

#### SPECIAL MEETING MINUTES

July 23, 2014

#### I. Call to Order & Orders of the Day

#### Roll Call

PRESENT: Chair Michael Smith, Vice Chair Rolanda Pierre Dixon, Commission Members

Leon Louie, and Linda Edgeworth

ABSENT: Commissioner Chris Peacock

STAFF: Investigator/Evaluator Steven Miller (via teleconference), Deputy City Attorney

Arlene Silva, City Clerk Toni Taber, Assistant City Clerk Tom Graves and

Deputy City Clerk Cecilia McDaniel

OTHER: Danielle Reading, Court Reporter with Advantage Reporting Services

#### Call to Order

The members of the San José Ethics Commission convened at 5:31 p.m. in Room W-262 of City Hall, 200 E. Santa Clara Street, CA 95113.

#### Orders of the Day

<u>Action</u>: Upon a motion by Vice Chair Rolanda Pierre Dixon, and seconded by Commissioner Linda Edgeworth and carried, the Commission approved the adoption of the July 23, 2014 agenda. (4-0-1; Absent: Peacock.)

#### II. Closed Session - None

#### III. Hearings

A. Hearing on Complaint filed by James Rowen against Silicon Valley Fraternal Order of Police Supporting Magdalena Carrasco and Opposing Xavier Campos for City Council 2014; Neighborhood Empowerment Coalition; Magdalena Carrasco; Bobby Lopez; John Shallman; and Gary Crummet alleging violations of Title 12 of the San Jose Municipal Code (Independent Investigator/Evaluator)

<u>Document Filed:</u> 1) Report from Hanson Bridgett LLP dated July 15, 2014 regarding James Rowen v. Silicon Fraternal Order of Police Supporting Magdalena Carrasco and Opposing Xavier Campos for City Council 2014, et al. Complaint filed June 18, 2014; 2) Complainant's Response; and 3) Evidence presented at hearing by Complainant.

Ethics Commission Meeting Minutes page 2 July 23, 2014

<u>Discussion</u>: Chair Michael Smith summarized the hearing procedures and opened the public hearing. All members of the Commission were present except for Commissioner Chris Peacock. This complaint alleges a violation by Silicon Valley Fraternal Order of Police Supporting Magdalena Carrasco and Opposing Xavier Campos for City Council 2014; Neighborhood Empowerment Coalition; Magdalena Carrasco; Bobby Lopez; John Shallman; and Gary Crummet of Title 12 of the San Jose Municipal Code. Specifically, the allegation is that the committees involved coordinated an independent expenditure, that the Carrasco committee did not disclose it, and that the Neighborhood Empowerment Coalition did not properly disclose its funding, contributions or organization. Evaluator Steven Miller received a copy of the Complaint on June 18, 2014, and he notified the respondents on June 20, 2014 and June 23, 2014. The report and recommendations were received by the City Clerk on July 15, 2014, and copies were then distributed to the Respondents, Complainant, Commission Members, and posted to the City's website. Complainant James Rowen was present, however no Respondents were present.

Chair Michael Smith swore in Complainant James Rowen. Complainant Rowen then provided testimony regarding his complaint and submitted additional documentation into the record. Complainant Rowen informed the Commission of his concerns that Hanson Bridgett investigated and evaluated his complaint and did not disclose the fact that Kevin Heneghan is a partner at Hanson Bridgett and had prior relations with John Shallman and Gary Crummit who are both listed as Respondents in his complaint. Evaluator Steve Miller addressed Complainant James Rowen's concerns and assurred Complainant Rowen that Hanson Bridgett always takes a unbiased, independent and neutral view of these matters and that they did their due diligence to investigate the potential conflict of interest. Hanson Bridgett found no conflict of interest but contacted the San Jose City Attorney's Office as well to get their opinion. City Attorney Arlene Silva informed the Commission that they hired an outside law firm, Alison Buchanan with Hoge Fenton, to investigate the matter and they also concluded that there was no conflict of interest. The Commission discussed and was satisfied with the conclusion of the Evaluator and City Attorney and concluded that there was no conflict.

The Evaluator presented the report and requested that the Commission adopt the Evaluator's opinion that the complaint fails to allege facts sufficient to demonstrate a potential violation of the Municipal Code and to approve the recommendation against conducting futher investigation of the complaint. Complaintant James Rowen provided further testimony (see attached transcript for complete testimony). The Commission discussed the details of the complaint and the report. Staff responded to Commission questions.

Action: Upon a motion by Chair Michael Smith, and seconded by Vice Chair Rolanda Pierre Dixon and carried, the Commission moved to adopt the Evaluator's report, approve the recommendation against conducting an investigation and close the file on this matter without further action. (4-0-1; Absent: Peacock.)

Each Commissioner certified that he or she personally heard the testimony at the hearing and reviewed the entire evidence in the record.

Chair Smith	So certified
Vice Chair Pierre Dixon	So certified
Commissioner Louie	So certified
Commissioner Edgeworth	So certified
Commissioner Peacock	Absent

<u>Action</u>: Upon a motion Commissioner Linda Edgeworth, and seconded by Vice Chair Rolanda Pierre Dixon and carried, the Commission moved to direct the City Attorney to draft a Resolution on the Commission's Findings, and further, that the Commission authorizes the Chair to approve and sign the resolution. (4-0-1; Absent: Peacock.)

#### IV. Consent Calendar

A. Approve the Minutes of April 9, 2014 – Regular Meeting

Document Filed: Draft Ethics Commission minutes for the April 9, 2014 meeting.

<u>Action</u>: Upon a motion by Vice Chair Rolanda Pierre Dixon, and seconded by Commissioner Leon Louie and carried, the Commission approved the meeting minutes of April 9, 2014. (4-0-1; Absent: Peacock.)

B. Approve the Minutes of May 14, 2014 – Regular Meeting

<u>Action</u>: Minutes of May 14, 2014 were not drafted in time for meeting. Approval deferred to next meeting.

C. Approve the Minutes of June 11, 2014 – Regular Meeting

Document Filed: Draft Ethics Commission minutes for the June 11, 2014 meeting.

<u>Action</u>: Upon a motion by Vice Chair Rolanda Pierre Dixon, and seconded by Commissioner Leon Louie and carried, the Commission approved the meeting minutes of June 11, 2014. (4-0-1; Absent: Peacock.)

#### V. Reports

- A. Chair None
- B. City Attorney None
  - 1. Legislative update
- C. City Clerk None
  - 1. Legislative update
  - 2. Status of compliance with Commission resolutions
  - 3. Status report on filings (Form 700, Campaign Statements, Lobbyists)
  - 4. Elections update

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- 2. Status of compliance with Commission resolutions
- 3. Status report on filings (Form 700, Campaign Statements, Lobbyists)
- 4. Elections update
- D. Investigator/Evaluator None
- VI. Old Business None.
- VII. New Business None.
- VIII. Public Comment None.
- IX. Future Agenda Items and Adjournment

The next regular meeting is Wednesday, July 9, 2014 at 5:30 p.m. in City Hall, Wing Room 262.

The following agenda items will be discussed at the July 9, 2014 Ethics Commission meeting:

- Compliance Monitoring Schedule
- Gift Ordinance and Officeholder Reporting Requirements
- Regulations and Policies
- Approval of Meeting Minutes

The meeting was adjourned at approximately 6:21 p.m.

MICHAEL SMITH, CHAIR

ATTEST:

ETHICS\COMMISSION SECRETARY

TONI J. TABER, CMC

CITY CLERK

Attachment: Transcript of Hearing dated July 23, 2014, Reported by Danielle Reading, CSR, License Number 10826, Advantage Reporting Services, No. 48177, pages 1 through 44.

Taken on July 23, 2014

# CITY OF SAN JOSE ETHICS COMMISSION

PAGE 1 TO PAGE 46

CONDENSED TRANSCRIPT

Advantage Reporting



Services, LLC

1083 Lincoln Ave. San Jose, CA 95125 Phone 408-920-0222 Fax 408-920-0188

	Page 3
	1 PROCEEDINGS
	2
	3 CHAIRMAN SMITH: It is Wednesday,
	4 July 23rd, 2014, and this hearing of the City of
	5 San Jose Ethics Commission is being held in
	6 Room W-262 of San Jose City Hall. All members of
CITY OF SAN JOSE	7 the Commission are present except for Commissioner
ETHICS COMMISSION	8 Peacock.
	9 The Commission will conduct a hearing on a
	10 complaint filed with the City Clerk on June 18th,
REPORTER'S TRANSCRIPT OF PROCEEDINGS	11 2014, by James Rowen, alleging that the Silicon
	12 Valley Fraternal Order of Police Supporting
Date: Wednesday, July 23, 2014 Time: 5:33 p.m.	13 Magdalena Carrasco and Opposing Xavier Campos for
Time: 5:33 p.m. Location: City of San Jose	14 City Council 2014 that's all one committee
City Clerk's Office	15 the Neighborhood Empowerment Coalition and the
200 East Santa Clara Street	16 individuals Magdalena Carrasco, Bobby Lopez, John
City Hall Wing - Room W-262 San Jose, CA 95113	17 Shallman and Gary Crummitt violated Title 12 of the
Reported By: Danielle Reading, CSR	18 San Jose Municipal Code. Specifically, the
License Number #10826	19 allegation is that the committees involved
# <del>4</del> 8177	20 coordinated an independent expenditure, and that
# <del>10</del> 111	21 the Carrasco committee did not disclose it, and
	22 that the Neighborhood Empowerment Coalition did not
	23 properly disclose its funding, contributions or
	24 organization.
	25 The City Clerk notified and provided a
Page 2	Page 4
1	1 copy of the complaint to the Independent Evaluator
2 APPEARANCES 3	2 on June 18th, 2014, and the Evaluator notified and
4 San Jose Elections MICHAEL SMITH, Chair	3 provided a copy to the Respondents on June 20th and
	provided a copy to the respondents on valie zoth and
Commission: ROLANDA PIERRE-DIXON, Vice-Chair LINDA EDGEWORTH, Commissioner	4 June 23rd, 2014. The Independent Evaluator's
5 LINDA EDGEWORTH, Commissioner LEON LOUIE, Commissioner	, , , , , , , , , , , , , , , , , , , ,
5 LINDA EDGEWORTH, Commissioner	June 23rd, 2014. The Independent Evaluator's Report and Recommendations were submitted to the City Clerk on July 15th, 2014, and copies were then
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### 1 evidence. The Chair may compel the testimony of 2 witnesses and may compel the production of relevant

3 documents to the Evaluator by subpoena. Witnesses

4 may be excluded at the discretion of the

5 Commission. Commission members may ask questions

Page 5

6 of witnesses or the Evaluator when recognized by 7

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8 At this time I would like to have James 9 Rowen, the Complainant, and the Respondents or 10 their representatives identify themselves for the 11 record.

12 You are James Rowen?

13 MR. ROWEN: Yes, I am.

CHAIRMAN SMITH: Okay. Thank you.

15 Also, I would like to identify City staff

16 and representatives of Hanson Bridgett, the

17 Commission's Independent Evaluator, who are

18 present. And we have Arlene Silva, Deputy City

19 Attorney; Toni Taber, City Clerk.

20 MS. MC DANIEL: Cecilia McDaniel.

CHAIRMAN SMITH: Cecilia McDaniel. My

22 mind is going. Deputy --

23 MS. MC DANIEL: City Clerk.

24 CHAIRMAN SMITH: -- City Clerk. And Tom

25 Graves, Assistant City Clerk.

#### Page 7

comment specifically on this memo, because we want

2 to address this issue of potential conflicts of

3 interest before we get into actually hearing the

report itself. 4

5 So, Mr. Rowen, would you raise your right 6 hand -- please state your name for the record and 7 raise your right hand.

8 MR. ROWEN: James Rowen.

9 CHAIRMAN SMITH: Do you swear that the

10 testimony that you are about to give is the truth,

11 the whole truth and nothing but the truth?

MR. ROWEN: Yes, I do.

13 CHAIRMAN SMITH: If you'd like to go ahead 14 and proceed.

15 MR. ROWEN: In the chair?

16 CHAIRMAN SMITH: Yeah, if you could sit up

17 here in this chair, that would be easier for

18 recording and for Mr. Miller to hear also.

MR. ROWEN: All right. Would you like to

20 begin on that item first?

CHAIRMAN SMITH: Yes. Yeah, we'll come

22 back to the complaint itself. We want to talk

23 about this issue first.

24 MR. ROWEN: Okay. I have a concern 25 regarding the fact that Mr. Miller's law firm,

#### Page 6

1 And, let's see. Okay. I'm going to take

2 this out of the normal order. I'll explain why in a minute -- well, I don't need to explain why.

4 Normally we take statements from the Respondent

5 first -- actually, there's no reason not to,

6 because the Respondent isn't here.

Under the Commission's regulations and procedures, the Respondent may submit a written response to the Report and Recommendations. The

10 response may contain legal arguments, a summary of

11 evidence and any mitigating or exculpatory

12 information.

13 We have not received a written response 14 from the Respondents. Is that correct?

15 MS. MC DANIEL: Correct.

MS. TABER: Correct.

17 CHAIRMAN SMITH: That's my understanding.

And also, the Complainant or any

19 interested party may also submit a brief or written

argument. And in that case the document that we

just distributed a few minutes ago was submitted by

22 Mr. Rowen. And -- okay. So everybody -- and

23 everybody has a copy of that. Okay.

24 Now -- okay. Now what I'm going to take

25 out of order is I'm going to ask Mr. Rowen to

#### Page 8

Hanson Bridgett, conducted the evaluation of my

2 complaint and had not disclosed a prior

3 relationship with one of the partners of the firm,

a man named Kevin Heneghan, who not only, as I put

in my document, had a prior business relationship 5

6 with John Shallman regarding the Michela Alioto

7 campaign, was the general counsel for the Michela

8 Alioto campaign and appeared before the ethics

9 commission in San Francisco for the Michela Alioto

10 campaign but, in my opinion, had direct

coordination with that campaign, which owed

12 Mr. Shallman quite a bit of money.

13 Mr. Heneghan also has an indirect

14 relationship with Gary Crummitt in that

15

Mr. Heneghan represented numerous firms in San

16 Diego --

17 CHAIRMAN SMITH: Is this something --

18 MR. ROWEN: -- as a lobbyist. Gary

19 Crummitt, who is a Complainant, also represents

20 numerous elected officials in San Diego.

21 And I have the Minutes from the L.A. --

22 Los Angeles City Attorneys Association of June

23 10th, 2013, where it was noted that The Sutton Law

24 Firm, which was Kevin Heneghan's former employer,

had a conflict because of the Trutanich election.

#### Page 9

The Trutanich election was conducted in Los Angeles, and the consultant for that was John 3 Shallman.

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Interestingly, the firm that was hired 5 instead of The Sutton Law Firm was Reed Davidson. Reed Davidson is a law firm that Gary Crummitt is 6 7 employed with.

So I'm very curious as to why Hanson Bridgett never disclosed -- because the state bar 10 does talk about the fact that business relationships with attorneys is a matter of ethical

11 12 issue -- why it was never even brought up. 13

I can remember hearing and reading cases before the United States Supreme Court where judges 14 all the time say, I had a prior association with

16 this guy. I had a prior association with that guy. 17 So I'm wondering why that was never disclosed.

18 CHAIRMAN SMITH: Okay. Steve Miller from 19 Hanson Bridgett, would you like to address that? 20 MR. MILLER: Yes, I would. Thank you for

21 the opportunity. 22 Can everybody hear me okay?

23 CHAIRMAN SMITH: Yes.

24 MS. MC DANIEL: Yes.

25 COMMISSIONER PIERRE-DIXON: Yes.

#### Page 10

#### COMMISSIONER EDGEWORTH: Yes.

MR. MILLER: So we know -- Hanson

Bridgett, we know how important it is to the

Commission that we have an unbiased, independent, 4

5 neutral view of these matters. And we certainly

6 care a great deal about that issue as well.

7 When -- and so I want to share with you the

8 following in that context.

9 John Shallman, who is a Respondent of this complaint, is not now, has never been, a client of 11 Hanson Bridgett. We, of course, checked this

before we began our work on this matter. We at 12

Hanson Bridgett have no relationship with

14 Mr. Shallman -- business, legal or otherwise. And a standard part of our work is to investigate those 15 16 types of conflicts.

17 Last -- excuse me. Not yesterday evening. 18 Monday evening I got a voicemail from Mr. Rowen suggesting -- alleging a bias along the lines of 19 what he just mentioned. And I understand he also

21 left a voicemail for my partner, Joan Cassman. 22 So as soon as we got this voicemail we did 23 some extra digging. And I can share with you the following, you know, facts that are beyond dispute and verifiably true.

#### Page 11

1 So I have a partner named Kevin Heneghan.

Kevin joined Hanson Bridgett in 2011. At his

former firm he worked for a candidate who was running for a number of offices, including most 4

5 recently the supervisor -- for supervisor in San

6 Francisco.

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After Kevin Heneghan left his former firm and joined Hanson Bridgett in 2011, that candidate for supervisor ran for mayor in San Francisco. Her mayoral campaign committee was not represented by 11 what was now Kevin Heneghan's former firm. That mayoral campaign committee made some -- reported 12 making some payments to Mr. Shallman. Again, this is not a client of Kevin Heneghan's former firm and after Kevin had left the firm, in any event.

The only reason we know these facts is 17 because after receiving Mr. Rowen's voicemail, we spent a -- quite a bit of time looking on the 18 19 Secretary of State's website to find Form 460 disclosure forms. We have no firsthand knowledge 20 21 of any of the facts I just related to you.

Kevin Heneghan had no interaction or 23 involvement with Mr. Shallman in any form at his former firm and certainly not now in his current role at Hanson Bridgett.

#### Page 12

After Kevin joined Hanson Bridgett in

2011, we did some more due diligence. And I want

3 to share a fact, just for the interest of

disclosure. Mr. Rowen hasn't even brought this up. 4

5 So I believe in early 2013 Kevin Heneghan provided

some legal services to a candidate in Los Angeles, 6

and that candidate reported making some payments to

Shallman's consulting group. Shallman had no role 8

in hiring Kevin. Kevin had no role in hiring 9

Shallman. Kevin Heneghan had no business dealings 10

11 or strategic planning or any role in dealing with

12 Mr. Shallman at any time. He just had a client who

13 turned out to have hired a -- or, let's say, made

14 payments to a political consultant.

15 Kevin cannot remember yesterday, when 16 asked -- he may have been on a phone call that

Mr. Shallman might have also been on. But he has 17 no direct recollection of that. In any event, 18

19 though, his interactions were completely limited.

20 When -- after we did our -- did the

21 diligence I just described, immediately got on the

22 phone to your City Attorney and notified the City

23 Attorney, as we always do whenever anything comes

24 up that could compromise our independence. And I

25 think it's the City Attorney's role, really, to

#### Page 13 Page 15 1 advise you as to whether she thinks that those that its because Mr. Heneghan and Shallman knew facts are such that there is some appearance of each other? 3 bias in the report that we have submitted to you. 3 MR. ROWEN: Mr. Shallman worked with 4 I'm happy to answer any questions you 4 Mr. Trutanich. As a matter of fact, Mr. Trutanich 5 have, but I think that covers our -- you know, what sued Mr. Shallman over issues. So his relationship 6 we've learned about a perceived relationship 6 with the Trutanich campaign is quite public. between Kevin Heneghan and John Shallman. I hope 7 And The Sutton Law Firm, which is 8 that summary is clear. 8 Mr. Heneghan's former law firm, that -- was not 9 CHAIRMAN SMITH: No questions from me 9 hired by the L.A. City Attorneys Association for 10 about that one. From anyone else? that -- for that reason. And Reed Davidson, 11 [No response.] 11 Mr. Gary Crummitt -- you know, it's interesting. A CHAIRMAN SMITH: Before we go on -- this 12 12 large, expensive law firm does not do this due 13 business about Mr. Crummitt is new, and you don't 13 diligence, yet a guy in living Richmond, 14 have this --14 California --15 MR. MILLER: Thank you. I mean, I don't 15 CHAIRMAN SMITH: I don't think its 16 know what it is that you are talking about. I 16 necessary for you to cast aspersions based on don't know what -- you know, I don't have any of 17 suppositions. 18 that information. So I can't say that we have done 18 MR. ROWEN: -- in three minutes can find 19 due diligence. 19 all this out. 20 CHAIRMAN SMITH: Right. 20 CHAIRMAN SMITH: Could you ---21 MR. MILLER: But we looked long and hard 21 MR. ROWEN: I'm just saying. I'm making a 22 at everything we could find. It sounds like 22 comment. 23 Mr. Rowen is suggesting that Kevin Heneghan had a 23 CHAIRMAN SMITH: I don't think it 24 client who, independent of Kevin Heneghan's work, 24 strengthens your case to make unsupported 25 hired a political consultant. And I can't really 25 allegations. Page 14 Page 16 1 comment on that because I don't know those facts. 1 MR. ROWEN: I understand. You asked me but this strikes me as not -- not dissimilar to the about why I submitted it at the last minute, and example that I just disclosed to you. 3 that's why. 4 CHAIRMAN SMITH: Let me ask Mr. Rowen a 4 CHAIRMAN SMITH: You submitted it at the 5 question. 5 last minute, I assume, because you just found it at 6 As I understand it -- and, unfortunately, 6 the last minute. you brought this to us at the last minute. And 7 MR. ROWEN: Yes. it's some unrelated pieces of paper. But, as I 8 CHAIRMAN SMITH: Okay. 9 understand what I'm seeing here, Mr. Heneghan, when 9 MS. SILVA: Mr. Chairman, can I ask a 10 he was working for The Sutton Law Firm, had a 10 question of Mr. Rowen relating to this? 11 potential conflict on a particular election. 11 CHAIRMAN SMITH: Yes. 12 MR. ROWEN: Yes. 12 MS. SILVA: When you say that -- when -- I 13 CHAIRMAN SMITH: And, because of that, the 13 think you are looking at this piece of paper that 14 candidate in question hired Mr. Crummitt's firm on the top of it says "Los Angeles City Attorneys 15 instead of Mr. Heneghan's firm. 15 Association" ---16 MR. ROWEN: The L.A. City Attorneys 16 MR. ROWEN: Yes. 17 Association hired Mr. Crummitt's law firm instead 17 MS. SILVA: -- "Minutes - Board Meeting." 18 of Mr. Heneghan's law firm because they felt 18 MR. ROWEN: Yes. 19 that -- unlike Hanson Bridgett, the L.A. City 19 MS. SILVA: When you say that The Sutton 20 Attorneys Association seems to recognize that there 20 Law Firm was not -- all of these, the minutes --21 is a propensity of unethical conduct. And they 21 it's pertaining to issues with The Sutton Law Firm 22 decided, because Mr. Heneghan and Mr. Shallman know 22 on date -- the date is 2013; is that correct? 23 each other at the Trutanich campaign, that they 23 MR. ROWEN: Yes. Yes. 24 would want to get another firm to deal with that. 24 MS. SILVA: Mr. Heneghan no longer had 25 CHAIRMAN SMITH: Where does it say that 25 worked -- or -- yeah, Mr. Heneghan did not work for

	Page 17		Page 19
1	Sutton Law Firm. He left that law firm and joined	1	basically review the review what we have, the
2	Hanson Bridgett in 2011.	2	facts before us, and found that there is no we
3	MR. ROWEN: I understand that. But	3	could not find evidence to show that there was a
4	it's what's interesting is, I think the	4	personal relationship or any relationship between
5	Trutanich election was in 2012.	5	Mr. Shallman and Mr. Heneghan.
6	CHAIRMAN SMITH: Which is after	6	And, therefore, based on that and based on
7	Mr. Heneghan left.	7	the advice or the opinion of the outside counsel,
8	MR. ROWEN: Which is after still, but	8	who's an expert in ethics, and in reviewing the
9	MS. SILVA: It's still after Mr. Heneghan	9	professional rules of conduct, we find that there
10	had left Mr. Sutton's law firm.	10	is no conflict of interest relating to Mr. Heneghan
11	MR. ROWEN: Just as a comparison: I've	11	and some you know, the alleged relationship or
12	known judges that have recused themselves for	12	any sort of conflict between Hanson Bridgett doing
13	relationships they had 20 years prior.	13	the investigation and this particular allegation of
14	CHAIRMAN SMITH: Well, this is saying I	14	a Title 12 violation before us today.
15	think the question is based on the fact that	15	COMMISSIONER PIERRE-DIXON: Ms. Silva, can
16	Kevin that this election was in 2012, and	16	we have the name, for the record, of the outside
17	Mr. Heneghan and the conflict identified at that	17	counsel?
18	time. Mr. Heneghan had already left the law firm a	18	MS. SILVA: Yes. Her name is Alison
19	year earlier.	19	hang on for a second. Too many papers The
20	MR. ROWEN: But you are assuming that he	20	law firm is Hoge Fenton. And her name is Alison
21	doesn't have any further relationship.	21	l apologize.
22	CHAIRMAN SMITH: I've seen no evidence	22	MS. TABER: It's always harder to find
23	that he has a relationship.	23	something when you know people are waiting.
24	And, City Attorney, do you want to	24	MS. SILVA: I know.
25	MS. SILVA: So I'm basing the so, as	25	CHAIRMAN SMITH: If you can't find it
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#### Page 21 Page 23 1 So, Steve, you are on again. 1 the candidate had reported a payment to the same 2 MR. MILLER: Thank you very much. 2 consultant. 3 Just a sound check: Everybody hear me 3 CHAIRMAN SMITH: Right. Okay, There 4 okay? 4 don't appear to be any other questions, so proceed. 5 COMMISSIONER EDGEWORTH: Yes. MR. MILLER: Okay. The second complaint 5 6 CHAIRMAN SMITH: Yes. 6 refers to a committee called the Neighborhood 7 COMMISSIONER PIERRE-DIXON: Yes. 7 Empowerment Coalition. And the complaint is that 8 MR. MILLER: Okay. So pursuant to the 8 this organization did not properly disclose its 9 rules in the resolution that you referenced and the 9 funding and contributions or organization. 10 Municipal Code, we investigate -- when given a 10 And the facts that are present in the 11 complaint, we first make a preliminary evaluation 11 complaint are that -- there's an indication that 12 to determine if sufficient cause exists for us to 12 this organization has an FPPC ID number and a phone 13 investigate further. And under the code and the 13 number, and they show a report from the first 14 resolution, sufficient cause exists only if a 14 independent committee I referred to in the first 15 complaint identifies specific facts in the 15 allegation -- that that independent committee had 16 complaint which, if proven, would be a violation of 16 received a contribution from the Neighborhood 17 the Municipal Code. 17 Empowerment Coalition. 18 So we looked carefully at the complaint 18 And, again, even if true, we find it hard 19 and identified two fundamental allegations, and 19 to identify a provision in the Municipal Code that 20 I'll take them in turn. The first appeared to us 20 would be implicated by this issue. There's no 21 to be the suggestion that there was improper 21 indication as to what disclosure statements are 22 coordination between a candidate and an independent missing. And in the absence of such information, 23 committee. And the facts that were identified were 23 we didn't feel that it was within our duty -- our 24 that the candidate in 2010 had paid an outside ability, even -- under the resolution to 25 political consultant \$2,900 and the independent 25 investigate further. Page 22 Page 24 1 committee had paid the same political consultant 1 And, therefore, for both of those 2 \$2,449.61 four years later, in 2014. allegations, our fundamental conclusion is that our 3 The complaint also identified a blog or a 3 preliminary evaluation indicates that sufficient 4 news posting of some sort in which candidate facts do not exist for us to conduct an Magdalena Carrasco denied having any connection to 5 investigation. 6 this political consulting firm, Shallman & 6 CHAIRMAN SMITH: Okay. Questions? 7 Associates. 7 COMMISSIONER EDGEWORTH: No. 8 Based on that, we believe these facts do 8 CHAIRMAN SMITH: Okay. All righty. Thank 9 not indicate any violation of the Municipal Code. 9 you. 10 Even if true, there does not seem to be any 10 Okay. Normally we would ask the 11 indication that would -- any evidence of a 11 Respondent to make any statement they wish to make, 12 violation of the code. 12 but there is no one here to represent the 13 Maybe I'll pause there and see if there's 13 Respondent. 14 questions before turning to the second allegation. 14 So I'll call on Mr. Rowen to present any 15 Since I'm not in the room with you all, I want to 15 written or oral response. And I've already sworn 16 make sure I'm not going faster than you would 16 you in, so that still applies. So go ahead. 17 desire. 17 MR. ROWEN: Thank you. 18 CHAIRMAN SMITH: Questions? 18 Interestingly, there is another article on 19 I think the key to what you said is that 19 the issue of disclosure, which is entitled "Full 20 in the one case there was a connection in 2010 and 20 Disclosure of Political Donors is the Best Way to 21 in the other case there was a connection in 2014. Prevent Corruption." It's interesting that neither 22 And there's no indication of how those two --22 the Commission nor the Evaluator seems to be rather 23 MR. MILLER: There was no evidence of 23 interested in that point of view. 24 coordination between the two beyond the fact that, 24 CHAIRMAN SMITH: Please --

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MR. ROWEN: By the way, correction: The

25 four years apart from each other, the committee and

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#### Page 25

- consultant, John Shallman, who referred to himself
- 2 as Shallman Communications for Magdalena Carrasco
- 3 in 2010, also worked for Magdalena Carrasco in
- 4 2012, when she ran for the East Side Board. He
- 5 declined to identify his firm as Shallman
- 6 Communications when he worked for the independent
- 7 committee. He called it West Coast Public Affairs,
- 8 which is a public -- an entity that he controlled.
- 9 The Neighborhood Empowerment Coalition 10 mentioned in the complaint the -- Mr. Miller
- 10 Mentioned in the complaint the -- wir. willer
- 11 identifies a phone number for that committee. That
- 12 is the same phone number as the treasurer of the
- 13 Silicon Valley Fraternal Order of Police. So
- 14 Mr. Crummitt actually controlled two different
- 15 committees, which I find interesting.
  - Mr. Crummitt has a long record, both in --
- 17 MS. TABER: I'll take it.

16

- 18 MR. ROWEN: -- the state, the Ventura
- 19 County Ethics Committee and in the City of Walnut,
- 20 in forming committees at the last minute to hide
- 24 III Torrining Committees at the last minute to made
- 21 money and then use that committee to make the
- 22 majority of the donations.
- So I'm curious to know if this commission really wants to find out what donors are making
- 25 what contributions in political campaigns. It

#### Page 26

- seems that the fact that the Silicon Valley
- Fraternal Order of Police, who neglected to file a
- 3 Form 462 -- a form I'm sure Mr. Miller is aware
- 4 of -- with the FPPC as an independent committee,
- 5 just went ahead on May 1st, formed a committee.
- 6 Refused to disclose its donors. And, by the way, I
- 7 think the City Clerk can verify that the Silicon
- 8 Valley Fraternal Order of Police -- or at least the
- 9 police group that Mr. Lopez used to be head of --
- 10 failed to find disclosure agreements for that
- 11 committee as well. So it seems like we have a long
- 12 history of the actors involved in this not
- 13 disclosing contributions.
- On May 1st they formed the committee
- 15 Silicon Valley Fraternal Order of Police. They
- 16 filed report after report after report with the
- 17 City Clerk's office and never disclosed who their
- 18 donors were. They just said, We're running up a
- debt of \$39,000; we're running up a debt of
- 20 \$39,000; we're running up a debt of \$39,000.
- And then, on June 1st, they come up with a
- contribution from the Neighborhood Empowerment
- Coalition, a group that has never disclosed any
- 24 donors at all, to fund the mailer.

25

Now, the FPPC regulations talk about

#### Page 27

- 1 measures in terms of what constitutes coordination.
- 2 Ballot measures are different than candidates. One
- of the things they say that ballot measures do
- sometimes is they come up with things like
- 5 fundraising strategies. Coming up with a
- fundraising strategy is a way to coordinate.
  - I find it interesting that the major
- 8 client of John Shallman, who was the consultant for
- 9 the Silicon Valley Fraternal Order of Police, is
- 10 state senator Kevin de Leon, the former husband of
- 11 Magdalena Carrasco. Almost 60 percent of the
- donors of Magdalena Carrasco's committee are
- 13 clients of John Shallman's consulting firm.
- So it's interesting. Does this commission
- 15 really want a carpetbagging process of political
- 16 donations, when money down in Los Angeles can fund
- 17 political campaigns in San Jose? And none of
- 18 you -- as much as I respect all of you, and I do --
- 19 I don't think you all should allow a committee to
- 20 form down in Los Angeles and give the bulk of its
- 21 money at the last minute, to where no one can tell
- 22 whether it's a mailer or not.
- So, in conclusion -- because you've given
- 24 me a lot of time -- I would say that you have a
- 25 perfect example of an independent committee. And

#### Page 28

- 1 this commission made headlines six or seven years
- ago by fining Mr. Voss and Mr. Ed McGovern for
- 3 coordinating an independent expenditure committee
- 4 because they used the same data person as the
- 5 independent committee, and that -- this commission
  - said that that was enough for coordination.
    - It seems that the donors, that the
- 8 consultants, that the people involved in the
- 9 campaigns -- seem in the law and in the FPPC -- and
- 10 Mr. Miller can correct me if I'm wrong -- it says
- 11 not only direct coordination but indirect
- 12 coordination. And I believe that this warrants --
- 13 you can't fine someone today, but you can at least
- 14 investigate it. And I think that, in a sense, you
- To the second to be a like to
- 15 have enough to investigate.
- 16 CHAIRMAN SMITH: Questions?
- Or, Mr. Miller, do you have any comment
- 18 you'd like to make before we ask questions?
- MR. MILLER: No. Only to -- to repeat that our duties are clearly spelled out in that we
- are limited in what we can do to look beyond the
- 22 four corners of the complaint itself.
- And in making our recommendations we are
- 24 not really offering an opinion one way or another
- on much of what Mr. Rowen has just said. We are

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	Page 29		Page 31
1	only commenting on the specific facts identified in	1	MS. MC DANIEL: We can look it up.
2	the complaint.	2	MS. TABER: Yeah, I can look it up.
3	CHAIRMAN SMITH: Okay. Thank you.	3	CHAIRMAN SMITH: But this
4	Questions from commissioners?	4	MS. MC DANIEL: Are you talking about the
5	COMMISSIONER PIERRE-DIXON: My only	5	Neighbors for Magdalena Carrasco? That is a
6	comment is that I would say a lot is being said	6	CHAIRMAN SMITH: The neighborhood
7	here today that is not within the four corners of	7	MR. ROWEN: The Neighborhood Empowerment
8	this complaint. I guess that's what Mr. Miller	8	Coalition.
9	stated. So I certainly have a problem with that.	9	CHAIRMAN SMITH: Neighborhood Empowerment
10	The other thing is drawing a lot of	10	Coalition. They have an FPPC an FPPC number.
11	conclusions with very little facts. And the facts	11	But
12	that we have within this complaint tell us that	12	MS. TABER: Let me look it up.
13	they are insufficient.	13	CHAIRMAN SMITH: Okay. So is the
14	And that would be my comment.	14	Fraternal Order of Police committee I don't want
15	CHAIRMAN SMITH: Okay. Thank you.	15	to repeat the whole thing again. But are they up
16	I guess one question that I would ask	16	to date on their fillings?
17	and I'm not sure who of somebody in the City	17	MS. MC DANIEL: I believe so.
18	Staff probably has to do with the registration	18	MS. TABER: Those I remember seeing. The
19	of these committees, where they are registered and	19	_
20	what reports they are required to file and with	20	Neighborhood Empowerment MS. MC DANIEL: We have a lot of them.
21	whom. The Fraternal Order of Police, that long	21	MS. TABER: I would have to that one
22	committee name are they a City?	22	
23	Do you know, Cecilia?	23	is not coming to the top of my head.
24	· · · · · · · · · · · · · · · · · · ·	24	MR. ROWEN: I'm sorry. I can't hear you
25	MS. MC DANIEL: I don't know. They do	25	correctly. Are you saying that you don't know
23	file with us reports.	20	whether the Neighborhood Empowerment Coalition has
		<b> </b>	
	Page 30		Page 32
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	Page 33		Page 35
1	MR. GRAVES: It is 465.	1	COMMISSIONER EDGEWORTH: But you brough
2	MS. TABER: It is 465.	2	up all these contributions from one organization to
3	MR. GRAVES: Yes.	3	another to another. In your mind, does a
4	MR. ROWEN: Could I ask	4	contribution constitute coordination?
5	MS. TABER: I'm looking it up right now.	5	MR. ROWEN: Yes, because the person that
6	MR. ROWEN: Yeah, that would be	6	made the contribution is, one, a client of the
7	interesting. I bet it doesn't.	7	consultant that ran the committee. And I know,
8	CHAIRMAN SMITH: Okay. Any other	8	from my own personal and professional experience,
9	comments, questions or anything?	9	that is done all the time.
10	COMMISSIONER EDGEWORTH: I guess one	10	And, number two, the majority of the
11	MR. MILLER: I have one comment, please,	11	donors outside of San Jose are either employees of
12	I'd like to make.	12	Kevin de Leon, who is connected to Magdalena
13	CHAIRMAN SMITH: Okay.	13	Carrasco, or clients of John Shallman, who has
14	MR. MILLER: Which is that the kind of	14	worked and there are two that have a personal
15	questions you are asking now are reasonable	15	relationship with Magdalena Carrasco.
16	questions that we	16	So maybe I'm naive, but I generally feel
17	CHAIRMAN SMITH: That you what?	17	that people make contributions to people they know.
18	MS. TABER: Hello?	18	COMMISSIONER EDGEWORTH: But that doesn't
19	I think he hung up. The lights went out.	19	necessarily, in my mind, constitute coordination of
20	MS. MC DANIEL: The light went out?	20	these two groups. These contributions and you
21	MS. TABER: Yeah.	21	haven't provided anything that showed that they
22	[Brief interruption.]	22	talked to each other or e-mail traffic about
23	MR. MILLER: I'm not sure what happened.	23	gathering monies.
24	CHAIRMAN SMITH: We lost you just as you	24	CHAIRMAN SMITH: That's the problem.
25	were about to make your point. So if you want to	25	COMMISSIONER EDGEWORTH: There's nothing
	Page 34	<b></b>	Page 36
1	-	1	-
1	repeat what you were saying.	1	like that to suggest coordination of them. I can
	MR. MILLER: My point was that you are		rimala valamal reducerous majalak arramank ik. Disk redikarisk
2	and the construction that in accordant	2	understand why you might suspect it. But without
3	asking very reasonable questions that, in our view,	3	evidence to demonstrate it, I'm not sure that I can
3 4	as we thought about it, had we tried to answer	3 4	evidence to demonstrate it, I'm not sure that I can buy into that level of coordination.
3 4 5	as we thought about it, had we tried to answer them, we would have been investigating this	3 4 5	evidence to demonstrate it, I'm not sure that I can buy into that level of coordination. MR. ROWEN: Which was why which was
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#### Page 37 Page 39 Neighborhood Empowerment Coalition did not file a 1 CHAIRMAN SMITH: Okay. Okay. Now it's 2 2 465. time for the Commission to make its decision. We 3 CHAIRMAN SMITH: Well, just to clarify --3 have two options. We may find that further 4 and we really shouldn't get into back-and-forth 4 investigation is necessary, which, if so, we would with Mr. Rowen here. But to clarify -- somebody 5 direct the Evaluator to conduct further tell me if I'm wrong. If they're statewide or a 6 investigations and report back to the Commission. 7 countywide, they don't have to file with the City 7 Or, second, we may adopt the Evaluator's report, 8 Clerk. 8 approve the recommendation against conducting an 9 investigation and close the file and this matter MS. TABER: They don't have to file a 9 10 Form 460. That's the big one that has all of their 10 without further action. expenses. I'm looking up the Form 465 right now. 11 11 And at this point I'll open the floor to 12 CHAIRMAN SMITH: 465 --12 further discussion or a motion. 13 COMMISSIONER EDGEWORTH: 462? 13 COMMISSIONER PIERRE-DIXON: Further 14 MS. TABER: 465 is --14 discussion. 15 CHAIRMAN SMITH: -- is the contributions? 15 CHAIRMAN SMITH: Okay. Anyone care to 16 MS. TABER: That's where one of the larger 16 make a motion? 17 organizations reports to the local. So we receive 17 Yes. 18 them all the time from, like, California 18 COMMISSIONER EDGEWORTH: I guess I'm a 19 Apartment -- the California Apartment, because 19 little concerned about making a motion under the they -- they're a statewide organization. And if 20 narrow constraints that we have if there is a 21 they give money to one of our local candidates --21 question that further research has to be done that 22 CHAIRMAN SMITH: Then they have to. 22 the City Clerk can provide us. 23 MS. TABER: -- we usually get a 465. They 23 MS. TABER: I'm reading it right now. 24 usually file a full 460 with us. They just do it 24 COMMISSIONER EDGEWORTH: Okay. 25 to, I think, everybody because it's easier for 25 MS. SILVA: Hang on for a second. I just Page 38 Page 40 1 them. want to state something. The investigation -- the 2 But -- so that's what we would need to investigation that the investigator did was based 3 look in, because the threshold for a 465 is \$1,000. 3 on an allegation that -- on the second portion of 4 But when I'm dealing with statewide committees, I 4 it, whether -- it's not because somebody failed to always -- I have to pull out my manual. So I would 5 do a filing. It's an allegation that there was no 6 really -- to give good advice right now, I'd need 6 disclosure. to pull out the Manual 2. And I think it's a 7 Is that what it is, Steve? 8 Manual -- there's another manual for statewide CHAIRMAN SMITH: That's what it says. 8 independent expenditure committees. I'd need to 9 COMMISSIONER EDGEWORTH: Yes. 10 pull those and read through them. 10 MS. SILVA: So it's not -- not we're not 11 But it is possible -- their 460 is 11 looking into whether somebody didn't file a 465 or 12 probably filed with the State or the County. They 12 a 460 with us and failed to do so, which is, you probably should have filed a 465, but I would need 13 know, not compliant with FPPC or anything like 14 to research that further. that. That's not what we're looking at here. So I 15 COMMISSIONER EDGEWORTH: Okay. 15 think we're losing the nature of what the complaint 16 CHAIRMAN SMITH: Okay. Anything else? 16 is. 17 If not, I guess we can go back ---17 CHAIRMAN SMITH: Okay. 18 Mr. Miller would you like to summarize your 18 MS. SILVA: And I -- you know, I just want 19 recommendation for us before we --19 to clarify. 20 MR. MILLER: Sure. My recommendation is 20 CHAIRMAN SMITH: We're chasing our tail. 21 that you adopt our opinion that the complaint fails 21 COMMISSIONER EDGEWORTH: Except for the 22 to allege facts sufficient to demonstrate a 22 reporting mechanism, what is disclosure? What is 23 potential violation of the Municipal Code and 23 the mechanism for disclosure without the reporting? approve our recommendation against conducting a 24 MS. SILVA: But that's -- well, good 25 further investigation of the complaint. 25 question. I mean, that's not -- is that what the

		T	
	Page 41		Page 43
1	complaint is?	1	coordinating with the 2014 people is a stretch, in
2	COMMISSIONER EDGEWORTH: Failure to	2	my mind.
3	disclose.	3	And so I think so I'm going to make a
4	MS. TABER: It's two. The coordination	4	motion that I move that we adopt the Evaluator's
5	it's like there's two there's the contributions	5	report, approve the recommendation against
6	made in coordination, and then Part 2 is	6	conducting an investigation and close the file on
7	nondisclosure of contributions.	7	this matter without further action.
8	MS. SILVA: Yeah, but based on the	8	COMMISSIONER PIERRE-DIXON: I would second
9	alleged	9	that.
10	MR. MILLER: You know, one could have	10	CHAIRMAN SMITH: Thank you.
11	asked us and the Complainant could have asked us to	11	And I would comment that if we go this
12	look into all sorts of reasons all sorts of	12	route, there's nothing to prevent Mr. Rowen, if
13	issues of whether specific filings were made. You	13	you find additional substantive facts, other than
14	know, it wouldn't be difficult to find out that the	14	suppositions based on somebody knew somebody who
15	Neighborhood Empowerment Coalition has filed its	15	knew somebody else, you are welcome to submit
16	Statement of Organization. It would not be	16	another complaint. But I think well, we need
17	difficult to find out that it's filed a Late	17	to
18	Contribution Report reporting the contribution at	18	MR. ROWEN: Could I request that I get a
19	issue here. It would not be difficult to find out	19	copy of the letter the City Clerk is going to send
20	whether it was due to file a quarterly statement	20	the Neighborhood Empowerment Coalition?
21	due on July 31st.	21	MS. TABER: Um-hum. It's public record.
22	But none of those questions seemed to us	22	CHAIRMAN SMITH: Anyway, we have a motion
23	to require answers to address the issue the	23	and a second. Any discussion on the motion?
24	preliminary issue of whether there were facts	24	COMMISSIONER PIERRE-DIXON: No.
25	identifying a violation of the Municipal Code. So	25	CHAIRMAN SMITH: Okay. So all in favor?
	Page 42		Page 44
1	Page 42 that's where we found ourselves. And we didn't	1	Page 44 [All Commissioners present responded Aye.]
1 2	•	1 2	-
	that's where we found ourselves. And we didn't		[All Commissioners present responded Aye.]
2	that's where we found ourselves. And we didn't think it was appropriate to do the kind of	2	[All Commissioners present responded Aye.] CHAIRMAN SMITH: Any opposed?
2	that's where we found ourselves. And we didn't think it was appropriate to do the kind of investigation that now you are discussing.	2	[All Commissioners present responded Aye.] CHAIRMAN SMITH: Any opposed? [No response.]
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1 COMMISSIONER PIERRE-DIXON: Second.	
2 CHAIRMAN SMITH: Thank you.	
3 Discussion?	
4 [No response.]	
5 CHAIRMAN SMITH: All in favor?	
6 [All Commissioners present responded Aye.]	
7 CHAIRMAN SMITH: Any opposed?	
8 [No response.]	
9 CHAIRMAN SMITH: Okay. So, again, it's	
10 4-0-1.	
And, with that, this hearing is now	
12 closed.	
13 [Hearing adjourned at 6:21 p.m.]	
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I, DANIELLE READING, do hereby certify:	
That said hearing was taken down by me in	
4 shorthand, to the best of my ability, at the time	
5 and place therein named, and thereafter reduced to	
6 computerized transcription under my direction;	
7 I hereby certify the foregoing transcript	
8 is a full, true and correct transcript of my	
9 shorthand notes so taken;	
10 I further certify that I am not interested	
11 in the outcome of this hearing. 12 Witness my hand this day of	
Witness my hand this day of , 2014.	
14 , 2014.	
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DANIELLE READING	
17 CSR #10826	
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