

Housing Department Affordable Housing Gap Financing

GUIDELINES

DRAFT as of December 8, 2017



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GENERAL GUIDELINES

Background

The mission of the Housing Department is to strengthen and revitalize our community through housing and neighborhood investment. As a part of this mission and the execution of its housing element plan, the City supports the new construction and rehabilitation of housing for extremely low-, very low-, and low-income families with various policies and programs. The primary program administered by the Housing Department is the provision of gap financing for affordable housing projects. This program is guided by these general policies and guidelines as well as specific guidelines that may be included in Notices of Funds Available (NOFAs) issued from time to time.

Purpose

The purpose of this document is to provide developers and other stakeholders with clear and transparent policies, guidelines, and requirements that drive project financing projections in the very early stages of predevelopment. It is intended that this will encourage smooth underwriting and negotiations in further stages of development, loan approval and loan closing. These guidelines are supplemented with NOFAs, an asset management manual, and recapitalization manual.

Basic Eligibility	
Eligible Sponsors	• Sponsors (Sponsors) may be non-profit and for-profit housing corporations, joint ventures, limited liability companies, and partnerships
	• Sponsors must have documented experience owning/operating affordable housing projects or partner with an entity that does have the required experience
	All transactions require a developer with a non-profit managing general partner
In Good Standing with the City	All Sponsors' projects must be 100% compliant with all standing loan documents for past projects/loans, if applicable
Eligible Uses of Funds	Predevelopment expenses
	Acquisition/construction financing
	Permanent financing
Exceptions	The City may recommend exceptions to these guidelines to Council when warranted

Financing Options and Fees	
Predevelopment Loan	
Amount	Maximum of \$1,000,000, of which up to \$200,000 may be non-recourse with an assignment of plans & specifications
Term	12 to 24 months, with two six-month extensions
Rate	Up to 4% simple, accrued interest may be capitalized
Loan-to-value	N/A
Recourse	Full recourse to the borrower including repayment guaranties from project sponsor and parent organizations, as applicable



 City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender 	Financing Options an	d Fees
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Rate Loan-to-value Recourse Full recourse to the borrower including repayment guaranties from project sponsor and parent organizations, as applicable; requires real estate security in form of DOT Construction Loan Amount Term Rate Loan-to-value Recourse	Amount	Based on LTV limitations
Loan-to-value Recourse Recourse Recourse Recourse Recourse Full recourse to the borrower including repayment guaranties from project sponsor and parent organizations, as applicable; requires real estate security in form of DOT Construction Loan Amount Term Rate Loan-to-value Recourse Recourse Permanent Loan Amount Term Rate Loan-to-value Recourse Completion guaranty, requires real estate security in the form of DOT Permanent Loan Amount Term Rate Loan-to-value Recourse Completion guaranty, requires real estate security in the form of DOT Permanent Loan Amount Term Rate Loan-to-value Recourse Correct fees City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Term	12 to 36 months, with two six-month extensions
Full recourse to the borrower including repayment guaranties from project sponsor and parent organizations, as applicable; requires real estate security in form of DOT Construction Loan Amount Term Rate Loan-to-value Recourse Permanent Loan Amount Term Rate Loan-to-value Recourse Completion guaranty, requires real estate security in the form of DOT Permanent Loan Amount Term Rate Loan-to-value Recourse City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Rate	Up to 4% simple; accrued interest may be capitalized
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Amount Term Rate Loan-to-value Recourse Permanent Loan Amount Term Rate Loan-to-value Recourse Permanent Loan Amount Term Rate Loan-to-value Recourse Permanent Loan Amount Term Rate Loan-to-value Recourse Permanent Loan Amount Term Rate Loan-to-value Recourse Completion guaranty, requires real estate security in the form of DOT Permanent Loan Amount Term Rate Loan-to-value Recourse Construction for the City loan plus all senior debt Non-recourse, requires real estate security in the form of DOT Fees City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Recourse	
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Rate Loan-to-value Recourse Permanent Loan Amount Term Rate Loan-to-value Recourse AFR, 360-day year, actual basis Loan-to-value Recourse Output of the City loan plus all senior debt Term Afre, 360-day year, actual basis 100% total LTV of the City loan plus all senior debt Non-recourse, requires real estate security in the form of DOT Fees City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Amount	Up to \$125,000 per unit + prior and construction capitalized interest
Loan-to-value Recourse Completion guaranty, requires real estate security in the form of DOT Permanent Loan Amount Term Rate Loan-to-value Recourse City fees are generally set by an annual budget process intended to reflect costs incurred City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Term	12 to 36 months, with two six-month extensions
Permanent Loan Amount Term Rate Loan-to-value Recourse City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Rate	Up to 4% simple; accrued interest may be capitalized
Permanent Loan Amount Term 30-55 years Rate Loan-to-value Recourse City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Loan-to-value	100% total LTV of the City loan plus all senior debt
Amount Term 30-55 years AFR, 360-day year, actual basis Loan-to-value Recourse Octive fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Recourse	Completion guaranty, requires real estate security in the form of DOT
Term Rate AFR, 360-day year, actual basis Loan-to-value Recourse Output City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Permanent Loan	
AFR, 360-day year, actual basis Loan-to-value Recourse Non-recourse, requires real estate security in the form of DOT Fees City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Amount	Up to \$125,000 per unit + prior capitalized interest
Loan-to-value Recourse Recourse Non-recourse, requires real estate security in the form of DOT • City fees are generally set by an annual budget process intended to reflect costs incurred • Current fees are available from your department contact and may be further outlined in the City's commitment letter • There is no application fee • Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap • Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Term	30-55 years
Recourse Non-recourse, requires real estate security in the form of DOT • City fees are generally set by an annual budget process intended to reflect costs incurred • Current fees are available from your department contact and may be further outlined in the City's commitment letter • There is no application fee • Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap • Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender	Rate	AFR, 360-day year, actual basis
 City fees are generally set by an annual budget process intended to reflect costs incurred Current fees are available from your department contact and may be further outlined in the City's commitment letter There is no application fee Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender 	Loan-to-value	100% total LTV of the City loan plus all senior debt
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 Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender 		There is no application fee
sharing consultant with another lender		• Loan Origination Fee (2017): \$46,535 per new construction and \$43,570 per recap
the state of the s		• Construction Monitoring Fee (2017 estimate): \$5,000 closing plus \$1,000 per month, unless sharing consultant with another lender
• Loan Conversion Fee (2017): \$43,595 per transaction		• Loan Conversion Fee (2017): \$43,595 per transaction
 Multi-Family Loan Servicing Fee (2017): \$27.65 per unit per year, escalating 3% 		• Multi-Family Loan Servicing Fee (2017): \$27.65 per unit per year, escalating 3%
 Multi-Family Affordability Restriction Monitoring Fee: \$27.65 per unit, escalating 3% 		Multi-Family Affordability Restriction Monitoring Fee: \$27.65 per unit, escalating 3%
Other fees for restructuring, refinancing, payoffs, etc. may apply		Other fees for restructuring, refinancing, payoffs, etc. may apply

Loan Terms and Conditions	
Loan Repayment	 Please see Operating Expense and Residual Receipts Policy for the calculation of Residual Receipts for Permanent Loans Generally, the City requires 50% of Residual Receipts
General Affordability Restrictions	The City's affordability level requirements will reflect the policies and regulations of the funding sources used by the City (e.g. Low and Moderate Income Housing Asset Fund (LMIHAF), HOME, inclusionary in lieu fees, etc.) or a NOFA
	 Affordability targets will be documented with an Affordability Restriction (AR) that will not be subordinated
	• 55-year minimum



Loan Terms and Conditions	
Subordination	The City will not subordinate its Affordability Restriction
	 The City may consider subordination of its Deed of Trust if 1) the conventional lender (Senior Lender) requires a senior lien position; 2) the form of subordination provides City with sufficient rights to cure a default under the Senior Lender's loan (Senior Loan); and 3) the form of subordination allows the City to address defaults under the City's loan documents
	• In the event that the City is in first lien position, the City will allow a standstill agreement giving the subordinate lender(s) the right to cure an event of a default under the City's loan documents
Float-up Provision	The City may include a float-up of affordability restrictions up to 60% AMI in the AR under certain conditions (generally, loss of rental subsidy and foreclosure) conditioned up the developer demonstrating an increase is needed for project feasibility
Ground Lease	See the <u>Ground Lease Policy</u> for more details
	 To ensure the long-term affordability and viability of publicly funded housing, the City requires a ground lease for new construction projects that have not yet received a gap financing commitment from the City (projects with existing City loans are not subject to this policy)
	The term shall be between 55-99 years
	Lease payments will be \$1.00 per year
Land Use Entitlements	For Construction/Permanent loans, the applicant must demonstrate that the proposed project has met all discretionary land use entitlements prior to the City issuing a funding commitment
	For real estate secured loans, a Phase 1 for the City's benefit is required

Underwriting Guidelines – Development	
Developer Fee	 Please see <u>Developer Fee Policy</u> for definitions and policies If necessary, a portion of the Developer Fee may be deferred and structured as a loan with interest subject to TCAC limits and City policy
	Both principal and interest on any Deferred Developer Fee shall be paid out of the developer's share of Residual Receipts
Rent Levels	Underwritten rents shall be at least 10% below market rents for all project units
Rehabilitation Projects	An acceptable 15- to 20-year capital needs assessment and 15-yr replacement reserve study are required
	 Minimum of \$30,000/unit in hard costs (market rate properties converting to affordable will be exempt from this policy)
	• The project must have a rehabilitation or replacement plan for all major systems and components of property with a useful life of 15 years or less



Underwriting Guidel	ines – Development
GC Contract	GC contract shall be a Cost Plus a Fee with a Guaranteed Maximum Price (standard AIA A102) on all projects, with the stipulation that all savings go to the Owner
	• Contracts under \$250,000 are not subject to this policy, but the construction contract will still need to be approved by the City
	• Contracts must be in the most recent AIA form including a clearly-defined scope of work, a detailed construction budget, and a schedule acceptable in form to the City
	 All materials and workmanship must have at least a one-year warranty; the roof must be covered by a manufacturers' NDL 20-year roof guaranty
	City specific exhibits must be included in GC contract
Total Development Budget Savings	Total project cost savings as determined by the Cost Certification shall return 100% back to the City after the reduction in tax credits due to downward adjustor (if any) or any other adjustments made to project sources and uses
	Developer's accountant shall provide a cost savings accounting report
Contractor Profit, Overhead and General Conditions	 Per TCAC regulations and City proforma, the developer should clearly identify and break out hard construction costs, contractor profit, general requirements and contractor overhead (a detailed breakdown of general requirements should be included in the schedule of values included in the GC contract)
	 Contractor profit cannot exceed the following amounts of the total contract for site improvements, offsite improvements and building construction: 6% for contract amounts under \$10 million, 5% for any contract amount between \$10 million and \$15 million, and 4% for any contract amount over \$15 million
	Combined contractor overhead and general conditions cannot exceed 8% of the total contract for site improvements, offsite improvements and building construction
	General conditions may not include the purchase of capital items with an expected life of over 12 months
	• If actual costs needed to support the builder's presence on the site total less than 8%, the project budget must reflect only actual costs
	• Contractors' liability insurance and bonding should be a separate construction budget line and not included in Overhead or General Requirements
	Per TCAC, contractor profit, general requirements and contractor overhead cannot total more than 14% of the cost of construction
GC Performance and Payment Bonds	The City will defer to the construction lender's requirement for performance and payment bonds, if reasonable
	• If there is no conventional construction lender, the GC must obtain performance and payment bonds for the full amount of the proposed contract from a surety approved by the City (and licensed in California with an AM Best rating or higher) or provide guaranties for the same
	• If a bond is required by either of the above two policies, the City of San Jose must be named as obligee on the bonds
Change Orders	The City will negotiate change orders on a case-by-case basis
	 General contractor markups on change orders are limited to the percentage of profit allowed in the contract and subcontractors are limited to 15% maximum markup on change orders



Underwriting Guidel	ines – Development
Hard Cost Contingency	Minimum of 5% for new construction projects and 10% for rehabilitation projects, but the City may require more
Soft Cost Contingency	 Soft costs defined as costs not directly related to the acquisition of land, site improvements or construction of buildings and are related to professional work, such as offsite improvements, architectural & engineering, financing, governmental fees and permits, developer fees, reserves, etc. and a contingency of 3% of soft costs is required
Reasonable Development Costs	In particular, architecture, survey, engineering and legal costs must be reasonable and within industry standards
Costs Excluded from Development Budget	 The City will follow TCACs exclusions, including nonresidential uses or land allocated for nonresidential uses (see <u>Commercial Space</u> for more details), unless otherwise required City funding sources
	No payment for stored materials unless previously approved by the City
	Design contingencies and allowances may be allowed but are subject to the City's approval
Section 8 or Subsidy Transition Reserve	Will accept if required by Senior Lender or investor, but the calculation methodology will be subject to the City's approval
	• Upon maturity of the senior loan, any unused reserves shall be repaid to the City
Capitalized Operating Reserve	City policy mirrors TCAC's guideline of a minimum of three months of OERDS (operating expenses, reserves and debt service)
	 May be higher if required by the investor or lender, but City funds won't pay amounts in excess of policy
Rental Income During Construction	Net rental income from operations during rehab or from lease-up prior to conversion to permanent loan may be included as a source of construction funds and included in the calculation of project cost savings
Project Development	City policy is consistent with the TCAC requirement that development consultant fees are
Consultant	included in the definition of developer fee
Prevailing Wage	Required by broader City policy, which is updated from time to time
Other Budget Considerations	 Reimbursements to the project, such as CDLAC deposits and utility deposits, may be used to pay other costs in the project budget if is identified as both a source and use of funds in the project budget; otherwise, the refunded amounts can only be used to reduce the amount of the City's subsidy
	City exemptions from ordinance fees or taxes may be included as a source of funds if they are also classified as a use of funds (the Sponsor should consult with their tax advisor on the proper accounting and income tax treatment for these various items)



Underwriting Gui	delines – Development
Relocation	 Any Sponsor proposing to acquire land or rehabilitate existing structures using City funds that may result in the displacement of tenants or businesses must fully comply with both State and federal relocation laws
	 Sponsor to provide assessment of potential displacement of tenants or businesses, including a detailed summary of tenants or businesses and estimated costs and timing of relocation, along with the name, resume and contact information of the proposed qualified relocation consultant
	 Prior to acquisition or construction funding, the City must review and approve a relocation plan
	 In the event State or federal laws require the approval of the governing body, the relocation plan must be approved by the City Council

Underwriting – Opera	ations
Revenue and Operating Expense Inflators	City policy mirrors TCAC policy
Commercial Space	Commercial spaces should be clearly excluded from underwriting assumptions of housing units and follow all other applicable TCAC guidelines
	The financing plan for nonresidential space shall be provided to and approved by the City
	• Must be priced = or < Mkt per Sq. Ft.
	Master lease encouraged
	City funding sources may impose additional requirements
Vacancy Rate Assumptions	City policy mirrors TCAC policy: (5%) for family, seniors, and at-risk proposals, and ten percent (10%) for special needs and SRO
Total Operating Expenses	Minimum operating expenses set by TCAC per region and project type (does not include property taxes, replacement reserves, depreciation or amortization expense, or the costs of any service amenities)
	 Maximum operating expenses to be approved by City in its sole discretion based on portfolio, surveys and/or developer information (developer to provide basis/comparable data for all estimated expenses if appraisal not available)
Replacement Reserves	New construction = minimum \$250/unit and maximum \$350/unit per annum; may be determined by a 20-year replacement schedule
	Rehabilitation = minimum \$300/unit and maximum \$400/unit per annum; must be determined by a 20-year replacement schedule based on a physical needs assessment
	Exceptions may be granted for other financing or project requirements



Underwriting - Operations Partnership and Asset • Maximum Partnership and Asset Management Fees combined may not exceed \$30K with Management Fees no inflator or \$25K with 3% annual inflator • May only be paid after the payment of eligible operating expenses, reserves and debt service • Any amounts in excess of maximum shall be paid from the developer's share of Residual Receipts Unpaid fees may accrue, but any accrued fee must be paid out of the developer's share of cash flow; only current fees can be paid above the line • The Asset Management fee shall terminate when the limited partner exits the partnership **Resident Services** Resident services coordination expenses will be limited to the following: Coordination **Maximum Allowed** Per Unit / Per Year **Units Restricted to:** 0 - 30% AMI \$575 31 - 49% AMI \$475 50 - 60% AMI \$325 **Homeless Case** It is expected that expenses for case management for units restricted to the homeless shall Management be paid by a separate source other than project income Property and Incentive Property Management Fees: A maximum of \$70 per unit per month, escalation tied to the **Property Management** annual increases in the Area Median Income (AMI), but in any event no more than 7% Fees Effective Gross Income (EGI) per TCAC regulations, unless excess is paid out of developer's share of Residual Receipts Property management fees must be inclusive of compliance management Incentive property management fees may be payable out of developer's share of Residual **Operating Reserve** • Operating Reserve replenishment (if required by limited partner or TCAC) to be funded Withdrawals and from developer's share of Residual Receipts (see Residual Receipts policy for definition) Replenishment Senior Loan Debt 1.15x to 1.20x in first stabilized year based on projected eligible income and expenses Service Coverage Ratio (pending Senior Lender approval), but in any event no less than 1.00x throughout the compliance period unless the total estimated deficit is covered by reserves, as approved by the City

Property Management	
On-Site Property Management	 All projects must include on-site management staff during normal business hours The City must approve the property's management agreement and related documents
Qualifications for Property Managers	Qualifications of the management entity must be submitted prior to the closing of the City's permanent loan
	 The proposed management firm, or a principal in the firm, is required to submit evidence of successfully managing at least five projects with over ten units each and subject to a recorded regulatory agreement for at least three years prior to the application



Property Management	
Management Plan	 A comprehensive management plan, lease agreement, and related documents shall be submitted and approved with the application Once approved, neither the management plan nor the lease agreement may be changed without City approval
Security Plan	Developers must submit a security plan for review and approval by the City
Permanent Supportive or Special Needs Housing	• If intensive services are required for permanent supportive housing or special needs populations, a supportive services plan and budget (including sources and uses for services) will be required and evaluated as part of the long-term viability of the project
Ongoing Compliance	All projects must be in compliance with the City's reporting and record-keeping requirements and Housing Qualify Standards (HQS) requirements
	City staff will conduct compliance reviews of the project annually, or more often if necessary
	New projects must comply with the City's monthly lease-up requirements outlined in the City's loan documents) until the property is placed in service





DEVELOPER FEE POLICY

Eligibility

All developments seeking City of San José (City) funding or restructuring in conjunction with the new construction or rehabilitation of affordable housing properties will be subject to this policy. This includes recapitalization projects. This policy applies to any project that has not yet received its gap financing commitment from the City by the date of publication of the final policy.

Purpose

The purpose of this policy is to establish a guideline for the amount of development fees on affordable housing projects in the City. Given the rent restrictions on affordable housing projects, affordable housing developers do not make the majority of their profit through project cash flow like developers of market-rate rental housing. Developer fees are recognized as a significant part of the income on which affordable housing organizations depend for their survival and growth. The low-income housing tax credit (LIHTC) program is the primary financing structure for almost all affordable housing. The California Tax Credit Allocation Committee (TCAC), the state organization that administers the LIHTC program, has established policy that allows developers to include a reasonable fee in a project's budget. The City supports general consistency with the TCAC policy, with a few modifications.

Definitions	
Developer Fee	Developer Fee is defined the same as TCAC. As of the 5/17/2017 TCAC Regulations (defined below), Developer Fee is defined as follows: "All Funds paid at any time as compensation for developing the proposed project, to include all development consultant fees, processing agent fees, developer overhead and profit, construction management oversight fees if provided by the developer, personal guarantee fees, syndicator consulting fees, and reserves in excess of those customarily required by multi-family housing lenders."
Capitalized Developer Fee	This is the amount Developer Fee that can be paid out of project development sources (i.e., a "project cost") up to and including permanent loan conversion and 8609 issuance (final limited partner contribution).
Deferred Developer Fee	Deferred Developer Fee is defined as the amount of Developer Fee payable out of the developer's portion of project operating cash. In order to be included in tax credit basis, this amount must be payable within a time frame established by the project's tax counsel (typically around 12 years).
Contributed Developer Fee	This is the amount of Payable Developer Fee that can be contributed by a party other than the developing partnership (e.g., the partnership general partner). In order to be included in tax credit basis, this amount must be an equity contribution as defined by the project's tax counsel.
Excess Developer Fee	Excess Developer Fee is defined as the combination of the Deferred Developer Fee and Contributed Developer Fee.



Developer Fee in Basis and Payable Developer Fee

This policy mirrors the maximum limitations established in the TCAC Regulations Implementing the Federal and State Low Income Housing Tax Credit Laws in the California Code of Regulations Title 4, Division 17, Chapter 1 dated May 17, 2017 and as updated from time to time (TCAC Regulations) Section 10327(c)(2). However, the City reserves the right to further lower the Developer Fee in its sole discretion, for example, to ensure project feasibility.

Project Type	Maximum De	eveloper Fee
	Capitalized Developer Fee in Project Budget	Project Basis
9% credits	 The maximum allowable Capitalized Developer Fee mirrors TCAC Regulations Subject to a 15% of basis limit, \$2,200,000 for new construction and \$2,000,000 for rehabilitation projects The City may require a lower Developer Fee in its sole discretion 	Mirrors TCAC Regulations: \$1,400,000 with higher amounts for projects in excess of 200 units
4% credits – New Construction	The maximum allowable Capitalized Developer Fee mirrors TCAC Regulations capped at \$2,500,000 plus \$10,000 per tax credit unit in excess of 100	Mirrors TCAC Regulations: 15% of the project's unadjusted eligible basis
	 As per TCAC, all fee in excess of the maximum shall be Deferred Developer Fee or Contributed Developer Fee 	
	• The City may require a lower Developer Fee in its sole discretion	
4% credits – Rehabilitation <i>or</i> Acquisition & Rehabilitation	 The maximum Capitalized Developer Fee mirrors TCAC Regulations capped at \$2,500,000 plus \$10,000 per tax credit unit in excess of 100 	Mirrors TCAC Regulations: 15% of the project's construction basis and 5% or 15% of the project's acquisition basis
	 As per TCAC, all fee in excess of the maximum shall be Deferred Developer Fee or Contributed Developer Fee 	
	• The City may require a lower Developer Fee in its sole discretion	
All other projects	 For projects not using bonds and/or tax credits, such as small supportive housing developments or small rehabilitation projects, the maximum developer fee shall be determined on a per unit basis: 	N/A
	\$30,000 per unit for the first 20 units\$20,000 per unit for units 21 through 40	
	• \$15,000 per unit for units 41 and above	

Deferred Developer Fee

Any Deferred Developer Fee shall be paid from the developer's share of Residual Receipts (typically 50% of net cash flow but further defined in the Operating Expense and Residual Receipts Policy). Any interest on Deferred Developer Fee shall also be payable from the developer's share of Residual Receipts.



Allowable Developer Fee Payment Schedule

If reasonable and considered within market, the City will defer to the lender and/or investor for the Capitalized Developer Fee payment schedule.

Developer Fee Policy Example

The following is an example of a 120-unit 4% LIHTC new construction property:

- o Developer Fee included in basis is \$4,000,000
- o Capitalized Developer Fee is \$2,700,000 (\$2,500,000 + (\$10,000 * 20))
- Excess Developer Fee is \$1,300,000, to be payable through a combination of Deferred Developer Fee and Contributed Developer Fee
- The project operating cash flow projection indicates that only \$300,000 of Deferred Developer Fee can be paid out of the Developer's 50% share of cash flow over the period determined by tax counsel (e.g., 12 years)
- o The remaining \$1,000,000 in Payable Developer Fee will contributed by the general partner as equity





GROUND LEASE POLICY

Eligibility

All new construction developments seeking financing from the City of San José (City) will be subject to this policy. Specifically, this policy applies to any project that has not yet received its gap financing commitment from the City by the date of publication of the final policy.

Purpose

The purpose of this policy is to ensure the long-term affordability and viability of publicly funded housing.

Ground Lease Policy	
Term	Minimum 55 years, can be extended to coincide with term of permanent debt upon permanent conversion
	Maximum 99 years
	 At expiration of term, or when the lease is otherwise terminated under the terms of the lease, title to the improvements shall revert to and vest in lessor without cost to lessor or lessor may require demolition
Annual Rent	• \$1.00 per year
Affordability Restrictions	 General affordability restrictions at 60% AMI will be documented in an AR recorded against the fee interest
	 Project-specific affordability restrictions will be recorded on the leasehold interest and can be subordinated if necessary
Assignment	The Ground Lease may not be assigned without express written approval from the City
Title	Security for any other loans can only be recorded against the leasehold interest and not fee interest
	Without exception, this also applies to any HCD funding
Effecting Acquisition	The City's loan documents will include an unconditional option to purchase the property



OPERATING EXPENSE AND RESIDUAL RECEIPTS POLICY

Eligibility

All projects will be subject to this policy, including any new projects and projects with existing City of San José (City) funding, seeking and increase, recapitalization, restructure, or refinancing However, terms and definitions in existing loan documents for portfolio properties will maintain priority over this policy.

Purpose

The objective of this policy is to clearly define eligible and ineligible operating expenses for the determination of a project's net cash flow and Residual Receipts payments.

Calculation of Effective Gross Operating Income	
Gross Potential Rent	Rental rate per unit subject to affordability restrictions
Subsidy Income	 Section 8, other rental subsidy income, or tenant services subsidy up to allowable limits (the amount of increment above restricted rent)
Other Income	Other income collected from tenants or lessees such as parking, laundry, vending, etc.
Vacancy, Collection, Concessions Losses	 Income lost due to tenants vacating the property and/or tenants defaulting (not paying) their lease payments
Effective Gross Operating Income	The sum of all of the above

Calculation of Total Operating Expenses	
Administrative Expenses	 Marketing/advertising, computers/software licensing, audits, legal, dues/subscriptions, office supplies, telephone/internet, travel/mileage, bank charges/postage and training
Property Management Fees	 \$70 per unit per month, with escalation tied to the annual increases in the Area Median Income (AMI), but in any event no more than 7% EGI per TCAC regulations Property Management Fees will cover services as described in the City-approved management agreement
Salaries and Benefits	The cost of the direct part-time and full-time personnel that run the property, outside of the property management fee
Repairs and Maintenance	The cost of repairs and maintenance for the property
Utilities	Owner-paid electricity, water, sewer and gas
Taxes and Insurance	Property taxes and property insurance
Other Operating Expenses	Expenses particular to the property and/or required by its financing partners should be disclosed and will be subject to the City's reasonable approval
Total Operating Expenses	The sum of all of the above



Calculation of Total Operating Expenses	
Net Operating Income	Effective Gross Operating Income less Operating Expenses
Senior Loan Debt Service	 Must-pay debt service May include trustee fees, bond administration fees, and other financial expenses if applicable and expressed approved by the City as a "permitted expense"
Other Debt	The City must approve all other debt and its repayment terms, including GP and LP loans
Total Operating Expenses	The sum of all of the above

Operating Adjustments	
Purchase of fixed assets/capital items	The cost of capital items typically paid for by replacement reserves
Depreciation / amortization	To be excluded from the cash flow calculation
Net deposits into restricted cash	Includes deposits into all reserves subject to <u>City policy limits</u> net of withdrawals
Other adjustments	For example, prior year expenses or partnership loans if approved by the City as a permitted expense
Operating Adjustments	The sum of all of the above

Other Permitted Expenses	
Ground Lease	Must-pay portion of third-party ground lease if applicable and approved by the City
Partnership Management and/or Asset Management Fees	 Partnership and Asset Management Fees combined may not exceed \$30K with no inflator or \$25K with 3% annual inflator May only be paid after the payment of eligible operating expenses, reserves and debt service
	 Any amounts in excess of these maximums shall be paid from the developer's share of Residual Receipts
	The Asset Management fee shall terminate when the limited partner exits the partnership
City Asset Management Fee	 The amount owed to the city, plus inflation factor, to reimburse the cost of asset management, including loan servicing and affordability restriction monitoring The schedule of fees to be determined in underwriting subject to the City's approved fee schedule
Resident Services Coordination and Homeless Case Management	See <u>Resident Services Coordination policy</u> and <u>Homeless Case Management policy</u> for allowable amounts for tenant services expense and homeless case management expenses
Other Permitted Expenses	The sum of all of the above and any other unique expenses specifically approved for the project by the City



Calculation of Residual Receipts

Effective Gross Operating Income, less

Total Operating Expenses, less

Operating Adjustments, less

Other Permitted Expenses =

Net cash flow used to make Residual Receipts payments

Residual Receipts Policy

Generally, the City shall require a payment of fifty percent (50%) of net cash flow as a Residual Receipts payment per the calculation outlined above. However, if there is additional soft financing, the City may require the share of net cash flow for Residual Receipts payments to increase up to two-thirds (¾). Of this ¾ of net cash flow, the portion of Residual Receipts payments going to the City will be determined on a pro rata basis of the total gap financing. For example, if the project receives \$10 million in total gap financing, of which \$5 million is provided by the City, the City would receive 50% of the ¾ of net cash flow owed to the gap lenders as its Residual Receipts payment.

Expenses Expressly Not Permitted in Calculation of Residual Receipts

Any operating costs or fees in excess of City policy, including but not limited to:

- o Property Management Fee, including incentive management fees in excess of policy
- Partnership Management Fees and Asset Management Fees in excess of policy
- o Resident Services Coordination and Homeless Case Management in excess of policy
- o Replenishment of Operating Deficit Reserve
- o Deferred Developer Fee payments