



## MEETING MINUTES July 8, 2015

## I. Call to Order & Orders of the Day

#### Roll Call

PRESENT: Chair Michael Smith, Vice Chair Rolanda Pierre Dixon, and Commission

Members Madhavee Vemulapalli, Adrian Gonzales and Chris Peacock

ABSENT: None

STAFF: Investigator/Evaluator Steven Miller, Deputy City Attorney Arlene Silva,

Assistant City Clerk Tom Graves and Deputy City Clerk Cecilia McDaniel

OTHER: Noelia Espinola, Court Reporter with Advantage Reporting Services and Quy

Dao and Scott Hung Pham, Vietnamese Interpreters with Communicaid

#### Call to Order

The members of the San José Ethics Commission convened at 5:38 p.m. in Room W-119 of City Hall, 200 E. Santa Clara Street, CA 95113.

#### Orders of the Day

<u>Action</u>: Upon a motion by Vice Chair Rolanda Pierre Dixon, and seconded by Commissioner Adrian Gonzales and carried unanimously, the Commission approved the adoption of the July 8, 2015 agenda. (5-0)

#### II. Closed Session - None

#### III. Hearings

A. Hearing on Complaint filed by Adam Nguyen on June 5, 2015 against Manh Nguyen alleging violations of the San Jose Municipal Code (Independent Investigator/Evaluator)

<u>Documents Filed</u>: 1) Report from Hanson Bridgett LLP dated July 1, 2015 regarding Adam Nguyen v. Manh Nguyen, Complaint filed June 5, 2015; and 2) Emailed reponse from Complainant Adam Nguyen dated July 7, 2015.

<u>Discussion</u>: Chair Michael Smith summarized the hearing procedures and opened the public hearing. Evaluator Steve Miller summarized the complaint and his recommendations to the Commission. Peter Allen was present to represent Respondent Manh Nguyen and Minh Q. Steven Dovan was present to represent

Complainant Adam Nguyen. Minh Q. Steven Dovan provided testimony. See attached transcript for full discussion and testimony provided at hearing.

Action: Chair Michael Smith moved that the Commission find that there is insufficient cause to conduct a preliminary investigation and that the file in this matter be closed without further action. Commissioner Adrian Gonzales seconded the motion. On a call for the question, the motion carried unanimously. (5-0)

Each Commissioner certified that he or she personally heard the testimony at the hearing and reviewed the entire evidence in the record.

Chair Michael Smith	So certified.
Vice Chair Rolanda Pierre Dixon	So certified
Commissioner Madhavee Vemulapalli	So certified
Commissioner Chris Peacock	So certified
Commissioner Adrian Gonzales	So certified

Action: Upon a motion by Vice Chair Rolanda Pierre Dixon, and seconded by Chair Michael Smith and carried unanimously, the Commission moved to direct the City Attorney to draft a Resolution on the Commission's findings, and further, that the Commission authorize the Chair to approve and sign the resolution. (5-0) Chair Michael Smith declared the hearing on this matter closed.

B. Hearing on Complaint filed by Minh Q. Steven Dovan, Esq., on June 1, 2015 against Manh Nguyen alleging violations of the San Jose Municipal Code (Independent Investigator/Evaluator)

<u>Documents Filed</u>: 1) Report from Hanson Bridgett LLP dated July 1, 2015 regarding Minh Q. Steven Dovan v. Manh Nguyen, Complaint filed June 1, 2015; and 2) Screenshot of website provided by Complainant Minh Q. Steven Dovan.

<u>Discussion</u>: Chair Michael Smith summarized the hearing procedures and opened the public hearing. Evaluator Steve Miller summarized the complaint and his recommendations to the Commission. Peter Allen was present to represent Respondent Manh Nguyen and Complainant Minh Q. Steven Dovan was also present. Minh Q. Steven Dovan, Peter Allen, and Bryan Do provided testimony. See attached transcript for full discussion and testimony provided at hearing.

Action: Chair Michael Smith moved that the Commission find that there is insufficient cause to conduct a preliminary investigation and that the file in this matter be closed. Commissioner Adrian Gonzales seconded the motion. On a call for the question, the motion carried unanimously. (5-0)

Each Commissioner certified that he or she personally heard the testimony at the hearing and reviewed the entire evidence in the record.

<u> </u>	
Chair Michael Smith	So certified
Vice Chair Rolanda Pierre Dixon	So certified

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Commissioner Madhavee Vemulapalli	So certified
Commissioner Chris Peacock	So certified
Commissioner Adrian Gonzales	So certified

<u>Action</u>: Upon a motion by Vice Chair Rolanda Pierre Dixon, and seconded by Commissioner Madhavee Vemulapalli and carried, the Commission moved to refer the issue as to whether or not Manh Nguyen led the community to believe that he was a lawyer to the District Attorney's Office for review and possible investigation. (3-2; Opposed: Smith and Gonzales)

<u>Action</u>: Upon a motion by Chair Michael Smith, and seconded by Vice Chair Rolanda Pierre Dixon and carried, the Commission moved to direct the City Attorney to draft a Resolution on the Commission's findings, and further, that the Commission authorize the Chair to approve and sign the resolution. (4-1; Opposed: Gonzales) Chair Michael Smith declared the hearing closed.

C. Hearing on Complaint filed by Tom Cochran on June 5, 2015 against Manh Nguyen and Manh Nguyen for City Council D4 alleging violations of the San Jose Municipal Code (Independent Investigator/Evaluator)

<u>Documents Filed</u>: 1) Report from Hanson Bridgett LLP dated July 1, 2015 regarding Tom Cochran v. Manh Nguyen, Complaint filed June 5, 2015; and 2) Respondent Manh Nguyen's Response to Report from Hanson Bridgett LLP dated July 1, 2015 regarding Tom Cochran v. Manh Nguyen.

<u>Discussion</u>: Chair Michael Smith summarized the hearing procedures and opened the public hearing. Evaluator Steve Miller summarized the complaint and his recommendations to the Commission. Peter Allen was present to represent Respondent Manh Nguyen and no one was present to represent Complainant Tom Cochran. Peter Allen, Bryan Do, Thomas Nguyen, and Tuan Le provided testimony. See attached transcript for full discussion and testimony provided at hearing.

Action: Chair Michael Smith moved that the Commission find that based upon a preponderance of the evidence presented, that as many as 99 violations of the San Jose Municipal Code section 12.06.910 have occurred. Vice Chair Rolanda Pierre Dixon seconded the motion. On a call for the question, the motion carried unanimously. (5-0)

Chair Michael Smith moved to amend the motion to include a statement that it is the Commission's intent that this finding include any future violations that may be uncovered through subsequent filings of Form 460 and that the Commission will not entertain any additional complaints on this matter pursuant to Section F.2 of Resolution 76954. Vice Chair Rolanda Pierre Dixon seconded the amended motion. On a call for the question, the motion carried unanimously. (5-0)

Each Commissioner certified that he or she personally heard the testimony at the hearing and reviewed the entire evidence in the record.

Chair Michael Smith	So certified
Vice Chair Rolanda Pierre Dixon	So certified
Commissioner Madhavee Vemulapalli	So certified
Commissioner Chris Peacock	So certified
Commissioner Adrian Gonzales	So certified

Action: Vice Chair Rolanda Pierre Dixon move that the Commission, based on the facts and circumstances of our findings, including conderation of mitigating factors, fine the Respondents \$10,000. Commissioner Adrian Gonzales seconded the motion. Commissioner Gonzales offered a friendly amendment to the motion to indicate that the fine does not include the Political Reform Act violations which the Commission defers to the FPPC. Vice Chair Rolanda Pierre Dixon accepted the friendly amendment. On a call for the question, the motion carried unanimously. (5-0)

Each Commissioner certified that he or she personally heard the testimony at the hearing and reviewed the entire evidence in the record.

Chair Michael Smith	So certified
Vice Chair Rolanda Pierre Dixon	So certified
Commissioner Madhavee Vemulapalli	So certified
Commissioner Chris Peacock	So certified
Commissioner Adrian Gonzales	So certified

Action: Upon a motion by Chair Michael Smith, and seconded by Commissioner Adrian Gonzales and carried unanimously, the Commission moved to direct the City Attorney to draft a Resolution on the Commission's findings, and further, that the Commission authorize the Chair to approve and sign the resolution. (5-0) Chair Michael Smith declared the hearing on this matter closed.

The hearings closed at 8:37 p.m. – the Court Reporter left shortly afterward.

#### IV. Consent Calendar

- A. Approve the Minutes of May 13, 2015 Regular Meeting
- B. Approve the Minutes of June 10, 2015 Regular Meeting

Action: Approval of minutes deferred to the next meeting of the Ethics Commission.

#### V. Reports – Deferred to next meeting

- A. Chair
- B. City Attorney
  - 1. Legislative update
- C. City Clerk
  - 1. Legislative update
  - 2. Status of compliance with Commission resolutions

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- 3. Status report on filings (Form 700, Campaign Statements, Lobbyists)
- 4. Elections update 
  <u>Documents Filed</u>: 1) Official Final Results of June 23, 2015 Election from Santa
  Clara County Registrar of Voters; and 2) Charts of number of vote-by-mail ballots
  issued and returned for the June 23, 2015 Election.
- 5. Status of Clerk's Office move from Wing to Tower
- 6. Status of Independent Evaluator contract with Hanson Bridgett
- D. Investigator/Evaluator

#### VI. Old Business

A. Discussion, review and possible action to request for revisions to the San Jose Municipal Code and Resolution 76954. (City Clerk)

<u>Documents Filed</u>: 1) Matrix of issues and Commission recommendations of the review of San Jose Municipal Code Title 12 and Resolution 76954; 2) Memorandum from City Clerk Toni Taber to the Ethics Commission dated July 1, 2015 re Review of SJMC Title 12 – Ethics Commission Matrix Items 2 and 4; and 3) Memorandum from City Clerk Toni Taber to the Ethics Commission dated July 1, 2015 re Review of SJMC Title 12 – Ethics Commission Matrix Item 7.

<u>Action</u>: The Commission discussed the matrix with the staff and offered suggested changes. The City Clerk and Deputy City Clerk will work with the Ad Hoc Subcommittee to finalize changes.

B. Discussion and possible action on Ethics Commission's FY 2015-2016 Work Plan and FY 2014-2015 Annual Report. (Chair)

<u>Documents Filed</u>: 1) Draft FY 2015-2016 Work Plan; and 2) Draft FY 2014-2015 Annual Report.

Action: The Commission reviewed the draft work plan and annual report and offered suggestions. Upon a motion by Chair Michael Smith, and seconded by Commissioner Chris Peacock and carried unanimously, the Commission approved the work plan and annual report with amendments and authorized the Chair to work with staff to make further revisions if needed to finalize for submittal to the Rules and Open Government Committee for approval. (5-0)

C. Scheduling of special Ethics Commission meeting if needed. (City Clerk)

Action: No action taken.

D. Discussion and possible action regarding ad hoc Subcommittee on community outreach. (City Clerk)

Action: No action taken.

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#### VII. New Business

A. Nomination and election of new Ethics Commission Chair and Vice Chair. (City Clerk)

Action: Deferred to the next Ethics Commission meeting.

#### VIII. Public Comment - None

#### IX. Future Agenda Items and Adjournment

The next regular meeting is Wednesday, August 12, 2015 at 5:30 p.m. in City Hall, Tower Room 1446, pending coordination of a Special Meeting if needed.

## The following agenda items will be discussed at the August 12, 2015 Ethics Commission meeting:

- Gift Ordinance and FAQ
- Nomination and election of officers
- Approval of minutes
- Title 12 Matrix
- Annual Report & Workplan
- Open Government Training

The meeting was adjourned at approximately 9:45 p.m.

MICHAEL SMITH, CHAIR

ATTEST:

ETHICS COMMISSION SECRETARY

TONI J. TABER, CMC

CITY CLERK

Attachment: Transcript of Hearing dated July 8, 2015, Reported by Noelia Espinola, CSR, License Number 8060, Advantage Reporting Services, No. 50021, pages 1 through 149; and Errata Sheet.

Taken On July 8, 2015

CITY OF SAN JOSE ETHICS COMMISSION

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CONDENSED TRANSCRIPT

Advantage Reporting



Services, LLC

1083 Lincoln Ave. San Jose, CA 95125 Phone 408-920-0222 Fax 408-920-0188 CITY OF SAN JOSE ETHICS COMMISSION

#### REPORTER'S TRANSCRIPT OF PROCEEDINGS

Date:

Wednesday, July 8, 2015

Time:

5:38 p.m.

Location:

San Jose City Hall

200 E. Santa Clara Street

Wing - Room 119 San Jose, CA 95113

Reported By:

Noelia Espinola, CSR

License Number #8060

#50021

Advantage A Reporting

Services, LLC

1083 Lincoln Avenue, San Jose, California 95125, Telephone (408) 920-0222, Fax (408) 920-0188

Advantage A Reporting

Page 3 1 PROCEEDINGS 2 3 CHAIRMAN SMITH: We have three hearings 4 tonight, and we'll start the first hearing now. 5 It is Wednesday, July 8th, 2015, and this CITY OF SAN JOSE 6 hearing of the City of San Jose Ethics Commission is ETHICS COMMISSION 7 being held in Room W-119 of San Jose City Hall. All 8 members of the Commission are present. 9 The Commission will conduct a hearing on a 10 complaint filed with the City Clerk on June 5th, 2015, 11 by Adam Nguyen, alleging that Manh Nguyen violated REPORTER'S TRANSCRIPT OF PROCEEDINGS 12 Section 12.08 and other unspecified sections of the San 13 Jose Municipal Code. Specifically, the allegation is 14 that the respondent filed a false family gift report Date: Wednesday, July 8, 2015 Time: 5:38 p.m. 15 and committed an unspecified violation concerning a Location: San Jose City Hall 16 "ballot designation worksheet." The City Clerk 200 E. Santa Clara Street 17 promptly notified and provided a copy of the complaint Wing - Room 119 San Jose, CA 95113 18 to the Independent Evaluator, and the Evaluator 19 notified and provided a copy to the respondent on Reported By: Noelia Espinola, CSR 20 June 5th, 2015. The Independent Evaluator's Report and License Number #8060 21 Recommendations were submitted to the City Clerk on #50021 22 July 1st, 2015, and copies were then provided to the 23 complainant, respondents and commission members and 24 posted to the city web site with the agenda for tonight's meeting. Page 2 Page 4 1 It should be noted that this complaint is 2 APPEARANCES 2 identical to the three complaints filed by Tuan Ly and 3 San Jose Elections MICHAEL SMITH, Chair 3 others on which the Commission took action at its Commission: ROLANDA PIERRE-DIXON, Vice-Chair 4 June 10th, 2015, meeting. 5 CHRIS PEACOCK MADHAVEE VEMULAPALLI 5 I think I'm going to -- okay. Yes. Before ADRIAN GONZALES 6 we go any longer, does anyone here need translation? 7 8 Staff: ARLENE F. SILVA, We have headphones available if you do. Deputy City Attorney 8 MR. DOVAN: I don't know why, but they're 9 9 still outside. TOM GRAVES, 10 Assistant City Clerk 10 CHAIRMAN SMITH: Okay. Well, when they show 11 CECILIA McDANIEL up, it's available. 11 Deputy City Clerk 12 MS. McDANIEL: Susan in the back -- they can HANSON BRIDGETT, LLP Independent 13 Evaluator: BY: STEVEN D. MILLER, check in with her, and they can get an earpiece. 14 Attorney at Law 14 CHAIRMAN SMITH: Okay. I am going to skip 425 Market Street 15 over, for this one, boilerplate about the Resolution, 15 26th Floor San Francisco, CA 94105 16 et cetera. Just to note that this meeting is open to 16 (415) 777-3200 17 the public. It's electronically recorded, and we have 17 18 The Reporter: ADVANTAGE REPORTING SERVICES 18 a court reporter to compile a transcript. BY: NOELIA ESPINOLA, 19 At this time I would like to have the 19 CSR #8060 1083 Lincoln Avenue 20 complainant, Adam Nguyen, and the respondent, Manh 20 San Jose, CA 95125 21 Nguyen, or their representatives, identify themselves (408) 920-0222 21 22 for the record. 22 23 And I don't believe either one is here, so --000--23 24 we'll move on. 24 25 Also, for the record --

#### Page 5 Page 7 1 MR. DOVAN: Mr. Chairman? 1 response? No. 2 2 CHAIRMAN SMITH: Yes. UNIDENTIFIED SPEAKER: Do you have a 3 MR. DOVAN: Actually, Mr. Adam Nguyen microphone? Too low. 4 contacted me and asked me if I could speak a few words 4 MS. McDANIEL: We don't. 5 5 CHAIRMAN SMITH: I'm sorry. We do not have a for him. 6 CHAIRMAN SMITH: Okay. When we get to that. 6 microphone. You can come over here if it's easier. 7 7 MR. DOVAN: So I just want to let you know MS. McDANIEL: Do you want me to check on 8 that, in fact, he did ask me to say a few words. that? 9 9 CHAIRMAN SMITH: I don't know. I'll leave That's all. 10 CHAIRMAN SMITH: Okay. I would like to have 10 that to staff to decide. I'll try to speak up. 11 city staff and representatives of Hanson Bridgett, the 11 The complainant or any other interested party 12 Commission's Independent Evaluator, please identify 12 may also submit a brief or written argument. 13 13 themselves for the record. And, again -- oh, we did receive a written 14 14 MS. McDANIEL: Cecilia McDaniel for the City statement from Mr. Nguyen, the complainant. And I 15 Clerk's office. 15 believe everybody on the Commission has a copy. Should 16 CHAIRMAN SMITH: Who do we have --16 have one at your place. I believe that would have been 17 17 MS. SILVA: Deputy City Attorney Arlene provided to the respondent also, I believe. Cecilia 18 Silva. left, but I believe that's the case. 19 MR. GRAVES: Assistant City Clerk Tom Graves. 19 Okay. At this time I'll recognize Steven 20 MR. MILLER: Steven Miller from Hanson 20 Miller from the Hanson Bridgett law firm to present the 21 Bridgett. 21 Independent Evaluator's Report and Recommendations. 22 CHAIRMAN SMITH: Okay. Those who just came 22 MR. MILLER: Thank you, Chairman Smith: Good 23 23 in -- we'll wait a minute. evening, Commissioners. 24 24 MR. MILLER: We do have a representative from So, as you indicated, this is identical to a series of complaints that you considered at your last 25 Respondent as well. 25 Page 6 Page 8 1 MS. McDANIEL: Peter Allen. hearing, on June 10th. It simply was filed too late to 2 CHAIRMAN SMITH: Oh, okay. Thank you. 2 meet the City's notice requirements to get on that 3 Yeah, if people can turn off their phones, agenda. 4 4 please, so we don't have interruptions. And so, with that, I think I will just stop. 5 5 Thank you, Cecilia. And you have my report in front of you, based on the 6 Okay. I'm going to wait a minute so people 6 action you took. I would be happy to take any 7 7 get settled in the back. They're still handing out questions you may have. 8 8 headsets there. CHAIRMAN SMITH: Maybe you could just briefly 9 9 Okay. I believe everybody who has -- are we summarize, in a few sentences, what the conclusion --10 10 done with the headsets or the earplugs? MR. MILLER: Sure. 11 11 UNIDENTIFIED SPEAKER: People still putting CHAIRMAN SMITH: Why -- what action we took 12 12 them on. She's giving instructions on how to use them. last time and what the basis for it was. 13 CHAIRMAN SMITH: Okay. Okay. We're going to 13 MR. MILLER: Sure. I would be happy to. 14 14 get going today. So the complaint checks two boxes, the first 15 Let me just say I'm disappointed that so many 15 alleging that the respondent violated Section 12.08 and 16 people showed up after the meeting had started. We 16 the second check in the box that there were just 17 have a lot to do tonight. The interruption. So many 17 unspecified violations. There is some reference to a 18 people came in late. It's not helpful. ballot designation worksheet but no facts to support 19 Okay. Under the Commission's regulations and 19 what that ballot designation worksheet might be or what 20 procedures, the respondent may submit a written 20 the problem might be with such a worksheet.

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And then as regarding Section 12.08, as was

discussed at the June 10th hearing, I think giving the

complainant the benefit of the doubt, the allegation is

information; in particular, that the respondent had no

that the family gift report contained false

response to the Report and Recommendations. The

response may contain legal arguments, a summary of

evidence and any mitigating or exculpatory information.

As of this time, no response has been

received from Respondents. Is there any written

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#### Page 9

spouse and no children when, in fact, he does. The 1 complaint doesn't include a copy of the allegedly false family gift report and so I'm making an assumption even in making that statement. 5

But under Title 12 sufficiency standard, we 6 only investigate complaints at your direction when 7 facts, if proven true, would constitute a violation of 8 Title 12. And in this case, even if the facts are true that the -- that the family gift report contained some false information, that does not constitute a violation 10 11 of the Municipal Code.

12 As, I think, was also discussed on June 10th, 13 the Political Reform Act requires ten days to file a Form 700 at the time of filing their declaration of 14 15 candidacy. But the family gift report is not a form 16 that needs to be filed by candidates; rather, it is 17 filed by officeholders and certain city officers and 18 employees once they assume office. And so there was no -- there is no legal requirement that the candidate 19 20 file that family gift report. And, as such, Title 12 21 does not attach a violation to the allegation even if 22 proven true. 23 And, therefore, our recommendation on

## again tonight would be that you take no further action Page 10 and close the file on this matter without investigating

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soon-to-be councilman.

Okay. It's on.

come up. Otherwise, no.

June 10th, which you accepted, and our recommendation

2 further. 3 CHAIRMAN SMITH: Okay. Thank you. 4 MS. SILVA: We did receive an e-mail from Mr. Adam Nguyen. However, the response from the 5 6 respondent for Manh Nguyen was in relation to another 7 complaint, not for this one. 8 CHAIRMAN SMITH: Right, Thank you. 9 MR. MILLER: Was that sufficiently detailed? 10 CHAIRMAN SMITH: Yes, absolutely. For me, 11 anyway. Any questions before we -- no. Okay. At this time I would call upon the 12 13 respondent, Manh Nguyen, or his representative, to come 14 forward and present any written or oral response. 15 MR. ALLEN: Unless there are any questions 1.6 from the Commission, we don't have any response. 17 CHAIRMAN SMITH: Any questions for the 18 respondent? Mr. Peter Allen is here, representing the

But if there's questions, I'll ask him to

this time I would call upon the complainant, Adam

Nguyen, or his representative, to come forth and

Okay. Comments from the complainant. At

#### Page 11

1 present a written or oral response. 2 I understand that Mr. Steven Dovan wants to 3 say couple of words. 4 MR. DOVAN: As I indicated a few minutes 5 ago --6 CHAIRMAN SMITH: I need to --

MINH Q. STEVEN DOVAN, being first duly sworn by the Chairperson to tell the truth, the whole truth and nothing but the truth, 10 11 testified as follows: 12

Mr. Adam Nguyen -- apparently he is here. I just 14 15 noticed. 16 Can you stand up, please, Mr. Nguyen. Can 17 you just stand.

18 That's Mr. Adam Nguyen. And, you know, he did contact me and asked me to say a few words for him. 19 20 I'm not his attorney. Just as the last time, some of

MR. DOVAN: As I indicated a few minutes ago,

21 the folks asked me to say a few words for them.

22 But apparently -- what he submitted is 23 like -- in some ways related to the information that I

24 had alleged in my complaint. And I think my complaint

was -- I'd like to feel that it was quite more detailed

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than the way that these other people put together their complaint. So it would be considered incorporation of the other -- of Mr. Adam Nguyen's complaint.

4 CHAIRMAN SMITH: Okay.

5 MR. DOVAN: So I will just address that when I address my part.

CHAIRMAN SMITH: That's fine.

Any questions?

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9 If not, okay. Next -- okay. Is there anyone 10 else who would like to speak on this matter? If so, I 11 would ask you to take no more than two minutes.

12 And also I would ask that comments be 13 specific to this complaint and not just a general -- I 14 gave a lot of leeway at the last meeting on the other

15 three complaints, allowing people to basically say

16 whatever they wished about Mr. Adam -- Mr. Manh Nguyen.

17 I would like to keep any comments this time 18 specifically restricted to this complaint, especially

19 since we've already, essentially, dispositioned this 20 complaint previously.

21 So if there is somebody that would like to

22 speak. 23 If not, moving on.

24 Now is the time for the Commission to make its decision. We have the following options. We can

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- 1 find that further investigation is necessary. If so,
- we direct the Evaluator to conduct further
- investigation and report back. We may adopt the
- Evaluator's report, approve the recommendation against
- conducting an investigation and close the file in this
- 6 matter without further action.
  - I'll open the floor to discussion or if someone would like to make a motion. Or I'll make a
- 9 motion. To speed things along, I'll make a motion. 10 I move that the Ethics Commission find that
- 11 there is sufficient -- just a second -- insufficient 12 cause to conduct a preliminary investigation and that
- 13 the file in this matter be closed without further
- 14 action.

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- 15 COMMISSIONER GONZALES: Second.
- 16 CHAIRMAN SMITH: Thank you. Any discussion
- 17 on this motion?
- 18 As I mentioned, this is the same motion that 19
- we made on the other three identical complaints.
- 20 So, if there's no discussion, all in favor of 21 the motion?
- 22 (All Commissioners responded Aye.)
- 23 CHAIRMAN SMITH: Any opposed?
- 24 (No response.)
- 25 CHAIRMAN SMITH: Okay. Passes unanimously.

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- 1 CHAIRMAN SMITH: Any opposed?
  - (No response.)
- 3 CHAIRMAN SMITH; Okay. Passes unanimously.
  - And that's it. I'll declare this hearing
- closed. Thank you.
- 6 Okay. Now, moving on to the second hearing.
  - Again, I'm going to skip over some of the stuff at the
- beginning because we just had -- identified the date
- and the fact that everybody is here and who the staff
- 10 members are who are here.
- 11 The Commission will now conduct a hearing on
- 12 a complaint filed with the City Clerk on June 2nd,
- 2015, by Minh Q. Steven Dovan, alleging that Manh
- Nguyen violated Sections 12.08, 12.06-910 through -930
- and other unspecified sections of the San Jose
  - Municipal Code. Specifically, the allegation is that
- the respondents made a number of false statements in
- 18 election-related materials and that an officer of a
- 19 nonprofit corporation impermissibly worked for the
- respondent's campaign. The City Clerk promptly
- notified and provided a copy of the complaint to the
- Independent Evaluator, and the Evaluator notified and
- provided a copy to the respondent on June 2nd, 2015.
- The Independent Evaluator's Report and Recommendations
- were submitted to the City Clerk on July 1st, 2015, and

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- 1 And upon adoption of the motion, I must ask
- each commission member to certify that they have heard 3 or read the testimony at the hearing and reviewed all
- 4 the evidence in the record by affirming "So certified."
- 5 Commissioner Vemulapalli?
  - COMMISSIONER VEMULAPALLI: So certify.
- 7 CHAIRMAN SMITH: Commissioner Peacock?
- 8 COMMISSIONER PEACOCK: So certifled.
- 9 CHAIRMAN SMITH: Commissioner Gonzales?
- 10 COMMISSIONER GONZALES: So certify.
- 11 CHAIRMAN SMITH: Commissioner Pierre-Dixon?
- 12 COMMISSIONER PIERRE-DIXON: So certify.
- 13 CHAIRMAN SMITH: And me, Commissioner Smith,
- 14 so certified.

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- 15 Under the Commission's regulations and
- 16 procedures, the Commission shall issue a decision by
- 17 resolution. At this time I would entertain a motion
- 18 directing the City Attorney to draft a resolution of
- 19 the commission's findings and penalties and authorizing
- 20 the Chair to approve and sign the resolution.
- 21 COMMISSIONER PIERRE-DIXON: I would so move.
  - CHAIRMAN SMITH: Thank you. I'll second.
- 23 Any discussion?
- 24 And, if not, all in favor?
  - (All Commissioners responded Aye.)

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- copies were then provided to the complainant,
- respondent and commission members and posted in the
- city web site with the agenda for tonight's meeting.
- 4 Again, I note that the -- I'll read this this
- time. On April 15th, 2015, the City Council adopted
- Resolution 76954, which establishes the Commission's
- regulations and procedures pertaining to investigations
- and hearings. All parties to this proceeding have been
- provided copies of the Resolution. The regulations and
- procedures have been adopted to ensure the fair, just
- 11 and timely resolution of complaints before the
- 12 Commission.
- 13 This hearing is open to the public. It is
- 14 being electronically recorded, and we have a court
- reporter with us to compile a transcript. The formal
- 16 rules of evidence do not apply to this hearing, but all
- 17 testimony will be under oath or affirmation. The
- 18 complainant will be treated like any other witness in
- 19 providing evidence. The Chair may compel testimony of
- the witnesses and may compel the production of relevant
- 21 documents to the Evaluator by subpoena. Witnesses may
- be excluded at the direction of the Commission --23 discretion of the Commission. Commission members may
- ask questions of witnesses or the Evaluator when
  - recognized by the Chair.

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1 At this time I would like to have the complainant, Steven Dovan, and the respondent, Manh Nguyen, or their representatives, identify themselves for the record.

MR. DOVAN: Yes, my name is Minh Steven Dovan. I'm the complainant.

7 CHAIRMAN SMITH: Okay. Thank you. 8 MR. ALLEN: I'm Peter Allen. I'm here for 9

the respondent, Manh Nguyen.

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10 CHAIRMAN SMITH: Okay. Thank you. 11 We've already identified city staff who are 12 present here tonight.

13 Again, under the Commission's regulations and 14 procedures, the respondent may submit a written 15 response to the Report and Recommendations. The response may contain legal arguments, a summary of evidence and any mitigating or exculpatory information.

18 As of this time, no response has been 19 received from the respondents.

20 Do you wish to submit anything in writing?

21 MR. ALLEN: Not at this current time, no.

22 CHAIRMAN SMITH: Thank you.

23 The complainant or any interested person may 24 also submit a brief or written argument.

25 Again, at this time no briefs or written

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argument from the complainant or any other interested 2 persons have been received.

Did you have anything in writing that you wish to submit in addition to the original complaint, Mr. Dovan?

MR. DOVAN: Actually, not in writing. But --CHAIRMAN SMITH: Well, you'll have an opportunity to make a statement. But this is just to see if there's any -- anything in writing.

MR. DOVAN: Yeah, I guess I want to submit this one. Shall I give it to --

CHAIRMAN SMITH: Yeah. Yes, please. And then when it's your turn to make a statement, you can refer to this, if you wish.

Okay. At this time I'll recognize Steven 16 Miller from the Hanson Bridgett law firm to present the Independent Evaluator's Report and Recommendations.

18 MR. MILLER: Thank you. Good evening again. 19 So, as I just explained and as you know, our 20 first step when a complaint comes through is to conduct 21 a preliminary evaluation to determine whether there is

22 sufficient cause to conduct an investigation. And

23 "sufficient cause" is defined in the Code and in your

24 Resolution as existing only if a complaint identifies

specific facts which, if proven, would be a violation

#### Page 19

1 of the Municipal Code -- the Municipal Code.

2 There are four allegations in this complaint, 3 and I think I'll go through them one by one, briefly.

4 But, in sum, our conclusion is that none of the four

5 meet that sufficiency standard and that our

б recommendation, therefore, is that -- we did not

7 conduct an investigation, and our recommendation is 8

that you support that conclusion. In part because of

9 what transpired at the June 10th hearing.

10 After I go through all four, I thought maybe I would very briefly speak to the issue of the 12 Resolution's provisions that allow either the Evaluator 13 or the Commission to refer a matter to another entity for investigation. And I would like the opportunity to 15 briefly share my thoughts as to why I, the Evaluator, 16 am not planning on making such a referral.

17 So the first allegation is, essentially, that 18 the candidate statements filed by the respondent is 19 false in that he said he was a resident of District 4 20 when, in fact, he is not. Title 12 simply does not 21 attach to the issue of residency. There are Election 22 Code provisions setting forth residency requirements. There are San Jose City Charter requirements that

23 24 candidates and council members be residents of a

25 district in which they are running or serve. But

#### Page 20

Title 12 simply does not speak to that issue. So, even

2 were the allegation to be true, it would not be a

3 violation of Title 12, although it would be a serious

4 matter in many respects. And so I think it's outside

the authority of this Commission to investigate that

6 particular allegation.

7 With regards to the second allegation, the 8 complaint alleges that the respondent claims, in a 9 newspaper article and on his web site and in various

10 other media outlets, that he is a lawyer when, in fact,

he is not a lawyer. And the complaint alleges that

12 this is a violation of the provision of Title 12 concerning the filing of campaign disclosure

statements. But I do not agree that the campaign

disclosure statements referenced in Title 12 have to do

16 with the kind of statement as to whether or not one is

a lawyer, rather, those campaign disclosure statements are the Form 460s, Form 497s -- which we'll discuss at

some time later this evening, no doubt -- but campaign

20 filings of contributions and reporting of expenditures

21 and the like. 22 So, as with the first allegation, falsely

23 holding oneself out as a lawyer may be improper or even

24 illegal. And certainly, as a lawyer, I think it's

important that we not do things like that. It is

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#### Page 21

1 simply not an issue under Title 12 for this Commission to investigate further. Even if true, it would not implicate any provision of that.

The third allegation is that the president of a nonprofit organization campaigned for the respondent and that, in so doing, violated Title 12's lobbying regulations because the individual did not identify himself as an individual or as a -- instead of the president of his nonprofit corporation.

10 And, again, I don't see a provision in 11 Title 12 that this attaches to. Title 12's lobbying 12 regulations do not regulate campaign activities. They 13 regulate lobbying activities.

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14 Second of all, Title 12's lobbying 15 regulations -- even if they did attach, they regulate 16 lobbyists, not candidates. And, therefore, the person 17 who would conceivably be violating a rule would be the 18 lobbyist, not the candidate.

19 And, finally, the rule about nonprofits not 20 engaging in lobbying activities, which is really at the heart of what the complaint alleges -- that is not --22 excuse me -- that is not a Title 12 prohibition. 23 That's a prohibition of the Internal Revenue Code 24 regulations attaching to nonprofit corporations and 25 limiting what nonprofit corporations can and cannot do.

#### Page 23

briefly that it is true that under the Code, you or I actually have the ability to refer a matter to another investigating body when appropriate. Speaking for myself, I think that's a right that would be -- should be exercised quite carefully.

And I think there is two factors that lead me to conclude that I am not going to refer this matter in my role as Evaluator. One is the nature of the evidence at issue. It would be one thing if there 10 were -- well, maybe I'll just leave it at that. There 11 are some newspaper articles. There are some campaign statements. But I'm not sure that there is the proverbial smoking gun that leads me to think that, you know, If only I could investigate this, surely there would be a violation, but I'm just not the right person to do the investigation. I don't find myself in that situation. And the second area in which I think referral

18 19 to another entity is appropriate is when an 20 investigation actually has commenced, the sufficien---21 the preliminary evaluation and the sufficiency 22 threshold is met and the Evaluator is investigating a complaint within your jurisdiction and comes upon some facts that may be, if not proven, at least close to proven by the investigation but just are peripheral to

#### Page 22

So, again, this Commission would not be the entity to enforce those rules.

And so, for all of those reasons, again, even if true, I don't think these -- we found that these allegations don't present a violation of Title 12 that would be within the authority of -- the jurisdiction of this Commission.

And then the fourth item in the complaint is the filing of the false family gift report, which is the same item as the first hearing you just had and the 10 same as the others that were conducted on June 10th. 12 And for all of those reasons that I just mentioned --13 and maybe I won't go through it again, Chairman Smith, 14 unless you would like me to.

CHAIRMAN SMITH: That's fine.

16 MR. MILLER: -- I have reached the same 17 conclusion, that that allegation does not reach the 18 sufficient requirements of Title 12 in that, even if 19 true, it would not be a violation of Title 12.

20 And so, for all of those reasons, our 21 conclusion -- our preliminary evaluation is that this 22 complaint does not merit an evaluation -- an 23 investigation. Excuse me.

24 And then, finally -- I think our report discusses this a little bit, but I'll just mention

#### Page 24

the investigation. Under those circumstances, I might 2 also consider referral to an outside entity. 3

If a violation of Title 12 also rose to some kind of criminal level such that you would want to refer to the D.A., I might urge referral in those

kind -- type of circumstances, after a certain amount of investigation has been done.

8 But I do not find either of those two reasons to be present here. But, of course, the Commission may 10 feel differently.

I think that's it for me. And I'll take any questions you may have.

CHAIRMAN SMITH: Okay. Thank you.

14 Any questions for Mr. Miller?

15 COMMISSIONER PIERRE-DIXON: I didn't really 16 hear anything about the residency requirement.

17 MR. MILLER: So the residency requirement is 18 a requirement of the city charter. Not of Title 12.

That was the first allegation. 19

COMMISSIONER PIERRE-DIXON: Right.

21 MR. MILLER: And so even if, in fact, the candidate does not live in District 4, that would be a

23 serious matter. You know, San Francisco five or six

years ago, sitting member of the Board of Supervisors was jailed for a similar violation. So I don't mean to

#### Page 25

- diminish the seriousness of it. But it's not a
- 2 Title 12 issue. It's a city charter issue.
- 3 I think your City Attorney will probably tell
- 4 you that almost any taxpayer can file a charge with the
- 5 attorney general to get permission to file a lawsuit
- 6 seeking to unseat an unqualified member of the Board of
- 7 Supervisors. But I don't think they would come to the
- 8 Ethics Commission.
- 9 COMMISSIONER PIERRE-DIXON: Your feeling is
- 10 it should not be referred?
- 11 MR, MILLER: In my view, the candidate's
- 12 obligations on the candidate statement -- the candidate
- 13 checked the box. I believe the City Clerk checked that
- 14 residency with the voter rolls and found that he was
- 15 registered to vote where he said he lived.
- The allegation does not strike me as being
- 17 much more than if I had said, you know, you don't live
- 18 where you said you live. I mean, there's no -- !
- 19 didn't see any evidence -- I didn't -- I'm constrained
- 20 because I'm looking only at the four corners of the
- on because the looking only at the load complete of the
- 21 complaint because of the sufficiency restrictions. But
- 22 in the complaint itself I did not see evidence that led
- 23 me to think that this merited referral to another
- 24 agency, beyond just the accusation itself.
- 25 COMMISSIONER PIERRE-DIXON: Uh-huh.

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- 1 MR. MILLER: Which is, no doubt, serious. I
- 2 don't mean to minimize the seriousness of it.
  - CHAIRMAN SMITH: Let me ask a follow-up
  - question. Am I correct that there is no requirement in San Jose that you have lived in -- within a district or
  - within the city for some specific time beforehand?
- 7 MR. MILLER: I don't --
- 8 CHAIRMAN SMITH: As far as I know, you just
- 9 have to be living there at the time you file.
- MR. MILLER: That's probably a question for the City Attorney. And I don't know the answer, in any
- the City Attorney. And I don't know the answer, in a 2 event.
- MS. SILVA: There is a requirement in the
- 14 city charter that you have to live within the district
- 15 that you're going to be running for, I believe,
- 16 30 days. There's a specific provision in the charter.
- 17 And there are requirements, when the candidate does
- 18 file a candidate statement to run, that the City
- 19 Clerk's office have requirements to check the paperwork
- $2\,0$   $\,$  that is submitted pursuant to that application to run
- 21 for office.

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- 22 And so the City Clerk is here to respond to
- 23 that, as to what they evaluated with regards to the
- 24 paperwork that was submitted by Mr. Nguyen.
  - MR. GRAVES: When the candidate returns the

#### Page 27

- 1 candidate information to us, they -- we routinely send
- 2 that to the Registrar of Voters, just to do a
- 3 routine -- a routine check only. And we did so in this
- case as well.
- 5 COMMISSIONER PEACOCK: You said you did so in
- 6 this case?

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- MR. GRAVES: We did so.
- 8 COMMISSIONER PEACOCK: And it checked out?
  - MR. GRAVES: Yes.
- 10 CHAIRMAN SMITH: Other questions?
- 11 COMMISSIONER PEACOCK: Question about the
- 12 "lawyer/not a lawyer" part. So the -- just tell a
- 13 little bit more about what the candidate's material
- 14 said and what you learned, if anything, in the process.
- MR. MILLER: Again, I would be -- because my
- 16 determination was that the complaint did not reach the
- 17 sufficiency standard, I did not look beyond the
- sumple for standard, I did not look beyond the
- 18 complaint. But the complaint alleges that the
- 19 respondent claimed in a newspaper article, on his web
- 20 site and on his radio station that he was a lawyer -- 1
- 21 believe by the use of --
- 22 COMMISSIONER PEACOCK: Esquire.
- 23 MR. MILLER: -- e-s-q, Esquire, at the end of
- 24 the name -- when, in fact, he is not a lawyer. The
- 25 complaint alleges that he is not a lawyer. I want to

#### Page 28

- be very careful. I, sitting here right now, don't know
- whether or not he is a lawyer. I just know that I --
- 3 1 -- I know that Title 12 does not proscribe that type
- of behavior.
- 5 COMMISSIONER PEACOCK: Right, And does
- 6 adding "Esquire" to your name automatically mean
- 7 "lawyer," or can that mean something else?
- 8 MR. MILLER: Well, again, that would not be a
- 9 Title 12 question.
- 10 CHAIRMAN SMITH: As a lawyer.
- MR. MILLER: As a lawyer, I think "Esquire"
- 12 means "lawyer." I don't know what else it would mean.
- 13 COMMISSIONER PIERRE-DIXON: It means
- 14 "gentleman" in English. But, yes, the term "Esquire"
- 15 is for attorneys-at-law,
- 15 IS 101 allomeys-at-law
- 16 CHAIRMAN SMITH: I believe last time there
- 17 was some testimony -- it may have been under comments
- 18 of others -- about -- offering at least partial
- 19 explanations on the matter of the web site and other
- 20 things that -- I don't know if anybody wanted to bring
- 21 that forward. If so, they have an opportunity at this
- 22 time. Well, I won't go into it any further. I'll
- leave that to the respondent, if they wish to discussthat.
- 25 So I guess the essence of what you're saying

	REPORTER'S TRANSCRIPT OF PROCEEDINGS			
	Page 29		Page 31	
1	is that these may well be serious matters they may	1	On the "Esquire," the campaign, to the best	
2	be true; they may well be serious. But, in any case,	2	of my knowledge, never once daimed that Mr. Manh	
3	they don't fall under Title 12, so it's really not our	3	Nguyen was an attorney. And, in fact, when we do know	
4	job I don't want to even say it that way. It's not	4	that there was someone who referred to Mr. Manh Nguyen	
5	within our purview to investigate them.	5	as an attorney, we have sent correction. I know that	
6	MR. MILLER: That is my decision, yes.	6	the campaign managers, on more than one occasion, have	
7	CHAIRMAN SMITH: Okay. Thank you,	7	sent to the Mercury News, very early in the primary	
8.	Other questions?	8	i don't remember the exact date, but maybe you	
9	Okay. With that, at this time I would call	9	remember, Peter.	
10	upon the respondent, Manh Nguyen, or his	10	MR. ALLEN; It was in January.	
11	representative, to come forward and present any written	11	MR. DO: Yeah, very early in the campaign.	
12	or oral response.	12	Someone make a mistake, we corrected it. This	
13	We would appreciate it if you could limit	13	gentleman from (inaudible) com with the pictures,	
14	your comment to five minutes. Do you wish to	14	all all the evidence provided by Mr. Steven Dovan.	
15	MR. ALLEN: Personally, no. But we do have a	15	He provided that to you. It come from his web site.	
16	representative here who might wish to speak to this	16	He corrected within I think he said 24,	
17	issue.	17	48 hours, right after that. And the campaign always	
18	CHAIRMAN SMITH: If so, come forward.	18	correct, every time there is an opportunity.	
19	MR. ALLEN: I personally haven't read the	19	Obviously, we don't know every single possible	
20	evaluator's report.	20	scenario, but when we do know about it, we have	
21	MR. DO: As far as I'm concerned, it stands	21	corrected.	
22	on its own. However	22	And so the e-mail that we sent to the Mercury	
23	COMMISSIONER PIERRE-DIXON: You need to be	23	News, that is considered evidence. When we - when	
24	sworn.	24	we someone make a mistake, we send them immediately.	
25	CHAIRMAN SMITH: If you want to say more,	25	And, in this case, this gentleman corrected in December	
		<u> </u>		
	Page 30		Page 32	
1	Page 30 then you need to be sworn. First if you could give us	1	Page 32 of two thousand – or last year.	
1 2	<u>-</u>	1 2	The state of the s	
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#### Page 33 Page 35 MR. DOVAN: I think I need a little more than J.D., doctor of jurisprudence, but he did not pass the 1 bar. He did not take the bar. Until you do, you're 2 five. 3 . CHAIRMAN SMITH: Okay. Just one thing -- one not an attorney. And so he does have a legal thing I would mention. Why we're here -- the decision 4 background, which is a fair assessment. You're a doctor -- you know, you are, essentially, a doctor of that we need to make tonight is whether to accept the jurisprudence. That makes you, to some degree, recommendation to not investigate further or whether we educated in the law. ask the Evaluator to investigate further. So I think 8 8 But he never said that he's a lawyer, which the germane point is whether we continue. 9 9 is - I think from the background that you see on the We haven't looked at the facts. So going 10 into detail about the facts of the case aren't going to candidate statement. You see that on his web site. And those are -- those are very clear distinction that 11 necessarily matter. It's a matter -- well, that's not 12 we made. We make very clear. We do all this, but 12 the right thing to say. 13 13 we're not a lawyer. And I think people make a mistake I guess keep that in mind. We're not here 14 assuming that is the case. And you can understand that 14 deciding whether there a violation or not. We're here might be, because you went to law school. People think 15 deciding whether to do further investigation. So if 16 16 you could let that guide you. I'll be kind, but let's that you are. 17 We sent out corrections. The most important 17 not go on -- let's not go on too long. 18 18 one was the Mercury News and also this gentleman that COMMISSIONER PEACOCK: Mr. Chairman, you've always been very judicious. And I know -- I think 19 was here earlier. So whenever member of the media make 19 20 a mistake, we instantly take corrective steps. during the time I've been on this, we've always had a 21 COMMISSIONER PEACOCK: Did the campaign, as 21 five-minute request. I cannot think of an example of a 22 far as you know, ever put out any material that used time when anybody has needed to exceed it, so I would 23 "Esq."? 23 hope that Mr. Dovan would be able to do so also. 24 24 MR. DOVAN: Also, I'm speaking on behalf of MR. DO: Absolutely not. Not only the 25 campaign did not; we sent out a correction. I think 25 Mr. Adam Nguyen. Page 34 Page 36 1 CHAIRMAN SMITH: Tell us what you got to say. someone accused the campaign of doing so, and it turned 2 MR. DOVAN: Okay. Well -- oops. Excuse me. out that they were false. Not only we didn't do it but 3 Oh, God. Sorry about that. the correction sent out from last year. 4 CHAIRMAN SMITH: Thank you. 4 Okay. Well, I've been asked by many people, 5 Any other questions? 5 you know, my motive for filing a complaint, whether or 6 6 not I was supporting, you know, Mr. Orozco or am I -- I No. Okay. Thank you. 7 work for the union or whatever. And I made it very Okay. At this time I would call upon the 8 complainant, Mr. Dovan, or his representative, to come clear, I do not know them. I have never interacted 9 forward and present a written or oral response. And, with them. I don't support them. I was only concerned again, I would appreciate if you can limit your 10 about bringing out some issues relating to candidates. That's all. 11 11 comments to five minutes. 12 12 The other thing is, at the end of the last Please state your name for the record and --13 13 session, Mr. Bryan Do, who is present here, was allowed MS. McDANIEL: Can you hold on one second? 14 The interpreters are --14 to speak. He was the very last person to speak. And 15 CHAIRMAN SMITH: Wait a second. 15 as soon as he opened his mouth, he went on the attack 16 MS. McDANIEL: Okay. We're good. 16 on me. And I'm not a candidate. And if you can 17 17 recall. I did not have a chance to even have 30 minutes 18 18 to rebut because you ended the meeting. So I felt it MINH Q. STEVEN DOVAN, 19 was very unfair, unjust, that this is a hearing that I 19 being first duly sworn by the Chairperson to tell the truth, the whole truth and nothing but the truth, 20 was assaulted verbally by someone who is in support of 21 testified as follows: 21 Mr. Nguyen. And I don't think that was proper at all, 22 22 if you can recall the last hearing. 23 23 MR. DOVAN: Am I limited to the five? I'll just cut to the chase. There were four

24

issues that I raised, which Mr. Miller addressed. The

lobbying, which I agree. That one, it should be in

CHAIRMAN SMITH: I would appreciate it if you

24

25 could.

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terms of like -- the responsibility of the person who is lobbying or campaigning. He should identify himself as an individual rather than, you know, the president of an organization, 501(c)(3). So I agree with that. 5 With regards to the residency, again,

7 Meaning it is significant. A double negative means it's significant. And even though it may not be in the purview or jurisdiction of this Commission, I think you have a duty to show your independence and your

Mr. Miller indicated it's not an insignificant issue.

11 fortitude to perhaps refer to the appropriate agency. 12

The other issue was his marital status, which 13 I will gloss over real quickly. He declared on the bankruptcy filings he was separated. He declares with 15 the county recorder's office he was married, husband 16 and wife, with his wife, Mrs. Kim Du Nguyen. But then 17 they transferred to Mrs. Kim Du Nguyen, an unmarried woman. So there's a conflict. There's an

18 19 inconsistency there. So I think there is some issues 20 with regard to legality. 21 Now, the final issue is the lawyer issue.

22 Now, the point is this. There are people who are strong supporters of Mr. Nguyen. In particular -- I 24 passed out the copy. There's -- here's a colored copy.

There's a photocopy. This is a color copy. At his

#### Page 39

beyond your jurisdiction. But that doesn't mean you don't have a right or you have the independence to say, 3 We should refer this.

4 And the last time we spoke -- I mean, the 5 last time we had a meeting in June -- each one of you 6 brings - brings to the Commission your own specialty.

7 I don't know if you're a technical person, you're a

business person or whatever. But I know

Ms. Pierre-Dixon, and I have had matters with her for 10 more than 30 years. I'm a defense attorney; she's a

11 district attorney. She prosecutes; I defend. We're

familiar with the Penal Code. Violation, Penal Code.

13 And perjury is one of them.

> So not just an introduction in front of 1500 people on January the 18th of this year. Also again, I also have it taped, and I downloaded, my computer, laptop. He has another strong supporter who refers to him as a legal scholar. And in terms of "legal scholar," I consulted with a Vietnamese attorney who practiced in Vietnam, in France and in the U.S. for 60 years. He's still alive. And he says that term,

"legal scholar," applies to a lawyer, a law professor

23 or a judge. So it's even more distinguished than a

24 lawyer.

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Mr. Nguyen, in June, last month, was

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kickoff campaign event on January 18th, Sunday,

January 18th of this year, he was introduced by a

strong supporter of his on stage as an attorney. And I

4 have it on tape. I have a CD of it. I have a CD of

5 it, but I've also got it on the laptop.

If you would like to hear it in Vietnamese and have it translated, I can play that. Unless you trust me for it. It's just a few words, like "He's

a" -- "he's a lawyer." Would you like to hear that?

COMMISSIONER PIERRE-DIXON: Take your word 10

11 for it.

6

.7

8

6

12 CHAIRMAN SMITH: I'm willing to take your 13 word for it. And I'm glad you explained what this was,

14 because I was going to ask you --

15 MR. DOVAN: What is it? I had a hard time 16 getting that.

17 Anyway, so in front of 1500 people at this 18 kickoff event, he's introduced as "Attorney Manh

19 Nguyen." And Mr. Manh Nguyen says nothing. He does

20 not correct or clarify. Nothing. So silence is an 21 acknowledgment.

22

As an attorney, as a district -- deputy 23 district attorney, you're very familiar with evidence

24 issues, Penal Codes. And that's -- in terms of

violation of Penal Code, again, beyond your purview,

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interviewed for a news story by Robert Handa, a

reporter for NBC. He also interviewed me after he

interviewed Mr. Nguyen. So I was familiar and I

4 downloaded that piece as well. Mr. Nguyen -- this was

last month -- continues to assert -- he didn't say he

6 was a lawyer, but he was a legal scholar, which is even

7 more distinguished.

8 Okay. And then, of course, he --

9 CHAIRMAN SMITH: Excuse me a second. 10

I take it nobody from the Clerk's office is

11 timing?

13

12 MS. McDANIEL: No.

CHAIRMAN SMITH: You're not. Okay.

14 I don't know an exact time, but if you can

15 wrap up, please.

16 MR. DO: That's okay.

17 And then on the form, the ESQ, that was also one of his strongest supporters, who owns the on-line 19 internet media. And you have seen that photo. And I

20 think I passed it out. And it's also part of your

21 package.

22 My question is this - and, of course, the

23 Mercury News with Eric Kirby, the reporter -- he wrote

24 the story that says Mr. Nguyen is a former attorney.

Still, nevertheless, that's the word, "attorney," in

#### Page 41 Page 43 I would leave it alone. 1 there. 2 So my question is, if he can say this or So I ask that -deceive his strongest supporters -- his strongest 3 CHAIRMAN SMITH: I really need you to wrap supporters in introducing him to the public, in front up, please. of 1500 people, and play the tape over and over again, MR. DO: I ask that you please exercise your referring to him as a legal scholar -- in addition, the independence, your fortitude, and say, This is beyond web site that says E-s-q, which Mr. Miller -- and our jurisdiction, as Mr. Miller indicated, this is beyond our purview, but that doesn't mean we cannot this -- this is what attorneys that I myself -- we 9 consider that means "attorney." This is to his own refer it to the appropriate agency. That's all I'm 10 strong supporters. asking. Please. 11 11 And, I appreciate Ms. Pierre-Dixon's I would like to ask the gentleman from -- the 12 man who last time appeared and said it was his fault. specialty. And she clearly knows that this is a 13 He took the fall. He fell on the sword. How is it violation of perjury, felony, as well as a misdemeanor 14 that he himself was deceived by Mr. Nguyen? How is the on the other issue. gentleman who introduced in front of 1500 people at the I submit it. 16 16 Unify Center in January of this year introduce him as CHAIRMAN SMITH: Okay. Thank you. 17 an attorney? And Mr. Nguyen says nothing about it. Or 17 Any questions? 18 COMMISSIONER VEMULAPALLI: One question. 18 the tape of testimonial, Mr. Luong Nguyen, who 19 constantly repeats, "Mr. Nguyen is a legal scholar." 19 Does the candidate mention that he's a lawyer in the 20 You know, it has to end somewhere, and he has 20 candidate statement? 21 21 to be held accountable. I know people like to MR. DO: I'm sorry. embellish, whether it be Brian Williams or O'Reilly, 22 COMMISSIONER VEMULAPALLI: Does the candidate 23 mention - Mr. Manh mention that he's a lawyer in the 23 Bill O'Reilly, or other people. You cannot claim what 24 you are not. I am not a medical doctor. I cannot 24 candidate statement? 25 claim I'm a medical doctor. I would face severe MR. DO: As I -- I gave the four examples,

	Page 42		Page 44
1	consequences.	1	and that itself should be adequate.
2	And that is why I request of all the four	2	Now, if he goes and he puts his neck around
3	issues that I presented, this one is very important.	3	in the noose by saying, "I'm a lawyer," then he would
4	And each of you, like I said, brings to this	4	be too foolish. But just because he does not correct
5	Commission your own specialty. And, in this case,	5	people, he does not clarify, that itself is like a
6	Ms. Pierre-Dixon is a specialist in the law.	6	suborn of perjury.
7	Especially criminal law. Not civil. Criminal law.	7	CHAIRMAN SMITH: I understand that I
8	And at the last hearing, if I recall	8	understand your answer to be, no, he did not make that
9	correctly, you did entertain a vote because you thought	9	claim in the candidate statement. He may have he
10	perhaps this matter should be referred out because it's	10	may have done it elsewhere or implied it elsewhere, but
11	not within our jurisdiction or purview. And I	11	the candidate statement made no mention of it anywhere.
12	appreciate that acknowledgment. But that doesn't mean	12	MR. DO: Yes, but that doesn't mean that he
13	that you just rubber-stamp and just wash your hands and	13	did not
14	say, That's it. We're not going to do anything about	14	CHAIRMAN SMITH: I understand, I understand,
15	it. I think this is severe enough.	15	But that's the direct answer to the question, right?
16	Furthermore, perjury, statute of	16	MR. DO: And I know you're referring back to
17	limitation is a felony. It's three years.	17	Title 12, which I accept, you know. But that doesn't
18	In addition, the claiming that you're a	18	mean he don't have the prerogative
19	lawyer when you're not or do not correct anybody for so	19	CHAIRMAN SMITH: As do you, by the way. You
20	many years and I have personally I'm a percipient	20	can make a complaint, rightly, to the bar association,
21	witness. When I've heard people refer to Mr. Nguyen,	21	District Attorney or whoever else.
22	in front of Mr. Nguyen, as a lawyer, I immediately	22	MR. DO: But the Commission
23	correct them. I say, Mr. Nguyen is not a lawyer.	23	CHAIRMAN SMITH: I understand.
24	But I did not bring this out until now.	24	MR. DO: I believe the Commission has more
25	Because why? Because he ran for office. If he didn't,	25	credibility.

#### Page 45 Page 47 1 1 CHAIRMAN SMITH: I understand. CHAIRMAN SMITH: Okay. That passes 2 Okay. Any other questions? unanimously. 3 No. Okay. Thank you. 3 Let me do a certification on that vote, and 4 4 then we'll talk about possible referral. At this point I again recognize Steven Miller 5 5 from Hanson Bridgett. So Commissioner Vemu- -- oh, let me explain. 6 6 Do you have any additional comments? Upon adoption of the motion, I must ask each commission 7 MR, MILLER: I do not. member to certify that they have heard or read the 8 CHAIRMAN SMITH: Okay. Thank you. 8 testimony at the hearing and have reviewed all the 9 9 Okay. At this point it's time for us to make evidence in the record by affirming "So certified." 10 our decision. Our initial decision, anyway. As ! Cutting out on me. 11 mentioned earlier, we have two options. We can find 11 Commissioner Vemulapalli? 12 12 COMMISSIONER VEMULAPALLI: So certified. further investigation is necessary, in which case we 13 13 direct the Evaluator to conduct further investigation CHAIRMAN SMITH: Commissioner Peacock? 14 and report back to the Commission. We may also adopt 14 COMMISSIONER PEACOCK: So certified. 15 the Evaluator's report, approve the recommendation CHAIRMAN SMITH: Commissioner Gonzales? 16 16 against conducting an investigation and close the file COMMISSIONER GONZALES: So certified. on this matter without further action. 17 17 CHAIRMAN SMITH: Commissioner Pierre-Dixon? 18 18 So I'll open the floor to discussion and/or a COMMISSIONER PIERRE-DIXON: So certified. 19 motion. 19 CHAIRMAN SMITH: And me, Commissioner Smith, 20 COMMISSIONER PIERRE-DIXON: I would say. 20 so certified. 21 21 within the confines of those two things, is a matter of Okay. Let me refer to another document here 22 22 closing it. And -- because it doesn't come within our for a minute. Make sure we do this properly. 23 23 jurisdiction. Okay. At any time the Evaluator or the 24 But I must state at this time I still have 24 Commission may refer the matter to another government very serious concerns about the use of the term agency or official if the Commission determines that Page 46 Page 48 "Esquire" and putting oneself out there as a lawyer. I the agency or official may more appropriately resolve think it should be referred, as we reflected in my vote the allegations in the complaint or enforce the at the last meeting. And there is concerns about applicable provisions of law. A copy of all residency. And that is, again, serious and, again, information gathered must be sent by the City Clerk's felt it that should be referred. office or City Attorney's office to the agency or 6 6 CHAIRMAN SMITH: Okay. This -- we don't official, together with the referral. normally do this in these kind of cases. But, as we 7 Is there a motion regarding referrals? 8 did last time, we can certainly consider a possible 8 COMMISSIONER PIERRE-DIXON: I do have a 9 referral. 9 motion. I think that we should refer the issue as to 10 But on the matter -- if there's no other whether or not he led the community to believe that he comments at this point, let me make a motion again. 11 was a lawyer, that it should be referred to the 12 I would move that the Ethics Commission find 12 District Attorney. 13 13 that there is insufficient cause to conduct a CHAIRMAN SMITH: Do we have a second? 14 14 preliminary investigation and that the file on this COMMISSIONER VEMULAPALLI: I second. 15 15 matter be closed. I'm not saying "without further CHAIRMAN SMITH: Okay. Any discussion? 16 action" because I'm leaving open the possibility of a 16 Okay. You wanted to separately -- have, 17 referral. 17 potentially, a second motion on the other matter. 18 So if someone would like to second. 18 COMMISSIONER PIERRE-DIXON: Potentially a 19 19 COMMISSIONER GONZALES: Second. second motion. 20 20 COMMISSIONER VEMULAPALLI: I support. CHAIRMAN SMITH: Discussion on this motion? 21 21 CHAIRMAN SMITH: Any discussion? COMMISSIONER PIERRE-DIXON: My only 22 22 Okay. So we'll vote. All in favor? discussion would be, again, taking into account my 23 (All Commissioners responded Aye.) history and what I know about the law and looking at 24 24 CHAIRMAN SMITH: Any opposed? the law again today, any benefit derived by an 25 individual who sets himself out as a lawyer when they (No response.)

14

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- are not a lawyer is to be examined. It is the
- responsibility of the District Attorney's office in
- this county to look at any potential criminal conduct.
- If, in fact, that does not rise to the level, the case
- is not an issue. I certainly, over 30 years, did not
- 6 issue many cases. But it is a case that needs to be
- looked at, and a decision needs to be made on that
- В level. And that's the reason I'm making the request.
- 9 CHAIRMAN SMITH: Any other discussion?
- 10 COMMISSIONER PEACOCK: A question to 11 Commissioner Dixon. I'm going to give two sort of
- 12 extreme things. I assume there is a difference between
- 13 me not correcting the record if somebody calls me a
- 14 lawyer and me showing up at court saying, I am here to
- 15 represent Mr. Gonzales.
- 16
  - COMMISSIONER PIERRE-DIXON: Yes.
- 17 COMMISSIONER PEACOCK: Do you see this as
- 18 closer to one end or the other of those?
- COMMISSIONER PIERRE-DIXON: Actually, looking 19
- 20 at what you're talking about today in terms of his web
- 21 site, I think it's right on that level. Again, that's
- why I said the D.A. needs to take a look at it. It's
- 23 not a matter of him walking into court, saying, I'm
- 24 representing somebody. That's a clear-cut case. But
- 25 in this case he's derived the benefit by people

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- believing that he has passed the bar, that he is an 1
- 2 attorney, by using the term "Esquire." And that needs
- 3 to be looked at.
- 4 If, in fact, it was all done without his
- 5 knowledge, as stated here by a member of his campaign,
- 6 then he's free and clear. But I think there's enough
- 7 question here about what actually happened to make me
- 8 concerned about it.
- Since it is my profession, I definitely don't 9
- 10 want anybody putting themselves out there, deriving
- 11 benefit for something that they're not entitled to.
- 12 CHAIRMAN SMITH: Other questions or comments?
- 13 Yes. Commissioner Gonzales?
- 14 COMMISSIONER GONZALES: When I consider these
- 15 four allegations -- and I do think they're very
- 16 important questions to ask. But going back to
- procedure, considering that our Evaluator did not find
- 18 evidence to conduct a full investigation and give a
- legal opinion, I don't think that these questions have
- 20 been vetted to be able to refer -- that the evidence
- 21 presented is eligible for a referral to a law
- 22 enforcement agency.
- 23 In my current capacity, I work as a
- conformance auditor for a government agency. And even
  - at times when I find that there may be a suggestion

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- that something is illegal, I can't refer those matters
- to law enforcement agencies unless there is sufficient
- and appropriate evidence, that has been vetted, for me
- 4 to do so,
- 5 And I feel like it's a very similar situation
- 6 here with this Commission, that they're good questions,
- but the evidence that has been proposed hasn't been
- vetted. And I don't think it's our job to be referring
- it when there hasn't been a full-on investigation.
- 10 So I would oppose a motion to refer it.
- 11 COMMISSIONER PIERRE-DIXON: I'd like to
- 12 comment on that.
- 13 CHAIRMAN SMITH: Sure.
  - COMMISSIONER PIERRE-DIXON: I think it's the
- responsibility of the D.A.'s office to do that
- 16 investigation. That's what we do as prosecutors. The
- 17 bottom line is we receive many, many cases. We have a
- 18 unit that's specifically assigned to look at political
- 19 corruption. And reality is oftentimes it does not rise
- 20 to the level. But that attorney is looking at that and
- 21
- making that decision, based on the facts and 2.2
- circumstances.
- 23 What we have here is not an investigation.
- 24 No investigation was done. We're looking at the four
- 25 corners of the document and deciding, is there enough

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- to go further, and there isn't.
- 1 2
- But perhaps with the D.A. looking at it, they
- 3 can make that decision. And if they decide there
- isn't, and there's insufficient evidence, they could
- put it on file. And if there is, then they move
- forward. But that is what the D.A.'s purview is.
- 7 CHAIRMAN SMITH: I guess I'm -- I'm inclined
- 8 towards -- I won't say that this shouldn't be looked
- at, but I'm inclined to agree with Mr. Gonzales. As
- 10 indicated by the complainant, it puts a certain stature
- 11 behind it or something if we refer it. And I don't
- think we want to -- you know, there is nothing to
- 13 prevent the complainant from contacting the District
- 1.4 Attorney's office. There's nothing to prevent
- 15 Commissioner Pierre-Dixon from contacting the District
- 16 Attorney's office. And it may well be appropriate.
- 17 But I'm a little concerned with the fact that
- 18 there is certain assertions; and then, on the other
- side, there is -- well, it was a mistake or we
- 20 corrected it. And that may not be true in all cases.
- 21 But I just -- I'm just uncomfortable with the level of
- 22 knowledge that we have and the degree of -- or lack of
- 23 vetting that has occurred in putting the Ethics
- 24 Commission stamp on it and saying, We think you ought
  - to look at this.

	REPORTERS TRANSCI		
	Page 53		Page 55
1	So that's kind of where I'm at.	1	read again.
2	Any other comments?	2	CHAIRMAN SMITH: The motion, I believe, was
3	COMMISSIONER PEACOCK: One additional	3	simply to refer the matter, being a lawyer or not, to
4	comment. Were you about to	4	the District Attorney's office.
5	COMMISSIONER VEMULAPALLI: No.	5	COMMISSIONER PEACOCK: I guess what was the
6	COMMISSIONER PEACOCK: I think we have all	6	specific
7	seen, in politics and other things, people want to get	7	COMMISSIONER PIERRE-DIXON: I guess the
8	credit for things. Including the materials I have	8	wording I would suggest, we state that we would like
9	seen. The campaign wanted to get credit for a certain	9	the District Attorney's office to investigate whether
10	amount of legal expertise by having gone to law school,	10	or not the respondent in this case led the community to
11	having clerked and all of that stuff.	11	believe that he was an attorney-at-law.
12	The question is, was the line crossed, where	12	CHAIRMAN SMITH: Okay. That's certainly
13	the materials said basically said "I'm a lawyer"?	1.3	consistent with what you said in the motion.
14	Or is it "I know a lot about being a lawyer, but	14	Okay. Any other comments or questions?
15	l'm"	15	Okay. If not, all in favor of the motion,
16	But you know, and I have great respect for	16	please raise your hand so we know for sure.
17	Commissioner Pierre-Dixon and her expertise and her	17	(Commissioners Peacock, Pierre-Dixon and
18	background on that. So I'm inclined to support her	18	Vemulapalli raise their hands.)
19	motion. But I want to make sure it's done in a way	19	CHAIRMAN SMITH: And those opposed?
20	that is not saying this is not coming out as Grand	20	(Chairman Smith and Commissioner Gonzales
21	Jury, saying, We think there's enough to indict. This	21	raise their hands.)
22	is saying, There is some smoke here. Is there some	22	CHAIRMAN SMITH: So it passes 3 to 2, with
23	fire is there fire behind it or is it just simple	23	Commissioner Smith and Commissioner Gonzales opposed.
24	political discussion?	24	Okay. You wanted to offer another motion?
25	I want to make sure that the wording of the	25	COMMISSIONER PIERRE-DIXON: The other
	Page 54		Page 56
1	motion to make it clear that we're not saying we	1	question and concern I had was around residency
2	think there's a problem. We're just saying we've heard	2	requirement. I had some question as to I don't know
3	enough to say, Take a look at it.	3	enough to understand what was going on. I read through
4	COMMISSIONER PIERRE-DIXON: And I think that	4	a lot of this in terms of him moving apartments and
5	happens on a daily basis in the District Attorney's	5	moving from one place to the other and then hearing
6	office. Many, many Items. Many things come in, much	6	from the City Attorney it was a 30-day requirement. So
7	more serious than this. Life-and-death issues. We	7	I felt there was enough smoke there to see whether or
8	have to make a decision, as we've had to in my 30-plus	8	not I don't feel it strongly on this issue, but
9	years as an assistant, on those life-and-death issues.	9	certainly it's a very serious one. And that's why I'm
10	There are situations when I came back and said, I'm	10	asking that we discuss this issue.
11	sorry. This does not meet the standard. This case	11	CHAIRMAN SMITH: Okay. So you wish to make a
12	cannot be issued. This is what D.A.'s purview and job	12	motion to refer that now to the District Attorney, or
13	is.	13	who would it be? The I'm not sure who.
14	So I definitely state, There is some smoke	14	COMMISSIONER PIERRE-DIXON: I thought it was
15	here. We have a concern. They take a look at it, and	15	City Attorney.
16	they make their final decision.	16	Who would look at that issue?
17	CHAIRMAN SMITH: Okay. Any other comments?	17	MS. SILVA: Well, the eligibility
18	If not, I think we're ready to vote. It	18	requirements in the charter is found in Section 404.
19	looks like it's going to be a close vote. I have to	19	Basically, what it says: "The person must have been a
20	get so close to talk into it.	20	resident of the city of San Jose and, expecting and
21	MR. GRAVES: I don't know who seconded the	21	excepting the mayor, of the district represented by the
22	motion.	22	person as a member, for at least 30 days immediately
23	CHAIRMAN SMITH: Oh, I think Commissioner	23	preceding the last day specified by law for the filing
24	Vemulapalli.	24	of the nomination papers with the City Clerk for such
25	COMMISSIONER PEACOCK: Can we have the motion	25	office or, if appointed, preceding the date of the

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- person's appointment to fill a vacancy."
- 2 So if, you know, there were a preliminary
- review of it and he indicated that he was -- within the
- 4 30 days, had been -- preceding this, living or at the
- 5 district in which he was running for, I am not really
- quite clear as to what the Evaluator --
- 7 CHAIRMAN SMITH: Can we confirm -- maybe,
- 8 Tom, you can tell us. When you checked with -- you
- 9 said you checked with the Registrar of Voters. Was
- 1.0 that to see that he was registered in that district at
- that time, or was the 30-day requirement taken into 11
- 12 consideration in making that check?
- 13 MR. GRAVES: We send all candidates'
- 14 certificates -- certificates of residency to the
- 15 Registrar of Voters. When we receive all of their
- candidate information, we scan it and we send it to the
- 17 ROV. The ROV specifically checks that document for
- 18 residency and the 30-day requirement, and they tell us
- 19 whether or not the candidate meets the residency
- 20 ,requirement and is registered at that address. That
- 21 occurred in this case.
- 22 CHAIRMAN SMITH: So they do consider the
- 23 30-day -- I guess that would be, has the person been on
- their roll as a registered voter within that district
- for at least 30 days?

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- 1 MR. GRAVES: Right. That's how they do it.
- 2 CHAIRMAN SMITH: Okay. So did we actually --
- 3 I don't think we actually had a motion.
  - COMMISSIONER PIERRE-DIXON: No. we did not,
- 5 CHAIRMAN SMITH: I guess you were asking a
- 6 question?

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- 7 COMMISSIONER PIERRE-DIXON: Yeah, but I was
- 8 really concerned with the 30 days. So if you're
- 9 letting us know that, in fact, was looked at, then I
- 10 will withdraw the motion.
- 11 CHAIRMAN SMITH: Okay. And in this case I
- 12 think you were stopped just short of actually making a
- 13
- 14 So -- okay. Okay. With that, I think we --
- 15 in this case -- let me get my stuff. Let me get my
- 16 paperwork straight. Okay.
- 17 Under the Commission's regulations and
- 18 procedures, the Commission shall issue a decision by
- 19 resolution. At this time I would entertain a motion
- directing the City Attorney to draft a resolution of
- 21 the Commission's findings, penalties and referrals and
- 22 authorizing the Chair to approve and sign the
- 23 resolution.
- 24 Somebody wish to make a motion?
- 25 So moved.

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- 1 Somebody want to second the motion?
  - COMMISSIONER PEACOCK: I'll second,
- 3 COMMISSIONER PIERRE-DIXON: Second.
  - CHAIRMAN SMITH: We have a tie. Which one of
- you wants to be --
- б COMMISSIONER PEACOCK: I'll defer to the
- 7 wiser.
- 8 CHAIRMAN SMITH: Okay. Commissioner
- 9 Pierre-Dixon seconded.
- 10 Any discussion?
  - Okay. If not, all in favor?
- 12 (Four Commissioners responded Aye.)
- 13 CHAIRMAN SMITH: Any opposed?
- 14 (Commissioner Gonzales raises his hand.)
- 15 CHAIRMAN SMITH: Four to one, with
- 16 Commissioner Gonzales opposed.
- 17 And, with that, this hearing is now closed.
  - Now we're ready to move on to the third
- 19 hearing. Okay. Again, we've gone through the
- 20 information about the dates and where we are, who is
- 21
- 22 So the Commission will conduct a hearing on a
- 23 complaint filed with the City Clerk on June 5, 2015, by
- 24 Tom Cochran alleging that Manh Nguyen and the Manh
- 25 Nguyen for San Jose City Council D4 2015 Committee

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- violated Section 12.06.910 of the San Jose Municipal
- Code. Specifically, the allegation is that the
- respondent failed to file Form 497s, reporting as late
- contributions numerous monetary contributions received 4
- 5 during the statutorily required "Late Contribution"
- 6 period immediately preceding the date of the election.
- 7 The City Clerk promptly notified and provided a copy of
- 8 the complaint to the Independent Evaluator, and the
- 9 Evaluator notified and provided a copy to the
- 10 respondent -- respondents on June 5th, 2015. The
- 11 Independent Evaluator's Report and Recommendations were
- 12 submitted to the City Clerk on July 1st, 2015, and
- 13 copies were then provided to the complainant,
- 14 respondent and commission members and posted to the
- 15 city web site with the agenda for tonight's hearing.
  - I'm not going to read over the material
- 17 describing our process because I've already done that at an earlier hearing.
- 18
- 19 At this time I would like to have the
- 20 complainant, Tom Cochran, and the respondent --
- 21 respondents, Manh Nguyen and the Manh Nguyen for San
- 22 Jose City Council D4 2015 Committee, or their
- 23 representatives, identify themselves for the record.
- 24 is Mr. Cochran or a representative here this
- evening? 25

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- 1 No. Okay, Is someone here -- I guess,
- 2 Mr. Allen, you're here representing the respondent.
- 3 MR. ALLEN: Correct.
- 4 CHAIRMAN SMITH: Okay. And, as I mentioned
- before. Respondent can submit written response to the
- 6 Report and Recommendations.
- In this case we received a response from the
- 8 Manh Nguyen -- from Manh Nguyen and the Manh Nguyen for
- 9 San Jose City Council D4 2015 Committee. That really
- rolls off the tongue. Does everyone have a copy? I
- 11 know commission members got a copy before the meeting.
- 12 And, also, the complainant or any other
- 13 interested person may submit a brief or written
- 14 argument.
- 15 And, as of now, no briefs or written
- 16 arguments from the complainant or other interested
- 17 parties have been received. Is that correct?
- 18 MS. McDANIEL: Not from the complainant but
- 19 the respondent.
- 20 CHAIRMAN SMITH: Right. The respondent.
- 21 Okay. At this time I will recognize Steven
- 22 Miller from Hanson Bridgett to present the Independent
- 23 Evaluator's Report and Recommendations.
- 24 MR. MILLER: Thank you.
- 25 CHAIRMAN SMITH: Do you want this?

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- 1 MR, MILLER: Only if you would like me to use 2
  - it. I would prefer not to.
    - COMMISSIONER PIERRE-DIXON: Up to the
- 4 interpreter. Can you hear him?
- 5 THE INTERPRETER: I can.
- 6 CHAIRMAN SMITH: They only complained about
- 7 me.

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- 8 MR. MILLER: I'm not as mild-mannered as you.
- 9 I have an "Esquire" after my name.
- 10 So I beg your indulgence. This is a
- 11 complicated matter, and I would like to make sure that
- 12 I'm explaining things clearly and carefully. So feel
- 13 free to interrupt me if I'm taking too much time.
  - Title 12, particularly Section 12.06.910,
  - requires that candidates file campaign disclosure
  - statements in time and in compliance with both Title 12
- 16
- 17 rules and with the Political Reform Act rules.
- 18 There are a number of instances in Title 12
- 19 that fold into Title 12 compliance with the Political
- Reform Act. So, in other words, a failure to comply
- 21 with both the Title 12 and the Political Reform Act
- 22 filing requirements is -- either one of those is a
- 23 violation of Title 12. And so I think that's the
- 24 starting place.
  - The second preliminary comment I want to

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- explain is that under both Title 12 and the Political
- Reform Act, all candidates periodically file reports
- 3 disclosing the contributions that they've received.
- And the normal -- in the normal course of events, those
- are disclosed by way of what's called a Form 460. And
- 6 there are prescribed timing requirements for when you 7
  - file your Form 460s.
  - One of the deadlines for filing the Form 460
- 9 would fall after an election date such that
- 10 contributions made in a time period shortly before an
- election would not be disclosed until after the
- election. And because the fundamental purpose of both 12
- 13 Title 12 and the Political Reform Act is to promote and
- 14 require transparency and disclosure of contributions,
- 15 both Title 12 and the Political Reform Act address that
- 16 gap by defining what's called "late contributions" and
- 17 imposing a requirement that candidates must disclose
- late contributions received in that time period before
- 19 an election but that would not otherwise be disclosed
- 20 on a Form 460 until later. Those contributions must be
- 21 reported quickly, as they come in. Either 24 or
- 22 48 hours, depending on whether it's a monetary
- 23 contribution or an in-kind contribution. And those are
- 24 reported by way of what's called a Form 497.
- 25 Title 12 and Political Reform Act have

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- different definitional standards and requirements for
- when late contributions -- what a late contribution is
- and when they must be reported. Title 12 -- there is
- nothing illegal or improper about that. Just the way
- San Jose has set contribution limits differently than
- 6 the State. There are just different requirements.
  - Both of them are folded into Title 12.
- 8 Title 12's specific requirement is that a
- 9 late contribution is one that is over \$250 and
- 10 received, essentially, 16 days before the election,
- 11 which is after the last Form 460 filing deadline.
- 12 Whereas the Political Reform Act defines a "late
- contribution" and requires reporting of late
- 14 contributions that are over a thousand dollars and that
- are received within 90 days of an election. And all
- candidates are required to comply with both of those 16 17 two independent filing requirements.
- 18 The complaint here filed in June, beginning
- 19 of June, focuses on the April 7th special election.
- 20 But it's impossible for us not to have considered the
- 21 filings for both April 7th election and the June 23rd
- 22 election because some of the deadlines overlap. And, 23 also, we have the authority under the resolution to
- investigate where the allegations take us. And so
- we've looked at the reporting patterns and the

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#### Page 65

reporting reports for both the April 7th special election and the June 23rd election for Manh Nguyen for 3 Council.

4 And what we find and what I think our report 5 demonstrates is really a systemic and pervasive failure 6 to properly report late contributions, both in a timely 7 manner and even at all, under both the Title 12 8 requirements and the Political Reform Act requirements. 9 And what we've attempted to do in our report and what I 10 think I'll very briefly give you a summary of now is go 11 through, election by election, based on our scrutiny of all the reports filed to date -- discuss the cumulative 12 summary of the Title 12 definition of a "late contribution," as it applies to the April 7th election, as it applies to the June 23rd election, and then the 16 Political Reform Act, as it applies to the April 7th

17 and June 23rd election. 18 And in our report we have given you tables, 19 tried to explain and come at how you would get at these numbers in as many different ways as possible to try to explain it to you. I'm happy to answer specific questions that may come up. And then there is also an 23 exhibit that has all the raw data of all the reporting 24 statements that provide the data for those tables.

So a brief summary is that with regards to

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17,754.10 and constitute ten untimely reports. Each one of -- each untimely report would be considered a violation.

With regards to the Political Reform Act 5 rules, under April -- under the April 7th election, first I'll point out that we don't know the entire scope yet because the Form 460 deadline is not until June -- July 31st, at which point we'll be able to see all the contributions reported. We'll be able to know 10 which contributions were or were not also reported as late contributions. But based on the filings to date, there were 37 additional late contribution reports that were untimely filed in the amount of \$69,802.50 and 20 14 late contributions that were never reported at all in 15 the amount of \$10,604.

16 And with regards to the June 23rd election, 17 again, with the caveat that we don't know yet until 18 July 30th, there are 40 more untimely late reports in 19 the amount of \$152,662.55 and two late contributions 20 that were never filed at all in the amount of 21 \$1,030.31.

So the magnitude of this is significant. A 23 lot of contributions. A lot of untimely reports. And 24 a high dollar value.

The reason why the number of contributions

#### Page 66

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the April 7th election and the Title 12 rule of 2 reporting back late contributions over \$250 filed --3 received 16 days before the election, the candidate, 4 first of all, filed no late contribution reports prior to the election at all. They were all filed after the 6 election. So the public had no knowledge, before the election, of those contributions. In fact, they were 8 only filed after the complaint was filed and after 9 notice was provided to the respondent that this issue 10 existed. 11

There were 27 late contributions. As I said, 12 none were reported before the election. Those can be grouped or were grouped by the candidate into 12 reports that were untimely filed in the amount of \$31,167.50 of contributions that were untimely reported. And that's what Table 1 of your report reflects.

18 With regards to the June 23rd election, 19 again, under Title 12 definition of "late contribution," there are 45 additional late contributions that were reported untimely. I'm going to say "untimely" a lot here, because otherwise I have 23 to say "a late late contribution." But it's a late contribution, the report of which was untimely filed. And those 45 late contributions were in the amount of

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and the number of reports are not the same is because contributions -- a late contribution -- in-kind contribution must be reported within 48 hours of receipt. The reason for 48 hours is that if it were a monetary contribution, presumably the candidate knows 6 immediately that he got money, so he's got to file a report within 24 hours. But an in-kind contribution --8 perhaps it takes time for the person making the 9 contribution even to notify the candidate that an in-kind contribution was made. And so the law gives 11 the candidate an extra 24 hours to report. 12 In this particular case, the in-kind 13

contributions are contributions from the candidate's own media company. So presumably he didn't necessarily need that extra 24 hours, but the law gives it to him. He had 48 hours.

So I went astray a little bit. The reason 18 why there are multiple contributions in a single 19 report, is that within a 48-hour period one could receive multiple contributions. But you don't file a 21 report for every contribution. Or at least you don't 22 have to. You only have to file within 48 hours. And so on the tables you see, there are shadings that try

24 to explain -- the alternating shading is the reports. So you'll see that there are multiple contributions in

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#### Page 69

one report. 1

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The other thing I want to explain about the tables -- and then maybe I'll pause for some questions.

And also I want to, at some point, have an opportunity

to discuss the respondent's brief --

COMMISSIONER PEACOCK: Just a guick -- so the shading -- if it's shaded it means what, and if it's not shaded it means what?

9 MR. MILLER: The shadings are the report. 10 So, for instance, on Table 1 you'll see two -- the 11 first two contributions on March 22nd -- one for \$96; 12 one for \$225. Those were both filed in a single report 13 on June 16th.

14 COMMISSIONER PEACOCK: Okay.

15 MR. MILLER: And so that constitutes one late 16 report of two contributions.

17 And the reason why, since -- if you're 18 looking at Table 1, you'll see the first contribution

19 is \$96, and the second is \$225. Those are both less

than the \$250 threshold. But the rule is contributions

21 over 250 in the aggregate from the same source. So

22 here are two contributions from Viet (phonetic)

23 Multimedia, LLC, that together exceed \$250, at which 24

point a report needed to be filed. So those two

contributions on March 22nd were required to be filed

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by March 24th. And instead they were filed on 2 June 26th.

3 CHAIRMAN SMITH: To clarify, there were 4 other -- if I make sure I'm understanding what you got here. The first two were on the 16th that were shaded. 6 There is also, further down on the table, several

7 others that are on the 16th. Basically, everything on

8 there was either filed on the 11th or the 16th. 9 MR. MILLER: That is correct.

10 CHAIRMAN SMITH: All the shaded ones that say 11 "6-11" were on one report?

12 MR. MILLER: Multiple reports were filed on 13 the same date.

14 CHAIRMAN SMITH: Okay. So there were --15 okay. It's even more confusing than I thought.

16 MR. MILLER: Yes. I'll add one more 17 confusion to it. Which is --

18

CHAIRMAN SMITH: Thank you.

19 MR. MILLER: -- the candidate not only filed 20 multiple reports on the same date, which is not at all

21 unusual and improper. You have to file contributions

22 over a thousand dollars -- over \$250. So when you

23 reach that threshold, you file a report. One of the

24 things that made our investigation particularly

confusing -- and I'll -- I'll point -- I'll direct your

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1 attention, for instance, in Table 1 to the

contributions -- the contribution date, which is the

left column, of April 1st. You'll see that there are a

4 number of April 1st contributions all in one report.

But you'll see in the far right column two dates,

6 June 11th and June 16th.

additional April 1st contribution.

7 And the reason for that is -- and that comes up at various times -- is that on June 11th a candidate 9 filed a report reporting the first two contributions dated April 1st. And then on June 16th, rather than filing a separate new report, the candidate amended the 12 June 11th report to report the June 16 -- to report the

14 So we have given the candidate a little bit 15 of a benefit of a doubt here. We're considering that 16 one report and, therefore, one violation rather than 17 two separate reports. I think that's unfair. We're not giving him the benefit of the doubt. The truth is 19 that the candidate amended the reports to declare all 20 of those contributions happening on one date.

21 In some instances -- and I have -- and, for 22 instance, if you -- if you look at Table 2, the

23 contributions that are in the left column are reported

on June 9th. There are three contributions. And

you'll see that the first two were reported on

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June 16th, and the third is on June 11th. This is an

unusual circumstance. On June 11th the candidate filed

a report of a contribution on June 9th in the amount of

\$3,729. That was timely. That was not a violation.

And the candidate, five days later, amended that report

to disclose late contributions that were untimely

filed. So that amended report turned what otherwise

would have been a timely report into a violation. And

9 that happens also. So there are instances where the

10 candidate -- both of those types of situations.

I think it is indisputable that the

violations that we have produced -- that we have

13 uncovered and documented occurred. A much more

complicated question is what to do about it and what

action to take and what -- how to proceed. But I know,

Commissioner Smith and Commissioners, you often want to

separate out between our presentation of the report and

the discussion of what it means. So maybe I'll pause,

having summarized those four tables, to see if there

20 are any questions and -- before proceeding.

21 CHAIRMAN SMITH: Yeah. And since we're going 22 to hear from the respondent, I presume it might be good

to wait until we heard from the respondent. Then you

24 come back the second time and add some comments about

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#### Page 73

MR. MILLER: As you wish. 1 2 CHAIRMAN SMITH: Okay. So any questions on 3 what we've heard so far? 4 Okav. 5 MR. MILLER: Maybe I'll add just one more 6 thing that is worth mentioning, I think. Also, 7 perhaps, for the public best interest. We have been 8 Evaluator for some time, so we do have some 9 institutional memory. I believe this will be the first 10 time you have considered a violation of this nature, of 11 this particular set of facts. Certainly it would be 12 the first time that there has been a violation of this 13 magnitude. But we can't find an example of a late 14 contribution violation to even being considered by the 15 Commission. So this is uncharted territory for all of 16 us. Not uncharted -- how you proceed -- there is no 17 precedence from the Commission itself in terms of how 18 to proceed, although there is lots of FPPC precedent.

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the report such that I think a reasonable number of reports would have been a different number, perhaps in the 70s instead of in the 90s. But I think we made the determination not to base our investigation on what the 5 respondent could have done but what the respondent 6 actually did. 7

CHAIRMAN SMITH: Right. I guess the other question is the fact that, as you pointed out, the 460s -- the next round of 460s -- and if you want to 10 look at that -- there might be, potentially, additional 11 numbers added in.

12 MR. MILLER: I would hate to speculate. 13 CHAIRMAN SMITH: Yeah. Well, right, that 14 would need some speculate.

Okay. So, if there's no questions, I 16 think -- unless somebody objects, I think it would be best if we moved on to the respondent and complainant and then came back and talk about why did this happen. So at this time I would call the respondent

20 or their representative to come forward and present any written or oral response. And, in this case, because this involves an investigation, I would appreciate it

23 if you would limit your comments to ten minutes.

24 So if you give us your name and raise your 25 right hand.

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25 violation or two or seven or whatever.

COMMISSIONER PIERRE-DIXON: Right.

thing that -- maybe I should wait until we talk about

motions -- is at times we try to get not so much - I

can remember a few years ago we tried to get very

specific as to how many violations there were. One

CHAIRMAN SMITH: I'll just mention the one

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1 I tend to think, in this case, because of the 2 separate -- it's almost an impossible task. You can 3 come up with a basis and a number, but three different people can come up with three different bases and three 5 different ways because we've got multiple things on 6 multiple reports. 7 So I think -- I think we're going to end 8 up -- I suspect we're going to end up just saying 9 "numerous." 10 MR. MILLER: So we considered this very question. And we have a compliance specialist who 12 insisted ---13 CHAIRMAN SMITH: Excuse me. Could we silence 14 that. Thank you. 15 MR. MILLER: I think under the law the -each late report constitutes a violation. What makes 17 it complicated is that there is some discretion in how 18 the candidate chose to file his reports. As I've just 19 indicated --20 CHAIRMAN SMITH: Exactly. 21 MR. MILLER; -- things were bunched together. 22 So I have documented -- our report documents -- I can't even remember the exact number. I

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1 MR. ALLEN: My name is Peter Allen, campaign 2 manager for Manh Nguyen for City Council.

#### PETER ALLEN,

being first duly sworn by the Chairperson to tell the 6 truth, the whole truth and nothing but the truth. 7 testified as follows:

MR. ALLEN: So I'll be brief and allow the 10 Commission to ask any questions they have. I'll let 11 the brief that we filed speak for itself, for the most 12 part. I do have a couple of things to point out.

13 Just briefly, if this is confusing to your 14 professional Evaluator and it's confusing to the 15 Commission, you can probably imagine how confusing it 16 is to a first-time candidate who doesn't necessarily 17 have the resources to hire a specific person for his 18 staff to follow all of these regulations. And, as 19 Mr. Miller has pointed out in previous Issues regarding 20 our campaign, there was some very unique circumstances 21 concerning the in-kind contributions that Mr. Nguyen

23 It's not the first time in recent memory that 24 the Commission has heard a complaint that has resulted from insufficient or incorrect guidance on behalf of

was making from his business to this campaign.

think it's 90-something violations. One could have

bundled -- not bundled but combined contributions into

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#### Page 77

the Clerk's office, and by proxy, the City Attorney's office. I just want to point that out.

3 COURT REPORTER: I need you to slow down. 4 MR. ALLEN: Sorry. I'm in politics. I speak

fast.

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This is not the first time in recent memory that this Commission has heard a complaint that has resulted from insufficient or incorrect guidance on the part of the Clerk's office or, by proxy, the City

10 Attorney's office.

The commissioners were present for a meeting 12 that I attended during which multiple -- more than one of you, actually, made the statement that the Clerk's office needed to up the ante, as it were, in terms of their education of candidates and guidance of candidates in the future.

16 17 I do want to be clear that -- because I think 18 Mr. Miller's verbal comments were a little bit 19 confusing or could have been, I want to make it clear

that we have reported every single cash and/or in-kind 21 contribution we have received on the campaign through

22 our regular 460 forms. There are mitigating

23 circumstances to the reasons why the 497 forms were not

24 filed on time, which are detailed in the report that

was filed with you or response that was filed with you.

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1 But I do want to point out that we --

2 CHAIRMAN SMITH: I think maybe you need to 3 slow down again before our court reporter goes nuts. 4 MR. ALLEN: Sorry. You can hear me though,

5 right?

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Great. Okay. I do want to point -- I'll slow down. I do want to point out that we have made every effort to report every single cash and/or in-kind contribution to our campaign through our regular 460 reports. And as you'll see from the response that we submitted to the Commission, to the Evaluator's report, there were numerous mitigating factors that caused us to be delinquent in filing the 497 forms.

13 14 So I will leave it at that and allow any 15 questions from the Commission. However, I would like 16 to get -- if I can get a point of clarification.

17 Should the Commission find that there was a violation

18 in this matter, will I be able to - will a

19 representative of the respondent be able to speak to

any possible penalty that is assessed prior to that 21 penalty being assessed?

22 CHAIRMAN SMITH: I believe so, yes.

23 MR. ALLEN: Great. I just wanted to reserve 24 that right. But, other than that, I'm open to any

questions, and I'll let the rest of the respondents

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1 speak for themselves.

MR. MILLER: Might I make a response?

CHAIRMAN SMITH: Sure.

4 MR. MILLER: So Mr. Allen has been -- was

5 extremely cooperative throughout this investigation. I

6 would like to make sure I acknowledge that. But I -- I

just don't -- my review of the record does not indicate

that the respondent made every effort to report every

contribution. Not only were all of the late

contributions disclosed after the April 7th election

11 but even after the complaint was filed and a

conversation in which I did my very best to communicate

the seriousness of the allegations, late contributions

continued to be reported late for a series of, you

know, 20 -- three weeks of continual untimeliness.

16 So I would have been very happy to write a

17 report that indicated that the respondent took

18 immediate and prompt action to remedy the situation,

and I just did not find that to be the case.

Mr. Nguyen has a lawyer. Mr. Nguyen has been in

21 contact with the FPPC and received guidance from the

22 City and knows that the rules exist.

CHAIRMAN SMITH: Excuse me a second.

24 Can we stop the talking in the back, please.

25 MR. MILLER: So the assertion that he lacks

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the resources as a first-time candidate to comply with

the rules, I also would have been prepared to include

in my report something to that effect had I thought it accurate.

٠5 So I do want to respond to those two things.

CHAIRMAN SMITH: Okay, Mr. Allen, a couple of questions I've got. See if others have.

MR. ALLEN: Sure.

9 CHAIRMAN SMITH: I understood Mr. Miller to say that -- the question of timeliness. But I believe

I understood him to say that there were some items that

were reported on 460s that should have been reported on

497s but weren't reported at all. Not that there were

14 some that were late but some that were never reported;

15 is that correct?

MR. ALLEN: At this stage, I cannot -- as I'm 17 not the campaign treasurer or responsible for the

18 filings themselves, all I can say is that to the best

19 of my knowledge, every contribution from the April 7th

campaign that would fall under this provision in

21 Title 12 has been reported. In whatever fashion

22 possible, whatever timeliness possible.

23 CHAIRMAN SMITH: I'm sorry. You'll get an 24 opportunity later.

MR. ALLEN: As for the June 23rd election, as

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- has been noted, our next 460 report is not due until
- the end of this month for that election. But prior to
- that -- to the best of my knowledge, every in-kind and
- cash contribution has been reported as part of our 460
- 5 reports. Whether or not they were filed as a 497 is a
- 6 separate matter, which I think this complaint is about.
- 7 When I say we have made every effort, we have made
- every effort to disclose them to the best of our
- 9 ability and best of our knowledge that we had to. Our
- contention is that we were not clear on the late and/or 10 11 24-hour, however the Clerk's office chooses to refer to
- 12 it, on any given day on reporting.
- 13 CHAIRMAN SMITH: Okay.
- 14 MR. MILLER: Table 3 documents 20 late
- 15 contributions for the April 7th election for which
- Form 460s have been filed. And as of yesterday 16
- 17 Form 497s have not ever been filed.
- 18 CHAIRMAN SMITH: You might want to check
- 19 that.
- 20 MR. ALLEN: Actually, that's entirely - my
- 21 point was that they have been -- anything that occurred
- before one of the 460 filings was reported on the 460.
- 23 I'm not -- I'm not disputing that the 497 hasn't been
- 24 filed.

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CHAIRMAN SMITH: Oh, okay. I understood

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- 1 differently.
- 2 MR. ALLEN: And if those haven't, we will 3
- make every effort to get those done. 4 CHAIRMAN SMITH: My next question regards the
- 5 -- you know, for the first-time candidate and all that.
- You're the campaign manager or campaign consultant? 6
- 7 I've forgotten.
  - MR. ALLEN: Both. I do both.
- 9 CHAIRMAN SMITH: Okay. Have you run
- 10 elections in San Jose before, yourself?
- 11 MR. ALLEN: I have. But generally campaign
- 12 finance is something -- I'm the strategist and --
- particularly a field and media strategist. My
- 14 expertise is not in campaign finance. And generally I
- do not offer those kind of services. So I'm not -- I'm
- 16 not -- while I am generally familiar with the
- 17 regulations regarding campaign finance, I would not
- purport to be an expert. So I don't offer those
- 19 services.
- 20 CHAIRMAN SMITH: So you're saying, basically,
- 21 it would involve the campaign treasurer that will bring
- 22 about --
- 23 MR. ALLEN: In some cases, you'll have -- if
- 24 a campaign has the resources, they will hire
  - specifically a consultant to do just that, just to file

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- these reports. And we felt that we had -- the campaign
- made the decision, prior to my joining the campaign,
- not to pursue that route and to go with in-house
  - resources. And --
- 5 CHAIRMAN SMITH: So there was a campaign
- 6 treasurer, but a campaign volunteer or something? It
  - wasn't a professional campaign --
- MR. ALLEN: Correct. And our campaign
- 9 attorney was also on a volunteer basis. She's a member 10 of the candidate's family.
- 11 CHAIRMAN SMITH: Okay. Other questions?
- 12 COMMISSIONER PEACOCK: And I got to say,
- 13 listening to this, I hope you see the irony of the
- 14 whole "I'm not a lawyer. But, boy, I sure have a great
- 15 legal background. Now being said, well, we don't know
- 16 much about campaign law," So --
  - MR. ALLEN: Of course, yeah.
- 18 COMMISSIONER PEACOCK: As a campaign
- 19 strategist, if you have an opponent who said, Well, we
- 20 didn't quite follow the law, but we couldn't afford a
- 21 lawyer, how would you -- would you sort of let that
- 22 slide or would you use that as a criticism of your
- 23 opponent?

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- 24 MR. ALLEN: I wouldn't want to speculate. It
- really would depend on the situation and what the

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- 1 accusation was or what we thought that they did wrong.
- 2 In this particular case, I tend to be more on
- 3 the side of benefit of the doubt. And if they were
- reporting everything accurately in their regular forms,
- I would give the benefit of the doubt that they just
- б simply -- and looking at the rules itself, it is rather
- 7 confusing when you consider the PRA -- I'm sorry -- the
- 8 Political Reform Act and Title 12 and having to justify
- 9 and reconcile those two requirements. As well as the
- 10 candidate binder being rather confusing, as you'll.
- probably see from the evidence in terms of -- and the 11
- 12
  - instruction that we received from the Clerk's office
- 13 being a little confusing.

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thing?

- So I would give this campaign the benefit of the doubt. I would like to think that. Under -- in
- 16 reality, who knows? But that's how I would react. 17 COMMISSIONER PEACOCK: May I say one more
  - CHAIRMAN SMITH: Sure. Go ahead.
- 20 COMMISSIONER PEACOCK: And, Mr. Miller, if
- 21 I'm paraphrasing incorrectly, stop me. But I think you
- 22 basically said this, that the level of the issues, I
- 23 guess, here is unprecedented as far as the number of
- 24 contributions not reported, not reported timely. 1
  - don't know. What would be your term for it? Unusual?

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1 MR. MILLER: It certainly is unprecedented with regards to the Commission. I -- the FPPC -- and my report does give some examples of FPPC enforcement actions on violations of late contribution reporting. To my knowledge, they have never considered a series of 6 violations as -- of this magnitude. So I don't think "unprecedented" is an inaccurate term. They're unusual 8 factors but certainly not unprecedented. 9 COMMISSIONER PEACOCK: So whichever. Sort of

given the history of, you know, the number of candidates and elections and all that San Jose has had, why should this campaign, I guess, get a pass or why should it be said "Well, it's okay in this case" when everybody else seems to have managed to handle it at least with -- at least nowhere near the scale?

15 16 MR. ALLEN: Sure. Very good question, 17 Commissioner.

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18 I would say that there are very -- I've 19 expressed this to Mr. Miller before. He did not feel 20 it was pertinent to the discussion, whether or not 21 there was a violation. I feel it is pertinent to the violation discussion and to the discussion of any 23 potential penalties if there is a violation found.

24 There is some unique circumstances to our 25 campaign in terms of the fact that, from my

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understanding and from Mr. Miller's previous reports on previous -- in previous hearings about our campaign, 3 San Jose has not seen a candidate seek office who owned and operated, solely, his own media company and was 5 able to then make, basically, unlimited contributions from that company to his own campaign in terms of in-kind support for advertising or other placements on 8 radio or print media. Very unique circumstance. We 9 understood that to be unique. Or the campaign, I 10 should say, understood that to be unique --11 CHAIRMAN SMITH: Try to keep it slow. 12 MR. ALLEN: The campaign understood those to 13 be very unique circumstances at the time and, as such, 14 did consult with the FPPC regarding whether or not, 15 first of all, those contributions were legal and would 16 be permitted. At that time we did not enter into a discussion with the FPPC regarding what reports and

19 contributions. 20 And we relied on our -- for that on our 21 consultation with the Clerk's office and with the 22 candidate binder that we were presented, which led to 23 some confusion. Primarily because some of these 24 reports fall -- the FPPC reports specifically fall

around thousand-dollar contributions, which aren't

forms had to be filed to -- to -- on those

#### Page 87

permitted in San Jose city elections except from the candidate themself. Generally those only come up with independent expenditures. And so multiple times in the 4 binder and verbally we were told we did not have to be concerned with that because they were not an 6 independent expenditure. 7 Now, granted, perhaps the context of that 8 conversation did not include the fact that we were

going to take -- the candidate was going to be making substantial in-kind contributions from his own business. However, they were aware -- the office was aware of that. We had discussed it with them. And, again, there was no -- no notice that we

13 14 can tell that was clear early on. There were no 15 reminders, and there have been no late notices or late 16 fees assessed by either the FPPC or the Clerk's office 17 at this point. We have never received one notice that 18 we're even a day late. And apparently we were able to 19 start earning fines on a daily -- on a daily basis following the reports. So it's surprising to me --21 granted, I don't want to claim that there was no report 22 on the fact that we didn't file. But, however, there 23 was no notice that we were delinquent. At that time we

24 honestly did not know we were delinquent on filings.

25 COMMISSIONER PEACOCK: And the in-kind

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contributions, were they things like advertising? 2 MR. ALLEN: Almost strictly advertising. Occasionally there was some bartering for advertising 4 and other mediums. There was a trade between two businesses. It's a little difficult to go into. But 6 primarily around radio and print advertising. 7 COMMISSIONER PEACOCK: So this is part of 8 some sort of strategy -- I assume you don't wake up one 9 day and say, Hmm, let's put out a radio ad. 10 MR. ALLEN: No. of course. 11 COMMISSIONER PEACOCK: I'm not trying to play 12 "Gotcha" here. 13 Mr. Allen: Of course, of course. 14 COMMISSIONER PEACOCK: My sense is that you 15 would probably be, according to some strategies, planning it out, which makes it a little harder to understand why it would take so long to report it in-kind. It's one thing if somebody pops up and said, "Here. I just gave you this" and then you have to do it. Here, in this case, you sort of know all along 21 you're going to be doing it. 22 MR. ALLEN: Correct. And, Commissioner, I 23 would reiterate that it wasn't -- it was not our intention to deceive or to mislead or to do anything

un- - unproper. We simply were not aware that these

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#### Page 89

reports needed to be filed, when they were required to be filed, and made every effort with every other report that we knew to the best of our knowledge and filed a 4 report then.

So we -- we were well aware early on that this was part of our strategy, and we made efforts to make sure that we were following, to the best of our ability, the rules that were laid out.

But, again, to answer your first question, very unique circumstances for San Jose. I have certainly never seen something like this in all my time working in local campaigns. (Inaudible) But I haven't seen it before, and I don't expect to see it again anytime soon.

CHAIRMAN SMITH: Commissioner Pierre-Dixon? 15 16 COMMISSIONER PIERRE-DIXON: I already asked 17 my question. But I wanted to know what most of those

in-kind contributions were. Same concern, organize them and get together and decide what's going to 20 happen. And you should be able to report in a timely

21 manner. And this is a lot of in-kind contributions.

22 MR. ALLEN: Commissioner, they were not -the campaign does not want to deny that -- the amount or the number of reports that are in question here.

Simply that there are very -- we feel, very serious

#### Page 90

1 mitigating factors.

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2 MR. DO: I can provide some information that 3 he may not be aware of.

4 CHAIRMAN SMITH: You can come up when he's 5 done. Let's do it that way.

6 MR, ALLEN: I can see --

7 CHAIRMAN SMITH: No, it's okay. I don't want

to start mix and matching people.

9 MR. ALLEN: Of course.

10 CHAIRMAN SMITH: Is there any other

questions? 11

12 Okay. If not -- actually, this is for the

13 Clerk's office. Mr. Allen brought up a point I hadn't

14 thought about before. I know he talked about perhaps

receiving bad advice. The Clerk's office reviews 16 files. Don't you often -- people at your office who do

17 this often notice that forms are missing and notify the

candidates that something is missing or late or

19 whatever? That's always been my impression. Do things

20 get looked at, like Form 497 should have been filed?

21 MR. GRAVES: We're receiving most of our 22 political contribution reports on-line now, via a

file -- our net file contractor. So we don't

24 instantaneously know when something is amiss. We

are -- at this point, even today, doing an audit of

#### Page 91

the -- of the two -- of the -- of the last regular

2 election to make sure that things were timely filed,

completely filed, and that everything looked to be in

order. We depend a lot on our staff, but we don't have

5 the kind of staff that we used to have years ago.

6 So -- so, no, we don't instantaneous- --

7 CHAIRMAN SMITH: I know you go through and you find errors and -- et cetera. But, basically, I

9 think you're saying that's well after the fact.

10 MR. GRAVES: It is well after the fact.

11 CHAIRMAN SMITH: Okay. That's the key point.

12 MR. GRAVES: It's months after the fact. 13

CHAIRMAN SMITH: Okay. So if there's no other questions --

MR. MILLER: If I can add one thing to that. In this particular case, there would have been no way for the City Clerk to know that a 497 should have been

filed until the Form 460 was filed. 19 CHAIRMAN SMITH: Correct.

MR. MILLER: And in -- with regard to the

21 April 7th election, that would not have been discovered

22 until after the election.

23 CHAIRMAN SMITH: Okay, Thank you, 24

Okay. If there's no other questions, I guess 25

Mr. Do can come up.

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1 Thank you. Unless you have something else.

2 MR. ALLEN: Just that - you know, all things

3 aside, as an individual, it would be great, once

4 something was noticed, whether it was before the

election or after the election, to get some sort of

6 notice that you were not compliant so you can avoid

7 accruing more fines and being further not compliant.

8 Just as an individual city resident, that is something

g that I would like to request.

CHAIRMAN SMITH: Okay. Thank you.

11 Okay. Mr. Do, do you want to come up and 12 state your name? I don't have to swear you in because

13 we did that earlier.

MR. DO: Bryan Do.

15 CHAIRMAN SMITH: Thank you.

16 MR. DO: Earlier you asked a question, and I

17 think I have maybe more information than Peter because

I speak Vietnamese and I can understand. She asked why

19 such incredible amount of in-kind contribution. The

20 reality is because Mr. Manh Nguyen own the radio -- own

21 entirely. So the rule require that even if you have

22 has a news radio, a news program, that report from the

23 Mercury News and endorse Mr. Manh Nguyen, for example,

24 and report that purely as the news, he now has to

report it as in-kind contributions. The rule requires

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that for the FPPC, that requirement.

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So did we plan out, at the last few days, you have X, Y and Z? Nobody can. Because you don't know -- you don't know the news report. So if

5 something happened on -- X happened, we report that. And so now we have -- now you have to play into it.

7 Okay?

8 So was it our ads? No, it was not our ads. 9 It was the news. But because he owns it, the law 10 requires that we put that in entirely. That put us in trouble simply because we cannot predict the news.

12 Nobody can. 13 I do like to comment on -- a response to your 14 question asked. Well, Mr. Manh is somewhat

15 knowledgeable of the law. But just because you're

16 knowledgeable about the law, it doesn't mean that you 17 know every single part of the aspect. And political

campaign law is very, very difficult, as I'm sure the

19 City Clerk office can tell you. It is truly -- it is 20

incredibly difficult.

21 I have run for office before. I don't have 22 the kind of resource that Mr. Manh has. But even looking at the binder that was provided by the City --

and I know how much resource your office put into it.

I don't think you can possibly anticipate every

#### Page 94

- scenario. It certainly would be difficult to
- 2 anticipate -- for the City Clerk's office to anticipate
- how a regular election is different from the day
- will be different when you have a special election, and
- the date (inaudible). There's some overlapping. As
- 6 Mr. Miller said earlier there is some overlapping. It
- 7 become extremely complicated. Even if you have someone
- 8 who specializes in this field, which the City
- 9 Clerk's - I think it is incredibly difficult.

10 So Mr. Manh -- he may be -- have some 11 knowledge of the law and (inaudible) may be a lawyer 12 who represents. They're not expert on campaign

13 financina.

14 Peter has been on numerous campaigns and so 15 have I. But to this level and this in particular. 16

neither one of us know. I can look at the binder up 17 and down and sideways and follow every rule that there

18 is, Mr. Manh's campaign aside, based on the binders

19 provided to us from the City Clerk. We base -- you

know, do the best we can. And not -- and not hide,

21 which is what this rule is about.

22 The spirit of the law is -- you know, why you have all of these rules is to disclose all your

24 contributions. Mr. Manh obviously is not trying to

25 hide the fact that he donate to his campaign. But,

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unfortunately, because of the situation where he own

2 the radio and own the newspaper, now every news report

(inaudible) becomes a "Paid for By." And that make

4 things incredibly challenging, and there's no way you 5 can predict the news.

CHAIRMAN SMITH: Okay. Any questions for Mr. Do?

8 COMMISSIONER PEACOCK: Just two quick 9 questions. One is, wouldn't you think, though that 10 while being an expert in one part of the law does not mean you're an expert in campaign law, I would think

11 12 that would make it even more prominent in someone's

mind about the importance of understanding the part of

14 law as opposed to somebody who is not a lawyer.

15 MR. DO: Right. We always recognize --16 Mr. Manh Nguyen recognize important. This is

17 significant. So when he was alerted of it, he is obviously taking corrective action as best as he can.

19 So it's not he's ignoring it. But he followed -- he

followed the binder. He wasn't aware that he was

21 violating, you know, the Rule 497.

22 I don't think any of us was even aware that 23 we have a requirement until it was pointed out to us by

24 Mr. Miller. That is what we know. So the thing is,

you don't know what you don't know. That's the sad

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- part about this. You simply don't know what you don't
- know. Unless it is on the binder, it is -- and
- counting all candidate, not just Mr. Manh. We truly
- believe that we did rely upon the City Clerk. We
- really do place our trust in the City Clerk office, and
- there's no other way around it. We can still -- we can
- 7 talk about some theory that, yes, still responsible.
- 8 Great. But the reality is, all candidate trust the
- 9 City Clerk. We have --

10 CHAIRMAN SMITH: I'm -- I'm assuming that 11 perhaps the campaign has learned that it's a good idea 12 to have somebody on the team who is an expert in

13 campaign finance law.

14 Mr. Peacock?

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MR. DO: Yes.

16 COMMISSIONER PEACOCK: You talked about

the -- and I totally understand this -- the inability

18 to predict when his name would show up in a news story.

MR, DO: Right.

20 COMMISSIONER PEACOCK: Totally understand

21 that. However, presumably, going into it, you knew

that when a news story came out that mentioned him, you

would then need to report it, correct? Even if you

weren't planning a week in advance there would be a

news story on Tuesday about him, did you have a

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mechanism for saying, Okay. He was in this story today 2 so, therefore, we have to report it?

3 MR. DO: You know, the way -- the way the 4 media works, isn't scientific. This is not like --5 automatically like computerized. You know that you 6 when you become a news story, you automatic- -- you 7 recognize it, and then you -- you know, Mr. Manh then inform his daughter, essentially, and said, Okay. This 9 now become a story. Now we have to recognize it. That 10 program -- it was aired for 15 minutes or 30 minutes or just ten seconds. And his name is mentioned, you know, 12 one time, pop up somewhere, or the campaign regarding it will pop up somewhere. But the program now is -you know, is (inaudible). You have to find out whether

15 it is ten or fifteen minutes. 16 COMMISSIONER PEACOCK: But did you have any 17 sort of mechanism to say, Okay. He's in a story. We 18 need to go ahead and make that measurement? 19 MR. DO: Yes, afterward. After you recognize 20 that you have an article, then you say, Okay. It is 15 minutes, and you write it down and you inform it and

you recognize that. That's why you see all these very unusual large contributions.

COMMISSIONER PEACOCK: Right. MR. DO: Because we have to recognize that.

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I think (inaudible) -- did we try to deceive the member of the public that we receive that? Obviously -- obviously, it's not. We recognize that in the 460. We mention that in a very, you know, detailed and -- these are really painstaking. You think about what we go through. There's no intention to defraud or to misrepresent or to somehow hide the fact that he made contributions to his campaign.

But we do trust -- and at the end of the day. 10 you know, the rest of -- the next candidate -- I have 11 another candidate run for office. We still have to 12 trust the City Clerk, because we don't have a choice. 13 It's not like you're going to have -- somebody is going 14 to hire an attorney. The amount of money that takes 15 make it absolutely impossible, short of someone putting a million dollars or some incredible sum of his own 17 money on the race. But if you go out and raise money, you cannot afford to hire an expert in this field.

19 CHAIRMAN SMITH: Any other questions? 20 COMMISSIONER VEMULAPALLI: One question. 21 Actually, I see there's multiple transactions on the 22 same day.

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MR. DO: Yes. 24 COMMISSIONER VEMULAPALLI: That means that

25 many times a news story is taken --

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1 MR. DO: Right. I don't know the specific 2 one you're looking at. But generally if you happen to

have a radio in the morning, at say 6:00 to 8:00, and

4 then repeat the same story in the afternoon, you would 5 have to recognize those individually. You got to --

you got to be honest and recognize those individually,

7 even though it's the same story. But the fact that is

X amount of time. 8

9 And I think we tried to err on being - on 10 being extra cautious. So you're right. If we mention one time and the rest of the story doesn't mention his 11 name, it's still related. And better to be -- err on 12 13 that side of the line.

CHAIRMAN SMITH: Okay.

UNIDENTIFIED SPEAKER: He's not campaign manager. How come he answer - (inaudible)

17 CHAIRMAN SMITH: Just a second. You're out 18 of order, please.

19 Okay. If there's no other questions, thank 20 you, Mr. Do.

21 MR. DO: Thank you, sir.

22 MR. ALLEN: If I can respond to Mr. Peacock's

23 last question. Real briefly.

24 CHAIRMAN SMITH: Slowly. 25

MR. ALLEN: Just to clarify. As

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- commissioners might know who were in attendance, there
- 2 was a previous complaint that raised the issue of these
- in-kind contributions regarding Mr. Manh's business --
- 4 Mr. Nguyen's business. I apologize. Force of habit.
- 5 And at the time our campaign actually, at that point,
- 6 received further clarification as to what needed to be
- 7 reported and what did not. Up until that point,
- 8 advertising and anything explicitly campaign-related
- 9 received a disclaimer -- the appropriate disclaimer.
- 10 However, there were some news articles that had run
- 11 regarding the campaign that had mentioned Mr. Nguyen,
- 12 which we had not at the time attached a disclaimer to
- because we were under the impression that to the best
- 14 of our knowledge, we were not required to.

However, after the hearing that the

16 Commission had, beyond that meeting -- I believe in

17 March of this year -- we began to notice every single

report that appeared in any of Mr. Nguyen's properties,

just to be on the safe side, frankly. So if there were

some inconsistencies in terms of the report, that might

21 be where it resulted from, that timing.

MR. MILLER: Commissioner Peacock, if I may.

23 CHAIRMAN SMITH: Well, I'm almost to you.

24 We're going to give you your chance.

MR. MILLER: I just think it's important for

#### Page 103 Page 101 you to understand my thought process. The issue of the to have evidence so I can explain to you what he lied nature of the contributions, the in-kind contributions and what he is not lying. And what is hurting the 3 in the form of his advertising, to me it's a little bit voter because they putting a lot of lying on the radio. But during the (inaudible) we have no way to recall it. of a red herring. This complaint is not alleging that the candidate failed to disclose what should be And now, for people to say something, we have no 6 contributions because he gave money in the form of 6 evidence to prove it to you. 7 7 advertising that he didn't disclose at all. It's So now the commissioner have the job to do. 8 8 purely a question of having decided -- the candidate Put it into the law. Whatever you say on the radio, having decided to disclose an in-kind contribution as a 9 TV, please post it in your web site. Can you do that? 9 10 contribution, whether the late contribution reporting 10 I think it's in your authority to do that. rules weré complied with. 11 CHAIRMAN SMITH: Okay. Thank you for your 11 12 It may be relevant to you in terms of what 12 comment. 13 13 action you take, the nature of the contribution, but Any question? No. Okay. Anyone else like to speak? 14 from the point of view from -- from my point of view in 14 15 15 determining whether a violation has occurred, the nature of the contribution is irrelevant. The 16 MR. LE: So I -- I can speak --16 17 candidate decided it was a contribution that needed to 17 CHAIRMAN SMITH: First of all, if you would 18 be reported and then did not report it as a late 18 give us your name. 19 MR. LE: Sorry. My name, Tuan Le (phonetic). 19 contribution. 20 20 CHAIRMAN SMITH: Okay. CHAIRMAN SMITH: Okay. Thank you. 21 21 There is still no one here representing the 22 22 complainant. Okay. So we will not have any comments TUAN LE, 23 being first duly sworn by the Chairperson to tell the 23 from the complainant. truth, the whole truth and nothing but the truth, 24 And, with that, we go -- oh, is there anyone 25 25 testified as follows: else who would like to speak to this point -- who would Page 104 Page 102 like to speak on this matter? If so, I would request 1 2 that you specifically speak to this complaint and not CHAIRMAN SMITH: Thank you. in more general terms and that we limit comments to two 3 MR. LE: So I can speak Vietnamese or minutes. So is there anyone who would like to speak? somebody translate. You can come forward. State your name and 5 CHAIRMAN SMITH: If you wish to speak 6 raise your right hand. Come up here, please. State 6 Vietnamese, we'll have to do a sequential like we did 7 7 your name, please. last time. 8 MR. THOMAS NGUYEN: My name is Thomas Nguyen. 8 Yes, I've requested two minutes, please. 9 9 MR. LE: Okay, Two minutes. 10 THOMAS NGUYEN, 10 I'm a constituent in District 4. I'm a 11 being first duly sworn by the Chairperson to tell the constituent of District 4. I come here to give a voice truth, the whole truth and nothing but the truth, 12 12 to the constituents of District 4 regarding Mr. Manh 13 testified as follows: Nguyen. He deceive the constituents of District 4 in 13 14 many ways. He use the radio stations to brainwash the 15 MR. THOMAS NGUYEN: I just want to comment 15 constituents in order to win their votes. 16 16 that everything the people sitting here talk to you, If you don't give a precedence -- if this 17 you have no way to verify is correct or not. 17 Commission doesn't use this as a precedent in order to 18 Therefore, I suggest that the Commission now should criminalize his deception by referring the case to the bring up the rule to request all the candidate, for any District Attorney, then that will create a path for 20 air time, any advertising for the campaign, post on others -- other candidates to continue to have this 21 their web site so us, the voter, we will have a chance 21 deceive method to bring votes from their constituents. 22 to have the commissioner verify which wrong and which 22 So if the Commission doesn't do anything, that you have 23 right and help you investigate and do the right thing 23 that would make your name -- Ethics Commission being for the voter. That's my comment. 24 not living up to the name. If you not refer this case 25 Because everything Mr. Do said, I would like to the District Attorney, I don't think it's fair for

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#### Page 105

us to pay taxes for this Commission to run this kind of investigation. That's not being fair.

Thank you very much.

CHAIRMAN SMITH: Okay. Thank you.

Actually, I'd probably do better holding this

6 than putting it in the holder.

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Title 12 says.

Okay. Additional comments from the Evaluator? I think specifically you wanted to offer some comments on the response we received from the respondent.

11 MR. MILLER: Well, I think you heard, 12 actually, guite a lot from me this evening. If you 13 would like my comments on the respondent's response, 14 I'm happy to provide it. But only if you find it 15 helpful.

CHAIRMAN SMITH: I'd like to hear it. 1

17 think I see several other heads shaking yes. 18 MR. MILLER: So I found myself a little 19 confused by this response, in that it seems to focus 20 on -- it refers to multiple versions of a Form 497 when 21 no such multiple versions exist and tries to draw a 22 distinction between a 24-hour late contribution report 23 and a regular late contribution report. It makes 24 statements that are just simply not true about what

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1 CHAIRMAN SMITH: I guess the part that 2 concerned me -- and this isn't -- as was pointed out 3 earlier, this isn't the first time we've heard this during this election season. The problems were being blamed, in part, by incorrect information provided by the Clerk's office. I find that troubling. Again, especially since we've heard that before, with some substantiation. Did you look into that matter at all 9 or address that at all in what you did? 10 MR. MILLER: Yes. So I think it's in our

report as well. The candidates receive a candidate handbook, which includes a series -- there is one page that includes a series of relevant dates for candidates to pay attention to.

15 The deadline for filling 497s is nowhere on 16 that schedule. So the concept of late contributions and the requirement to file that is not -- is not included on that date of -- that list of important 19 deadlines. To the extent that's an error, that would 20 be an error of omission, not of comission.

includes -- it's a lengthy -- it's about a 700-page 23 binder. It includes a copy of an FPPC manual designed 24 to instruct local -- candidates for local office on 25 compliance with the Political Reform Act rules for

It is also true that the candidate handbook

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#### I think my just overall comment is that to the extent that this response eliminates the respondent's confusion, it is perhaps helpful to the respondent in terms of saying that it found it difficult to comply with and understand what the rules were. But with regards to specific refutation of what the rules are and how it did or how respondent did or did not comply with Title 12 and Political Reform Act requirements, I find it quite unpersuasive. I'm happy to walk through it in some detail.

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There is one small mistake which I want to point out, which I do think is quite important. It refers to a comment -- he said that they were not made aware of the rules until I told them on June 16th of 15 the reality of the rules. But, in fact, that 16 conversation happened on June 6th, which I think is --I think maybe it's just a typo. But at the risk of beating a dead horse, I found it quite significant that beginning on June 6th, the efforts to remedy the 20 violations were intermittent and sporadic and 21 incomplete. And I think the table that the candidate has filed in this response only demonstrates that. So I'm happy to answer specific questions

about it. But it just demonstrates a certain lack of

sophistication with regards to the rules.

local candidates. And it also includes -- the candidate handbook includes -- well, stop there for a second. So the manual -- the FPPC manual that is in 3 the candidate handbook is an out-of-date handbook that includes requirements specific to late contributions 6 that are not the requirements that are currently in the 7 Political Reform Act.

8 Now, the problem is, understandably -perhaps understandably from the City Clerk's 10 perspective, which I think Tom is about to mention --11 is that at the time of the April 7th election, while 12 the Political Reform Act had changed, the FPPC had not 13 yet updated its manual. Although the FPPC manual in the handbook was out of date, it was also the most 15 current manual. But by May the FPPC had issued a new 16 handbook that was on their web site. And even one 17 Googling the FPPC web site would find it. So it is 18 true that the manual in the handbook was both out of date, incorrect, but also the latest version that was 19 20 available to anyone at the time. I don't know if 21 that's what you were going to say. 22

The handbook given to candidates -- while the 23 FPPC manual was incorrect, it included a copy of a 24 Form 497 that was the up-to-date Form 497 reflecting the latest rules. So I think it is perhaps

#### Page 109

- 1 understandable that a candidate relying exclusively on that handbook for the totality of its obligations under
- the election law could have been confused about the
- 4 Political Reform Act obligations and would not have
- been affirmatively notified of the Title 12 late
- 6 contribution reporting requirements.
- 7 But I guess a question for the Commission is
- whether that is a sufficient mitigating factor to 9 excuse noncompliance. There are many rules that the
- 10 candidate handbook doesn't address.
- 11 CHAIRMAN SMITH: And I believe there was also 12 some reference to direct conversations between the
- 13 representatives of the campaign and the City Clerk
- 14 herself. But --
- 15 MR. MILLER: That I can't speak to.
- 16 CHAIRMAN SMITH: - Toni is not here tonight.
- 17 I know in a previous case we discussed that.
- 18 Anyway -- okay. Any other questions?
- 19 COMMISSIONER PEACOCK: Just to follow up and
- 20 help clarify on your question.
- 21 So if I'm a candidate and I was dealing with
- the Clerk's office, I -- I would get a -- I would
- 23 receive a checklist that didn't have at least one key
- 24 thing?
- 25 MR. MILLER: You would receive -- it's a --

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- it's a calendar of dates. You know, by March 23rd, do
- this. By March 27th, do this. By June 1st -- what it
- doesn't say is that beginning on June 6th, start filing
- 4 vour Form --

5.

- COMMISSIONER PEACOCK: Right, And then there
- 6 also was just some misinformation that if I followed it
- 7 correctly, I would not be in compliance with the law.
- 8 MR. MILLER: Yes. Although the candidate, in
- follow-up response discusses going on the internet to 10
- try to find the information, and apparently that led
- 11 them to the wrong information. I think the first hit
- you get when you Google this is the latest correct
- 13 rule. But what you said is absolutely correct,
- 1.4 Commissioner Peacock.
- 15 COMMISSIONER PEACOCK: And then at that
- 16 point, there were -- is it May when the new FPPC --
- 17 MR, MILLER: I would hate to pin down whether
- 18 it was May or early June.
- 19 MS. SILVA: May.
- 20 MR. MILLER: May.
- 21 COMMISSIONER PEACOCK: At that point there
- were only two candidates that would be affected by
- 23 this, right? The two run-off candidates? So it seems
- 24 like ---25
  - MR. MILLER: Beginning April 8th. That is

#### Page 111

1 correct.

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- 2 COMMISSIONER PEACOCK: Yeah. So it's not a
- case where you would have had to go find 30 campaigns
- and say, By the way, this has changed. It's just the
- case of having to find two and saying. By the way, this
- 6 information has changed.
  - MR. MILLER: Yes. To be clear, the rules
- 8 themselves changed in 2013.
  - COMMISSIONER PEACOCK: Right.
- 10 MR. MILLER: It's lust the guestion of the --
- 11 the FPPC has a pamphlet --
  - COMMISSIONER PEACOCK: Right.
- 13 MR. MILLER: -- that was not updated after
- 14 the 2013. But the rules themselves have been in place
- since January 2013.
  - COMMISSIONER PEACOCK: Yeah, and my mistake.
- 17 What I should have said was at one point, go to them
- and say, Hey, by the way, this pamphlet that is on the
- web is actually out of date. Here is the one that you
- should be using.
  - CHAIRMAN SMITH: Tom, you had a comment.
- 22 MR. GRAVES: The -- yes, the FPPC changed the
- 23 rules in 2013, but they didn't update the campaign
  - manual until 2015. The manual has a date of March 2015
  - on each page at the lower right-hand corner. But when

- they put it on their web site and when they actually
- distributed it, I don't know. They don't distribute
- them in hard form anymore. And, in fact, we weren't
- 4 even notified that there was a new campaign manual
- until this came up.
  - So we also -- another point I want to just
- touch on. In our list of dates to remember, dates to
- be aware of, we talk about the Form 497. But we also
- said on that form, This won't affect you if you're a
- Council candidate because you are -- you are not
- allowed to accept contributions larger than \$500. The
- 12 Form 497 is for contributions of a thousand dollars or
- 13 тоге.
- 14 It never occurred to us that we would have a
  - candidate -- I'm not saying -- I'm not implying
- anything other than saying -- it didn't occur to us
- that we would have to have a candidate who was going to
- be giving himself in-kind contributions. So it just
- 19 hasn't come up before. I don't think it's ever come up
- 20 before.
- 21 As far as Manual 2 and the -- and the
- 22 Form 497 and whether it's been changed or not, Form 497
- 23 is exactly the same as it was in the old campaign
- 24 manual except for the excision of the word "late." And
  - in a conversation that I had with the FPPC this

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morning, they said the reason they redid the form is because it was called a late contribution report, and 3 they were concerned that when people -- that when candidates or campaigns filed that report, it would 5 seem like they were filing a late report. Not -- and 6 not that they were filing a --7 COMMISSIONER PEACOCK: Late in the process.

MR, GRAVES: -- a report about late contribution. So that's why they changed the name.

10 Other than excising that word "late," which 11 is on that form twice, the form itself is exactly the 12 same.

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13 COMMISSIONER PEACOCK: Thank you. 14 CHAIRMAN SMITH: Other questions?

15 COMMISSIONER VEMULAPALLI: Question for 16 Mr. Miller.

17 So even if it is pointing to that word, FPPC, 18 the limit is the 16 days instead of 90 days?

19 MR, MILLER: In 2013 -- tell me if I'm not 20 answering your question. But January 2013 the

21 Political Reform Act changed the definition of a "late 22 contribution" to one received within the last 16 days,

23 period before the election, to 90 days. That was the 24 change that happened in January of 2013.

25 Does that answer your question?

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1 COMMISSIONER VEMULAPALLI: Even -- I just 2 want to point out, even if they are following the old 3 information, there are some contributions which can 4 fall within this period. 5 MR. MILLER: That's correct. Because 6 Title 12 continues to follow the 16-day reporting. 7 MS. SILVA: Can I speak to that? 8 MR. MILLER: Sure. 9 MS. SILVA: As you know, they have been 10 indicating that the rules changed in January of 2013 from the 16 days prior to the election to 90 days 11 12 before the election. So the FPPC changed it to 90 days 13 before the election. The Title 12 portion of it 14 remained 16 days. So, essentially, if they followed the 90 days, it would subsume -- take the 16 days as 15 16 well. But here there was no filing. 17 CHAIRMAN SMITH: But there's a different 18 dollar amount for the 16 and now --

MS. SILVA: It was a different dollar

amounts -- the dollar amounts were always the same. From January 2013 to prior, it was always a thousand

dollars for the FPPC and ours was \$250. So the dollar

And that's consistent because in our -- this

amounts didn't change. It was the time frame within

which you needed a file a late contribution form.

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is a district election. The limit for a candidate's

contribution from one source is \$500. And so that's as

much as you can get anyway. But -- no changes were

made to the dollar amount. It was all to the time

frame. So that you have Title 12, 16 days before the

date of election, and the FPPC is 90 days prior to the

election.

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COMMISSIONER VEMULAPALLI: Okay. Thank you.

CHAIRMAN SMITH: Other questions?

10 Okay. At this point we're ready for a

discussion and action as far as any violations. We

12 have four options. We can find that further

13 investigation is necessary, in which case we direct the

Evaluator to conduct further investigation and report

back to the Commission. We may find that there is

sufficient evidence to establish that no violation has

17 occurred. We may find that there is insufficient

evidence to establish that a violation has occurred. 18

Or we may find that, you know, based on a preponderance

of the evidence from the entire record of the

proceedings, that a violation has occurred.

22 I'll open the floor to discussion or motion.

23 We need to make a finding for each respondent -- in

this case, there is two -- there's the candidate and

25 the committee -- for each potential violation. The

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findings may be made by separate motion, one for each

respondent and/or potential violation, or we may do it

3 all in one motion.

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I would just say, to me, it's abundantly

clear that there has been numerous violations. I'm not

inclined to try to count how many. I don't think it

7 matters. There is just a lot of them. And I think

that the real discussion is going to be possible

9 mitigating factors -- possible -- I like the size of

10 that word -- when it comes to penalties.

11 COMMISSIONER PIERRE-DIXON: I think I would 12 agree with that. My only concern would be that we --

by our actions today, we wrap up everything or we come

14

back again once the -- once the reporting period comes

15 and files the reports.

16 CHAIRMAN SMITH: Are there comments or 17 questions?

18 Commissioner Gonzales?

19 COMMISSIONER GONZALES: To start, personally,

20 I do have some empathy for the respondents, having been

21 someone who once ran for City Council.

CHAIRMAN SMITH: In another city.

23 COMMISSIONER GONZALES: In another city. Not

24 in San Jose. In the city of Whittier, which is on the

eastern border of L.A. County, some years ago.

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- Fortunately, I didn't have Title 12 to have to go
- through, making it more complicated with the FPPC. And
- even then I went through a similar circumstance, where
- 4 I established a control committee, decided not to raise
- money and then not realizing that even though I didn't
- 6 raise money, you still had to file the forms. Got
- 7 penalized for not doing it over 30 days and had a
- 8 maximum penalty. And even when I went to the City
- 9 Clerk to contest it, the principle was that negligence
- 10 of the law doesn't excuse you from breaking the law.

11 And so, because of this experience, I also

- 12 think the Commission has the obligation to also enforce
- 13 the law, but, at the same time, I do have 14 considerations for mitigating factors.
- 15 I think -- I'll just give my spiel and then

16 have the other commissioners chime in on what they feel

- 17 about what the end result should be. The -- first and
- 18 foremost, the respondent representatives came up today
- 19 and talked about how they didn't know about this
- 20 esoteric section of Title 12. They didn't have the
- 21 resources to hire, you know, a campaign specialist.
- 22 Yet when I look at campaign disclosure statement,
- Form 460, I mean, the committee has \$38,000 sitting in
- 24 a fund balance. And I can tell you it will only take a
- couple of thousand dollars to get some expertise on the

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- question that your whole campaign is based off of. So I don't necessarily think that not having the resources
- 3 is an excuse, either, when you obviously did have the
- 4 resources to get some professional assistance.

And, at the same time, because it is so

convoluted, I wouldn't recommend a full penalty. And in considering the options, I went back and looked at

the Evaluator's reference to a recent FPPC case. Let

9 me pull it up. One second,

CHAIRMAN SMITH: By the way, the -- we're

11 going to -- if we find violations, we'll discuss

12 penalties as a separate step. We're not doing

13 penalties at this point, until we find that there is

14 one or more violations.

COMMISSIONER GONZALES: Okay. Well, then,

I'll hold that discussion for the second step, then.

But overall, because of those reasons, I have

18 sympathy, but at the same time I think that at least

19 the committee should be held accountable for violating

20 the law, negligence not being an excuse for violating

21 the law.

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- CHAIRMAN SMITH: Okay. Thank you.
- 23 Other comments?
- 24 COMMISSIONER VEMULAPALLI: I think there is
- enough evidence for the violation.

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CHAIRMAN SMITH: Okay. Do you want to offer

any comment, or you don't have to?

3 COMMISSIONER PEACOCK: Just quickly. I mean,

here I think there are some unusual, if not unique,

circumstances. There also has been a history. This is

6 not the first time of -- let's just say confusing

7 information from the Clerk's office. So, on the one

hand, I think there are some mitigating circumstances.

9 But, at the same time, as you pointed out, there was

10 money to hire lawyers. That seems to me that should be

part of what you do, just as a check or anything else.

12 And I think also -- and correct me if I'm

13 wrong, Mr. Miller -- there was a point where it was

made clear that regardless of what all the information

was for, there is a problem here. And there was not

a -- there does not seem to be a significant or fully

17 successful effort to even try to clear things up at

that point. So --

19 MR. MILLER: Well, I guess what I reported is

20 that violations continued after that date, whether --

the extent of their efforts -- I guess it's hard for me

22 to say for sure. But the violations didn't suddenly

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24 COMMISSIONER PEACOCK: You said it better

25 than I did. That's fine.

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- 1 So, given all of that, I think definitely
- there is a -- I think we can make some -- sort of set
- aside in some mitigating circumstances at some point.
- But I don't think the campaign is in the clear, at the
- same time.

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- CHAIRMAN SMITH: Yeah, and I would mention
- 7 that in the two previous cases that come to mind where
- we found that perhaps violations were caused, in part,
- by bad advice, we found violations in those cases. We
- 10
- considered the mitigating factors significant enough 11
  - that we issued no penalty at all.

12 But -- okay. I guess -- unless somebody else

wants to make a motion, I'll make one and see where we

go from there. Let me make sure I get it right. So

I'm going to look at my cheat sheet.

16 I move that the Ethics Commission finds that

17 based upon a preponderance of the evidence presented,

that multiple violations of the San Jose Municipal Code

19 Section 12.06.910, I believe it is -- let me be sure

20 about that -- have occurred. It's -910. Yeah, okay. 21 So that's my motion. And anybody would like

22 to second it?

COMMISSIONER PIERRE-DIXON: I would second

24 It.

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CHAIRMAN SMITH: Okay. Thank you.

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1 Discussion?

2 COMMISSIONER PEACOCK: One -- I get where

you're coming from on the multiple part because it is

4 kind of hard to count. But I wonder if is there any

5 way to quantify -- I'll look at the attorneys on

6 this -- is there a way to say the number of

7 contributions or more than or something, just to be --

I know we can't -- because the reporting makes it

9 all -- but is there a way to say X number of

10 contributions ---

11 CHAIRMAN SMITH: Well, there is potentially

12 more that we don't know about yet.

13 MR. MILLER: Well, based on the pattern of

reporting that the candidate -- that the respondent put 14

15 forth, I think we have quantified for you the exact

number of untimely reports and nonreporting that could

17 lead to a determination of a specific number of

violations if you wanted to consider them that way.

19 And I think that number you can find would be -- in the

20 "Conclusions and Recommendations" is a series of

bullets. So there are 22 late contributions that were

22 not reported at all. And there are -- maybe I'm

23 looking at the wrong paragraph. Excuse me.

24 CHAIRMAN SMITH: Are you talking about

"Conclusions and Recommendations"?

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MR. MILLER: Yes, if you look at Page 19 of 1 2 our report --

3 COMMISSIONER VEMULAPALLI: Page 17 or 19?

MR. MILLER: -- you'll see that there are 22

5 late contribution reports and under Title 12, 77

6 additional violations formats. So there is a total of

7 99 if you wanted to -- the maximum number of violations

you could quantify would be 99. I'm not suggesting

9 that that -- at all that that's what you do. But

10 that's what the data results in.

11 CHAIRMAN SMITH: So 99 plus whatever we don't

12 know about yet.

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13 MR. MILLER: Correct. Again, I'm not

14 suggesting that that's what the Commission do, but

15 that's what the numbers add up to.

16 CHAIRMAN SMITH: Okay. Lagree. You know,

as the maker of the motion, I would be willing to

accept a modification. I hate to say 99 because that

number is going to change next time we see a 460. But 19

we could say ---

21 COMMISSIONER PEACOCK: Say "as many as" or --

22 CHAIRMAN SMITH: I don't know. What do

23 you -- do you want to say "as many as"?

24 COMMISSIONER PIERRE-DIXON: Yes.

25 COMMISSIONER PEACOCK: Again, I think some of

## Page 123

those may be under the mitigating circumstances

2 umbrella.

3 CHAIRMAN SMITH: That we deal with in the

4 penalties.

Okay. So let me offer an amended motion. I

move that the Ethics Commission find that based upon a

preponderance of the evidence presented, that as many

as -- is that what we said? -- as many as 99 violations

9 of San Jose Municipal Code Section 12.096.910 have

10 occurred.

11 COMMISSIONER PIERRE-DIXON: I would second

12 that.

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CHAIRMAN SMITH: Okay. So further 13

14 discussion?

15 Okay. If not, let's vote. All in favor?

16 (All Commissioners responded Aye.)

CHAIRMAN SMITH: Any opposed?

18 (No response.)

CHAIRMAN SMITH: Okay. Passes unanimously.

20 We move into the penalty phase. Oh, no. I'm

21 sorry. I've got to do the certification. So I ask

22 each commission member to certify that they have heard

23 or read the testimony at the hearing and reviewed all

24 the evidence in the record by affirming "So certified."

25 Commissioner Vemulapalli?

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COMMISSIONER VEMULAPALLI: So certified.

CHAIRMAN SMITH: Commissioner Peacock?

3 COMMISSIONER PEACOCK: So certified.

CHAIRMAN SMITH: Commissioner Gonzales?

5 COMMISSIONER GONZALES: So certified.

6 CHAIRMAN SMITH: Commissioner Pierre-Dixon?

7 COMMISSIONER PIERRE-DIXON: So certified.

8 CHAIRMAN SMITH: And me, Commissioner Smith,

so certified.

One of those days I'm going to be running 11 through it and I'm going to forget somebody's name.

I'm at that age where those things happen.

Okay. Now we move into the penalty phase.

14 If the Commission finds that one or more violations

15 have occurred, it must consider imposing orders or

16 penalties. We have four options. And it's an and/or.

17 We can find mitigating circumstances and take no

18 further action, we can issue a public statement or

19 reprimand, we can require corrective action by a

particular deadline and/or impose a civil penalty in

21 accordance with Chapter 12.04 of the San Jose Municipal 22 Code.

23 And I should mention that can include

mitigating factors. "Mitigating factors" doesn't mean

that it has to be zero. "Mitigating factors" can mean

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## Page 125

we would impose a higher penalty.

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like that, up to --

2 Civil penalties are imposed by resolution of the Commission. Except as otherwise specified in 4 Title 12, the Commission may impose penalties of up to \$5,000 for each violation or three times the amount which a person or respondent failed to report properly 7 or unlawfully contributed, expended, gave or received, 8 whichever is greater. Those are whopping numbers, 9 potentially.

The affirmative votes of at least three commission members are required to impose penalties -orders of penalties for a violation. In addition, in order to vote to impose any order or penalty for a violation, every commission member must certify that he or she has heard or read the testimony at the hearing and has reviewed all the evidence in the record.

In determining if penalties should be imposed for violations of Title 12 and the amount of such penalties, the Commission shall consider all relevant circumstances surrounding the case, including the following. And there's several...

First, the severity of the violation;

23 Second, the presence or absence of any 24

intention to conceal, deceive or mislead; 25

Third, whether the violation was deliberate,

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negligent or inadvertent;

Four, whether the violation was an isolated incident or pervasive enough to indicate a pattern of disregard for this Chapter;

Five, whether the respondent has a prior record of violations of city law in relation to campaign finance, lobbying, conflicts of interest or governmental ethics;

Six, the degree to which the respondent cooperated with the investigation; and

Seven, whether or not corrective actions were taken, if appropriate, in accordance with the provisions in this Chapter.

Is there a motion regarding orders and penalties relating to the findings? Or we can discuss a little bit. But we'll need a specific motion.

17 The other thing I should mention. The other 18 that was -- question that was raised in the Evaluator's 19 report, which you didn't mention this evening, was the 20 idea that the Clerk has the authority to issue fines for late filings. I think it's \$10 a day or something 21

23 MR. MILLER: \$10 a day, up to a greater of 24 the amount of the contribution or the -- or a hundred dollars, whichever is greater.

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1 So, in this particular instance, given the 2 number of ---

CHAIRMAN SMITH: Number of --

MR. MILLER: -- contributions that were not 5 reported, the number could be significant. And I didn't want to -- you know, I work for you all. Not for the City Clerk. But it would seem -- it would seem

to me to fall into the category of mitigating 9

circumstance. If the City Clerk is fining the 10 candidate the money -- a bunch of money, that might

affect your actions. Or vice versa. I'm not really sure. I think this will also be a matter of first

impression with the Commission and how it interacts

14 with the City Clerk's office in this matter.

CHAIRMAN SMITH: I think one thing that you suggested is we might want to defer decision on penalty pending what the Clerk does.

MR. MILLER: Frankly, I don't know. And that's a question for the city attorney. I don't know to what extent you can direct the City Clerk. The City Clerk's independent of you all. It would seem to be prudent to make sure that the two bodies are acting with knowledge of the other's actions.

CHAIRMAN SMITH: Do you have anything to offer?

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1 MS. SILVA: I want to add something to what you read. I wanted to add something to what you read.

Actually -- well, actually, 12.04.120 -- you mentioned

this seven factors relating to many campaign

contribution violations. But Section B of that says 6

that a candidate or committee failing to file a late

7 contribution report pursuant to Section 12.06.910 shall

be required to pay a penalty in an amount imposed by

9 the Commission pursuant to Section 12.04.120 - which

is what Mike read from, 1 through 7 earlier -- but not

11 less than \$1,000. So that's a second portion to

12 consider.

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CHAIRMAN SMITH: Thank you, I didn't include that. That's never been included in here because this issue has never come up. I didn't remember that that was there.

So what you're telling me is that by the Code, we must have a penalty of at least \$1,000 because we find violations of --

20 MS. SILVA: Of late contributions.

CHAIRMAN SMITH: -- late contributions.

22 COMMISSIONER GONZALES: What section was

23 that?

24 MS. SILVA: 12,04,120.

CHAIRMAN: B.

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#### Page 129

1 MS. SILVA: B as in boy.

2 CHAIRMAN SMITH: So that's where we start.

3 That's the floor.

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I personally don't think we should go anywhere near a number like \$5,000 or three times the

6 amount, 99. That strikes me as insanity, for some

7 reasons we've already discussed.

8 But in thinking about this ahead of time, I 9 anticipated that you would find violations. And I was

10 thinking something between maybe one and five thousand,

11 like 2500 or something, would be an appropriate number. 12 But that's just something I'll throw out there.

13 If anybody else would like to offer a

14 comment.

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MR. ALLEN: Mr. Chair.

16 CHAIRMAN SMITH: Oh, yes. I'm sorry. I'm

17 sorry. I did promise you an opportunity.

MR. ALLEN: Thank you. I'll be as brief as

19 possible.

20 CHAIRMAN SMITH: Quickly identify yourself.

21 And promise me you'll speak slowly.

MR. ALLEN: I will speak very slowly and

23 enunciate as much as I can, in my theater voice.

24 My name is Peter Allen. I'm the campaign 25

manager for Manh Nguyen for San Jose Council D4 2015.

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1 First, if I can just thank the Commissioners

2 for your time. I know we're here almost three hours

now, and you're here as volunteers. As a commissioner

myself, I appreciate the time you're putting into this.

And as a campaign professional and as a resident in San

6 Jose, I appreciate it. So thank you.

I want to say I appreciate Mr. Miller's

efforts and time in crafting the reports on all of

9 these complaints, Mr. Graves and the Clerk's office for

10 their diligence in being here and answering some pretty

11 tough questions as well as the City Attorney's office.

12 So thank you all for being here.

13 Just to clarify a couple of things very

14 quickly as far as the timing of the complaint and once

the campaign was notified of the violations. As we've

pointed out, these are rather confusing regulations.

17 So if there was any delay in terms of our beginning to

18 file the late late reports, it was simply that. We

19 were struggling to understand what the regulations

20 were, which of the contributions applied. And we,

21 frankly, wanted to make sure we were getting in

22 compliance, given the time for the June election first.

23 So we made sure we were looking ahead and making sure

24 we would have all the filings done before the June

election, and then we went back and started going

## Page 131

through the April election.

2 And I just want to point out to your

3 comments, Commissioner Gonzales, thank you for bringing

up your personal experience with the campaign. I think

that's really relevant to this. As far as the 38K that

6 was still in our account on the last report, that

7 report was dated June 6th and we had an election to

8 win. So that account is actually at zero right now.

9 So I just want to make that clear.

There is a couple of things I wanted to point

11 out -- or the campaign wanted to point out, with me as

12 the vessel -- with regard to the seven factors that you

13 have to consider in making your assessment. And I'll

14 just read some really brief comments on those seven

15 factors right now.

16 Severity of violation, number one. The only 17

reports at issue under SJMC Title 12 -- this is from

our perspective. For the 16 reports during the primary

19 and 16 reports during the runoff election, the 90-day

20 reporting period falls under the FPPC's jurisdiction.

21 While the respondent's campaign failed to timely file a

22 series of 24-hour contribution reports, we did not do

23 so deliberately or with the intention to conceal or

24 mislead the public. We acted under the written and

oral instructions provided by the City Clerk's office,

## Page 132

1 who has been charged with the responsibility of

2 providing candidates guidance on city regulations

regarding campaign process, procedures and rules.

4 The City Clerk disseminated written

5 guidelines specifically stating that the 24-hour

6 reporting applies only to IE committees and does not

apply to Council committees. This was further 7

8 confirmed via telephone with the City Clerk's office.

9 Moreover, at no point in time has the Clerk's office

10 contacted the respondent -- the campaign -- to notify

11 us or our candidate of any violations regarding the

12 24-hour contribution report or to request that the .

13 report be submitted. We've done that only after being

14

notified of this complaint.

Number two, the presence or absence of any

16 intention to conceal, deceive or mislead. As we've already pointed out and the evaluating attorney pointed

out -- I'm trying to make it brief to get us out of

19 here at a reasonable hour. I apologize. Number two,

20 the presence or absence of any intention to conceal,

21 deceive or mislead. The evaluating attorney found no

22 evidence to suggest any intent to conceal, deceive or 23 mislead the voters.

24 Number three, whether the violation was

deliberate, negligent or inadvertent. The evaluating

#### Page 133

- 1 attorney found no evidence to suggest that the failure
- to file the Form 497 was deliberate. He concluded that
- it was inadvertent or perhaps negligent. Again, the
- respondent, our campaign, only acted in accordance with
- 5 the written and oral instructions provided by the City
- Clerk's office, which provides for specific written
- guidelines stating that the 24-hour reporting applies
- 8 only to IE candidates and not to Council committees.
- And our campaign took further steps to confirm the
- 10 written instructions via telephone with the Clerk's
- 11 office.
- 12 Number four, whether the violation was an 13
- isolated incident or pervasive enough to indicate a
- 14 pattern of disregard for this Chapter. While there are
- 15 a number of violations found, this is still -- we would
- 16 still consider this to be one violation of the
- 17 regulation. Granted, there were many reports that were
- 18 not filed, but we still consider this to be a
- 19 first-time violation of this regulation.
  - Number five, whether the respondent has a
- 21 prior record of violations of city hall -- or city law
- 22 relating to campaign finance, lobbying, conflicts of
- 23 interest or governmental ethics. The Ethics Commission
- 24 monitors compliance with all campaign and ethics
- 25 ordinances in the San Jose Municipal Code, Title 12.

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- I'm sorry. In the Municipal Code. Title 12 of that
- Code is the governing ordinance covering all of the
- provisions regarding local campaigns. Determination of
- whether the respondent complied with lawn sign
- regulations, which is referenced in the report, falls
- under the purview of the Ethics Commission. Whether it
- 7 is implied that the lawn sign violation falls under
- governmental ethics is for the Ethics Commission to
- 9 determine.

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- 10 Number six, the degree to which the
- 11 respondent cooperated with the investigation. The
- 12 respondent has fully cooperated with the investigation
- 13 and did take immediate steps to comply after speaking
- 14 to the evaluating attorney and being made aware of all
- 15 rules, City and FPPC, regarding the late contribution
- 16 reports.
- 17 Number seven, whether or not corrective
- 18 actions were taken, if appropriate, in accordance with
- 19 the provisions of this Chapter. The evaluating
- 20 attorney indicated that the campaign took some
- 21 corrective actions. The campaign immediately -- in
- 22 fact, campaign immediately researched the violation
- 23 raised in the complaint and made every effort to
- 24 understand the violations at issue and to take
- 25 corrective actions. The late contribution report

## Page 135

- referenced in the complaint, along with the newly
- revised Form 497, now titled the 24-hour contribution
- report, only added to our confusion. Nonetheless, our
- campaign complied and took corrective actions to the
- 5 best of our ability.
  - Okay. I apologize again for my rapid speech.
- Byproduct of my upbringing and wanting to get us out of
- here. 8

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- 9 CHAIRMAN SMITH: You should do those
- 10 television commercials.
- MR. ALLEN: Right. Well, I can do polítical
- 12 disclaimers.
  - CHAIRMAN SMITH: Okay, Okay.
- 14 MR. ALLEN: Any further questions? I'm happy
- 15 to answer, but I don't think there will be any more.
  - CHAIRMAN SMITH: I don't believe so.
- 17 MR. ALLEN: Thanks very much for your time
- 18 again.
- 19 CHAIRMAN SMITH: Thank you.
- 20 Any other discussion or would someone like to
- 21 make a motion?
- 22 COMMISSIONER PIERRE-DIXON: I think we have
- 23 found a violation. I think it's a significant
- violation. Certainly there should be a fine.
  - Certainly mitigating factors again.

- He spoke on behalf of the campaign, that they
- were unaware of some of the rules. But, at the same
- time, sophisticated organization. Worked on campaigns
- before. You also worked with the FPPC on this very
- issue. And so I think there needs to be a significant
- fine. Certainly not the one that is anticipated here.
- But I was thinking more around 10,000.
  - COMMISSIONER PEACOCK: If we think in terms
- of a fraction, are we talking about sort of the
- at-issue violations -- the ones that are more
- significant? It looks like 99 out of 240. Is that
- the -- is that the fraction we're looking at?
- 13 COMMISSIONER PIERRE-DIXON: I sort of looked
- at all 99. I kind of looked at the whole value of
- everything that put us well over 300,000 and then tried
- to figure out what the mitigation would come to. And
- that put me down around 10,000. Significant enough to hurt but not enough to be over- -- that's just my
- 19 thought process.
  - CHAIRMAN SMITH: Other comments?
- 21 COMMISSIONER VEMULAPALLI: My thought process
- is that I see four tables mentioned. So for each table
- I'm thinking about a thousand. So, total, at least
- 24 4,000. That was my thought process.
  - CHAIRMAN SMITH: That's in the range I was

#### Page 137 Page 139 thinking of. suggestion. 2 2 COMMISSIONER GONZALES: I would like to make Any of the other -- I think, Commissioner 3 Gonzales, you -- you were going to offer some comments a friendly amendment to include the -- in the motion 4 on penalties earlier, that this is not include the consideration of Political 5 COMMISSIONER GONZALES: Sure. Going back to 5 Reform Act violations, which we deferred to the FPPC. 6 the narrative in the report, the Evaluator brings up 6 COMMISSIONER PIERRE-DIXON: I would accept 7 7 that the complainant also filed a complaint with FPPC that friendly amendment. 8 8 regarding the Political Reform Act time for filing. CHAIRMAN SMITH: Okay. So we've got a motion 9 And so I think that I would defer ruling on that issue 9 made and seconded. 10 to the FPPC since it is more of a state forum, although Commissioner Peacock? 11 I understand the Title 12 actually applies it. 11 COMMISSIONER PEACOCK: Just a question. Do 12 12 And so, in my own consideration, I thought to we want to -- I'm comfortable with both the amendment 13 leave that 650 -- or \$222,000 out of my calculation 13 and the revision to it. Do we want to make any 14 14 and, rather, focused on the Title 12 late contribution, reference to the City Clerk? 15 15 which was \$48,921.60, maximum penalty being 146. CHAIRMAN SMITH: You mean as far as the 16 In considering my calculation, I thought --16 fines? 17 17 or referenced back to an example of the FPPC ruling COMMISSIONER PEACOCK: Right. City Clerk 18 that the Evaluator brought up, in which a candidate had 18 also can do something. Do we want to say -- do we 19 two late contributions totaling \$12,500. The FPPC 19 really want to mention that? Do we want to -- the 20 20 treated it as a single count and fined it \$1500 and -attorney may have some thought. 21 as a 5,000 per count. 21 MS. SILVA: It actually falls under the 22 Thinking of a percentage, that was 30 percent 22 discretion of the City Clerk's office. It's outside 23 of the maximum penalty of a single count. And although 23 the purview within this scope, although it is located, 24 we're dealing with a high volume of reports and I believe, in Title 12 under 910 --CHAIRMAN SMITH: It's there somewhere. violations, because all of these violations were 25 Page 138 Page 140 MS. SILVA: It's at the end of that section. stemming from the single company, I counted it as one 1 2 and just one value, the \$48,000. So originally I was CHAIRMAN SMITH: I guess my person -going to recommend a maximum penalty of 146 to use the 3 MR. GRAVES: 910. same percentage of FPPC, 30 percent maximum, which 4 MS. SILVA: 910. would be \$44,000 penalties. But I see the Commission 5 CHAIRMAN SMITH: And I suspect I may find б 6 is recommending something a little less. agreement with my friends here that I would hope that, 7 7 I do agree on the side of the Commissioner given a rather substantial fine, that the Clerk wouldn't pile on and -- I'm sorry. Rather substantial Dixon, though, that I think because of the volume of 9 magnitude, that this should be a -- serious penalties. 9 penalty, that the Clerk wouldn't pile on any fines. As 10 So I would be inclined to agree with \$10,000. 10 pointed out, that is certainly the Clerk's discretion. 11 COMMISSIONER PEACOCK: I would also. 10,000. 11 And I don't think the Clerk is -- you know, the Clerk 12 CHAIRMAN SMITH: Okay. Sounds like we got 12 has had that authority for a time. I don't think they 13 three votes already. Somebody want to make a motion? have actually fined anybody yet. I'm not sure. I 13 COMMISSIONER PIERRE-DIXON: I would move that 14 14 shouldn't say that, probably, because I don't know that 15 based on the facts and circumstances and our finding, 15 for a fact. Anyway --16 that the fine be assessed at \$10,000. 16 COMMISSIONER PEACOCK: Maybe we should --17 CHAIRMAN SMITH: And that would include 17 MR. GRAVES: Michael? 18 consideration of mitigating factors? 18 CHAIRMAN SMITH: Yes. 19 19 COMMISSIONER PIERRE-DIXON: That would MR. GRAVES: Excuse me. In 12.06.910E it definitely include consideration of all mitigating 20 20 says the Clerk must fine the delinquent filer. But in 21 factors. the next sentence it says the Clerk may reduce or waive 22 22 the fine if he or she determines that the late filing CHAIRMAN SMITH: Anybody want to second that? 23 COMMISSIONER GONZALES: Can I make an 23 was not willful and that enforcement will not further 24 amendment? 24 the purposes of this Chapter. I can't speak for what 25 CHAIRMAN SMITH: Sure. You can offer a the City Clerk is going to do. But I'm sure that she

#### Page 143 Page 141 will read this with the same intent that I offer it further -- will there be -- you know, what will happen 2 once the Form 460 are filed? I believe the motion said CHAIRMAN SMITH: Okay. So, if there's no 3 3 that they're deferring and not taking action on 4 further discussion, take a vote on the motion. All in violations under the Political Reform Act. And those 5 favor? would be the sorts of violations that will be revealed б (All Commissioners responded Aye.) 6 in subsequent 460 filings. 7 7 CHAIRMAN SMITH: Any opposed? CHAIRMAN SMITH: Okay. 8 8 (No response.) MS. SILVA: So this would preclude the 9 CHAIRMAN SMITH: Okay, It's unanimous, 9 Commission from entertaining any filings. My concern 10 Okay. As we have done several times this is that if there was a filing -- a complaint filed 11 evening, I need to ask each of you to certify that you pursuant to that, has this commission adjudicated on 12 heard or read the testimony at the hearing and reviewed 12 that issue. 13 all the evidence in the record by affirming "So 13 CHAIRMAN SMITH: I think that was certainly 14 our intent, based on the discussion that we had. This 15 covers everything. And I should -- since we have Commissioner Vemulapalli? 16 COMMISSIONER VEMULAPALLI: So certified. 16 questions here, I don't --17 17 CHAIRMAN SMITH: Commissioner Peacock? MS. SILVA: Make a friendly amendment -- to 18 18 COMMISSIONER PEACOCK: So certified. amend the motion. 19 19 CHAIRMAN SMITH: The motion of violation or CHAIRMAN SMITH: Commissioner Gonzales? 20 COMMISSIONER GONZALES: So certified. 20 the motion of penalty? Or both? 21 CHAIRMAN SMITH: Commissioner Pierre-Dixon? 21 While we're at it, there's another question. 22 22 COMMISSIONER PIERRE-DIXON: So certified. I'm not sure that -- there were two respondents. The 23 CHAIRMAN SMITH: And me, Commissioner Smith, 23 motion on the violation did not -- I think it was very 24 so certified. clearly implicit but it was not explicit that that 25 MS. McDANIEL: Chair, was it seconded by motion covered both -- I guess the question that we --Page 144 Page 142 1 Adrian for the last motion? maybe that needs to be made more clear, what we did on 2 the penalty. Who is responsible for the penalty? Is CHAIRMAN SMITH: Yes. 3 MS. McDANIEL: I just wanted to make sure. it the committee or is it the candidate? I wasn't --4 CHAIRMAN SMITH; Okay, We're almost there. now that I think about it, that wasn't explicitly 5 The last thing is there is a possibility for referral stated. Or maybe it doesn't matter since --6 COMMISSIONER PIERRE-DIXON: I don't know. 6 to other agencies essentially taking action here. I 7 7 don't think we need to consider that. CHAIRMAN SMITH: I don't know. I guess we 8 And the last item would be, under the 8 don't care -- maybe we don't care who does it. It's 9 9 between the two of them. Commission's regulations and procedures, we issue a 10 10 decision by resolution. And at this time I would Okay. So the question of -- we can have a 11 entertain a motion directing the City Attorney to draft friendly amendment if we need to really make it absolutely clear that that's why we said "at least" or 12 a resolution of the Commission's findings and penalties 13 and authorizing the Chair to approve and sign the "as many as." I think it was "as many as." At least 14 in my mind, that included the future stuff. So I see resolution. 15 15 no need. MS. SILVA: Before you vote --16 CHAIRMAN SMITH: Yes. 16 MS. SILVA: I would like it to be clear 17 MS. SILVA: -- can I just ask? 17 because my concern is that this Commission might 18 receive a subsequent complaint --So I know the Commission is of the 18 19 19 CHAIRMAN SMITH: Right. understanding that there is still going to be 460 20 20 filings that is due for July 31st of this year for the MS. SILVA: -- that would reopen this issue. 21 21 election -- from the June election. Does this include CHAIRMAN SMITH: So I made the motion -- did 22 22 I make the motion on the -- on the -- on the finding of 23 23 violation? I think it was me. I think it was me, and MR. MILLER: I certainly think -- our little huddle -- we should clarify. Because -- the City 24 Commissioner Pierre-Dixon seconded it; is that right? Attorney's concern is what happens to the discovery of MS. McDANIEL: Finding a violation?

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	Page 145		Page 147
1	CHAIRMAN SMITH: Finding violation. I need	1	COMMISSIONER GONZALES: Okay.
2	to	2	COMMISSIONER PEACOCK: You just want to make
3	MS. McDANIEL: Hold on.	3	sure to show
4	CHAIRMAN SMITH: I changed it because	4	COMMISSIONER GONZALES: Right. And my
5	MS. McDANIEL: Smith made the motion, and	5	understanding
6	Rolanda seconded.	6	CHAIRMAN SMITH: I'm guessing that they will
7	CHAIRMAN SMITH: Okay, So I guess we can	7	cover that matter.
8	step back again, and I will amend the motion to include	8	Okay. So, if there's no further discussion,
9	a statement that it is our intent that this finding	9	we'll vote on the amended motion. All in favor?
10	include any future violations may be uncovered through	10	(All Commissioners responded Aye.)
11	subsequent filings of Form 460. We would not entertain	11	CHAIRMAN SMITH: Any opposed?
12	any additional complaints on this particular matter.	12	(No response.)
13	MS. SILVA: As it relates to Title 12.	13	CHAIRMAN SMITH: Okay, So it's unanimous.
1.4	CHAIRMAN SMITH: As it relates to Title 12.	14	Now we're back here to the matter of the
15	Do you like that? Do you like that?	15	resolution. So I'll move that we direct the City
16	MR. MILLER: 1 it's not for me to like or	16	Attorney to draft a resolution of the Commission's
17	dislike. You if someone files a complaint, I think	17	findings and penalties and authorizing the Chair to
18	the City Clerk could process it, will hand it to me,	18	approve and sign the resolution.
19	and I think you can rest assured that I'm not going to	19	If somebody would like to second.
20	devote very much time to investigate or evaluate	20	COMMISSIONER GONZALES: Second.
21	CHAIRMAN SMITH: I think I think the	21	CHAIRMAN SMITH: Thank you.
22	there is that section in Title 12 that talks about when	22	All in favor?
23	you don't investigate something and one of them is	23	(All Commissioners responded Aye.)
24	MS. SILVA: It's actually in the resolution.	24	CHAIRMAN SMITH: Any opposed?
25	CHAIRMAN SMITH: Oh, the resolution? You	25	(No response.)
	Page 146	$\vdash$	Page 148
	•		
1	don't even have to you don't have to do anything.	1	CHAIRMAN SMITH: Okay. So that passes
2	MR. MILLER: Okay. I'm very good at that.	2	unanimously.
3	MS, SILVA: So no investigation. It's under	3	And this hearing is closed. Thank you all.
4	Section F of the Resolution Section 6954. "No	4	(Whereupon, Item III Hearings concluded at
5	investigation shall be conducted if a complaint does	5	8:37 p.m.)
6	not contain sufficient facts to demonstrate a potential	6	·
7	violation of the law or if identical allegations have	7	•
8	already been addressed in a prior investigation."	8	·
9	CHAIRMAN SMITH: So this amendment would make	. 9	
10	that clear, that this that future things are	10	
11	included.	11	
12	MS, SILVA: Okay. Consistent with Section F2	12	
13	of Resolution 76954.	13	
14	CHAIRMAN SMITH: Okay. So would that be	1.4	
15	acceptable to you as a second?	15	
16	COMMISSIONER PIERRE-DIXON: Yes.	16	
17	CHAIRMAN SMITH: Is there discussion on that?	17	
18	Commissioner Gonzales.	18	
19	COMMISSIONER GONZALES: My only concern with	19	•
20	regard if we assess a single penalty now, perhaps it	20	
	would discourage respondents from acting timely if	21	
	there are adjustments being made in their subsequent	22	•
	filings. However, I imagine that the City Clerk still	23	
	r r - er		
	retains the CHAIRMAN SMITH: She can still fine them.	24 25	

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1 2 I, NOELIA ESPINOLA, do hereby certify:	
That said hearing was taken down by me at the	
time and place therein named, and thereafter reduced to	
5 computerized transcription under my direction.	
6 I further certify that I am not interested in 7 the outcome of this hearing.	
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ability 23:2 81:9 89:8 135:5 able 35:23 50:20 67:8,9 78:18 78:19 86:5 87:18 89:20 absence 125:23 132:15,20 absolutely 10:10 30:15 33:24 98:15 110:13 144:12 abundantly 116:4 162:1 142:11 112:11 122:18 139:6 acceptable 146:15 acceptable 146:10 addroin 18:4 advance 96:24 apincia n: 16:40:6 abeada 84:19 api		133:4	adjustments	aggregate 69:21	83:17,24 85:16
89:8 135:5 able 35:23 50:20         146:21 action 4:3 8:6,11 action 8:3 8:6,11 sp:25 13:6,14 sp:	<del></del>		•		86:12 88:2,10
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November 12, 2015

Cecilia McDaniel, Deputy City Clerk

City of San Jose

200 E. Santa Clara Street

San Jose, CA 95113

Re: July 8, 2015 Ethics Commission Hearing

Ms. McDaniel,

Upon review of my transcript of the July 8, 2015 proceedings, I have discovered a speaker identification error in the transcript I prepared.

On pages 40, 43 and 44, the reference to Mr. Do should be changed to Mr. Dovan.

Thank you for your attention to this matter. If you have any questions in regard to the above, please do not hesitate to give my office a call

Sincérely/

Noelja Espinola, CSR 8060

**Advantage Reporting Services** 

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