), and a cultural resources pedestrian survey conducted by FCS. Non-confidential supporting information is included in Appendix B.

#### 4.5.1 - Environmental Setting

The project site is situated on undeveloped hardscaped land southeast corner of the Lawrence Expressway and north of Doyle Road and does not contain any buildings or structures. Its Public Land Survey (PLS) location is Land Grant: *Quito, San José West* and *Cupertino, California* 7.5-minute USGS Topographic Quadrangle Map. According to a geological map and paleontological report conducted for the project area by Consulting Paleontologist, Kenneth Finger, PhD on behalf of FCS, the surface of the project site consists almost entirely of Holocene alluvium deposits.<sup>12</sup>

#### Cultural Background Setting

The following is a brief summary of the prehistoric and historic background of the general project area, which provides context to understand the relevance of cultural resources that may be located in proximity to the project site. This section is not intended to be a comprehensive review of the current resources available; rather, it serves as a general overview. Unless otherwise stated, the following is based on information provided by the NAHC, NWIC, the current inventories of the National Register of Historic Places (NRHP), California Register of Historical Resources (CRHR), California Historic Landmarks (CHL) list, California Points of Historical Interest (CPHI) list, and the California Built Environment Resource Directory (BERD) for Santa Clara County, and a pedestrian survey of the site conducted by FCS. Non-confidential NWIC records search, pedestrian survey photos and NAHC correspondence are included in Appendix B.

#### The Ohlone

At the time of European contact in the eighteenth century, the San José area was occupied by the Ohlone Tribe of California Native Americans. The Ohlone group designates a linguistic family consisting of eight different yet related languages. The eight Ohlone languages were quite different from one another, with each language being related to its geographically contiguous neighbors.

The arrival of Ohlone groups into the Bay Area appears to be temporally consistent with the appearance of the Late Period artifact assemblage in the archaeological record, as documented at sites such as the Emeryville Shellmound and the Ellis Landing Shellmound. It is probable that the Ohlone moved south and west from the Delta region of the San Joaquin-Sacramento River region into the Bay Area. The tribal group that most likely occupied the project area is the Chochenyo language group, whose territory extended from the southern end of the Carquinez Strait south to Mission San José, or the Tamien, who were centered in the south of San Francisco Bay and lower Santa Clara Valley.

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<sup>12</sup> Finger, Kenneth L., PhD. 2022. Paleontological Records Search: Doyle Residential Project, City of San José, Santa Clara County. May.



The various Ohlone tribes subsisted as hunter-gatherers and relied on local terrestrial and marine flora and fauna for subsistence. The predominant plant food source was the acorn, but they also exploited a wide range of other plants, including various seeds, buckeye, berries, and roots. Protein sources included grizzly bear, elk, sea lions, antelope, and black-tailed deer as well as smaller mammals such as raccoon, brush rabbit, ground squirrels, and wood rats. Waterfowl, including Canadian geese, mallards, green-winged teal, and American widgeon, were captured in nets using decoys to attract them. Fish also played an important role in the Chochenyo diet and included steelhead, salmon, and sturgeon.

The Ohlone constructed watercraft from tule reeds and possessed bow and arrow technology. They fashioned blankets from sea otter pelts, fabricated basketry from twined reeds of various types, and assembled a variety of stone and bone tools in their assemblages. Ohlone villages typically consisted of domed dwelling structures, communal sweathouses, dance enclosures, and assembly houses constructed from thatched tule reeds and a combination of wild grasses, wild alfalfa, and ferns.

The Ohlone were politically organized into autonomous tribelets that had distinct cultural territories. Individual tribelets contained one or more villages with a number of seasonal camps for resource procurement within the tribelet territory. The tribelet chief could be either male or female, and the position was inherited patrilineally, but approval of the community was required. The tribelet chief and council were essentially advisers to the community and were responsible for feeding visitors, directing hunting and fishing expeditions, ceremonial activities, and warfare on neighboring tribelets.

The first European contact with the Ohlone was probably in 1602, when Sebastian Vizcaíno's expedition moored in Monterey. The estimated Ohlone population in 1770—when the first mission was established in Ohlone territory—was approximately 10,000. By 1832, the population had declined to fewer than 2,000, mainly due to diseases introduced by the European explorers and settlers. When the Spanish mission system rapidly expanded across California, the Ohlone traditional way of life was irreversibly altered. The precontact hunter-gatherer subsistence economy was replaced by an agricultural economy, and the Spanish missionaries prohibited traditional social activities. After secularization of the missions between 1834 and 1836, some Native Americans returned to traditional religious and subsistence practices while others labored on Mexican ranchos. Thus, multi-ethnic Indian communities grew up in and around the area and provided informant testimony to ethnologists from 1878 to 1933.

The California Gold Rush brought further disease to the native inhabitants, and by the 1850s, nearly all of the Ohlone had adapted in some way or another to economies based on cash income. Hunting and gathering activities continued to decline and were rapidly replaced with economies based on ranching and farming.

### ***Santa Clara County and the City of San José***

Santa Clara County derives its name from Mission Santa Clara de Asís, which was founded on January 12, 1777, and it is one of the original counties created at statehood, sharing its name with the City of Santa Clara. Santa Clara County was founded on February 18, 1850, originally having been named San José County a month prior. The California Legislature decided to change the name a month after

recommendations from General Mariana Guadalupe Vallejo's committee. Santa Clara is made up of 15 cities, with San José serving as the county seat and encompassing of 1,312 square miles.

The City of San José similarly can trace its roots back to 1777, with the founding of The Pueblo of San José de Guadalupe by the Spanish government. The town, a small farming community founded by 68 colonists, was the first of three established in Alta California to help administer and coordinate the missions and presidios in the province. The original pueblo, established along the Guadalupe River near what is today Taylor Street, had to be abandoned in 1785 due to severe winter flooding. By 1791, it had been reestablished on higher ground approximately 1 mile to the south, centering on what is today César Chávez Plaza.

In 1821, Mexico won independence from Spain and lands held in common, such as pueblo and mission lands, were granted to private individuals. In 1824, Mexico passed a law that allowed both foreign and native citizens to petition the Governor for ownership of unoccupied tracts of land in an effort to stimulate further colonization. Drawn by opportunities to establish farms and small-scale commercial operations under Mexican rule, Anglo-American settlers increasingly came to San José, and by the 1840s, the Native Californians found themselves in the minority. In 1846, the United States declared war on Mexico and acquired the Mexican province of California in the Treaty of Guadalupe Hidalgo 2 years afterward. The discovery of gold in the Sierra foothills precipitated a sudden influx of population to the State, and as a central supply station for prospectors during the Gold Rush, San José underwent a population explosion. This event accelerated California's path to statehood and in 1850, California became the 31<sup>st</sup> state in the United States with San José serving as the first State Capitol. A railroad line between San Francisco and San José was completed in 1864, followed a few years later by the Central Pacific line connecting San José with the transcontinental railroad in 1869. With the City now linked to national and international markets where the agricultural and manufactured goods of the valley could be sold, San José increasingly became a major center for farming, industrial, and commercial activity and exhibited steady growth over the following two decades.

Following the turn of the century, San José, with its 18 canneries and 13 packinghouses, became the world's largest canning and dried-fruit packing center. It also pioneered the manufacture of specialized mechanical farm equipment in California. The war years had a major effect on the region, with the construction of the Naval Air Station at Moffett Field, and San Francisco acting as the Gateway to the Pacific from 1941 to 1945. Following World War II, San José shifted its focus away from agriculture in an attempt to attract new industries to the City. IBM had already established its West Coast headquarters in San José in 1943 and opened a new Research and Development (R&D) facility in 1952. Both would prove to be forerunners of the City's future economy as Reynold Johnson and his team would later invent RAMAC, the first commercial computer, as well as the hard disk drive (Ward 1995). The 1970s saw a series of major innovations as San José electronics companies abandoned traditional vacuum tubes in favor of integrated circuits and silicon chips in the manufacture of computers and small electronics. The boom in production and consequent birth of the personal computer industry led Don C. Hoefler, then editor of Microelectronics News, to begin referring to the Santa Clara Valley as "Silicon Valley" for the first time in 1971.

Today, Santa Clara County is home to Apple, Facebook, Google and Tesla, etc. Its population of nearly 1.8 million is one of the largest in the State and the largest of the nine Bay Area Counties. Aside from

being a leader in technology, Santa Clara County is also home to Stanford University, San José State University, and Santa Clara University, as well as several sports teams, such as the San José Sharks. Santa Clara County is continuously listed as one of the best places to live in the United States and is celebrated for its high standards of living and natural diversity.

## **Research and Records Search Results**

### ***Northwest Information Center***

On April 29, 2022, a records search for the project site and a 0.5-mile search radius was conducted at the NWIC located at Sonoma State University in Rohnert Park, California. The current inventories of the NRHP, the CRHR, the CHL list, the CPHI list, and the BERD for Santa Clara County were also reviewed to determine the existence of previously documented local historical resources.

The results of the records search indicate that there are no cultural resources recorded within the project site, nor within the 0.5-mile search radius. In addition, nine cultural resources surveys have been conducted within a 0.5-mile search radius of the project site, the reports of which are on file with the NWIC. One survey report is adjacent to the project boundaries, indicating that portions of the project site have been previously surveyed for cultural resources. Non-confidential NWIC record search results can be found in Appendix B.

### ***Native American Heritage Commission***

On April 25, 2022, FCS sent a request to the NAHC in an effort to determine whether any sacred sites are listed on its Sacred Lands File for the project site. A response was received on May 27, 2022, indicating that the Sacred Lands File search produced a positive result for Native American cultural resources in the project vicinity. The NAHC included a list of 11 tribal representatives available for consultation. To ensure that all Native American knowledge and concerns over potential Tribal Cultural Resources (TCRs) that may be affected by implementation of the proposed project are addressed, letters were sent to each tribal representative on June 6, 2022. No responses have been received to date. NAHC record search results and corresponding letters can be found in Appendix B.

### ***Pedestrian Cultural Resources Survey***

Prior to the pedestrian survey, the potential for yet-identified cultural resources in the project vicinity was reviewed against geologic and topographic Geographic Information System (GIS) data for the general area and information from other nearby projects. The proposed project was evaluated against a set of criteria originally identified by a geoarchaeological overview that was prepared for Caltrans Districts 6 and 9. This study mapped the “archaeological sensitivity,” or potential to support the presence of buried prehistoric archaeological deposits, based on geology and environmental parameters including distance to water and landform slope. The methodology used in the study is applicable to other parts of California such as the Bay Area, and generally concluded that sites consisting of flat, Holocene-era deposits in close proximity to natural water resources had a moderate to high probability of containing subsurface archaeological deposits when compared to earlier Pleistocene deposits situated on slopes or further away from drainages, lakes, and rivers.

On May 20, 2022, FCS Senior Archaeologist Dr. Dana DePietro, RPA, and FCS Historian, Ti Ngo conducted a pedestrian survey for unrecorded cultural resources in the project site. The survey began in the northwest corner of the project site and moved south and east, using north-south

transects spaced at 10-meter intervals. All areas of the project site were closely inspected for culturally modified soils or other indicators of potential historic or prehistoric resources. The project site is completely hardscaped with elements of imported fill and gravel. As a result, visibility of native soils was virtually non-existent. A tiny section of native soil was visible in the central portion of the project site. It consisted of brown sandy clay soil (10 YR 4/4).

Survey conditions were documented using digital photographs and field notes. During the survey, Dr. DePietro and Mr. Ngo examined all areas of the exposed ground surface for prehistoric artifacts (e.g., fire-affected rock, milling tools, flaked stone tools, toolmaking debris, ceramics), soil discoloration and depressions that might indicate the presence of a cultural midden, faunal and human osteological remains, and features indicative of the former presence of structures or buildings (e.g., postholes, standing exterior walls, foundations) or historic debris (e.g., glass, metal, ceramics). No indications of historic or prehistoric archaeological resources were found over the course of the pedestrian survey. Pedestrian survey photos can be found in Appendix B.

### ***Historic Building Survey and Evaluation***

The proposed project does not involve the removal or demolition of any existing historical buildings or resources. The pedestrian survey did not encounter any unrecorded historical resources on the project site.

### ***Indirect Effects to Potential Historic Resources***

There are no existing historical resources on the project site or within the 0.5-mile search radius.

## **Applicable Plans, Policies, and Regulations**

### ***National Historic Preservation Act***

The NRHP, established under the National Historic Preservation Act, is a comprehensive inventory of known historic resources throughout the United States. The NRHP is administered by the National Park Service and includes buildings, structures, sites, objects, and districts that possess historic, architectural, engineering, archaeological or cultural significance.

The NRHP significance criteria are listed below, and include districts, sites, buildings, structures, and objects that possess integrity of location, design, setting, materials, workmanship, feeling, and association, and are:

- A. Associated with events that have made a significant contribution to the broad patterns of our history; or
- B. Associated with the lives of significant persons in our past; or
- C. Embodiment of distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction; or
- D. Having yielded or may be likely to yield, information important in history or prehistory.

For a resource to be eligible for listing, it also must retain integrity of those features necessary to convey its significance in terms of: (1) location, (2) design, (3) setting, (4) materials, (5) workmanship,

(6) feeling, and (7) association. CEQA requires evaluation of project effects on properties that are listed in or eligible for listing in the NRHP.

### ***California Register of Historical Resources***

The CRHR is a guide to cultural resources that must be considered when a government agency undertakes a discretionary action subject to CEQA. The CRHR aids government agencies in identifying, evaluating, and protecting California's historical resources, and indicates which properties are to be protected from substantial adverse change (Public Resources Code [PRC], § 5024.1(a)). The CRHR is administered through the California Office of Historic Preservation, which is part of the California State Parks system. A historic resource listed in, or formally determined to be eligible for listing in, the NRHP is, by definition, included in the CRHR (PRC § 5024.1(d)(1)).

### ***State Regulations Regarding Cultural Resources***

Archaeological and historical sites are protected by several State policies and regulations under the California Public Resources Code, California Code of Regulations (Title 14 § 1427), and California Health and Safety Code. California Public Resources Code Sections 5097.9—5097.991 require notification of discoveries of Native American remains and provides for the treatment and disposition of human remains and associated grave goods. Both State law and County of Santa Clara Ordinance Code (Sections B6-19 and B6-20) require that the Santa Clara County Coroner be notified if cultural remains are found on a site. If the Coroner determines the remains are those of Native Americans, the NAHC and a “most likely descendant” must also be notified.

### ***Tribal Cultural Resources***

A TCR can be a site, feature, place, or cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe. It also must be either on or eligible for the CRHR or a local historic register, or the lead agency at its discretion may choose to treat the resource as a TCR. The Public Resources Code requires lead agencies to participate in formal consultations with California Native American tribes during the CEQA process, if requested by any tribe, to identify TCRs that may be subject to significant impacts by a project. Where a project may have a significant impact on a TCR, the lead agency's environmental document must discuss the impact and whether feasible alternatives or mitigation measures could avoid or substantially lessen the impact. Consultation is required until the parties agree to measures to mitigate or avoid a significant effect on a TCR or when it is concluded that agreement cannot be reached.

### ***Historic Preservation Ordinance***

The City's Historic Preservation Ordinance is under Municipal Code Section 13.48.110, which sets forth factors that may be considered in order to determine whether a property qualifies as a local landmark. Based on the ordinance, proposed City landmarks have special historical, architectural, cultural, aesthetic, or engineering interest or value of a historical nature, and its designation as a landmark conforms to the goals and policies of the General Plan. In making such findings, the following factors, among other relevant factors, are considered with respect to the proposed landmark:

1. Its character, interest or value as part of the local, regional, State or national history, heritage or culture;
2. Its location as a site of a significant historic event;
3. Its identification with a person or persons who significantly contributed to the local, regional, State or national culture and history;
4. Its exemplification of the cultural, economic, social or historic heritage of the City of San José;
5. Its portrayal of the environment of a group of people in an era of history characterized by a distinctive architectural style;
6. Its embodiment of distinguishing characteristics of an architectural type or specimen;
7. Its identification as the work of an architect or master builder whose individual work has influenced the development of the City of San José; and
8. Its embodiment of elements of architectural or engineering design, detail, materials, or craftsmanship which represents a significant architectural innovation or which is unique.

### ***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to cultural resources and are applicable to the proposed project.

<b>Envision San José 2040 General Plan Relevant Cultural Resource Policies</b>	
<b>Policies</b>	<b>Description</b>
Policy ER-10.1	For proposed development sites that have been identified as archaeologically or paleontologically sensitive, require investigation during the planning process in order to determine whether potentially significant archaeological or paleontological information may be affected by the project and then require, if needed, that appropriate mitigation measures be incorporated into the project design.
Policy ER-10.2	Recognizing that Native American human remains may be encountered at unexpected locations, impose a requirement on all development permits and tentative subdivision maps that upon discovery during construction, development activity will cease until professional archaeological examination confirms whether the burial is human. If the remains are determined to be Native American, applicable State laws shall be enforced.
Policy ER-10.3	Ensure that City, State, and federal historic preservation laws, regulations, and codes are enforced, including laws related to archaeological and paleontological resources, to ensure the adequate protection of historic and prehistoric resources.

## 4.5.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Cause a substantial adverse change in the significance of a historical resource as pursuant to Section 15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2. Cause a substantial adverse change in the significance of an archaeological resource pursuant to Section 15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Disturb any human remains, including those interred outside of formal cemeteries?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:				
a. Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k), or	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b. A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision I of Public Resources Code Section 5024.1.	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

### Environmental Evaluation

Descriptions and analysis in this section are based on information provided by the NAHC, NWIC, NRHP, CRHR, CHL list, CPHI list, BERD for Santa Clara County, and the California Historical Resources Inventory (HRI). The non-confidential records search results and other correspondence are included in Appendix B.

### Impact Discussion

#### Cultural Resources

- 1) **Would the project cause a substantial adverse change in the significance of a historical resource as pursuant to Section 15064.5?**

**No impact.** Section 15064.5 of the State CEQA Guidelines defines a historical resource as (1) a resource listed in or determined to be eligible by the State Historical Resources Commission, for listing in the CRHR; (2) a resource listed in a local register of historical resources or identified as significant in a historical resource survey meeting certain State guidelines; or (3) an object, building, structure, site, area, place, record, or manuscript that a lead agency determines to be significant in

the architectural, engineering, scientific, economic, agricultural, educational, social, political, military, or cultural annals of California, provided that the lead agency's determination is supported by substantial evidence in light of the whole record.

Results from the NWIC indicate that there are no historic architectural resources within the project site or the 0.5-mile search radius. The proposed project does not propose specific development at this time and would not involve the demolition or removal of any architectural historical resources within the project site or other changes to the environment. Therefore, there would be no changes to architectural historical resources and no impact.

**2) Would the project cause a substantial adverse change in the significance of an archaeological resource pursuant to Section 15064.5?**

**Less than significant impact.** Section 15064.5 of the CEQA Guidelines defines significant archaeological resources as resources that meet the criteria for historical resources, as discussed above, or resources that constitute unique archaeological resources. A project-related significant adverse effect could occur if a project were to affect archaeological resources that fall under either of these categories.

Results from the NWIC indicate that no recorded archaeological resources are within the project site or the 0.5-mile search radius; and a field survey conducted by FCS Senior Archaeologist, Dr. Dana DePietro, and FCS Historian, Ti Ngo did not identify any unrecorded archaeological resources on the project site. The project site is located in a developed area, surrounded by warehouses to the north, a freeway to the west, and residential housing in the east and south. The project site is situated near a natural waterway, Saratoga Creek. Most of the project site is flat and located on Holocene alluvium deposits. This combination of factors indicates a low buried site potential for encountering subsurface archaeological resources. While unlikely, subsurface construction activities always have the potential to destroy or damage previously undiscovered archaeological resources. Archaeological resources can include, but are not limited to, stone, bone, wood, or shell artifacts or features, including hearths and structural elements. Damage or destruction of these resources would be a potentially significant impact.

The proposed project does not propose specific development on the site at this time. When a development application is received, it will be subject to discrete environmental review and Standard Permit Conditions would set forth procedures that would be followed in the event of discovery of significant cultural resources during construction. Adherence to Standard Permit Conditions would ensure that potential impacts to archaeological resources would be reduced to a less than significant level.

**3) Would the project disturb any human remains, including those interred outside of formal cemeteries?**

**Less than significant impact.** A review of historic aerials from 1948 to 2020 indicates that from 1948 until 1956, the area consisted of farmland. From 1960 to 2020 the project site remained



undeveloped.<sup>13</sup> There are no indications of residential buildings or previous human habitation on the project site. The project site is also not located near any known cemeteries. Therefore, the potential for the disturbance of any human remains is considered low. While it is highly unlikely that human remains exist within or near the project site, there is always a possibility that subsurface construction activities associated with the proposed project, such as grading or trenching, could potentially damage or destroy previously undiscovered human remains. In the event of the accidental discovery or recognition of any human remains, CEQA Guidelines Section 15064.5, Health and Safety Code Section 7050.5, and Public Resources Code Sections 5097.94 and 5097.98 must be followed. The Standard Permit Condition pertinent to subsurface cultural resources, discussed above, further specifies the procedures to follow in the event human remains are uncovered.

No specific development on the site is proposed at this time. When a specific development application is received, it will be subject to project-level review and Standard Permit Conditions will apply. These will likely include stoppage of work if previously unknown human remains are discovered, and all provisions of California Health and Safety Code Sections 7054 and 7050.5 and Public Resources Code Sections 5097.9 through 5097.99, as amended per AB 2641, shall be followed. Along with compliance with required guidelines and statutes, adherence to Standard Permit Conditions would ensure that impacts to human remains would be less than significant.

### ***Standard Permit Conditions—Cultural Resources***

**Subsurface Cultural Resources.** If prehistoric or historic resources are encountered during excavation and/or grading of the site, all activity within a 50-foot radius of the find shall be stopped, the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee and the City's Historic Preservation Officer shall be notified, and a qualified archaeologist in consultation with a Native American Tribal representative registered with the Native American Heritage Commission (NAHC) for the City of San José and that is traditionally and culturally affiliated with the geographic area as described in Public Resources Code Section 21080.3 shall examine the find. The archaeologist in consultation with the Tribal representative shall (1) evaluate the find(s) to determine whether they meet the definition of a historical or archaeological resource; and (2) make appropriate recommendations regarding the disposition of such finds prior to issuance of building permits. Recommendations could include collection, recordation, and analysis of any significant cultural materials. A report of findings documenting any data recovery shall be submitted to the Director of PBCE or the Director's designee, and the City's Historic Preservation Officer and the Northwest Information Center (if applicable). Project personnel shall not collect or move any cultural materials.

**Human Remains.** If any human remains are found during any field investigations, grading, or other construction activities, all provisions of California Health and Safety Code Sections 7054 and 7050.5 and Public Resources Code Sections 5097.9 through 5097.99, as amended per Assembly Bill (AB) 2641, shall be followed. If human remains are discovered during construction, there shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent remains. The project applicant shall immediately notify the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee and the qualified archaeologist, who shall

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<sup>13</sup> Nationwide Environmental Title Research, LLC. 2020. Historic Aerials. Website: <https://www.historicaerials.com/viewer>. Accessed March 15, 2023.

then notify the Santa Clara County Coroner. The Coroner will make a determination as to whether the remains are Native American. If the remains are believed to be Native American, the Coroner shall contact the Native American Heritage Commission (NAHC) within 24 hours. The NAHC shall then designate a Most Likely Descendant (MLD). The MLD shall inspect the remains and make a recommendation on the treatment of the remains and associated artifacts. If one of the following conditions occurs, the landowner or his authorized representative shall work with the Coroner to reinter the Native American human remains and associated grave goods with appropriate dignity in a location not subject to further subsurface disturbance:

- i. The NAHC is unable to identify a MLD or the MLD failed to make a recommendation within 48 hours after being given access to the site.
- ii. The MLD identified fails to make a recommendation; or
- iii. The landowner or his authorized representative rejects the recommendation of the MLD, and mediation by the NAHC fails to provide measures acceptable to the landowner.

### ***Tribal Cultural Resources***

- 4) Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:**
- a) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k)?**

**Less than significant.** A review of the CRHR, local registers of historic resources, and NWIC records search results failed to identify any previously listed TCRs that may be adversely affected by the proposed project. The NAHC Sacred Lands File search produced positive results for Native American cultural resources in the project site. The NAHC included a list of 11 tribal representatives available for consultation. To ensure that all Native American knowledge and concerns over potential TCRs that may be affected by the implementation of the proposed project are addressed, Senate Bill (SB) 18 letters were sent to each tribal representative on May 10, 2023. AB 52 letters were sent to each tribal representatives on May 15, 2023. The AB 52 consultation period lasted for 30 days, and no request for consultation was received as a result of the outreach. The SB 18 consultation period lasted 90 days and ended with no request for consultation. Should any undiscovered TCRs be encountered during project construction, implementation of Standard Permit Conditions would reduce potential impacts to a less than significant level. NAHC and tribal representative correspondence can be found in Appendix B.

- b) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision I of Public Resources Code Section 5024.1.**

**Less than significant.** Tribal consultation efforts were conducted by the City of San José pursuant to SB 18 to identify additional significant TCRs meeting the criteria set forth in subdivision I of Public Resources Code Section 5024.1. As noted, no responses were received in response to tribal consultation outreach and the consultation period has concluded.

## **Standard Permit Conditions**

### ***Subsurface Cultural Resources***

If prehistoric or historic resources are encountered during excavation and/or grading of the site, all activity within a 50-foot radius of the find shall be stopped, the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee and the City's Historic Preservation Officer shall be notified, and a qualified archaeologist shall examine the find. The archaeologist shall 1) evaluate the find(s) to determine whether they meet the definition of a historical or archaeological resource; and (2) make appropriate recommendations regarding the disposition of such finds prior to issuance of building permits. Recommendations could include collection, recordation, and analysis of any significant cultural materials. A report of findings documenting any data recovery shall be submitted to Director of PBCE or the Director's designee and the City's Historic Preservation Officer and the Northwest Information Center (if applicable). Project personnel shall not collect or move any cultural materials.

### ***Human Remains***

If any human remains are found during any field investigations, grading, or other construction activities, all provisions of California Health and Safety Code Sections 7054 and 7050.5 and Public Resources Code Sections 5097.9 through 5097.99, as amended per AB 2641, shall be followed. If human remains are discovered during construction, there shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent remains. The project applicant shall immediately notify the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee and the qualified archaeologist, who shall then notify the Santa Clara County Coroner. The Coroner shall make a determination as to whether the remains are Native American. If the remains are believed to be Native American, the Coroner shall contact the Native American Heritage Commission (NAHC) within 24 hours. The NAHC shall then designate an MLD. The MLD shall inspect the remains and make a recommendation on the treatment of the remains and associated artifacts. If one of the following conditions occurs, the landowner or his authorized representative shall work with the Coroner to reinter the Native American human remains and associated grave goods with appropriate dignity in a location not subject to further subsurface disturbance:

- The NAHC is unable to identify a MLD or the MLD failed to make a recommendation within 48 hours after being given access to the site.
- The MLD identified fails to make a recommendation; or
- The landowner or his authorized representative rejects the recommendation of the MLD, and mediation by the NAHC fails to provide measures acceptable to the landowner.

***Paleontological Resources***

If vertebrate fossils are discovered during construction, all work on the site shall stop immediately, the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee shall be notified, and a qualified professional paleontologist shall assess the nature and importance of the find and recommend appropriate treatment. Treatment may include, but is not limited to, preparation and recovery of fossil materials so that they can be housed in an appropriate museum or university collection and may also include preparation of a report for publication describing the finds. The project applicant shall be responsible for implementing the recommendations of the qualified paleontologist. A report of all findings shall be submitted to the Director of PBCE or the Director's designee.

## 4.6 - ENERGY

### 4.6.1 - Environmental Setting

#### Energy Basics

Energy is generally transmitted either in the form of electricity, measured in kilowatt-hours (kWh) or megawatt-hours (MWh), or natural gas, measured in U.S. therms or British Thermal Unit (BTU).

#### *Electricity*

Electricity is used primarily for lighting, appliances, and other uses associated with operation of development projects.

#### *Natural Gas*

Natural gas is used primarily for heating and water heating associated with operation of development projects.

#### *Fuel*

Fuel is used primarily for powering off-road equipment, trucks, and worker vehicles. The typical fuel types used in development projects include diesel and gasoline.

### Electricity Generation, Distribution, and Use

#### *State of California*

In 2021, the State of California generated 277,764 gigawatt-hours (GWh), which is up 2 percent from year 2020. Total renewable energy reached 33.6 percent in 2021, up 3.5 percent from 2020 levels. California's non-carbon dioxide (CO<sub>2</sub>) emitting electric generation categories (nuclear, large hydroelectric, and renewables) accounted for 49 percent of its in-state generation, compared to 51 percent in 2020. The change is attributable to the continued impacts from California's ongoing drought.<sup>14</sup>

According to the United States Energy Information Administration (EIA),<sup>15</sup> in 2021, California ranked fourth in the nation in electricity production, fourth in conventional hydroelectric generation, and first as a producer of electricity from solar, geothermal, and biomass resources. California leads the nation in solar thermal electricity capacity and generation.

Electricity and natural gas are distributed through the various electric load-serving entities (LSEs) in California. These entities include investor-owned utilities (IOUs), publicly owned LSEs, rural electric cooperatives, community choice aggregators, and electric service providers.<sup>16</sup>

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<sup>14</sup> California Energy Commission (CEC). 2021 Total System Electric Generation. Website: <https://www.energy.ca.gov/data-reports/energy-almanac/california-electricity-data/2021-total-system-electric-generation>. Accessed July 29, 2022.

<sup>15</sup> United States Energy Information Administration (EIA). California State Profile and Energy Estimates. Website: <https://www.eia.gov/state/?sid=CA>. Accessed March 20, 2023.

<sup>16</sup> California Energy Commission (CEC). Electric Load-Serving Entities (LSEs) in California. Website: [https://www.energy.ca.gov/almanac/electricity\\_data/utilities.html](https://www.energy.ca.gov/almanac/electricity_data/utilities.html). Accessed March 20, 2023.

### ***City of San José***

Pacific Gas and Electric Company (PG&E) provides electricity to many of the cities throughout Santa Clara County, including the City of San José. In 2019 and 2020, Santa Clara County's energy consumption was approximately 16,687 and 33,123 GWh, respectively.<sup>17</sup> For the City of San José, the average household electricity consumption was approximately 5,843 kWh in year 2020.<sup>18</sup>

### ***Project Site***

The project site is currently vacant and does not consume electricity. PG&E provides electricity to the project site.

## **Natural Gas Generation, Distribution, and Use**

### ***State of California***

Natural gas is used for everything from generating electricity to cooking and space heating to an alternative transportation fuel. Natural gas generation (in kWh) represented 11 percent of electric power generation in 1990 and increased over the 30-year period to represent 34 percent of electric power generation in 2019.<sup>19</sup> In 2020, the State ranked 14<sup>th</sup> in natural gas marketed production, producing 170,579 million cubic feet of natural gas.<sup>20</sup>

Natural gas-fueled generation has become the dominant source of electricity in California, as it currently fuels approximately 45 percent of electricity consumption.<sup>21</sup> Because natural gas is a dispatchable resource that provides load when the availability of hydroelectric power generation and/or other sources decrease, use varies greatly from year to year. The availability of hydroelectric resources, the emergence of renewable resources for electricity generation, and overall consumer demand are the variables that shape natural gas use in electric generation.

### ***City of San José***

As mentioned prior, PG&E provides natural gas to the City of San José and most cities in Santa Clara County. In 2019 and 2020, natural gas consumption was approximately 460 and 419 Million Metric British Thermal Units (MM BTU), respectively.<sup>22</sup> For the City of San José, the average household natural gas consumption in year 2020 was approximately 10,496 kWh, which equals 35,791 kilo-British Thermal Unit (kBTU).<sup>23</sup>

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<sup>17</sup> California Energy Commission (CEC). 2020. Electricity Consumption by County. Website: <https://ecdms.energy.ca.gov/elecbycounty.aspx>. Accessed March 20, 2023.

<sup>18</sup> City of San José. 2022. Energy: Household Energy Use. Website: <https://www.sanjoseca.gov/your-government/departments-offices/environmental-services/climate-smart-san-jos/climate-smart-data-dashboard/energy-local-renewables/energy-household-energy-use>. Accessed March 20, 2023.

<sup>19</sup> United States Environmental Protection Agency (EPA). 2016. Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990-2019. Website: [https://www.epa.gov/sites/default/files/2021-04/documents/us-ghg-inventory-2021-main-text.pdf?VersionId=wEy8wQuGrWS8Ef\\_hSLXHy1kYwKs4.ZaU](https://www.epa.gov/sites/default/files/2021-04/documents/us-ghg-inventory-2021-main-text.pdf?VersionId=wEy8wQuGrWS8Ef_hSLXHy1kYwKs4.ZaU). Accessed March 20, 2023.

<sup>20</sup> United States Energy Information Administration (EIA). 2020. Rankings: Natural Gas Marketed Production, 2019. Website: <https://www.eia.gov/state/rankings/?sid=CA#series/47>. Accessed March 20, 2023.

<sup>21</sup> California Energy Commission (CEC). 2021. Supply and Demand of Natural Gas in California. Website: <https://www.energy.ca.gov/data-reports/energy-almanac/californias-natural-gas-market/supply-and-demand-natural-gas-california>. Accessed March 20, 2023.

<sup>22</sup> California Energy Commission (CEC). Gas Consumption by County. Website: <https://ecdms.energy.ca.gov/gasbycounty.aspx>. Accessed March 20, 2023.

<sup>23</sup> City of San José. 2022. Energy: Household Energy Use. Website: <https://www.sanjoseca.gov/your-government/departments-offices/environmental-services/climate-smart-san-jos/climate-smart-data-dashboard/energy-local-renewables/energy-household-energy-use>. Accessed March 17, 2023.

## Fuel Generation, Distribution, and Use

### *State of California*

California is one of the top producers of petroleum in the nation, with drilling operations occurring throughout the State. A network of crude oil pipelines connects production areas to oil refineries in the Los Angeles area, the San Francisco Bay Area, and the Central Valley. California oil refineries also process Alaskan and foreign crude oil received in ports in Los Angeles, Long Beach, and the San Francisco Bay Area. Crude oil production in California and Alaska is in decline. According to the EIA, California's field production of crude oil has steadily declined since the mid-1980s, totaling approximately 4.427 million barrels in 2021.<sup>24</sup> At the same time, California refineries have become increasingly dependent on foreign imports.<sup>25</sup> Foreign suppliers provide approximately half of the crude oil refined in California.<sup>26</sup>

According to the EIA, transportation accounted for nearly 40 percent of California's total energy demand, amounting to approximately 3,073 trillion BTU in 2019 and 2,355.5 trillion BTU in 2020.<sup>27</sup> California's transportation sector, including rail and aviation, consumed roughly 565 million barrels of petroleum fuels in 2019 and 524 million barrels in 2020.<sup>28</sup> The California Energy Commission (CEC) produces the California Annual Retail Fuel Outlet Report, which is a compilation of gasoline and diesel fuel sales data from across the State available at the county level. According to the CEC, California's 2020 fuel sales totaled 12,572 million gallons of gasoline and 2,979 million gallons of diesel.<sup>29</sup>

### *Alternative Fuels*

A variety of alternative fuels are used to reduce petroleum-based fuel demand. The use of these fuels is encouraged through various Statewide regulations and plans, such as the Low Carbon Fuel Standard (LCFS) and SB 32. Conventional gasoline and diesel may be replaced, depending on the capability of the vehicle, with transportation fuels including hydrogen, biodiesel, and electricity. Currently, 53 public hydrogen refueling stations exist in California and the City has two hydrogen fueling stations.<sup>30</sup> Currently, 18 public biodiesel refueling stations are in California, with none of them in the City.<sup>31</sup>

### *Electric Vehicles*

Electricity can be used to power electric and plug-in hybrid electric vehicles (EV) directly from the power grid. Electricity used to power vehicles is generally provided by the electricity grid and stored

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<sup>24</sup> California Energy Commission (CEC). California Field Production of Crude Oil. Website:

<https://www.eia.gov/dnav/pet/hist/LeafHandler.ashx?n=PET&s=MCRFPCA2&f=M>. Accessed March 20, 2023.

<sup>25</sup> California Energy Commission (CEC). 2020. Oil Supply Sources to California Refineries. Website: <https://www.energy.ca.gov/data-reports/energy-almanac/californias-petroleum-market/oil-supply-sources-california-refineries>. Accessed March 20, 2023.

<sup>26</sup> California Energy Commission (CEC). 2019. Foreign Sources of Crude Oil Imports to California 2020. Website: <https://www.energy.ca.gov/data-reports/energy-almanac/californias-petroleum-market/foreign-sources-crude-oil-imports>. Accessed March 20, 2023.

<sup>27</sup> United States Energy Information Administration (EIA). 2021. Transportation Sector Energy Consumption Estimates, 2020. Website: [https://www.eia.gov/state/seds/data.php?incfile=/state/seds/sep\\_sum/html/sum\\_btu\\_tra.html&sid=US](https://www.eia.gov/state/seds/data.php?incfile=/state/seds/sep_sum/html/sum_btu_tra.html&sid=US). Accessed March 20, 2023.

<sup>28</sup> United States Energy Information Administration (EIA). 2020. Total Petroleum Consumption Estimates, 2020. Website: [https://www.eia.gov/state/seds/sep\\_fuel/html/pdf/fuel\\_use\\_pa.pdf](https://www.eia.gov/state/seds/sep_fuel/html/pdf/fuel_use_pa.pdf). Accessed March 20, 2023.

<sup>29</sup> California Energy Commission (CEC). 2022. California Retail Fuel Outlet Annual Report. Website: <https://www.energy.ca.gov/data-reports/energy-almanac/transportation-energy/california-retail-fuel-outlet-annual-reporting>. Accessed March 20, 2023.

<sup>30</sup> United State Department of Energy, Alternative Fuels Data Center. 2022. Alternative Fueling Station Locator. Website: <https://afdc.energy.gov/stations/#/find/nearest>. Accessed March 20, 2023.

<sup>31</sup> Ibid.

in the vehicle's batteries. Fuel cells are being explored to use electricity generated onboard the vehicle to power electric motors. Currently, California has 14,427 EV charging locations,<sup>32</sup> and the City of San José has more than 1,600 EV charging connectors, including both level two and direct current fast chargers.<sup>33</sup>

### ***Project Site***

The project site is vacant and would not currently be considered a trip generator that would cause the consumption of fuel.

## **Applicable Plans, Policies, and Regulations**

### ***California Renewable Energy Standards***

In 2002, California established its Renewables Portfolio Standard (RPS) Program with the goal of increasing the percentage of renewable energy in the State's electricity mix to 20 percent of retail sales by 2010. In 2006, California's 20 percent by 2010 RPS goal was codified under SB 107. Under the provisions of SB 107 (signed into law in 2006), investor-owned utilities were required to generate 20 percent of their retail electricity using qualified renewable energy technologies by the end of 2010. In 2008, Executive Order S-14-08 was signed into law and requires that retail sellers of electricity serve 33 percent of their load with renewable energy by 2020. PG&E's electricity mix in 2015 was 30 percent renewable. In October 2015, Former Governor Brown signed SB 350 to codify California's climate and clean energy goals. A key provision of SB 350 for retail sellers and publicly owned utilities requires them to procure 50 percent of the State's electricity from renewable sources by 2030. Moreover, in 2018, SB 100 was signed into law, which again increases the RPS to 60 percent by 2030 and requires all the State's electricity to come from carbon-free resources by 2045.<sup>34</sup>

### ***California Building Standards Code***

The Building Energy Efficiency Standards were first adopted in 1976 and have been updated periodically since then as directed by statute. The Standards contain energy and water efficiency requirements (and indoor air quality requirements) for newly constructed buildings, additions to existing buildings, and alterations to existing buildings. The Standards are conceptually divided into three basic sets. First, there is a basic set of mandatory requirements that apply to all buildings. Second, there is a set of performance standards—the energy budgets—that vary by climate zone (of which there are 16 in California) and building type; thus, the Standards are tailored to local conditions, and provide flexibility in how energy efficiency in buildings can be achieved. Finally, the third set constitutes an alternative to the performance standards, which is a set of prescriptive packages that provide a recipe or a checklist compliance approach.

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<sup>32</sup> United States Department of Energy. 2022. Alternative Fuels Data Center: Electric Vehicle Charging Station Locations. Website: [https://afdc.energy.gov/fuels/electricity\\_locations.html#/analyze?region=US-CA&fuel=ELEC&ev\\_levels=all](https://afdc.energy.gov/fuels/electricity_locations.html#/analyze?region=US-CA&fuel=ELEC&ev_levels=all). Accessed March 20, 2023.

<sup>33</sup> United States Department of Energy. 2022. Alternative Fuels Data Center: Electric Vehicle Charging Station Locations. Website: [https://afdc.energy.gov/fuels/electricity\\_locations.html#/analyze?country=US&location\\_mode=address&location=Solano%20County](https://afdc.energy.gov/fuels/electricity_locations.html#/analyze?country=US&location_mode=address&location=Solano%20County). Accessed March 20, 2023.

<sup>34</sup> California Public Utilities Commission (CPUC). 2023. Renewable Portfolios Program. Website: <https://www.cpuc.ca.gov/rps/>. Accessed March 20, 2023.



### ***Private Sector Green Building Policy (Council Policy 6-32)***

At the local level, the City of San José sets green building standards for municipal development. All projects are required to submit a Leadership in Energy and Environmental Design (I®), GreenPoint, or Build-It-Green checklist as part of their development permit applications. Council Policy 6-32 “Private Sector Green Building Policy,” adopted in October 2008, establishes baseline green building standards for private sector new construction and provides a framework for the implementation of these standards. It fosters practices in the design, construction, and maintenance of buildings that will minimize the use and waste of energy, water, and other resources in the City of San José. Private developments are required to implement green building practices if they meet the Applicable Projects criteria defined by Council Policy 6-32 and shown in Table 4 below.

**Table 4: Private Sector Green Building Policy**

<b>Applicable Project Minimum Green Building Rating</b>	<b>Minimum Green Building Rating</b>
Commercial/Industrial—Tier 1 (Less than 25,000 square feet)	I® Applicable New Construction Checklist
Commercial/Industrial—Tier 2 (25,000 square feet or greater)	I® Silver
Residential—Tier 1 (Less than 10 units)	GreenPoint or I® Checklist
Residential—Tier 2 (10 units or greater)	GreenPoint Rated 50 points or I® Certified
High Rise Residential (75 feet or higher)	I® Certified
Notes: I® = Leadership in Energy and Environmental Design Source: City of San José. Private Sector Green Building Policy: Policy Number 6-32. October 7, 2008. Website: <a href="https://www.sanjoseca.gov/your-government/departments-offices/environmental-services/energy/green-building/private-sector-green-building">https://www.sanjoseca.gov/your-government/departments-offices/environmental-services/energy/green-building/private-sector-green-building</a> . Accessed March 20, 2023.	

### ***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects with the City. The following policies are specific to energy and are relevant to the proposed project.

**Envision San José 2040 General Plan Relevant Energy Policies**

<b>Policies</b>	<b>Description</b>
Policy MS-1.1	Demonstrate leadership in the development and implementation of green building policies and practices. Ensure that all projects are consistent with or exceed the City’s Green Building Ordinance and City Council Policies as well as State and/or regional policies which require that projects incorporate various green building principles into their design and construction.
Policy MS-2.4	Promote energy efficient construction industry practices.
Policy MS-2.2	Encourage maximized use of on-site generation of renewable energy for all new and existing buildings.

### Envision San José 2040 General Plan Relevant Energy Policies

Policies	Description
Policy MS-2.3	Utilize solar orientation, (i.e., building placement), landscaping, design, and construction techniques for new construction to minimize energy consumption.
Policy MS-2.11	Require new development to incorporate green building practices, including those required by the Green Building Ordinance. Specifically target reduced energy use through construction techniques (e.g., design of building envelopes and systems to maximize energy performance), through architectural design (e.g., design to maximize cross ventilation and interior daylight) and through site design techniques (e.g., orienting buildings on sites to maximize the effectiveness of passive solar design).
Policy MS-3.1	Require water efficient landscaping, which conforms to the State's Model Water Efficient Landscape Ordinance, for all new commercial, institutional, industrial, and developer-installed residential development unless for recreation or other area functions.
Policy MS-5.5	Maximize recycling and composting from all residents, businesses, and institutions in the City.
Policy MS-14.1	Promote job and housing growth in areas served by public transit and that have community amenities within a 20-minute walking distance.
Policy MS-14.3	Consistent with the California Public Utilities Commission's California Long Term Energy Efficiency Strategic Plan, as revised and when technological advances make it feasible, require all new residential and commercial construction to be designed for zero-net-energy use.
Policy TR-1.468	Through the entitlement process for new development fund needed transportation improvements for all modes, giving first consideration to improvement of bicycling, walking and transit facilities. Encourage investments that reduce vehicle travel demand.
Policy TR-2.8	Require new development where feasible to provide on-site facilities such as bicycle storage and showers, provide connections to existing and planned facilities, dedicate land to expand existing facilities or provide new facilities such as sidewalks and/or bicycle lanes/paths, or share in the cost of improvements.
Policy TR-3.3	As part of the development review process, require that new development along existing and planned transit facilities consist of land use and development types and intensities that contribute toward transit ridership. In addition, require that new development is designed to accommodate and to provide direct access to transit facilities.

### 4.6.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant Impact With Mitigation Incorporated	Less Than Significant Impact	No Impact
1) Result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2) Conflict with or obstruct a State or local plan for renewable energy or energy efficiency?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

## Impact Discussion

- 1) **Would the project result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?**

**No impact.** As discussed in the Project Description, the proposed project does not propose specific development on the site at this time and does not include a development proposal. Any future development would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including City of San José Design Guidelines and Standard Permit Conditions. Future redevelopment would be required to adhere to California Building Standards Code (CBC), the most recent adopted Title 24 energy efficiency standards, and California Green Code, which includes insulation and design provisions to minimize wasteful energy consumption. Future developments consistent with the proposed project would be subject to project-specific analysis and would be required to comply with green building standards included in the City of San José policies and the San José Greenhouse Gas Reduction Strategy. As such, future development be required to adhere to regulations that would reduce the potential for future development to result in wasteful, inefficient, or unnecessary use of energy. However, as no development is being considered as part of the proposed project, the proposed project would not result in any construction or operations and would, therefore, not result in the consumption of energy resources. No impact would occur as a result of the proposed project.

- 2) **Would the project conflict with or obstruct a State or local plan for renewable energy or energy efficiency?**

**No impact.** As discussed in greater detail under Impact 4.8(b), the proposed project would not conflict with or obstruct a State or local plan for renewable energy or energy efficiency since it would not result in any physical changes and the land use change would not conflict with State or local plans for renewable energy or energy efficiency. Any future development would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including City of San José Design Guidelines and Standard Permit Conditions. As no development is proposed as part of the proposed project, the proposed project would not result in any construction or operations and would, therefore, not result in the consumption of energy resources. No impact would occur as a result of the proposed project.

## 4.7 - GEOLOGY AND SOILS

This section is based on the Preliminary Geotechnical Exploration prepared by ENGEO Incorporated on May 9, 2022, and a Paleontological Records Search (PRS) completed by Dr. Kenneth L. Finger on May 3, 2022. The Preliminary Geotechnical Exploration and PRS can be found in Appendix C.

### 4.7.1 - Environmental Setting

The City of San José is located in the Santa Clara Valley, a broad alluvial plain lying between the Santa Cruz Mountains to the west and the Diablo Range to the east. The project site is located at an elevation of approximately 76 feet above mean sea level. The project site is underlain by Holocene-age alluvial fan deposits characterized by moderately dense to dense gravelly sand and sandy and clayey gravel in fans that overlie larger Holocene or older deposits.

The City of San José is part of the seismically active San Francisco Bay Area of California. The project site is approximately 4.5 miles northeast of the Monte Vista-Shannon Fault and approximately 10 miles northeast of the San Andreas Fault. The project site is not located within a currently designated Alquist-Priolo Fault Hazard Zone or within an Earthquake Fault Special Zone.

The potential for impacts related to liquefaction, lateral spreading and ground lurching at the project site is low. However, expansive soil is likely to exist at the project site.

### Applicable Plans, Policies, and Regulations

#### *California Building Standards Code*

The International Conference of Building Officials publishes the International Building Code, which is the widely adopted model building code in the United States. The 2022 CBC is another name for the body of regulations known as California Code of Regulations, Title 24, Part 2, which is a portion of the CBC. The CBC incorporates by reference the International Building Code requirements with necessary California amendments. The California Building Standards Commission by law is responsible for coordinating all building standards and implementing Title 24.

Compliance with the 2022 CBC requires that (with very limited exceptions) structures for human occupancy be designed and constructed to resist the effects of earthquake motions. The Seismic Design Category for a structure is determined in accordance with either California Building Code Section 1613–Earthquake Loads or the American Society of Civil Engineers Standard No. 7-05, Minimum Design Loads for Buildings and Other Structures. In brief, based on the engineering properties and soil type at a proposed site, the site receives a Site Class ranging from A to F. The Site Class is then combined with Spectral Response (ground acceleration induced by earthquake) information for the location to arrive at a Seismic Design Category ranging from A to D, of which D represents the most severe conditions. A qualified Geotechnical Engineer must determine the classification of a specific site and related calculations.

Finally, the CBC requires that a Geotechnical Investigation be prepared for all new buildings that are 4,000 square feet or larger, as well as for smaller buildings if they meet certain criteria. A California Registered Geotechnical Engineer must prepare the Geotechnical Investigation and prepare a report

addressing the classification and investigation of the soil, including requirements for geotechnical designs necessary to meet standards for reducing exposure to geological hazards.

### ***Alquist-Priolo Earthquake Fault Zoning Act***

In response to the severe fault rupture damage of structures by the 1971 San Fernando earthquake, the State of California enacted the Alquist-Priolo Earthquake Fault Zoning Act in 1972. This Act required the State Geologist to delineate Earthquake Fault Zones along known active faults that have a relatively high potential for ground rupture. Faults zoned under the Alquist-Priolo Act must meet the strict definition of being “sufficiently active” and “well-defined” for inclusion as an Earthquake Fault Zone. The Earthquake Fault Zones are revised periodically, and they extend 200 to 500 feet on either side of identified fault traces. No structures for human occupancy may be built across an identified active fault trace. An area of 50 feet on either side of an active fault trace is assumed to be underlain by the fault, unless proven otherwise. Proposed construction in an Earthquake Fault Zone is permitted only following the completion of a fault location report prepared by a California Registered Geologist.

### ***Seismic Hazards Mapping Act***

In 1990, following the 1989 Loma Prieta earthquake, the California Legislature enacted the Seismic Hazards Mapping Act to protect the public from the effects of strong ground shaking, liquefaction, landslides, and other seismic hazards. The Seismic Hazards Mapping Act established a Statewide mapping program to identify areas subject to violent shaking and ground failure. The program intends to assist cities and counties in protecting public health and safety. The Seismic Hazards Mapping Act requires the State Geologist to delineate various seismic hazard zones and requires cities, counties, and other local permitting agencies to regulate certain development projects within these zones. As a result, the California Geological Survey is mapping Seismic Hazards Mapping Act Zones and has completed seismic hazard mapping for the portions of California most susceptible to liquefaction, ground shaking, and landslides, primarily the San Francisco Bay Area and Los Angeles basin.

### ***Paleontological Resource Regulations***

Paleontological resources are the fossilized remains of organisms from prehistoric environments found in geologic strata. They range from mammoth and dinosaur bones to impressions of ancient animals and plants, trace remains, and microfossils. These are in part valued for the information they yield about the history of the earth and its past ecological settings. California Public Resources Section 5097.5 specifies that unauthorized removal of a paleontological resource is a misdemeanor. Under the CEQA Guidelines, a project would have a significant impact on paleontological resources if it disturbs or destroys a unique paleontological resource or site or unique geologic feature.

### ***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within City limits. The following policies are specific to geology and soils and are applicable to the proposed project.

**Envision San José 2040 General Plan Relevant Geology and Soil Policies**

<b>Policies</b>	<b>Description</b>
Policy EC-3.1	Design all new or remodeled habitable structures in accordance with the most recent California Building Code and California Fire Code as amended locally and adopted by the City of San José, including provisions regarding lateral forces.
Policy EC-3.2	Within seismic hazard zones identified under the Alquist-Priolo Fault Zoning Act, California Seismic Hazards Mapping Act and/or by the City of San José, complete geotechnical and geological investigations and approve development proposals only when the severity of seismic hazards have been evaluated and appropriate mitigation measures are provided as reviewed and approved by the City of San José Geologist. State guidelines for evaluating and mitigating seismic hazards and the City adopted California Building Code will be followed.
Action EC-3.10	Require that a Certificate of Geologic Hazard Clearance be issued by the Director of Public Works prior to issuance of grading and building permits within defined geologic hazard zones related to seismic hazards.
Policy EC-4.1	Design and build all new or remodeled habitat structures in accordance with the most recent California Building Code and Municipal Code requirements as amended and adopted by the City of San José, including provisions for expansive soil, and grading and stormwater controls.
Policy EC-4.2	Development in areas subject to soils and geologic hazards, including unengineered fill and weak soils and landslide-prone areas, only when the severity of hazards have been evaluated and if shown to be required, appropriate mitigation measures are provided. New development proposed within areas of geologic hazards shall not be endangered by, nor contribute to, the hazardous conditions on the site or on adjoining properties. The City of San José Geologist will review and approve geotechnical and geological investigation reports for projects within these areas as part of the project approval process.
Policy EC-4.4	Require all new development to conform to the City of San José's Geologic Hazard Ordinance.
Policy EC-4.5	Ensure that any development activity that requires grading does not impact adjacent properties, local creeks, and storm drainage systems by designing and building the site to drain properly and minimize erosion. An Erosion Control Plan is required for all private development projects that have a soil disturbance of one acre or more, adjacent to a creek/river, and/or are located in hillside areas. Erosion Control Plans are also required for any grading occurring between October 1 and April 30.
Action EC-4.10	Require a Certificate of Geologic Hazard Clearance to be issued by the Director of Public Works prior to issuance of grading and building permits within defined geologic hazard zones.
Action EC-4.11	Require the preparation of geotechnical and geological investigation reports for projects within areas subject to soils and geologic hazards, and require review and implementation of mitigation measures as part of the project approval process.
Action EC-4.12	Require review and approval of grading plans and erosion control plans (if applicable) prior to issuance of grading permits by the Director of Public Works.
Policy ES-4.9	Permit development only in those areas where potential danger to health, safety, and welfare of the persons in that area can be mitigated to an acceptable level.

### City of San José Municipal Code

Title 24 of the Municipal Code includes the current California Building, Plumbing, Mechanical, Electrical, Existing Building, and Historical Building Codes. Chapters 17.10 (Geologic Hazards Regulations) and 17.40 (Dangerous Buildings) address requirements for building safety and earthquake hazard reduction. Requirements for grading, excavation, and erosion control are included in Chapter 17.04 (Building Code, Part 6 Excavation and Grading).

#### 4.7.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant Impact With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:				
a) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Strong seismic ground shaking?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Seismic-related ground failure, including liquefaction?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Landslides?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2. Result in substantial soil erosion or the loss of topsoil?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial direct or indirect risks to life or property?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
6. Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

#### Impact Discussion

- 1) **Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:**



a) **Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.**

**No impact.** The project site is located in the San Francisco Bay Area, which contains numerous active earthquake faults. Nearby active faults include the Monte Vista-Shannon Fault, located approximately 4.5 miles southwest of the project site as well as the San Andreas Fault, located approximately 10 miles southwest of the project site.<sup>35</sup> The site is not located within a currently designated Alquist-Priolo Earthquake Fault Zone and the Geotechnical Exploration completed by ENGEO did not indicate that active faults cross the site. Because there are no known active faults crossing the site and because the project site is not located within an Earthquake Fault Special Study Zone, the Geotechnical Exploration concluded the risk of ground rupture within the project site is unlikely. No impacts would occur.

b) **Strong seismic ground shaking?**

**Less than significant impact.** The proposed project does not include a development proposal or physical changes to the project site. As noted above, the project site is located in a seismically active region with active faults within approximately 10 miles of the project site. Should an earthquake of moderate to high magnitude occur within the San Francisco Bay Area, the project site could experience considerable shaking. Because of its location in a seismically active region, future development of the site consistent with the proposed project would likely be subject to strong seismic ground shaking during the design life in the event of a major earthquake on any of the region's active faults. This strong shaking could pose a risk to structures and infrastructure. However, seismic impacts would be minimized by implementation of standard engineering and construction techniques in compliance with the requirements of the 2022 CBC, resulting in a less than significant impact.

c) **Seismic-related ground failure, including liquefaction?**

**Less than significant impact.** Liquefaction is the loss of strength in generally cohesionless, saturated soils when the pore-water pressure induced in the soil by a seismic event becomes equal to or exceeds the overburden pressure. The primary factors which influence the potential for liquefaction include groundwater table elevation, soil type and grain size characteristics, relative density of the soil, initial confining pressure, and intensity and duration of ground shaking. The depth within which the occurrence of liquefaction may impact surface improvements is generally identified as the upper 50 feet below the existing ground surface. The project site soil consists of very dense sands and fine-grained clayey soils and the mapped groundwater depth is greater than 560 feet below ground surface.<sup>36</sup> Therefore, the Geotechnical Exploration concluded that the potential for liquefaction at the project site during seismic shaking is low.

Furthermore, although the proposed project does not include a development proposal or physical changes to the project site, future development on the project site would be constructed using

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<sup>35</sup> ENGEO Incorporated. 2022. Preliminary Geotechnical Exploration. May 9.

<sup>36</sup> Ibid.

standard engineering and seismic safety design techniques in accordance with the General Plan Policies and the Municipal Code. Building design and construction at the site would be completed in conformance with the recommendations of a design-level geotechnical investigation, which would be included in a report subject to review and approval by the City. Implementation of the proposed project would result in a less than significant impact.

**d) Landslides?**

**No impact.** The project site is located in a topographically flat area and would not be subject to landslides. Future development of the site would not be subject to landslides, resulting in no impact.

**2) Would the project result in substantial soil erosion or the loss of topsoil?**

**Less than significant impact.** Future development of the project site under the proposed project would disturb the ground and expose soils, thereby increasing the potential for wind or water-related erosion and sedimentation at the site until the completion of construction. Future development of the site would be required to comply with General Plan Policies and Municipal Code regulations pertaining to erosion and protection of water quality. Compliance with the City's policies and Municipal Code would result in a less than significant impact.

**3) Would the project be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?**

**Less than significant impact.** As discussed above, the project site is located in a flat area and would not be subject to landslides, and project site soils and groundwater levels indicate that the potential for liquefaction is low. Furthermore, based on the mapped depth to groundwater at the project site, there is a low potential for lateral spreading at the project site. The proposed project does not include a development proposal or physical changes to the project site. In accordance with the General Plan and Municipal Code, future development would be constructed according to standard engineering practices in the California Building Code, as adopted by the City of San José. In addition, the City of San José Department of Public Works would review future development plans for conformance with City and State codes prior to the issuance of a Public Works Clearance. Conformance with City and State codes would result in a less than significant impact.

**4) Would the project be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial direct or indirect risks to life or property?**

**Less than significant impact.** Based on ENGEO's experience with other projects near the project site, expansive soil is likely to exist at the project site. The proposed project does not include a development proposal or physical changes to the project site. However, future development on the project site could be impacted by expansive soils which could be present on the project site. The Geotechnical Investigation recommends that the presence of potentially expansive soils should be further evaluated during future design-level geotechnical exploration. Furthermore, in accordance with the General Plan and Municipal Code, future development would be constructed according to standard engineering practices in the CBC, as adopted by the City of San José. The City of San José Department of Public Works would review future development plans for conformance with City and

State codes, prior to the issuance of a Public Works Clearance. Conformance with City and State codes would result in a less than significant impact.

**5) Would the project have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?**

**No impact.** The proposed project does not include a development proposal or physical changes to the project site. The project site is served by sanitary sewer lines and future development of the site under the proposed project would not require any septic systems. There would be no impact.

**6) Would the project directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?**

**Less than significant impact.** The proposed project does not include a development proposal or physical changes to the project site. However, future development on the project site could require excavation which could impact unknown paleontological resources. The PRS completed for the project site indicated that the project site and the surrounding 0.5-mile search area consist entirely of Holocene alluvium, which are too young to be fossiliferous. Therefore, the database search focused on the presumably subjacent late Pleistocene deposits throughout the County. The results indicated nine vertebrate localities, the nearest of which are approximately 3.5 miles north of the project site. No plant localities were identified. The PRS concluded that late Pleistocene deposits in the County have high sensitivity but low-to-moderate paleontological potential for significant paleontological resources. Neither paleontological monitoring nor a paleontological survey are recommended for the site (Appendix C). Future development must be consistent with General Plan Policy ER-10.3, which requires investigation during the planning process in order to determine whether potentially significant paleontological information may be affected by the project. Consistent with General Plan Policy ER-10.3, the City's Standard Permit Condition for the inadvertent discovery of resources would apply to any future development of the project site to ensure that any impacts to potential paleontological resources would be less than significant.

### **Standard Permit Conditions**

- a. A Geotechnical Report shall be submitted, reviewed, and approved by the City Geologist. The Geotechnical Report shall determine the site-specific soil conditions and identify the appropriate design and construction techniques to minimize risks to people and structures, including but not limited to: foundation, earthwork, utility trenching, retaining and drainage recommendations. The investigation should be consistent with State of California guidelines for the preparation of seismic hazard evaluation reports (CGS Special Publication 117A, 2008, and the Southern California Earthquake Center report, SCEC, 1999). A recommended minimum depth of 50 feet should be explored and evaluated in the investigation. The City Geologist will review the Geotechnical Report and issue a Geologic Clearance.
- b. All excavation and grading work shall be scheduled in dry weather months or construction sites shall be weatherized.
- c. Stockpiles and excavated soils shall be covered with secured tarps or plastic sheeting.
- d. Ditches shall be installed to divert runoff around excavations and graded areas if necessary.

- e. The project shall be constructed in accordance with the standard engineering practices in the California Building Code, as adopted by the City of San José. A grading permit from the San José Department of Public Works shall be obtained prior to the issuance of a Public Works clearance. These standard practices would ensure that the future building on the site is designed to properly account for soils-related hazards on the site.

**Paleontological Resources.** If vertebrate fossils are discovered during construction, all work on the site shall stop immediately, Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee shall be notified, and a qualified professional paleontologist shall assess the nature and importance of the find and recommend appropriate treatment. Treatment may include, but is not limited to, preparation and recovery of fossil materials so that they can be housed in an appropriate museum or university collection and may also include preparation of a report for publication describing the finds. The project applicant shall be responsible for implementing the recommendations of the qualified paleontologist. A report of all findings shall be submitted to the Director of PBCE or the Director's designee.

For each project developed under the proposed project, geotechnical investigations shall be consistent with the State of California guidelines for the preparation of seismic hazard evaluation reports (CGS Special Publication 117A, 2008, and the 1999 SCEC Report). A recommended minimum depth of 50 feet would be explored and evaluated in the investigation. The City Geologist shall review the Geotechnical Report and issue a Geologic Clearance.

***Paleontological Resources***

If vertebrate fossils are discovered during construction, all work on the site shall stop immediately, the Director of PBCE or the Director's designee shall be notified, and a qualified professional Paleontologist shall assess the nature and importance of the find and recommend appropriate treatment. Treatment may include, but is not limited to, preparation and recovery of fossil materials so that they can be housed in an appropriate museum or university collection and may also include preparation of a report for publication describing the finds. The project applicant shall be responsible for implementing the recommendations of the qualified Paleontologist. A report of all findings shall be submitted to the Director of PBCE or the Director's designee.

## 4.8 - GREENHOUSE GAS EMISSIONS

### 4.8.1 - Environmental Setting

Unlike emissions of criteria air pollutants and TACs discussed in Section 4.3, Air Quality, that have local or regional impacts, emissions of GHGs have a broader, inherently cumulative, global impact. Global warming associated with the “greenhouse effect” is a process whereby GHGs accumulating in the atmosphere contribute to an increase in the temperature of the earth’s atmosphere over time. The principal GHGs contributing to global warming and associated climate change are CO<sub>2</sub>, methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), and fluorinated compounds. Emissions of GHGs contributing to global climate change are attributable in large part to human activities associated with the transportation, industrial/manufacturing, utility, residential, commercial, and agricultural sectors.

### Applicable Plans, Policies and Regulations

#### *Legislative Actions to Reduce Greenhouse Gas Emissions*

California State legislature has enacted a series of bills to reduce GHGs. Some legislation such as the landmark AB 32 California Global Warming Solutions Act of 2006 was specifically enacted to address GHG emissions. Other legislation such as Title 24 and Title 20 energy standards were originally adopted for other purposes such as energy and water conservation, but also provide GHG reductions. This section describes the major provisions of the legislation.

The second phase of the implementation for the Pavley Bill was incorporated into Amendments to the Low Emission Vehicle (LEV) Program referred to as LEV III or the Advanced Clean Cars program. The Advanced Clean Car program combines the control of smog-causing pollutants and GHG emissions into a single coordinated package of requirements for model years 2017 through 2025. The regulation will reduce GHGs from new cars by 34 percent from 2016 levels by 2025. The new rules will reduce pollutants from gasoline and diesel-powered cars, and deliver increasing numbers of zero-emission technologies, such as full battery electric cars, newly emerging plug-in hybrid Evs and hydrogen fuel cell cars. The regulations will also ensure adequate fueling infrastructure is available for the increasing numbers of hydrogen fuel cell vehicles planned for deployment in California. The California State Legislature enacted AB 32, the California Global Warming Solutions Act of 2006. AB 32 requires that GHGs emitted in California be reduced to 1990 levels by the year 2020. “Greenhouse gases” as defined under AB 32 include CO<sub>2</sub>, methane, N<sub>2</sub>O, hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride. Since AB 32 was enacted, a seventh chemical, nitrogen trifluoride, has also been added to the list of GHGs.

The ARB’s Climate Change Scoping Plan contains measures designed to reduce the State’s emissions to 1990 levels by the year 2020 to comply with AB 32. The Scoping Plan identifies recommended measures for multiple GHG emission sectors and the associated emission reductions needed to achieve the year 2020 emissions target—each sector has a different emission reduction target. Most of the measures target the transportation and electricity sectors.

The ARB approved the First Update to the Scoping Plan on May 22, 2014. The Update identifies the next steps for California’s climate change strategy. The Update shows how California continues on its path to meet the near-term 2020 GHG limit, but also sets a path toward long-term, deep GHG emission reductions. The report establishes a broad framework for continued emission reductions

beyond 2020, on the path to 80 percent below 1990 levels by 2050. The Update identifies progress made to meet the near-term objectives of AB 32 and defines California's climate change priorities and activities for the next several years.

The Governor signed SB 32 in September of 2016, giving the ARB the statutory responsibility to include the 2030 target previously contained in Executive Order B-30-15 in the 2017 Scoping Plan Update. SB 32 states, "in adopting rules and regulations to achieve the maximum technologically feasible and cost-effective greenhouse gas emissions reductions authorized by this division, the state [air resources] board shall ensure that statewide greenhouse gas emissions are reduced to at least 40 percent below the statewide greenhouse gas emissions limit no later than December 31, 2030." The 2017 Climate Change Scoping Plan Update addressing the SB 32 targets was adopted on December 14, 2017.

On November 1, 2022, the 2022 Scoping Plan was adopted by the ARB. The 2022 Scoping Plan establishes a scenario by which the State may achieve carbon neutrality by 2045 or earlier, and it outlines a technologically feasible, cost-effective, and equity-focused path for achieving this climate target. The 2022 Scoping Plan addresses the latest climate-related legislation and direction from current Governor Gavin Newsom, who, by his signing of AB 1279, required the State to reduce Statewide anthropogenic GHG emissions to at least 85 percent below 1990 levels by 2045 and to maintain net negative GHG emissions thereafter. The 2022 Scoping Plan relies on the aggressive reduction of fossil fuels in all Statewide sectors and accelerating existing carbon reduction programs. Aspects of the 2022 Scoping Plan's scenario include:

- Rapidly moving to zero-emission transportation by electrifying cars, buses, trains, and trucks.
- Phasing out the use of fossil gas used for heating homes and buildings.
- Clamping down on chemicals, refrigerants, and other high global warming potential gases.
- Providing communities with sustainable options for walking, biking, and public transit to reduce reliance on cars.
- Continuing to develop solar arrays, wind turbine capacity, and other resources that provide clean, renewable energy.
- Scale up options such as renewable hydrogen and biomethane for end uses that are hard to electrify.

ARB estimates that successfully achieving the outcomes called for by the 2022 Scoping Plan will reduce demand for liquid petroleum by 94 percent and total fossil fuel by 86 percent in 2045, relative to 2022. The 2022 Scoping Plan also emphasizes the role of natural and working lands and carbon capturing technologies to address residual emissions and achieve net negative emissions.

The legislature recently approved, and the Governor signed SB 350, which reaffirms California's commitment to reducing its GHG emissions and addressing climate change. Key provisions include an increase in the RPS, higher energy efficiency requirements for buildings, initial strategies toward a regional electricity grid, and improved infrastructure for EV charging stations. Specifically, SB 350 requires the following to reduce Statewide GHG emissions:

- Increase the amount of electricity procured from renewable energy sources from 33 percent to 50 percent by 2030, with interim targets of 40 percent by 2024, and 25 percent by 2027.
- Double the energy efficiency in existing buildings by 2030. This target will be achieved through the California Public Utilities Commission (CPUC), the CEC, and local publicly owned utilities.
- Reorganize the Independent System Operator (ISO) to develop additional regional electrify transmission markets and to improve accessibility in these markets, which will facilitate the growth of renewable energy markets in the western United States.

### ***BAAQMD CEQA Air Quality Guidelines***

The BAAQMD is the primary agency responsible for ensuring that air quality standards (NAAQS and CAAQS) are attained and maintained in the Air Basin through a comprehensive program of planning, regulation, enforcement, technical innovation, and promotion of the understanding of air quality issues. The BAAQMD prepares plans to attain ambient air quality standards in the Air Basin. BAAQMD prepares ozone attainment plans for the national ozone standard, Clean Air Plans for the California standard, and particulate matter plans to fulfill federal air quality planning requirements. The BAAQMD also inspects stationary sources of air pollution; responds to citizen complaints; monitors ambient air quality and meteorological conditions; and implements programs and regulations required by the CAA, the CAA Amendments of 1990, and the CCAA.

The latest version of the BAAQMD's CEQA Guidelines were published in May 2017.<sup>37</sup> On April 20, 2022, BAAQMD adopted CEQA Thresholds for Evaluating the Significance of Climate Impacts from Land Use Projects and Plans.<sup>38</sup> These thresholds supersede the GHG thresholds contained in the BAAQMD's 2017 CEQA Guidelines. The current thresholds are provided below.

For operational GHG emissions, the BAAQMD has updated their GHG significance thresholds and adopted new significance thresholds in April 2022. The BAAQMD's proposed 2022 significance thresholds for land use projects are listed below. If a land use development project cannot demonstrate consistency with Criterion A or Criterion B, then that project would result in a potentially significant impact related to GHG emissions.

- A. Projects must include, at a minimum, the following project design elements.
  - a. Buildings:
    - i. The project will not include natural gas appliances or natural gas plumbing (in both residential and nonresidential development).
    - ii. The project will not result in any wasteful, inefficient, or unnecessary electrical usage as determined by the analysis required under CEQA Section 21100 (b)(3) and Section 15126.2 (b) of the State CEQA Guidelines.
  - b. Transportation:
    - i. Achieve compliance with EV requirements in the most recently adopted version of CALGreen Tier 2.

<sup>37</sup> Bay Area Air Quality Management District (BAAQMD). 2017. California Environmental Quality Act Air Quality Guidelines. May.

<sup>38</sup> Bay Area Air Quality Management District (BAAQMD). 2022. CEQA Thresholds and Guidelines Update. Website: <https://www.baaqmd.gov/plans-and-climate/california-environmental-quality-act-ceqa/updated-ceqa-guidelines>. Accessed March 20, 2023.

- ii. Achieve a reduction in project-generated Vehicle Miles Traveled (VMT) below the regional average consistent with the current version of the California Climate Change Scoping Plan (currently 15 percent) or meet a locally adopted SB 743 VMT target, reflecting the recommendations provided in the Governor’s Office of Planning and Research’s Technical Advisory on Evaluating Transportation Impacts in CEQA:
  1. Residential projects: 15 percent below the existing VMT per capita.
  2. Office projects: 15 percent below the existing VMT per employee.
  3. Retail projects: no net increase in existing VMT.
- B. Projects must be consistent with a local GHG reduction strategy that meets the criteria under State CEQA Guidelines Section 15183.5 (b).

***Private Sector Green Building Policy (Council Policy 6-32)***

In October 2008, the City adopted the Council Policy 6-32 “Private Sector Green Building Policy” that established baseline green building standards for private sector new construction and provides a framework for the implementation of these standards. This policy requires that applicable projects achieve minimum green building performance levels using the Council-adopted standards.

***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within City limits. The following policies are specific to reducing GHG emissions and are relevant to the proposed project.

<b>Envision San José 2040 General Plan Relevant Greenhouse Gas Policies</b>	
<b>Policies</b>	<b>Description</b>
Policy MS-1.1	Demonstrate leadership in the development and implementation of green building policies and practices. Ensure that all projects are consistent with or exceed the City’s Green Building Ordinance and City Council Policies as well as State and/or regional policies which require that projects incorporate various green building principles into their design and construction.
Policy MS-1.4	Foster awareness of San José’s business and residential communities of the economic and environmental benefits of green building practices. Encourage design and construction of environmentally responsible commercial and residential buildings that are also operated and maintained to reduce waste, conserve water, and meet other environmental objectives.
Policy MS-2.3	Utilize solar orientation (i.e., building placement), landscaping, design, and construction techniques for new construction to minimize energy consumption.
Policy MS-2.4	Promote energy efficient construction industry practices.
Policy MS-2.6	Promote roofing design and surface treatments that reduce the heat island effect of new and existing development and support reduced energy use, reduced air pollution, and a healthy urban forest. Connect businesses and residents with cool roof rebate programs through City outreach efforts.
Policy MS-2.11	Require new development to incorporate green building policies, including those required by the Green Building Ordinance. Specifically, target reduced energy use through construction techniques (e.g., design of building envelopes and systems to maximize energy performance), through architectural design (e.g., design to maximize



### Envision San José 2040 General Plan Relevant Greenhouse Gas Policies

Policies	Description
	cross ventilation and interior daylight) and through site design techniques (e.g., orienting buildings on sites to maximize effectiveness of passive solar design.).
Policy MS-5.5	Maximize recycling and composting from all residents, businesses, and institutions in the City.
Policy MS-5.6	Enhance the construction and demolition debris recycling program to increase diversion from the building sector.
Policy MS-10.5	In order to reduce vehicle miles traveled and traffic congestion, require new development within 2,000 feet of an existing or planned transit station to encourage the use of public transit and minimize the dependence on the automobile through the application of site design guidelines and transit incentives.
Policy MS-16.5	Establish minimum requirements for energy efficiency measures and on-site renewable energy generation capacity on all new housing developments.
Policy CD-2.10	Recognize that finite land area exists for development and that density supports retail vitality and transit ridership. Use land regulations to require compact, low-impact development that efficiently uses land planned for growth, particularly for residential development which tends to have a long lifespan. Strongly discourage small-lot and single-family detached residential product types in growth areas.
Policy CD-5.1	Design areas to promote pedestrian and bicycle movements and to facilitate interaction between community members and to strengthen the sense of community.
Policy TR-3.3	As part of the development review process, require that new development along existing and planned transit facilities consist of land use and development types and intensities that contribute toward transit ridership. In addition, require that new development is designed to accommodate and to provide direct access to transit facilities.
Policy TR-1.16	Develop a strategy to construct a network of public and private alternative fuel vehicle charging/fueling stations citywide. Revise parking standards to require the installation of electric charging infrastructure at new large employment sites and large, multiple family residential developments.
Policy H-4	Implement green building principles in the design and construction of housing and related infrastructure, in conformance with the Green Building Goals and Policies in the Envision General Plan and in conformance with the City's Green Building Ordinance.
Policy H-4.2	Minimize housing's contribution to greenhouse gas emissions, and locate housing, consistent with our City's land use and transportation goals and policies, to reduce vehicle miles traveled and auto dependency.
Policy H-4.3	Encourage the development of higher residential densities in complete, mixed-use, walkable and bike able communities to reduce energy use and greenhouse gas emissions.

### City of San José GHG Reduction Strategy

The General Plan includes strategies, policies, and action items that are incorporated in the City's GHG Reduction Strategy (GHGRS) to help reduce GHG emissions. The General Plan's multiple policies and actions have GHG implications, including land use, housing, transportation, water usage, solid waste generation and recycling, and reuse of historic buildings. The City's GHGRS is intended to meet

the mandates outlined in the BAAQMD CEQA Air Quality Guidelines and standards for a “Qualified GHG Reduction Strategy” as established by the BAAQMD and the CEQA Statutes and Guidelines. In addition, the City’s Green Vision, as reflected in the City’s GHGRS, includes a monitoring component that allows for adaptation and adjustment of City programs and initiatives related to sustainability and associated reductions in GHG emissions.

The City’s GHGRS identifies GHG emissions reduction measures to be implemented by development projects in four categories: built environment and energy, land use and transportation, recycling and waste reduction, and other GHG reduction measures. Some measures are mandatory for all proposed development projects and others are voluntary.

The primary test for consistency with the City’s GHGRS is conformance with the City’s GHGRS Project Compliance Checklist. All land use development proposals are required to evaluate consistency with the goals and policies outlined in the General Plan designed to reduce GHG emissions using the GHGRS Project Compliance Checklist. Consistent with the requirements under CEQA Guidelines Section 15183.5, projects consistent with the GHGRS would have a less than significant impact on GHG emissions.

#### ***City of San José Municipal Code***

The Municipal Code includes the following regulations that would reduce GHG emissions from future development:

- Green Building Ordinance (Chapter 17.84)
- Water Efficient Landscape Standards for New and Rehabilitated Landscaping (Chapter 15.10)
- Transportation Demand Programs for employers with more than 100 employees (Chapter 11.105)
- Construction and Demolition Diversion Deposit Program (Chapter 9.10)
- Wood Burning Ordinance (Chapter 9.10)
- All-Electric Ordinance (Chapter 17.845)

#### **4.8.2 - Environmental Checklist and Impact Discussion**

Would the project:	Potentially Significant Impact	Less Than Significant Impact With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2. Conflict with any applicable plan, policy or regulation of an agency adopted for the purpose of reducing the emissions of greenhouse gases?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

## Impact Discussion

### 1) Would the project generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?

**No Impact.** The proposed project would re-designate the project site's General Plan Land Use designation from "Public/Quasi-Public" to "Light Industrial." The proposed project does not propose specific development on the site at this time and would not include a development proposal that would generate GHG emissions. Any future development would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including compliance with BAAQMD GHG emission thresholds, listed General Plan Policies, and City of San José Design Guidelines and Standard Permit Conditions that correlate to GHG emissions.

As previously discussed, the City's GHGRS was developed and adopted to assist in streamlining projects' CEQA environmental review for GHG emissions under CEQA Guidelines Section 15183.5. The City's GHGRS identifies GHG emissions reduction measures to be implemented by development projects in four categories: built environment and energy, land use and transportation, recycling and waste reduction, and other GHG reduction measures. Some measures are mandatory for all proposed development projects and others are voluntary. Pursuant to the BAAQMD's current significance thresholds,<sup>39</sup> land use development proposals can be evaluated against the City's qualified GHGRS via CEQA Guidelines Section 15183.5 using the City's GHGRS Project Compliance Checklist. Pursuant to CEQA Guidelines Sections 15064(h)(3), 15130(d), and 15183(b), a project's incremental contribution to cumulative GHG emissions effects may be determined not to be cumulatively considerable if it complies with the requirements of the GHGRS.

The proposed project would not involve any physical development and, therefore, would not generate any GHG emissions. Potential impacts from future development of the site would be reviewed independent of the proposed project, which would include an evaluation of consistency with the City's 2030 GHG Reduction Strategy. As no development is being considered as part of the proposed project, the proposed project would not result in any GHG emissions. Therefore, no impact would occur as a result of the proposed project.

### 2) Would the project conflict with any applicable plan, policy or regulation of an agency adopted for the purpose of reducing the emissions of greenhouse gases?

**No Impact.** As previously discussed, the proposed project does not propose specific development on the site at this time and would not include a development proposal that would generate GHG emissions. Any future development would be reviewed independent of the proposed project during the development, environmental, and permit review process to determine consistency with the General Plan policies, including the City's GHGRS, which is the applicable local plan adopted for the purpose of reducing GHG emissions, and City of San José Design Guidelines and Standard Permit Conditions that correlate to GHG emissions.

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<sup>39</sup> Bay Area Air Quality Management District (BAAQMD). 2022. CEQA Thresholds for Evaluating the Significance of Climate Impacts From Land Use Projects and Plans. April. Website: <https://www.baaqmd.gov/plans-and-climate/california-environmental-quality-act-ceqa/updated-ceqa-guidelines>. Accessed March 20, 2023.

Moreover, future development on the project site would be subject to existing City ordinances for improving energy efficiency and increasing reliance on renewable energy resources. For example, Chapter 17.845 of the Municipal Code would require future development to be all-electric, except for specific cases such as hospitals or for projects with distributed energy resources. Compliance with mandatory regulations would reduce the potential for future development to conflict with any applicable plan, policy or regulation of an agency adopted for the purpose of reducing the emissions of GHGs. However, as no development is proposed as part of the proposed project, the proposed project would result not result in any GHG emissions or result in any activities that would conflict with any applicable plan, policy or regulation of an agency adopted to reduce GHG emissions. Therefore, no impact would occur as a result of the proposed project.

## 4.9 - HAZARDS AND HAZARDOUS MATERIALS

This section is based on the Phase I Environmental Assessment prepared by ENGEO, which is provided in Appendix D.

### 4.9.1 - Environmental Setting

The project site is currently vacant but was recently used by the San José Water Company as a vehicle storage facility, with materials and equipment being mainly stored on the north and east areas of the site. Landscaped vegetation is located along the perimeter of the site. The project site was not identified on the California Department of Toxic Substances Control (DTSC) EnviroStor database or the California State Water Resources Control Board (State Water Board) GeoTracker database.

#### **Applicable Plans, Policies and Regulations**

##### ***Federal Aviation Regulation Part 77 Rule***

Federal Aviation Regulation Part 77 “Objects Affecting Navigable Airspace” provides navigable airspace criteria for airports and imaginary surface criteria for heliports. Federal Aviation Regulation Part 77 regulates the safe and efficient use of navigable airspace and navigational facilities. Regulations cover construction noticing requirements, standards for determining obstructions to air navigation or navigational facilities, aeronautical studies and determinations, and petitions for discretionary review.

##### ***Resource Conservation and Recovery Act***

The Resource Conservation and Recovery Act (RCRA) regulates hazardous waste from the time that the waste is generated through its management, storage, transport, and treatment until its final disposal. The EPA authorizes the DTSC to administer RCRA in California. The DTSC acts as the general agency for soil and groundwater cleanup projects and establishes cleanup and action levels for subsurface contamination that are equal to, or more restrictive than, federal levels.

##### ***Comprehensive Environmental Response, Compensation & Liability Act***

The Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), commonly known as Superfund, was designed to clean up abandoned hazardous waste sites that may endanger public health or the environment. The law authorizes the EPA to identify parties responsible for contamination of sites and compel the parties to clean up the sites. Where responsible parties cannot be found, the EPA is authorized to perform the cleanup using a special trust fund. This law outlines the potential liability related to the cleanup of hazardous substances, available defenses to such liability, appropriate inquiry into site status under Superfund, and statutory definitions of hazardous substances and petroleum products.

##### ***The Cortese List***

The Cortese List (Hazardous Waste and Substances Site List) is a document used by State, local agencies, and developers to comply with CEQA requirements to consider Government Code Section 5962.5 in evaluating proposed development projects. The Government Code requires the DTSC to compile and update a list of hazardous waste sites, handling facilities, disposal facilities, and abandoned sites.

### ***Santa Clara County Department of Environmental Health***

The Santa Clara County Department of Environmental Health acts as the local oversight agency for investigation and cleanup of petroleum releases from underground storage tanks (USTs) through implementation of the local oversight program by contract with the State and Regional Water Quality Control Board (RWQCB).

### ***San Francisco Bay Regional Water Quality Control Board***

There are nine RWQCBs throughout the State. The San Francisco Bay RWQCB has jurisdiction over projects in the City of San José. Individual RWQCBs function as the lead agencies responsible for identifying, monitoring, and cleaning up Leaking Underground Storage Tanks (LUSTs). Storage of hazardous materials in USTs is regulated by the State Water Board, which oversees the nine RWQCBs.

### ***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within City limits. The following policies are specific to hazards and hazardous materials and are applicable to the proposed project.

<b>Envision San José 2040 General Plan Relevant Hazardous Material Policies</b>	
<b>Policies</b>	<b>Description</b>
Policy EC-7.1	For development and development projects, require evaluation of the proposed site's historical and present uses to determine whether any potential environmental conditions exist that could adversely impact the community or environment.
Policy EC-7.2	Identify existing soil, soil vapor, groundwater and indoor air contamination and mitigation for identified human health and environmental hazards to future users and provide as part of the environmental review process for all development and development projects. Mitigation measures for soil, soil vapor and groundwater contamination shall be designed to avoid adverse human health or environmental risk, in conformance with regional, State and federal laws, regulations, guidelines and standards.
Policy EC-7.4	On development sites, determine the presence of hazardous building materials during the environmental review process or prior to project approval. Mitigation and remediation of hazardous building materials, such as lead-based paint and asbestos-containing materials, shall be implemented in accordance with State and federal laws and regulations.
Action EC-7.8	When an environmental review process identifies the presence of hazardous materials on a proposed development site, the City will ensure that feasible mitigation measures that will satisfactorily reduce impacts to human health and safety and to the environment are required of or incorporated into the projects. This applies to hazardous materials found in the soil, groundwater, soil vapor, or in existing structures.
Policy EC-7.11	Require sampling for residual agricultural chemicals, based on the history of land use, on sites to be used for any new development or redevelopment to account for worker and community safety during construction. Mitigation to meet appropriate end use such as residential or commercial/industrial shall be provided.

## 4.9.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within 0.25-mile of an existing or proposed school?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
5. For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard or excessive noise for people residing or working in the project area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
6. Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
7. Expose people or structures, either directly or indirectly to a significant risk of loss, injury or death involving wildland fires?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

## Impact Discussion

### 1) Would the project create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?

**Less than significant impact.** The site reconnaissance and records review performed by ENGEO did not find documentation or physical evidence of soil, soil gas, or groundwater impairments associated with the use or past use of the project site. A review of regulatory databases found no documentation of hazardous materials violations or discharge on the site and did not identify contaminated facilities within the appropriate American Society for Testing and Materials search distances that would be reasonably be expected to impact the site. Based on these results, the Phase I Environmental Site Assessment concluded that no Recognized Environmental Concerns (RECs), no historical RECs and no controlled RECs were identified on the project site. However, a

review of historical aerials revealed that the project site was previously used for agricultural uses since at least the late 1930s and thus there is a potential for pesticide and herbicide impacts in the shallow soil on the project site. Furthermore, the project site's proximity to the Lawrence Expressway, constructed in 1968, and groundwater wells constructed on the project site in the 1950s and 1960s could represent potential environmental concerns. Based on these historical uses, ENGEO recommends that additional site investigations be performed to determine whether project site soil has been impacted. Prior to the issuance of demolition or grading permits, the results of the additional site investigations would be submitted to the City's Environmental Services Department. At this time, the proposed project does not include a development proposal or physical changes to the project site. However, future development allowed under the proposed project could potentially create an impact through the routine transport, use, or disposal of hazardous materials.

The Heavy Industrial zoning district Is Intended for Industrial uses with nuisance or hazardous characteristics, with extractive and primary processing industries as typical of this zoning district. Use of hazardous materials related to future development would be subject to applicable regional, State, and federal laws, regulations, guidelines, and standards. The proposed project does not propose specific development on the site. At the time of specific project application, Standard Permit Conditions would be implemented regarding the treatment of asbestos-containing material (ACM) and lead-based paint (LBP). Standard Permit Conditions may require the project sponsor to conduct further soils testing to determine whether residual hazardous materials are present and recommend appropriate mitigation/remediation measures. In addition, any future development that would occur under the proposed project would comply with the General Plan, including Goal EC-6 and its accompanying policies that seek to protect the community from the risks inherent in the transport, distribution, use, storage, and disposal of hazardous materials, and Goal EC-7 and its accompanying policies, which seek to protect the community and environment from exposure to hazardous soil, soil vapor, groundwater, and indoor air contamination and hazardous building materials in existing and proposed structures, developments, and public properties.

Any future development on the project site would be required to analyze the site and determine the appropriate level of oversight/clean up needed based on the aforementioned plans, policies, and conditions. Compliance with these laws, regulations, and guidelines would ensure potential impacts are less than significant.

**2) Would the project create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?**

**Less than significant impact.** The proposed project does not include a development proposal or physical changes to the project site. However, future development on the project site could create a hazard to the public through reasonably foreseeable upset and accident conditions. As discussed above, the Phase I Environmental Site Assessment identified no RECs, historical RECs, or controlled RECs associated with the project site. However, the project site's historical uses could represent potential environmental concerns. As such, future planned development would require an additional site investigation to determine whether project site soil was impacted by historical uses. The results of the additional site investigation would be submitted to the City's Environmental Services Department prior to the issuance of demolition or grading permits.



In accordance with General Plan Policy EC-7.2, future development on the project site would be required to conform to regional, State, and federal laws, regulations, guidelines, and standards. Soils testing would be required pursuant to Policy EC-7.11. Conformance with these laws and regulations would ensure a less than significant impact.

**3) Would the project emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within 0.25 mile of an existing or proposed school?**

**Less than significant impact.** The proposed project does not include a development proposal or physical changes to the project site. However, future development on the project site could result in environmental exposure to hazardous materials within 0.25 mile of a school. Murdock-Portal Elementary School and Easterbrook Discovery School are within 0.25 mile of the project site. However, the handling and disposal of hazardous materials associated with future construction activities at the site would be conducted in accordance with all legal requirements for safety, thereby avoiding release of such materials. Therefore, the impact would be less than significant.

**4) Would the project be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?**

**No impact.** The project site is not included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 (i.e., Cortese List) based on a search of the California DTSC EnviroStor database. There would be no impact.

**5) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard or excessive noise for people residing or working in the project area?**

**No impact.** The nearest airport to the project site is San José International Airport (SJC), located approximately 5 miles to the northeast. The project site is not located within the airport influence area of SJC. This condition precludes the possibility of the proposed project exposing persons residing or working in the project area to aviation hazards. No impact would occur.

**6) Would the project impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?**

**No impact.** The proposed project does not include a development proposal or physical changes to the project site. Future development allowed under the proposed project would be required to comply with all Fire Department codes and regulations to ensure emergency operations would not be impacted. Therefore, no impacts would occur.

**7) Would the project expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires?**

**No impact.** The project would not expose people or structures to risk of loss, injury or death from wildland fires since the project site is located in a highly urbanized area that is not prone to such events. As a result, there would be no impact. See also Section 4.19, Wildfire, of this IS/ND.

## **4.10 - HYDROLOGY AND WATER QUALITY**

### **4.10.1 - Environmental Setting**

The project site does not contain any natural drainages or waterways. The nearest waterway is Saratoga Creek located on the opposite side of Lawrence Expressway. The Flood Insurance Rate Maps (FIRMs) issued by the Federal Emergency Management Agency (FEMA) indicate that the project site is located within Zone D, which is defined as an area of high to moderate flood risk, but the probability has not yet been determined. The City does not have any floodplain restrictions for development in Zone D.

### **Applicable Plans, Policies, and Regulations**

#### ***Clean Water Act and Porter-Cologne Water Quality Control Act***

The Federal Clean Water Act (CWA) and California's Porter-Cologne Water Quality Control Act are the primary laws related to water quality. The CWA forms the basis for several State and local laws throughout the nation. Its objective is to reduce or eliminate water pollution in the nation's rivers, streams, lakes, and coastal waters. The CWA outlines the federal laws for regulating discharges of pollutants as well as sets minimum water quality standards for all "waters of the United States." The Porter-Cologne Act established the State Water Board.

Several mechanisms are employed to control domestic, industrial, and agricultural pollution under the CWA. At the federal level, the CWA is administered by the EPA. At the State and regional level, the CWA is administered and enforced by the State Water Board and the nine RWQCB. The State of California has developed a number of water quality laws, rules, and regulations, in part to assist in the implementation of the CWA and related federally mandated water quality requirements. In many cases, the federal requirements set minimum standards and policies and the laws, rules, and regulations adopted by the State and regional boards exceed the federal requirements.

#### ***Post-Construction Urban Runoff Management and Post-Construction Hydromodification Management Policies***

Council Policy 6-29 "Post-Construction Urban Runoff Management" requires all new development projects to incorporate site design and source control measures as a means to manage runoff. The policy requires projects creating 10,000 square feet or more of impervious surfaces to employ Low Impact Development (LID) measures.

Council Policy 8-14 "Post-Construction Hydromodification Management" addresses the management of stormwater runoff to minimize erosion and sedimentation in local waterways through the use of post-construction hydromodification management.

#### ***Municipal Regional Stormwater National Pollutant Discharge Elimination System Permit***

As authorized by the CWA, the NPDES Permit Program controls water pollution by regulating point sources that discharge pollutants into waters of the United States. Point sources are discrete conveyances such as pipes or man-made ditches. In California, NPDES permits are also referred to as Waste Discharge Requirements (WDRs). The NPDES Program is a federal program that has been delegated to the State of California for implementation through the State Water Board and the nine RWQCBs. The RWQCBs administer the NPDES stormwater permitting program, under Section 402(d)

of the federal CWA, on behalf of the EPA. CWA Section 402(d) establishes a framework for regulating nonpoint-source stormwater discharges (33 USC § 1251). Under the CWA, discharges of pollutants to receiving water are prohibited unless the discharge complies with an NPDES permit. The NPDES permit specifies discharge prohibitions, effluent limitations, and other provisions, such as monitoring deemed necessary to protect water quality based on criteria specified in the National Toxics Rule (NTR), the California Toxics Rule (CTR), and the basin plan.

In 2022, the San Francisco Bay RWQCB issued a regional NPDES permit (Order No. R2-2022-0018 NPDES Permit No. CAS612008 ) for stormwater, consolidating requirements for all Bay Area municipalities and flood control agencies that discharge directly to San Francisco Bay. Some provisions require regional action and collaboration, but others relate to specific municipal activities over which the municipalities have individual responsibility and control.

Under the Municipal Regional Stormwater NPDES Permit (also referred to as MRP), development projects that create, add, or replace 10,000 square feet or more of impervious surface area are required to control post-development stormwater runoff through source control, site design, and treatment control BMPs. Additional requirements must be met by certain large projects that create one acre or more of impervious surfaces (see Hydromodification discussion below). Beginning December 1, 2011, the impervious surface threshold for Regulated Projects will be decreased from 10,000 square feet to 5,000 square feet for special land use categories (e.g., auto services facilities, gas stations, restaurants, parking lots) and most Regulated Projects will have to treat stormwater runoff with additional treatment measures, such as harvesting and reuse, infiltration, evapotranspiration, or biotreatment.

### ***Green Stormwater Infrastructure Plan***

The City of San José has developed a Green Stormwater Infrastructure Plan (GSI Plan) to lay out the approach, strategies, targets, and tasks needed to transition traditional “gray” infrastructure to include green stormwater infrastructure over the long term and to implement and institutionalize the concepts of GSI into standard municipal engineering, construction, and maintenance practices. The GSI Plan is intended to serve as an implementation guide for reducing the adverse water quality impacts of urbanization and urban runoff on receiving waters over the long term, and a reporting tool to provide reasonable assurance that specific pollutant reductions from discharges to local creeks and San Francisco Bay will be met. The GSI Plan is required by the City’s MRP for the discharge of stormwater runoff from the City’s storm drain system.

### ***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to hydrology and water quality and are applicable to the proposed project.

**Envision San José 2040 General Plan Relevant Hydrology and Water Quality Policies**

<b>Policies</b>	<b>Description</b>
Policy IN-3.7	Design new projects to minimize potential damage due to stormwater and flooding to the site and other properties.

**Envision San José 2040 General Plan Relevant Hydrology and Water Quality Policies**

<b>Policies</b>	<b>Description</b>
Policy IN-3.10	Incorporate appropriate stormwater treatment measures in development projects to achieve stormwater quality and quantity standards and objectives in compliance with the City's NPDES permit.
Policy MS-3.4	Promote the use of green roofs (i.e., roofs with vegetated cover), landscape-based treatment measures, pervious materials for hardscape, and other stormwater management practices to reduce water pollution.
Policy ER-8.1	Manage stormwater runoff in compliance with the City's Post-Construction Urban Runoff (6-29) and Hydromodification Management (8-14) Policies.
Policy ER-8.3	Ensure that private development in San José includes adequate measures to treat stormwater runoff.
Policy EC-4.1	Design and build all new or remodeled habitable structures in accordance with the most recent California Building Code and Municipal Code requirements as amended and adopted by the City of San José, including provisions for expansive soil, and grading and stormwater controls.
Policy EC-5.7	Allow new urban development only when mitigation measures are incorporated into the project design to ensure that new urban runoff does not increase flood risks elsewhere.

#### 4.10.2 - Environmental Checklist and Impact Discussion

<b>Would the project:</b>	<b>Potentially Significant Impact</b>	<b>Less Than Significant With Mitigation Incorporated</b>	<b>Less Than Significant Impact</b>	<b>No Impact</b>
1. Violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or groundwater quality?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(a) result in substantial erosion or siltation on- or off-site;	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site;	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(c) create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(d) impede or redirect flood flows?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. In flood hazard, tsunami, or seiche zones, risk release of pollutants due to project inundation?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
5. Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

## Impact Discussion

### 1) Would the project violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or groundwater quality?

**Less than significant impact.** The proposed project would not harm the water quality in the area since it does not propose any physical development. Because the project site is located in an urban environment, and any future development of the site would be subject to compliance with applicable regulations and laws to ensure proper discharge into the City's stormwater infrastructure, the impact would be less than significant.

### 2) Would the project substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?

**Less than significant impact.** The proposed project does not include any physical changes to the environment. Future development under the proposed project would not be expected to affect groundwater supplies unless it involved major excavation that accesses groundwater. Individual project(s) proposed for the site would be subject to CEQA review to ensure that no significant impacts would occur to groundwater. For these reasons, the impact would be less than significant.

### 3) Would the project substantially alter the existing drainage pattern of area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would:

#### (a) result in substantial erosion or siltation on- or off-site;

**Less than significant impact.** The proposed project does not include any physical development, however, future development under the proposed project would likely require minor grading activities that could result in a temporary increase in erosion affecting the quality of stormwater runoff. This increase in erosion would be expected to be minimal, due to the small size and flatness of the site. Future development would be required to comply with the City of San José Grading Ordinance, applicable provisions of the City Council Policy 6-29 Post-Construction Urban Runoff Management, and City Council Policy 8-14 Post-Construction Hydromodification Management. Therefore, the impact would be less than significant.

- (b) substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site;**

**Less than significant impact.** The proposed project does not include any physical development and future development under the proposed project could require minor grading activities that could result in a temporary increase in erosion affecting the quality of stormwater runoff. Future development would be required to comply with the City of San José Grading Ordinance, applicable provisions of the City Council Policy 6-29 Post Construction Urban Runoff Management, and City Council Policy 8-14 Post-Construction Hydromodification Management to avoid impacts related to water quality. Therefore, the impact would be less than significant.

- (c) create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or**

**Less than significant impact.** The proposed project does not include any physical development and it is not likely that future development under the proposed project would contribute runoff that would exceed the capacity of existing or planned stormwater drainage systems or result in substantial additional sources of polluted runoff. Future development would be required to comply with the City of San José Grading Ordinance, applicable provisions of the City Council Policy 6-29 Post-Construction Urban Runoff Management, and City Council Policy 8-14 Post-Construction Hydromodification Management to avoid impacts related to water quality. Therefore, the impact would be less than significant.

- (d) impede or redirect flood flows?**

**Less than significant impact.** The proposed project does not include any physical development. Future development under the proposed project could redevelop the project site. Based on a review of FEMA flood maps, the project site is located within Flood Zone X defined as the area of minimal flood risk. Because the potential for flooding is minimal, the impact would be less than significant.

- 4) In flood hazard, tsunami, or seiche zones, would the project risk release of pollutants due to project inundation?**

**Less than significant impact.** Based on a review of the California Department of Water Resources (DWR) California Dam Breach Inundation Maps, the project site is located within the inundation area for the Anderson Dam. The actual extent and depth of inundation in the event of a failure would depend on the volume of storage in the dam at the time of failure.

The risks of failure are reduced by several regulatory inspection programs, and risks to people and property in the inundation area are reduced by local hazard mitigation planning. The DWR Division of Safety of Dams is responsible for regular inspection of dams in California. The DWR and local agencies (e.g., Santa Clara Valley Water District [Valley Water]) are responsible for minimizing the risks of dam failure, thus diminishing the potential for the release of pollutants due to project inundation. Therefore, the impact would be less than significant.

**5) Would the project conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?**

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project would be required to comply with the City of San José Grading Ordinance as well as standard BMPs during construction. With implementation of General Plan policies and regulations, future development on the project site would not conflict with or obstruct the implementation of a water quality control plan or sustainable groundwater management plan. Therefore, the impact would be less than significant.

**Standard Permit Conditions**

***Construction-related Water Quality***

The project applicant shall implement the following conditions:

- Burlap bags filled with drain rock shall be installed around storm drains to route sediment and other debris away from the drains.
- Earthmoving or other dust-producing activities shall be suspended during periods of high winds.
- All exposed or disturbed soil surfaces shall be watered at least twice daily to control dust as necessary.
- Stockpiles of soil or other materials that can be blown by the wind shall be watered or covered.
- All trucks hauling soil, sand, and other loose materials shall be covered and all trucks shall maintain at least two feet of freeboard.
- All paved access roads, parking areas, staging areas and residential streets adjacent to the construction sites shall be swept daily (with water sweepers).
- Vegetation in disturbed areas shall be replanted as quickly as possible.
- All unpaved entrances to the site shall be filled with rock to remove mud from tires prior to entering City streets. A tire wash system shall be installed if requested by the City.

The project applicant shall comply with the City of San José Grading Ordinance, including implementing erosion and dust control during site preparation and with the City of San José Zoning Ordinance requirements for keeping adjacent streets free of dirt and mud during construction.

## 4.11 - LAND USE

### 4.11.1 - Environmental Setting

The project site is undeveloped and enclosed with a chain link fence. The project site is designated 'Public/Quasi-Public' by the City of San José General Plan and zoned 'R-1-8' by the San José Zoning Ordinance. This category is used to designate public land uses, including schools, colleges, corporation yards, homeless shelters, libraries, fire stations, water treatment facilities, convention centers and auditoriums, museums, governmental offices and airports. Figure 3 provides photographs of the project site.

### Applicable Plans, Policies, and Regulations

#### *Envision San José 2040 General Plan*

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to land use and are applicable to the proposed project.

**Envision San José 2040 General Plan Relevant Land Use Policies**

Policies	Description
Policy CD-2.10	Recognize that finite land area exists for development and that density supports retail vitality and transit ridership. Use land use regulations to require compact, low-impact development that efficiently uses land planned for growth, especially for residential development which tends to have a long lifespan. Strongly discourage small-lot and single-family detached residential product types in Growth Areas.
Policy CD-7.9	Build new residential development within Urban Village areas at a minimum of four stories in height with a step down in height when building new residential development immediately adjacent to single-family residential sites that have a Residential Neighborhood designation. Individual Urban Village Plans may establish more specific policies or guidelines to ensure compatibility with adjacent single-family neighborhoods, and development should be consistent with these policies and guidelines, established in approved Urban Village Plans.
Action CD-7.10	As described in the Implementation Chapter, develop Urban Village Plans in cooperation with the nearby community and obtain San José City Council acceptance or approval of the plans prior to issuance of land use entitlements for any new residential development within designated Urban Village area boundaries. Residential uses that are purely ancillary to primary employment uses, projects on properties with an existing residential General Plan Land Use designation, "Signature" projects and other types of development expressly allowed in accordance with <i>Envision General Plan</i> policies may proceed prior to acceptance or approval of the Urban Village Plan.
Policy LU-2.1	Provide significant job and housing growth capacity within strategically identified "Growth Areas" in order to maximize use of existing or planned infrastructure (including fixed transit facilities), minimize the environmental impacts of new development, provide for more efficient delivery of City services, and foster the development of more vibrant, walkable urban settings.
Policy LU-9.1	Create a pedestrian-friendly environment by connecting new residential development with safe, convenient, accessible, and pleasant pedestrian facilities. Provide such connections between new development, its adjoining neighborhood, transit access points, schools, parks, and nearby commercial areas.



**Envision San José 2040 General Plan Relevant Land Use Policies**

<b>Policies</b>	<b>Description</b>
Policy LU-9.3	Integrate housing development with our City's transportation system, including transit, roads, and bicycle and pedestrian facilities.
Policy LU-9.5	Require that new residential development be designed to protect residents from potential conflicts with adjacent land uses.
Policy LU-10.3	Develop residentially- and mixed-use-designated lands adjacent to major transit facilities at high densities to reduce motor vehicle travel by encouraging the use of public transit.
Policy LU-10.5	Facilitate the development of housing close to jobs to provide residents with the opportunity to live and work in the same community.

### 4.11.2 - Environmental Checklist and Impact Discussion

<b>Would the project:</b>	<b>Potentially Significant Impact</b>	<b>Less Than Significant With Mitigation Incorporated</b>	<b>Less Than Significant Impact</b>	<b>No Impact</b>
1. Physically divide an established community?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

### Impact Discussion

#### 1) Would the project physically divide an established community?

**Less than significant impact.** Examples of projects that have the potential to physically divide an established community include new freeways and highways, major arterial streets, and railroad lines. The proposed designation is proposed on a site that is currently undeveloped and surrounded by urban development and infrastructure. The proposed project would not physically divide the established community, nor would any future development on the infill project site divide the established community. The impact would be less than significant.

#### 2) Would the project cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?

**Less than significant impact.** The proposed project consists of a GPA to change the land use designation from 'Public/Quasi-Public' to 'Light Industrial.' The surrounding uses to the west, east, and south are designated 'Residential Neighborhood' by the General Plan. Light industrial uses are typically compatible with adjacent residential land uses, and all future development on the project site would be subject to design review to ensure compatibility with adjacent uses. No specific development is proposed at this time. Future development on the project site would require separate environmental review to address the specific project when it is proposed. Future

development would be required to comply with General Plan policies and other land use regulations to assure that such development does not conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project, adopted for the purpose of avoiding or mitigating an environmental effect. The impact would be less than significant.

## 4.12 - MINERAL RESOURCES

### 4.12.1 - Environmental Setting

The project site is undeveloped and does not support mineral extraction activities. In addition, the project site is not a designated Mineral Resource Area by the State of California or City of San José.

#### Applicable Plans, Policies and Regulations

##### *Surface Mining and Reclamation Act*

The State Mining and Geology Board under the California Surface Mining and Reclamation Act of 1975 (SMARA) has designated an area of Communications Hill in Central San José, bounded by the Union Pacific Railroad, Curtner Avenue, State Route (SR) 87, and Hillsdale Avenue, as a regional source of construction aggregate materials. Other than the Communications Hill area, San José does not have mineral deposits subject to SMARA.

### 4.12.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the State?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2. Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

#### Impact Discussion

- 1) **Would the project result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the State?**

**No impact.** The project site does not support mineral extraction activities and does not contain any known mineral resources of Statewide importance. The project site is located 7.5 miles north of the Communications Hill area, the only area in San José containing mineral deposits subject to SMARA. The proposed project and future development would not result in a significant impact from the loss of availability of a known mineral resource. As such, the proposed project would not result in the loss of a mineral resource of Statewide importance. No impacts would occur.

- 2) **Would the project result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?**

**No impact.** The project site does not support mineral extraction activities and does not contain any known mineral resources of Statewide importance. The project site is located 7.5 miles north of the Communications Hill area, the only area in San José containing mineral deposits subject to SMARA.

The proposed project and future development would not result in a significant impact from the loss of availability of a known mineral resource. As such, the proposed project would not result in the loss of a mineral resource of local importance. No impacts would occur.

## 4.13 - NOISE AND VIBRATION

### 4.13.1 - Environmental Setting

#### ***Noise Fundamentals***

Noise is generally defined as unwanted sound. Sound becomes unwanted when it interferes with normal activities, causes physiological harm, or interferes with communication, work, rest, recreation, and sleep. The vibration of sound pressure waves in the air produces sound. Sound pressure levels are used to measure the intensity of sound and are described in terms of decibels. The decibel (dB) is a logarithmic unit, which expresses the ratio of the sound pressure level being measured to a standard reference level. The 0 point on the dB scale is based on the lowest sound level that the healthy, unimpaired human ear can detect. Changes of 3 dB or less are only perceptible in laboratory environments. Audible increases in noise levels generally refer to a change of 3 dB or more, as this level has been found to be barely perceptible to the human ear in outdoor environments. Only audible changes in existing ambient or background noise levels are considered potentially significant.

#### ***Noise Descriptors***

There are several methods of characterizing sound. The most common in California is the A-weighted decibel or dBA. This scale gives greater weight to the frequencies of sound to which the human ear is most sensitive. Noise is typically expressed using one of several noise averaging methods, including: equivalent continuous noise level ( $L_{eq}$ ), maximum sound level ( $L_{max}$ ), day/night average sound level (DNL), and Community Noise Equivalent Level (CNEL).  $L_{eq}$  stands for the Noise Equivalent Level and is a measurement of the average energy level intensity of noise over a given period of time. The most common averaging period is hourly, but  $L_{eq}$  can describe any series of noise events in arbitrary duration.  $L_{max}$  is the maximum dBA during a measurement period. DNL and CNEL are described below.

In determining the daily level of environmental noise, it is important to account for the difference in response of people to daytime and nighttime noises. During the nighttime, exterior background noises are generally lower than daytime levels. Most household noise also decreases at night, making exterior noises more noticeable. Furthermore, most people sleep at night and are very sensitive to noise intrusion. To account for human sensitivity to nighttime noise levels, a descriptor, DNL, was developed. The DNL divides the 24-hour day into the daytime of 7:00 a.m. to 10:00 p.m. and the nighttime of 10:00 p.m. to 7:00 a.m. The nighttime noise level is weighted to 10 dB higher than the daytime noise level. The CNEL is another 24-hour average which includes both an evening and nighttime weighting.

#### ***Characteristics of Groundborne Vibration***

Groundborne vibration consists of rapidly fluctuating motion through a solid medium, specifically the ground, which has an average motion of zero and in which the motion's amplitude can be described in terms of displacement, velocity, or acceleration. Several different methods are used to quantify vibration amplitude such as the maximum instantaneous peak in the vibrations velocity, which is known as the peak particle velocity (PPV) or the root mean square (rms) amplitude of the vibration velocity. Construction activities, such as blasting, pile driving and operating heavy

earthmoving equipment, are common sources of groundborne vibration. Construction vibration impacts on building structures are generally assessed in terms of PPV.

Ground vibration consists of rapidly fluctuating motions or waves with an average motion of zero. This discussion uses PPV to quantify vibration amplitude, which is defined as the maximum instantaneous positive or negative peak of the vibration wave. A PPV descriptor with units of millimeters per second (mm/sec) or inches per second (in/sec) are used to evaluate construction generated vibration for building damage and human complaints. The two primary concerns with construction-induced vibration are the potential to damage a structure and the potential to interfere with the enjoyment of life; these two concerns are evaluated against different vibration limits. Studies have shown that the threshold of perception for average persons is in the range of 0.008 to 0.012 in/sec PPV. Human perception of vibration varies with the individual and is a function of physical setting and the type of vibration. Persons exposed to elevated ambient vibration levels such as people in an urban environment may tolerate a higher vibration level.

Structural damage can be classified as cosmetic (e.g., minor cracking of building elements), or may threaten the integrity of the building. Safe vibration limits that can be applied to assess the potential for damaging a structure vary by researcher and there is no general consensus as to what amount of vibration may pose a threat for structural damage to the building. Construction-induced vibration that can be detrimental to the building is very rare and has only been observed in instances where the structure is in a high state of disrepair and the construction activity occurs immediately adjacent to the structure.

## Applicable Plans, Policies and Regulations

### *Envision San José 2040 General Plan*

The project site is located within the City of San José and this analysis was performed using the City's noise regulations. The City of San José addresses noise in the Noise Element of the General Plan<sup>40</sup> and in the Municipal Code.<sup>41</sup>

The following are the noise goals and policies established by the General Plan<sup>42</sup> that are applicable to the proposed project:

Envision San José 2040 General Plan Relevant Noise and Vibration Policies	
Policies	Description
Policy EC-1.1	Locate new development in areas where noise levels are appropriate for the proposed uses. Consider federal, State and City noise standards and guidelines as a part of new development review.
Policy EC-1.2	Minimize the noise impacts of new development on land uses sensitive to increased noise levels by limiting noise generation and by requiring use of noise attenuation measures such as acoustical enclosures and sound barriers, where feasible. The City considers significant noise impacts to occur if a project would:

<sup>40</sup> City of San José. 2018. Envision San José General Plan 2040. Website: <https://www.sanjoseca.gov/your-government/departments/planning-building-code-enforcement/planning-division/citywide-planning/envision-san-jos-2040-general-plan>. Accessed June 16, 2021.

<sup>41</sup> Code of Ordinance. 2021. San José Municipal Code. Website: [https://library.municode.com/ca/san\\_jose/codes/code\\_of\\_ordinances](https://library.municode.com/ca/san_jose/codes/code_of_ordinances). Accessed June 16, 2021.

<sup>42</sup> City of San José. 2018. Envision San José 2040 General Plan. November.

**Envision San José 2040 General Plan Relevant Noise and Vibration Policies**

<b>Policies</b>	<b>Description</b>
	<ul style="list-style-type: none"> <li>• Cause the Day/Night Average Sound Level (<math>L_{dn}</math>) at noise-sensitive receptors to increase by five A-weighted decibel (dBA) <math>L_{dn}</math> or more where the noise levels would remain “Normally Acceptable;” or</li> <li>• Cause the <math>L_{dn}</math> at noise-sensitive receptors to increase by three dBA <math>L_{dn}</math> or more where noise levels would equal or exceed the “Normally Acceptable” level.</li> </ul>
Policy EC-1.7	<p>Require construction operations within San José to use best available noise suppression devices and techniques and limit construction hours near residential uses per the City’s Municipal Code. The City considers significant construction noise impacts to occur if a project located within 500 feet of residential uses or 200 feet of commercial or office uses would:</p> <ul style="list-style-type: none"> <li>• Involve substantial noise-generating activities (such as building demolition, grading, excavation, pile driving, use of impact equipment, or building framing) continuing for more than 12 months.</li> </ul> <p>For such large or complex projects, a construction noise logistics plan that specifies hours of construction, noise, and vibration minimization measures, posting or notification of construction schedules, and designation of a noise disturbance coordinator who would respond to neighborhood complaints will be required to be in place prior to the start of construction and implemented during construction to reduce noise impacts on neighboring residents and other uses.</p>
Policy EC-1.9	<p>Require noise studies for land use proposals where known or suspected loud intermittent noise sources occur which may impact adjacent existing or planned land uses. For new residential development affected by noise from heavy rail, light rail, BART, or other single-event noise sources, implement mitigation so that recurring maximum instantaneous noise levels do not exceed 50 dBA <math>L_{max}</math> in bedrooms and 55 dBA <math>L_{max}</math> in other rooms.</p>
Policy EC-2.1	<p>Near light and heavy rail lines or other sources of groundborne vibration, minimize vibration impacts on people, residences, and businesses through the use of setbacks and/or structural design features that reduce vibration to levels at or below the guidelines of the Federal Transit Administration. Require new development within 100 feet of rail lines to demonstrate prior to project approval that vibration experienced by residents and vibration sensitive uses would not exceed these guidelines.</p>
Policy EC-2.3	<p>Require new development to minimize vibration impacts to adjacent uses during demolition and construction. For sensitive historic structures, a vibration limit of 0.08 in/sec peak particle velocity (PPV) will be used to minimize the potential for cosmetic damage to a building. A vibration limit of 0.20 in/sec PPV will be used to minimize the potential for cosmetic damage at buildings of normal conventional construction.</p>

The City’s land use compatibility standards are shown in Table 5.

**Table 5: Land Use Compatibility Guidelines for Community Noise in San José**

Exterior Noise Exposure (L <sub>dn</sub> in Decibels (dBA))											
Land Use Category	55	60		65		70		75		80	
1. Residential, Hotels and Motels, Hospitals and Residential Care <sup>1</sup>											
2. Outdoor Sports and Recreation, Neighborhood Parks and Playgrounds											
3. Schools, Libraries, Museums, Meeting Halls, Churches											
4. Office Buildings, Business Commercial, and Professional Offices											
5. Sports Arena, Outdoor Spectator Sports											
6. Public and Quasi-Public Auditoriums, Concert Halls, Amphitheaters											
Key:											
	Normally Acceptable: Specified land use is satisfactory, based upon the assumption that any buildings involved are of normal conventional construction, without any special noise insulation requirements.										
	Conditionally Acceptable: Specified land use may be permitted only after detailed analysis of the noise reduction requirements and needed noise insulation features included in the design.										
	Unacceptable: New construction or development should generally not be undertaken because mitigation is usually not feasible to comply with noise element policies.										
Notes:											
dBA = A-weighted decibel											
L <sub>dn</sub> = day/night average sound level											
<sup>1</sup> Noise mitigation to reduce interior noise levels pursuant to Policy EC-1.1 is required.											
Source: City of San José. 2011. Envision San José 2040 General Plan, Noise Element. November 1.											

### **City of San José Municipal Code**

The Zoning Ordinance limits noise levels to 55 dBA  $L_{max}$  at any residential property line and 60 dBA  $L_{max}$  at commercial property lines, unless otherwise expressly allowed in a Development Permit or other planning approval. The Zoning Ordinance also limits noise emitted by stand-by/backup and emergency generators to 55 dBA at the property line of residential properties. The testing of generators is limited to 7:00 a.m. to 7:00 p.m., Monday through Friday.

According to the Municipal Code, construction hours within 500 feet of a residential unit are limited to the hours of 7:00 a.m. to 7:00 p.m. on Monday through Friday unless otherwise expressly allowed



by a development permit or other planning approval. The Municipal Code does not establish quantitative noise limits for demolition or construction activities occurring in the City.

#### 4.13.2 - Environmental Checklist and Impact Discussion

Would the project result in:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Generation of excessive groundborne vibration or groundborne noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3. For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

#### Impact Discussion

- 1) **Would the project result in generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?**

**Less than significant impact.** The proposed GPA does not include any physical development and would therefore not generate construction or operational noise. Future development on the site will be evaluated for compliance with the City's noise standards, General Plan Policies, and Municipal Code ordinances to minimize noise at adjacent sensitive receptors (i.e., residential uses). If operational noise is found to be significant, mitigation measures will be identified during project-level environmental review to reduce noise impact. For construction noise impacts, any future development would have to comply with the City's Policy EC-1.7 which requires any large construction project with substantial noise-generating activities for a period of 12 months or greater to develop a noise logistics plan that specifies construction noise reduction measures, in addition to compliance with the City's Standard Permit Conditions for construction noise. Such development would also be required to demonstrate compliance with the City's noise performance standards for operational noise sources. Therefore, mandatory compliance for any future development with the City's regulations would ensure construction and operational noise impacts would be reduced to be less than significant. However, the current proposed GPA would result in no impact related to substantial temporary or permanent increases in ambient noise level impacts.

**2) Would the project result in generation of excessive groundborne vibration or groundborne noise levels?**

**No impact.** The proposed project does not include any physical development and would not generate vibration or groundborne noise. In addition, future development under the proposed General Plan Land Use designation would have to demonstrate compliance with the City's Policy EC-1.7 which requires any large construction project to develop a plan that specifies vibration minimization measures; and compliance with Policy EC-2.3 which requires development projects to minimize vibration impacts during demolition and construction. Therefore, mandatory compliance for any future development with the City's regulations would ensure construction and operational vibration impacts would be reduced to be less than significant. However, the current proposed GPA would result in no impact related to groundborne vibration impacts.

**3) For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?**

**No impact.** There is no private airstrip in the vicinity of the project site. The nearest public airport to the project site is the Norman Y Mineta San José International Airport, located 5 miles to the northeast. At this distance, the project site is not located within the 65 dBA CNEL noise contours or within the airport influence area of this public airport. This condition precludes the possibility of the proposed project exposing persons residing or working in the project area to aviation noise impacts. Therefore, the proposed project would result in no impact related to aviation noise impacts.

## **4.14 - POPULATION AND HOUSING**

### **4.14.1 - Environmental Setting**

Based on information from the Department of Finance, the City of San José's population was estimated to be 1,049,187 in May 2020 and had an estimated total of 336,507 housing units, with an average of 3.19 persons per household. The Association of Bay Area Governments (ABAG) projects that the City's population will reach 1,445,000 with 472,000 households by 2040. A project can induce substantial population growth by (1) proposing new housing beyond projected or planned development levels, (2) generating demand for housing as a result of new businesses, (3) extending roads or other infrastructure to previously undeveloped areas, or (4) removing obstacles to population growth (e.g., expanding capacity of a wastewater treatment plant beyond that necessary to serve planned growth). The General Plan Environmental Impact Report (EIR) concluded that the potential for direct growth inducing impacts from buildout of the General Plan would be minimal because planned growth would consist entirely of development within the City's existing Urban Growth Boundary and Urban Service Area.

### **Applicable Plans, Policies, and Regulations**

#### ***California Housing Element Law***

Since 1969, California has required that all local governments (cities and counties) adequately plan to meet the housing needs of everyone in the community. California's local governments meet this requirement by adopting housing plans as part of their "general plan" (also required by the State). General plans serve as the local government's "blueprint" for how the city and/or county will grow and develop and include seven elements: land use, transportation, conservation, noise, open space, safety, and housing. The law mandating that housing be included as an element of each jurisdiction's general plan is known as "housing element law."

#### ***Association of Bay Area Governments***

ABAG is the official comprehensive planning agency for the San Francisco Bay Area, which is composed of the nine counties of Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano, and Sonoma, and contains 101 municipalities. ABAG is responsible for taking the overall Regional Housing Needs Allocation provided by the State and preparing a formula for allocating that housing need by income level across its jurisdiction. ABAG produces regional growth forecasts so that other regional agencies, including the Metropolitan Transportation Commission (MTC) and the BAAQMD, can use the forecast to make project funding and regulatory decisions.

#### ***Plan Bay Area 2040***

Plan Bay Area, Strategy for a Sustainable Region The MTC/ABAG Plan Bay Area is the Bay Area's Regional Transportation Plan/Sustainable Community Strategy. Plan Bay Area is therefore the long-range transportation and land use/housing strategy through 2040 for the Bay Area, pursuant to SB 375, the Sustainable Communities and Climate Protection Act. It lays out a development scenario for the region, which, when integrated with the transportation network and other transportation measures and policies, would reduce greenhouse gas emissions from transportation (excluding goods movement) below the per capita reduction targets identified by the ARB. The 2040 Plan Bay

Area is a limited and focused update to 2013 Plan Bay Area, with updated planning assumptions that incorporate key economic, demographic, and financial trends from the last several years.

### ***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to population and housing and are applicable to the proposed project.

<b>Envision San José 2040 General Plan Relevant Population and Housing Policies</b>	
<b>Policies</b>	<b>Description</b>
Policy IE-1.13	Achieve goals related to Quality Neighborhoods, including diverse housing options, a walkable/bikeable public street and trail network and compact, mixed-use development where infrastructure exists to distinguish San José as a livable and attractive city, to promote interaction among community members, and to attract talented workers to the City.
Policy H-1.2	Facilitate the provision of housing sites and structures across location, type, price and status as rental or ownership that respond to the needs of all economic and demographic segments of the community including seniors, families, the homeless and individuals with special needs.
Policy H-2.2	Integrate affordable housing in identified growth locations and where other housing opportunities may exist, consistent with the Envision General Plan.
Policy H-3.2	Design high density residential and mixed residential/commercial development, particularly development located in identified Growth Areas, to: <ol style="list-style-type: none"> <li>1. Create and maintain safe and pleasant walking environments to encourage pedestrian activity, particularly to the nearest transit stop and to retail, services, and amenities.</li> <li>2. Maximize transit usage.</li> <li>3. Allow residents to conduct routine errands close to their residence, especially by walking, biking, or transit.</li> <li>4. Integrate with surrounding uses to become a part of the neighborhood rather than being an isolated project.</li> <li>6. Provide residents with access to adequate on- or off-site open space.</li> </ol>
Policy H-3.3	Situate housing in an environment that promotes the health, safety, and wellbeing of the occupants and is close to services and amenities.
Policy H-3.5	Prioritize housing resources to assist those groups most in need, or to those geographic locations in the City that most require investment in order to improve neighborhood blight conditions.
Policy H-4.3	Encourage the development of higher residential densities in complete, mixed-use, walkable and bikeable communities to reduce energy use and greenhouse gas emissions.

#### 4.14.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

A project can induce substantial population growth by (1) proposing new housing beyond projected or planned development levels, (2) generating demand for housing as a result of new businesses, (3) extending roads or other infrastructure to previously undeveloped areas, or (4) removing obstacles to population growth (e.g., expanding capacity of a wastewater treatment plant beyond that necessary to serve planned growth).

#### Impact Discussion

- 1) **Would the project induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?**

**Less than significant impact.** The project site is located in an urbanized area in the City of San José. The proposed project is a change in land use designation only and does not include any residential development or facilitate any residential development that would result in direct population growth. The proposed project would allow Light Industrial land uses to be developed on-site and would facilitate incremental indirect population growth through the construction of new light industrial uses and employment opportunities. The 1.1-acre site would not support a large development that would employ a substantial number of employees. In addition, future development on the project site would be infill and would not generate indirect population growth that would exceed the population projections in the General Plan. The project would not result in an expansion of urban services or infrastructure to expand beyond the City's existing Sphere of Influence because it is located in a highly urbanized portion of the City. A less than significant impact would occur.

- 2) **Would the project displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?**

**No impact.** The project site was used a storage yard for San José Water Company. The project site is enclosed with a chain link fence and consists primarily of compacted aggregate. There are no structures on-site. Future development would not displace people or housing or require the construction of replacement housing. No impact would occur.

## 4.15 - PUBLIC SERVICES

### 4.15.1 - Environmental Setting

#### ***Fire Protection***

Fire protection services are provided to the project site by the San José Fire Department (SJFD). The closest fire station to the project site is Station 14, located about 0.9 mile east of the site at 1201 San Tomas Aquino Road.

#### ***Police Protection***

Police protection services are provided to the project site by the San José Police Department (SJPd) headquartered at 201 West Mission Street. The SJPd headquarters is located approximately 5.70 miles northeast of the project site. The City has four patrol divisions (Foothill, Central, Western, and Southern), each containing four patrol districts for a total of 16 patrol districts. The project site is located within the Western Patrol Division in patrol district “N.” Patrols are dispatched from police headquarters and the patrol districts are further broken down into 83 police “beats.”<sup>43</sup>

#### ***Schools***

The project site is in the Moreland School District and Campbell Union High School District. The project site is within the Easterbrook Discovery School (elementary school), Moreland Middle School, and Prospect High School attendance boundaries.

#### ***Parks***

Parks and recreation facilities within the project area are provided by the City of San José. The closest park facility to the project site is Murdock Park, a City neighborhood park located 0.25 mile south of the project site.

### **Applicable Plans, Policies and Regulations**

#### ***Envision San José 2040 General Plan***

The following are the goals and policies established by the Envision San José 2040 General Plan and are applicable to the proposed project:

**Envision San José 2040 General Plan Applicable Public Services Policies**

<b>Policies</b>	<b>Description</b>
Policy CD-5.5	Include design elements during the development review process that address security, aesthetics, and safety. Safety issues include, but are not limited to, minimum clearances around buildings, fire protection measures such as peak load water requirements, construction techniques, and minimum standards for vehicular and pedestrian facilities and other standards set forth in local, State, and federal regulations.
Policy ES-3.1	Provide rapid and timely Level of Service response time to all emergencies: <ol style="list-style-type: none"><li>1. For police protection, use as a goal a response time of six minutes or less for 60 percent of all Priority 1 calls, and of 11 minutes or less for 60 percent of all Priority 2 calls.</li><li>2. For fire protection, use as a goal a total response time (reflex) of eight minutes and a total travel time of four minutes for 80 percent of emergency incidents.</li></ol>

<sup>43</sup> San José Police Department. 2023. Bureau of Field Operations. Website: <https://www.sjpd.org/about-us/organization/bureau-of-field-operations>. Accessed March 20, 2023.

### Envision San José 2040 General Plan Applicable Public Services Policies

Policies	Description
Policy ES-3.9	Implement urban design techniques that promote public and property safety in new development through safe, durable construction and publicly visible and accessible spaces.
Policy ES-3.11	Ensure that adequate water supplies are available for fire suppression throughout the City. Require development to construct and include all fire suppression infrastructure and equipment needed for their projects.
Policy PR-1.3	Provide 500 square feet per 1,000 population of community center space.

#### 4.15.2 - Environmental Checklist and Impact Discussion

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
Fire Protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Police Protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Schools?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Parks?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other Public Facilities?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

#### Impact Discussion

**Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:**

##### (a) Fire protection?

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project could have an impact on fire protection. Any future development would undergo an independent CEQA review in addition to complying with the City's policies and codes and paying appropriate fees. Therefore, these impacts would be less than significant.

**(b) Police protection?**

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project could have an impact on police protection. Any future development would undergo an independent CEQA review in addition to complying with the City's policies and codes and paying appropriate fees. Therefore, these impacts would be less than significant.

**(c) Schools?**

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project could have an impact on schools. Any future development would undergo an independent CEQA review in addition to complying with the City's policies and codes and paying appropriate fees. Therefore, these impacts would be less than significant.

**(d) Parks?**

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project could have an impact on parks. Any future development would undergo an independent CEQA review in addition to complying with the City's policies and codes and paying appropriate fees. Therefore, these impacts would be less than significant.

**(e) Other public facilities?**

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project could have an impact on public facilities such as libraries. Any future development would undergo an independent CEQA review in addition to complying with the City's policies and codes and paying appropriate fees. Therefore, these impacts would be less than significant.



## 4.16 - RECREATION

### 4.16.1 - Environmental Setting

The City of San José owns and maintains approximately 3,617 acres of parkland, including neighborhood parks, community parks, and regional parks. The City has 47 community centers and over 62 miles of trails. The City's Department of Parks, Recreation, and Neighborhood Services (PRNS) is responsible for development, operation, and maintenance of all City park facilities. The closest park to the project site is Murdock Park, a City neighborhood park located 0.25 mile to the south.

### Applicable Plans, Policies and Regulations

#### *Envision San José 2040 General Plan*

The following are the goals and policies established by the General Plan and are applicable to the proposed project:

**Envision San José 2040 General Plan Applicable Recreation Policies**

Policies	Description
Policy PR-2.4	To ensure that residents of a new project and existing residents in the area benefit from new amenities, spend Park Dedication Ordinance (PDO) and Park Impact Ordinance (PIO) fees for neighborhood serving elements (such as playgrounds/tot-lots, basketball courts, etc.) within a ¼-mile radius of the project site that generates the funds.
Policy PR-2.5	Spend, as appropriate, PDO/PIO fees for community serving elements (such as soccer fields, dog parks, sport fields, community gardens, community centers, etc.) within a 3-mile radius of the residential development that generates the PDO/PIO funds.

### 4.16.2 - Environmental Checklist and Impact Discussion

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Does the project include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

## Impact Discussion

- 1) **Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?**

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project could have an impact on parks. Any future development would undergo an independent CEQA review in addition to complying with the City's policies and codes and paying appropriate fees. Therefore, these impacts would be less than significant.

- 2) **Does the project include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?**

**Less than significant impact.** The proposed project does not include any physical development. Future development allowed under the proposed project could have an impact on recreation facilities. Any future development would undergo an independent CEQA review in addition to complying with the City's policies and codes and paying appropriate fees. Therefore, these impacts would be less than significant.

## **4.17 - TRANSPORTATION**

### **4.17.1 - Environmental Setting**

#### **Roadway Network**

Regional access to the project site is provided by I-280. Vehicular access to the project site is provided by Lawrence Expressway and Doyle Road.

#### **Public Transit**

Public transit in the project area is provided by the Santa Clara Valley Transportation Authority (VTA). VTA bus route 25 operates along Moorpark Avenue. The nearest stop is at the corner of Lawrence Expressway/Moorpark Avenue, 0.25 mile to the north. There are no Light Rail or Caltrain stations within 3 miles of the project site.

#### **Pedestrian and Bicycle Facilities**

The adopted General Plan follows goals outlined in the City's Better Bike Plan 2025 and contains policies<sup>44</sup> to encourage bicycle trips. Similarly, these policies in the General Plan also work to improve the pedestrian walking environment, increase pedestrian safety, and create a land use context to support non-motorized travel. The transportation analysis identified that buildout of the 2040 General Plan would generate approximately 26,089 bicycle trips and 29,460 pedestrian trips. Cumulative general plan amendments analyzed in the Transportation Analysis did not alter these trip generation figures. Bicycle facilities in the project vicinity include bicycle lanes and bicycle parking.

### **Applicable Plans, Policies and Regulations**

#### **State**

##### *Senate Bill 743*

SB 743, which became effective September 2013, initiated reforms to the CEQA Guidelines to establish new criteria for determining the significance of transportation impacts that “promote the reduction of greenhouse gas (GHG) emissions, the development of multimodal transportation networks, and a diversity of land uses.” Specifically, SB 743 directs the Governor’s Office of Planning and Research (OPR) to update the CEQA Guidelines to replace automobile delay—as described solely by Level of Service (LOS) or similar measures of vehicular capacity or traffic congestion—with VMT as the recommended metric for determining the significance of transportation impacts. OPR has approved the CEQA Guidelines implementing SB 743.

SB 743 did not authorize OPR to set specific VMT impact thresholds, but it did direct OPR to develop guidelines for jurisdictions to use. CEQA Guidelines Section 15064.3(b)(1) describes factors that might indicate whether a development project’s VMT may be significant or not. In some instances (but not within the City of San José), projects that are located within 0.5 mile of transit should be considered to have a less than significant transportation impact based on OPR guidance.

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<sup>44</sup> Includes: Policies TR-1.1, TR-1.2, TR-1.4 through TR-1.9, TR-2.1 through TR-2.11, TR-7.1, TN-1.1 through TN-1.5, TN-2.1 through TN-2.7, and TN-3.1 through 3.6; Implementing Actions TR-1.12 through TR-1.15, TR-2.12 through TR-2.21, TR-7.2, TR-7.3, TN-1.6, TN-2.8 through 2.10, and TN-3.7; Performance Measures TN-2.11, TN-2.12).

## ***Regional***

### ***Metropolitan Transportation Commission***

The MTC is the transportation planning, coordinating, and financing agency for the nine county San Francisco Bay Area, including Santa Clara County. MTC is charged with regularly updating the Regional Transportation Plan, a comprehensive blueprint for the development of mass transit, highway, airport, seaport, railroad, bicycle, and pedestrian facilities in the region. MTC and ABAG adopted the final Plan Bay Area 2040 in July 2017, which includes the region's Sustainable Communities Strategy and the most recently adopted Regional Transportation Plan (2040).

### ***Congestion Management Program***

The Santa Clara VTA oversees the Congestion Management Program (CMP), which is aimed at reducing regional traffic congestion. The relevant State legislation requires that all urbanized counties in California prepare a CMP to obtain each county's share of gas tax revenues. State legislation requires that each CMP define traffic LOS standards, transit service standards, a trip reduction and transportation demand management plan, a land use impact analysis program, and a capital investment element. VTA has review responsibility for proposed development projects that are expected to affect CMP designated intersections.

## ***City of San José***

### ***Transportation Analysis Policy (City Council Policy 5-1)***

In March 2018, Council Policy 5-1, "Transportation Analysis Policy" replaced Council Policy 5-3, "Transportation Impact Policy" as the Policy for transportation development review in the City of San José. Council Policy 5-1 aligns the City's transportation analysis with California SB 743 and the City's goals as set forth in the Envision San José 2040 General Plan. Council Policy 5-1 establishes the thresholds for transportation impacts under CEQA by removing LOS and replacing it with VMT.

The intent of this change is to shift the focus of transportation analysis under CEQA from vehicle delay and roadway auto capacity to a reduction in vehicle emissions, and the creation of robust multimodal networks that support integrated land uses. The new transportation policy aligns with the currently adopted General Plan, which seeks to focus new development growth within Planned Growth Areas, bringing together office, residential, and supporting service land uses to internalize trips and reduce VMT.

### ***Envision San José 2040 General Plan***

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to transportation and are applicable to the proposed project.

<b>Envision San José 2040 General Plan Relevant Transportation Policies</b>	
<b>Policy</b>	<b>Description</b>
Policy TR-1.2	Consider impacts on overall mobility and all travel modes when evaluating transportation impacts of new developments or infrastructure projects.
Policy TR-2.8	Require new development where feasible to provide on-site facilities such as bicycle storage and showers, provide connections to existing and planned facilities, dedicate

#### Envision San José 2040 General Plan Relevant Transportation Policies

Policy	Description
	land to expand existing facilities or provide new facilities such as sidewalks and/or bicycle lanes/paths, or share in the cost of improvements.
Policy TR-3.3	As part of the development review process, require that new development along existing and planned transit facilities consist of land use and development types and intensities that contribute toward transit ridership. In addition, require that new development is designed to accommodate and to provide direct access to transit facilities.
Policy TR-4.1	Support the development of amenities and land use and development types and intensities that increase daily ridership on the Santa Clara VTA, BART, Caltrain, ACE and Amtrak California systems and provide positive fiscal, economic, and environmental benefits to the community.
Policy TR-8.6	Allow reduced parking requirements for mixed-use developments and for developments provided shared parking or a comprehensive TDM program, or developments located near major transit hubs or within Urban Villages and other Growth Areas.
Policy TR-8.9	Consider adjacent on-street and City-owned off-street parking spaces in assessing need for additional parking required for a given land use or new development.
Policy CD-2.3	Enhance pedestrian activity by incorporating appropriate design techniques and regulating uses in private developments, particularly in Downtown, Urban Villages, Corridors, Main Streets, and other locations where appropriate.

#### 4.17.2 - Environmental Checklist and Impact Discussion

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Conflict with a program plan, ordinance, or policy of the circulation system, including transit, roadway, bicycle and pedestrian facilities?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Would the project conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
4. Result in inadequate emergency access?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

#### Methodology

In 2011, the City certified the *Envision San José 2040 General Plan Final Environmental Impact Report* (General Plan FEIR) and adopted the *Envision San José 2040 General Plan* (General Plan). The General Plan FEIR and supporting Traffic Impact Analysis (TIA) identified programmatic long-range transportation impacts based on planned land uses and the planned transportation system within the City projected to the horizon of the General Plan in year 2035.

In 2016, a subsequent TIA was prepared for the *General Plan Four-Year Review* that evaluated minor adjustments to planned job growth in the adopted General Plan and updated the projection of regional growth to the year 2040. The existing conditions for transportation were updated to reflect the actual development that occurred since the adoption of the General Plan and its base year of 2008 to the year 2015. The *General Plan Four-Year Review* TIA evaluated the effects of the updated existing conditions in 2015 plus future planned growth, and future conditions projected to the year 2040, that established the baseline for the evaluation of transportation impacts of GPAs considered for approval during and after the Four-Year Review.

In 2017, the Santa Clara VTA published the Bay Area Rapid Transit (BART) Phase II EIR that included updated regional transportation projects based on 2015 existing roadway conditions. The City acquired this new model to use as the basis for the transportation analysis in the *Downtown Strategy 2040 EIR*, which evaluated an increase of 4,000 households and 10,000 jobs in Downtown San José by transferring General Plan growth capacity from other areas within the City. Once again, the model was validated with current traffic data to update the existing transportation conditions.

### Significance Impact Criteria

The City of San José adopted policies and goals in its General Plan to reduce the drive-alone mode share to no more than 40 percent of all daily commute trips, and to reduce the VMT per service population by 40 percent from existing (year 2015) conditions. The City has determined that the proposed project does not warrant a site-specific GPA analysis. Therefore, the City determined that the proposed GPA would cumulatively have no long-range transportation impact.

**Table 6: Thresholds of Significance for General Plan Amendments**

Performance Metrics	Significance Thresholds
VMT per Service Population	Any increase over current 2040 General Plan conditions.
Journey-to-Work Mode Share	Any increase in journey-to-work drive-alone mode share over current 2040 General Plan conditions.
Transit Corridor Travel Speeds	Decrease in average travel speed on a transit corridor below current 2040 General Plan conditions in the AM peak one-hour period when: <ol style="list-style-type: none"> <li>1. The average speed drops below 15 miles per hour (mph) or decreases by 25 percent or more; or</li> <li>2. The average speed drops by one mph or more for a transit corridor with average speed below 15 mph under current 2040 General Plan conditions.</li> </ol>
Source: City of San José Transportation Analysis Handbook, Table 11 (April 2020).	

## Impact Discussion

- 1) Would the project conflict with a program plan, ordinance, or policy of the circulation systems, including transit, roadway, bicycle and pedestrian facilities?
- 2) Would the project conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b)?

**Less than Significant Impact.** Planned transit services and facilities in the project area include new Bus Rapid Transit (BRT) services, and the proposed California High-Speed Rail (HSR) project. The proposed project's land use adjustments would not result in a change to the existing and planned roadway network that would subsequently result in an adverse effect on existing or planned transit facilities. Therefore, the proposed project's land use adjustments would not substantially disrupt existing or interfere with planned transit services or facilities.

The proposed project would amend the current land use designation of the site from PQP to LI. The maximum development on the site designated as LI would be approximately 70,000 square feet at 1.5 FAR. The table below provides peak-hour trip estimates for 70,000 square feet of various industrial uses that could be constructed on the project site under the LI land use designation. The project site is located outside the special subareas and is subject to the 250 PM peak-hour trip threshold. Conservatively presuming zero trip credit for the current PQP land use designation on the site, the proposed land use amendment for the project site would not result in a net increase of more than 250 PM peak-hour trips and therefore would not require a site-specific GPA transportation analysis.

As noted in Table 7, the change in land use designation from PQP to LI could result in up to between 120 and 776 daily trips, depending on use, and between 13 and 69 PM peak-hour trips. As noted, this is below the 250 peak-hour trip threshold of significance. The impact of the proposed project on the City's circulation system would be less than significant and no mitigation is required.

**Table 7: Project Trip Generation Estimates**

Land Use	Size	Daily		AM Peak-Hour Trips		PM Peak-Hour Trips	
		Rate	Trip	Rate	Total	Rate	Total
Research and Development	70,000 square feet	11.080	776	1.030	72	0.980	69
Warehousing	70,000 square feet	1.710	120	0.17	12	0.18	13
General Light Industrial	70,000 square feet	4.870	341	0.740	52	0.650	46
Source: Hexagon Transportation Consultants 2023.							

The adopted Envision San José 2040 General Plan contains goals and policies (Policies TR-1.1, TR-1.2, TR-1.4 through TR-1.9, TR-2.1 through TR-2.11, TR-7.1, TN-1.1 through TN-1.5, TN-2.1 through TN-2.7, and TN-3.1 through 3.6; Implementing Actions TR-1.12 through TR-1.15, TR-2.12 through TR-2.21, TR-7.2, TR-7.3, TN-1.6, TN-2.8 through 2.10, and TN-3.7; Performance Measures TN-2.11, TN-

2.12) to improve the pedestrian walking environment, increase pedestrian safety, and create a land use context to support non-motorized travel. The proposed project would not result in a change to the existing and planned roadway network that would affect existing or planned pedestrian facilities. Therefore, the proposed project's land use adjustments would not substantially disrupt existing facilities or interfere with planned pedestrian facilities; create inconsistencies with adopted pedestrian plans, guidelines, policies, or standards; and all accessible pedestrian facilities would meet current ADA best practices.

Therefore, the proposed project would not conflict with a program plan, ordinance, or policy of the circulation systems, including transit, roadway, bicycle and pedestrian facilities or conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b) and the impact would be less than significant.

**3) Would the project substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?**

**No impact.** The proposed project does not propose site-specific development. Future development on the project site would be subject to review by the Department of Public Works for conformance with City standards for access and circulation. The City would review future plans for development of the project site for consistency with General Plan policies and applicable design guidelines at the planning permit phase to ensure that hazards due to a design feature would not occur. As such, the proposed project would not result in an impact related to hazards due to a geometric design feature or incompatible uses.

**4) Would the project result in inadequate emergency access?**

**Less than significant impact.** The proposed project does not propose site-specific development. Future development on the project site would be subject to design review and would be required to comply with all Building and Municipal Code requirements for adequate emergency access. Future development would be reviewed for consistency with the General Plan policies by the SJFD and the Department of Public Works to ensure adequate emergency access. Thus, the proposed project would not result in an impact on emergency access.



## 4.18 - UTILITIES AND SERVICE SYSTEMS

### 4.18.1 - Environmental Setting

Utilities and services are furnished to the project site by the following providers:

- Wastewater Treatment: treatment and disposal provided by the San José/Santa Clara Water Regional Wastewater Facility (RWF); sanitary sewer lines maintained by the City of San José
- Water Service: San José Water Company
- Storm Drainage: City of San José
- Solid Waste: Garden City Sanitation (garbage), California Waste Solutions (recycling), and Greenwaste Recovery (yard trimmings)
- Natural Gas and Electric Company: PG&E

### Applicable Plans, Policies and Regulations

#### ***State Regulatory Framework***

##### *Assembly Bill 939 (1989)*

The California Integrated Waste Management Act of 1989, or AB 939, established the Integrated Waste Management Board, required the implementation of integrated waste management plans, and mandated that local jurisdictions divert from the landfill at least 50 percent of solid waste generated beginning January 1, 2000.

##### *Assembly Bill 341 (2011)*

AB 341 sets forth the requirements of the Statewide mandatory commercial recycling program for businesses that generate four or more cubic yards of commercial solid waste per week and multi-family dwellings with five or more units in California. AB 341 sets a Statewide goal for 75 percent disposal reduction by the year 2020.

##### *Assembly Bill 1826 (2014)*

AB 1826 sets forth the requirements of the Statewide mandatory commercial organics recycling program for businesses and multi-family dwellings with five or more units that generate two or more cubic yards of commercial solid waste per week. AB 1826 sets a Statewide goal for 50 percent reduction in organic waste disposal by the year 2020.

##### *Senate Bill 1383 (2016)*

SB 1383 establishes targets to achieve a 50 percent reduction in the level of the Statewide disposal of organic waste from the 2014 level by 2020 and a 75 percent reduction by 2025. The bill grants California Department of Resources Recycling and Recovery (CalRecycle) the regulatory authority required to achieve the organic waste disposal reduction targets and establishes an additional target that at least 20 percent of currently disposed edible food is recovered for human consumption by 2025.

### *California Green Building Standards Code Compliance for Construction, Waste Reduction, Disposal and Recycling*

In January 2010, the State of California adopted the California Green Building Standards Code (CALGreen), establishing mandatory green building standards for all new and qualifying remodeled structures in California. The code covers five categories: planning and design, energy efficiency, water efficiency and conservation, material conservation and resources efficiency, and indoor environmental quality. These standards include the following mandatory set of measures, as well as more rigorous voluntary guidelines, for new construction projects to achieve specific green building performance levels:

- Reducing indoor water use by 20 percent;
- Reducing wastewater by 20 percent;
- Recycling and/or salvaging 65 percent of nonhazardous construction and demolition (C&D) debris, or meeting the local construction and demolition waste management ordinance, whichever is more stringent (see San José-specific CALGreen Building Code requirements in the local regulatory framework section below); and
- Providing readily accessible areas for recycling by occupants.

### **Local Regulatory Framework**

#### *San José Zero Waste Strategic Plan/Climate Smart San José*

Climate Smart San José provides a comprehensive approach to achieving sustainability through new technology and innovation. The Zero Waste Strategic Plan outlines policies to help the City of San José foster a healthier community and achieve its Climate Smart San José goals, including 75 percent diversion of waste from the landfill by 2013 and zero waste by 2022. Climate Smart San José also includes ambitious goals for economic growth, environmental sustainability, and enhanced quality of life for San José residents and businesses.

#### *Construction and Demolition Diversion Deposit Program*

The Construction and Demolition Diversion Deposit Program (CDDD) requires projects to divert at least 50 percent of total project waste to be refunded the deposit. Permit holders pay this fully refundable deposit upon application for the construction permit with the City if the project is a demolition, alteration, renovation, or a certain type of tenant improvement. The minimum project valuation for a deposit is \$2,000 for an alteration-renovation residential project and \$5,000 for a nonresidential project. There is no minimum valuation for a demolition project and no square footage limit for the deposit applicability. The deposit is fully refundable if C&D materials were reused, donated, or recycled at a City certified processing facility. Reuse and donations require acceptable documentation, such as photos, estimated weight quantities, and receipts from donation centers stating materials and quantities. Though not a requirement, the permit holder may want to consider conducting an inventory of the existing building(s), determining the material types and quantities to recover, and salvaging materials during deconstruction.

### *California Green Building Standards Code Compliance for Construction, Waste Reduction, Disposal and Recycling*

The City of San José required 75 percent diversion of nonhazardous C&D debris for projects that qualify under CALGreen, which is more stringent than the State requirements of 65 percent

(Municipal Code Section 9.10.2480).

#### *Envision San José 2040 General Plan*

The Envision San José 2040 General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to utilities and service systems and are applicable to the proposed project.

#### **Envision San José 2040 General Plan Relevant Utilities and Service System Policies**

<b>Policy</b>	<b>Description</b>
Policy MS-3.1	Require water efficient landscaping, which conforms to the State’s Model Water Efficient Landscape Ordinance, for all new commercial, institutional, industrial, and developer-installed residential development unless for recreation needs or other area functions.
Policy MS-3.2	Promote use of green building technology or techniques that can help to reduce the depletion of the City’s potable water supply as building codes permit.
Policy MS-3.3	Promote the use of drought tolerant plants and landscaping materials for nonresidential and residential uses.
Policy MS-6.10	Expand programs and facilities that accept hazardous and hard to recycle materials.
Policy MS-9.6	Provide convenient locations for collection of household hazardous wastes and bulk wastes.
Policy IN-3.3	Meet the water supply, sanitary sewer and storm drainage level of service objectives through an orderly process of ensuring that, before development occurs, there is adequate capacity. Coordinate with water and sewer providers to prioritize service needs for approved affordable housing projects.
Policy IN-3.5	Require development which will have the potential to reduce downstream LOS to lower than “D,” or development which would be served by downstream lines already operating at a LOS lower than “D,” to provide mitigation measures to improve the LOS to “D” or better, either acting independently or jointly with other developments in the same area or in coordination with the City’s Sanitary Sewer Capital Improvement Program.
Policy IN-3.9	Require developers to prepare drainage plans that define needed drainage improvements for proposed developments per City standards.

#### **4.18.1 - Environmental Checklist and Impact Discussion**

<b>Would the project:</b>	<b>Potentially Significant Impact</b>	<b>Less Than Significant With Mitigation Incorporated</b>	<b>Less Than Significant Impact</b>	<b>No Impact</b>
1. Require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Would the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
2. Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Comply with federal, State, and local management and reduction statutes and regulations related to solid waste?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

### Impact Discussion

- 1) **Would the project require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?**

**Less than significant impact.** The proposed project does not include physical changes to the environment. Future development under the proposed project may increase water demand or generate additional wastewater and could incrementally increase demands on utility services. There is an existing 12-inch, high density polyethylene (HDPE) sanitary sewer main along the southern boundary of the project site to service the site's wastewater. Any future development on the project site would be required to perform separate CEQA review and ensure that impacts are below the thresholds, including the incorporation of mitigation, if necessary. Therefore, the impacts would be less than significant.

- 2) **Would the project have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?**

**Less than significant impact.** See Impact 4.18(1) above.

- 3) **Would the project result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?**

**Less than significant impact.** See Impact 4.18(1) above.

- 4) Would the project generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?

**Less than significant impact.** See Impact 4.18(1) above.

- 5) Would the project comply with federal, State, and local management and reduction statutes and regulations related to solid waste?

**Less than significant impact.** See Impact 4.18(1) above.

## 4.19 - WILDFIRE

### 4.19.1 - Environmental Setting

The project site, located in an urbanized part of the City of San José, is surrounded by urban development and infrastructure. The project site is not located within a Very High Fire Hazard Severity Zone (VHFHSZ) for wildland fires, as designated by the California Department of Forestry and Fire Protection (CAL FIRE, Fire Hazard Severity Maps, 2007, 2008).

#### Applicable Plans, Policies and Regulations

##### *California Fire Code*

The California Fire Code, codified as California Code of Regulations, Title 24, Part 9, includes provisions associated with emergency planning and preparedness, fire protection systems, and means of egress. In addition, the Fire Code provides appendices detailing fire-flow requirements for new buildings, fire hydrant locations and distribution, and fire apparatus access roads. Local governments administer the Fire Code. New development projects must demonstrate compliance with applicable Fire Code requirements at the time building permits are issued.

##### *Envision San José 2040 General Plan*

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects within the City. The following policies are specific to wildfire resources and are applicable to the proposed project.

Envision San José 2040 General Plan Relevant Wildfire Policies

Policies	Description
EC-8.1	Minimize development in very high fire hazard zone areas. Plan and construct permitted development so as to reduce exposure to fire hazards and to facilitate fire suppression efforts in the event of a wildfire.

### 4.19.2 - Environmental Checklist and Impact Discussion

If located in or near State Responsibility Areas or lands classified as very high fire hazard severity zones, would the project:	Potentially Significant Impact	Less Than Significant Impact With Mitigation Incorporated	Less Than Significant Impact	No Impact
1) Substantially impair an adopted emergency response plan or emergency evacuation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2) Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to, pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3) Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

If located in or near State Responsibility Areas or lands classified as very high fire hazard severity zones, would the project:	Potentially Significant Impact	Less Than Significant Impact With Mitigation Incorporated	Less Than Significant Impact	No Impact
4) Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

## Impact Discussion

### 1) Would the project substantially impair an adopted emergency response plan or emergency evacuation plan?

**No impact.** The project site is located within an urbanized portion of the City of San José and does not abut any wildland areas. The proposed project does not propose any physical development. Future development on the project site is not expected to interfere with any emergency response or evacuation plans since it would be required to comply with all Fire Department codes and regulations. No impact would occur.

### 2) Due to slope, prevailing winds, and other factors, would the project exacerbate wildfire risks, and thereby expose project occupants to, pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?

**No impact.** The proposed project would not exacerbate wildfire risks due to slope, prevailing winds, and other factors due to the project's urbanized location away from natural areas susceptible to wildfire. The project site is not located within an area of moderate, high, or VHFHSZ for the Local Responsibility Area (LRA) nor does it contain any areas of Moderate, High, or VHFHSZ for the State Responsibility Area (SRA). No impact would occur.

### 3) Would the project require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?

**No impact.** Because of the project's urbanized location and lack of interface with any natural areas susceptible to wildfire, future development on the project site would not require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, powerlines, and utilities). No impact would occur.

### 4) Would the project expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?

**No impact.** Because of the project's urbanized location and lack of interface with any natural areas susceptible to wildfire, future development on the project site would not be susceptible to post-fire slope instability, drainage changes, flooding, or landslides. No impact would occur.

## 4.20 - MANDATORY FINDINGS OF SIGNIFICANCE

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1. Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or prehistory?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Does the project have environmental effects, which will cause substantial adverse effects on human beings, either directly or indirectly?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

### 4.20.1 - Project Impacts

**Less than significant impact.** Based on the analysis provided in this IS/ND, the proposed project would not substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory. Future development of the site under the proposed LI land use designation would require separate project analysis and environmental review. If any impacts are found to exceed the thresholds, mitigation measures would be identified to reduce the impacts to less than significant levels. The impact would be less than significant.

### 4.20.2 - Cumulative Impacts

**Less than significant impact.** Under Section 15065(a)(3) of the CEQA Guidelines, a lead agency shall find that a project may have a significant effect on the environment where there is substantial evidence that the project has potential environmental effects "that are individually limited, but cumulatively considerable." As defined in Section 15065(a)(3) of the CEQA Guidelines, cumulatively considerable means "that the incremental effects of an individual project are significant when



viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.”

Because criteria air pollutant and GHG emissions would contribute to regional and global emissions of such pollutants, the identified thresholds developed by BAAQMD and used by the City of San José were designed such that a project impact would also be a cumulatively considerable impact. The proposed project would not result in a significant emissions of criteria air pollutants or GHG emissions and, therefore, would not make a substantial contribution to cumulative air quality or GHG emissions impacts Statewide and globally.

With the implementation of measures in accordance with the General Plan and Municipal Code and other applicable plans, policies, regulations, and ordinances, future development allowed under the proposed land use designation is not anticipated to result in significant impacts. In addition, the project would not impact agricultural and forest resources or mineral resources; therefore, the project would not contribute to a significant cumulative impact on these resources. The impact would be less than significant.

#### **4.20.3 - Direct or Indirect Adverse Effects on Human Beings**

**Less than significant impact.** The proposed project does not propose any specific development, construction, or ground-disturbing activity and does not include any physical or operational changes to the site. Future development may require changes to the environment that may impact human beings directly or indirectly; however, the type of future development, including end-user, type of development, size and scope remain unknown. Thus, estimating project-specific impacts would involve unreasonable speculation. Because any new development would be required to go through project-specific environmental review, the impacts would be less than significant.

## SECTION 5: CHECKLIST SOURCES

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