

# Board of Administration San Jose Federated City Employees' Retirement System

# June 30, 2013 OPEB Actuarial Valuation Results



January 16, 2014
Bill Hallmark, ASA, FCA
Michael Schionning, FSA



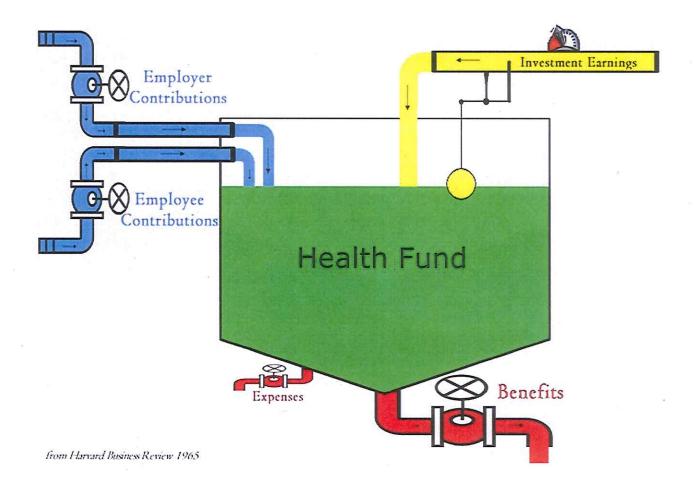
# Agenda

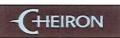
- Introduction
- Funding Valuation Results
- Accounting (GASB) Valuation Results
- Projections





# Introduction







# Introduction

- June 30, 2013 valuation results determine:
  - Contribution rates for FYE 2015
  - GASB reporting for FYE 2014
- Key drivers of changes since the last valuation include:
  - Closing the plan to new members as of September 2013
  - Positive renewal experience for both 2013 and 2014
  - Change to 4-tier rates effective for 2014





# Impact of Closing Plan

- Annual Required Contribution (ARC) as defined by GASB must use an amortization of the UAL that is either:
  - A level percentage of declining projected payroll for the closed group, or
  - A level dollar amortization
- Contributions do not have to equal the ARC, but:
  - Bargaining agreement requires that contributions phase-in to the full ARC by December 21, 2014
- In changing to a level-dollar amortization, Cheiron is not making a recommendation on funding strategy
  - Interpreting GASB requirements for closed plans
  - Interpreting bargaining agreement





# **Funding Summary**

- OPEB Plan funding policy is based on negotiated contracts between the City and its labor unions
- For the fiscal year ending June 30, 2015, the fiscal year for which this valuation determines contribution rates, the agreements call for:
  - Contributions based on the increase cap of 0.75% over FYE 2014 rates until December 21, 2014; and
  - Contributions based on the full ARC without adjustment for the remainder of the fiscal year
  - For those members hired after September 2013, the City also contributes the share of the amortization of the unfunded liability that would have been paid by these members had the program not been closed





# **Funding Summary**

- The total contribution rate without phase-in/caps for FYE 2015 is 24.11% of total payroll
  - The FYE 2014 rate is 22.67% without the effect of the phase-in/caps and 16.67% after reflecting the phase-in/caps, based on the June 30, 2012 valuation
- The unfunded actuarial liability (UAL) measured on a funding basis decreased by approximately \$100 million since the prior valuation
- The impact of the decrease in UAL was offset by the change from level percent of pay to level dollar amortization
  - Change results in higher payments in early years, lower in later years





# **Funding Valuation Results**

Table I-1											
Summary of Key Valuation Results											
Funding Valuation Basis											
Valuation Date	6/30/2013	6/30/2012									
Discount Rate	7.25%	7.50%									
Actuarial Liability (AL)	\$ 659,043	\$ 742,466									
Assets	157,695	137,798									
Unfunded Actuarial Liability (UAL)	\$ 501,348	\$ 604,668									
Funding Ratio	24%	19%									
Fiscal Year Ending	6/30/2015	6/30/2014									
Through December 21, 2014											
Member Contribution Rate	8.76%	8.01%									
City Contribution Rate - Members with Coverage	9.41%	8.66%									
City Contribution Rate - Members without Coverage	12.66%	10.59%									
After December 21, 2014											
Member Contribution Rate	11.55%	N/A									
City Contribution Rate - Members with Coverage	12.56%	N/A									
City Contribution Rate - Members without Coverage	18.60%	N/A									
City Contribution Amount (beginning of year)	\$ 25,438	\$ 24,484									

Dollar amounts in thousands

- UAL decreased about \$100 million since prior valuation
- Increase in contribution rates is due to expiration of caps in FYE 2015 and the change in amortization method due to the closed plan





# **Funding Valuation Results**

	Table III-4											
Contribution Rates - Funding Basis												
FYE 2015												
	Est. Payroll	Medical	Dental	Total	Total							
Normal Cost	\$ 208,863,294	4.92%	0.59%	5.51%	6.08%							
Amortization Payment	\$230,619,840	<u>16.96</u> %	<u>1.64</u> %	<u>18.60</u> %	<u>16.59</u> %							
Total		21.88%	2.23%	24.11%	22.67%							
Contribution Amount Without Caps (applies a	after December 21	1, 2014)										
Employees	\$208,863,294	10.94%	0.61%	11.55%	10.74%							
City - Employees with Coverage	\$208,863,294	10.94%	1.62%	12.56%	11.93%							
City - Employees without Coverage	\$ 21,756,545	16.96%	1.64%	18.60%	16.59%							
Contribution Amount With Caps (applies through December 21, 2014)												
Employees	\$208,863,294	8.37%	0.39%	8.76%	8.01%							
City - Employees with Coverage	\$208,863,294	8.37%	1.04%	9.41%	8.66%							
City - Employees without Coverage	\$ 21,756,545	11.82%	0.84%	12.66%	10.59%							





# Funding Valuation Results

Table III-6												
Effects of Changes - Contribution Amounts Without Phase-In/Caps												
9	Noi	mal Cost		UAL	٦	Γotal						
Unadjusted FYE2014 Contribution	\$	14,179	\$	38,688	\$5	2,866						
Expected FYE2015 Contriubtion	\$	14,639	\$	39,950	\$5	4,590						
Calculated FYE2015 Contribution		11,508	33	42,895	_5	4,404						
Net Change	\$	(3,131)	\$	2,945	\$	(186)						
*												
Net change due to:												
Demographic experience	\$	(568)	\$	273	\$	(295)						
Change in claims cost assumptions		(2,153)		(7,904)	(1	0,057)						
Plan changes effective 1/1/2014		(583)		(3,566)	(	(4,149)						
Change in discount rate and wage inflation		174		5,046		5,220						
Change in amortization method		7=1		9,095		9,095						
Total changes	\$	(3,131)	\$	2,945	- %	(186)						

Dollar amounts in thousands

- Gain due to claims cost assumptions is primarily due to favorable 2013 and 2014 medical premium renewal rates
- Plan changes reflect change to 4-tier rates effective 2014





# Accounting Summary

- The results of this valuation determine the City's accounting requirements for FYE 2014
- The unfunded actuarial liability (UAL) measured on a GASB basis decreased by about \$225 million since the prior valuation
- Key drivers of changes since the prior valuation include:
  - Plan changes, renewal experience and level dollar amortization described in funding section; and
  - Increase in the blended discount rate from 4.8% to 5.3%
- The expected rate of return on both plan and city assets was reduced, but contributions have become a larger portion of the ARC causing the discount rate to increase





# Accounting Valuation Results

Table I-1											
Summary of Key Valuation Results											
GASB Valuation Basis											
Valuation Date	6	/30/2013	6	6/30/2012							
Discount Rate		5.30%		4.80%							
Actuarial Liability (AL)	\$	870,872	\$	1,096,620							
Assets		157,695		137,798							
Unfunded Actuarial Liability (UAL)	\$	713,177	\$	958,822							
Funding Ratio		18%		13%							
Fiscal Year Ending	6/	/30/2014	e	6/30/2013							
City ARC											
if paid as a percent of total payroll		23.16%		25.38%							
if paid as a dollar amount (middle of year)	\$	52,364	\$	57,331							
Expected /Actual City Contribution*	\$	24,484	\$	21,251							
Expected /Actual Net Benefit Payments*	\$	27,400	\$	30,943							

<sup>\*</sup>Includes implicit subsidy

Dollar amounts in thousands

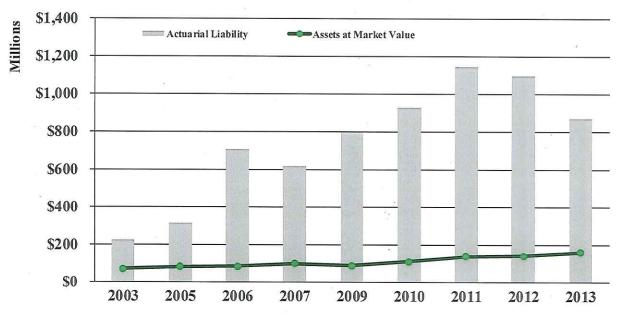
- UAL decreased about \$225 million since prior valuation and the ARC decreased about \$5 million
- The decrease in post-65 premiums and implementation of the four-tier rates caused expected benefit payments to decrease





# Accounting Valuation Results





<sup>\* 2006</sup> was the first GASB 43/45 valuation.

Funded Ratio
UAL/(Surplus)
(in millions)
Discount Rate

2003	2005	2006	2007	2009	2010	2011	2012	2013
34.2%	24.6%	11.6%	15.79	6 10.7%	11.7%	11.8%	12.6%	18.1%
\$ 145.0	\$ 235.7	\$ 621.7	\$ 520.	\$ 710.9	\$ 818.4	\$1,009.9	\$ 958.8	\$ 713.2
8.25%	5.60%	5.60%	6.60%	6.70%	6.71%	6.10%	4.80%	5.30%





# Accounting Valuation Results

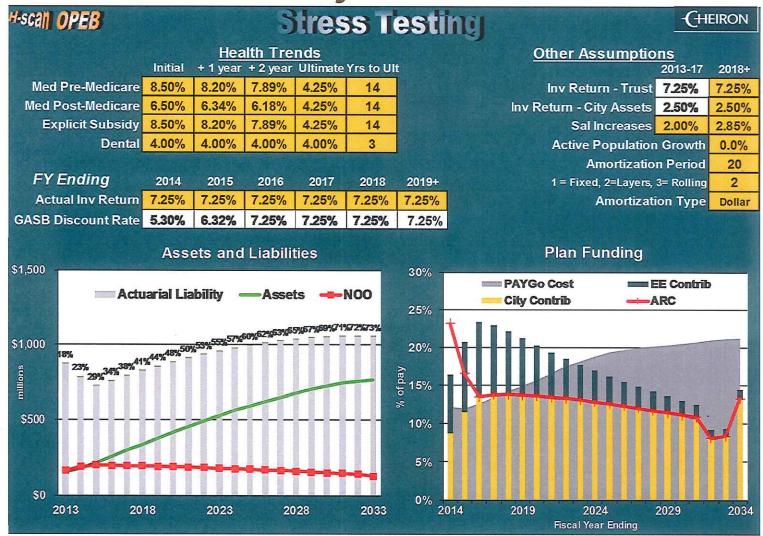
	Table IV-4		
	GASB ARC		
Fiscal Year Ending		6/30/2014	6/30/2013
Discount Rate		5.30%	4.80%
Total Normal Cost	\$	20,285,152	\$ 26,741,618
UAL Amortization		49,480,874	46,986,739
Total Cost	\$	69,766,026	\$ 73,728,357
Employee Contributions		17,402,022	16,397,374
Total City ARC	\$	52,364,004	\$ 57,330,983

- The total normal cost decreased more than \$6 million reflecting the favorable plan experience and the higher blended discount rate
- While the UAL was about \$225 million less, the level dollar amortization results in a slightly higher amortization payment than the prior year
- These changes combined with higher employee contributions result is a \$5 million reduction in the City's ARC compared to the prior year





# **Projections**







# Questions







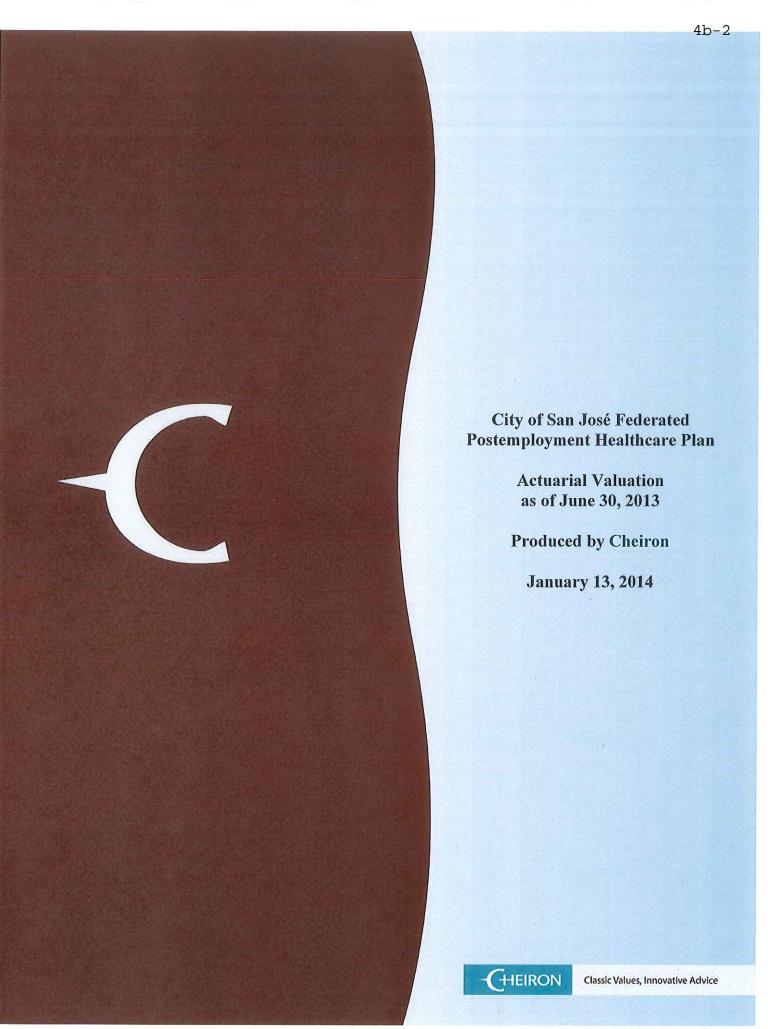
# Required Disclosures

- The purpose of this presentation is to present selected results of the June 30, 2013 actuarial valuation for the City of San Jose's Federated Postemployment Healthcare Plan.
- This presentation was prepared exclusively for the Board of Administration of the San Jose Federated City Employees Retirement System for the purpose described herein. This presentation is not intended to benefit any third party and Cheiron assumes no duty or liability to any such party.
- In preparing the valuation, we relied without audit, on information (some oral and some written) supplied by the City of San Jose. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice #23. Please refer to the full June 30, 2013 actuarial valuation report for a complete description of the plan provisions, assumptions, methods and a summary of the data used in the actuarial valuation.
- This valuation does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010, related legislation, or regulations.
- We hereby certify that, to the best of our knowledge, this presentation has been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this presentation. This presentation does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

William R. Hallmark, ASA, FCA Consulting Actuary

Michael W. Schionning, FSA Principal Consulting Actuary





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#### Via Email

January 13, 2014

Board of Administration City of San José Federated City Employees' Retirement System 1737 North 1<sup>st</sup> Street, Suite 580 San José, California 95112

Re: City of San José Federated Postemployment Healthcare Plan Valuation

Dear Members of the Board:

The purpose of this report is to present the annual actuarial valuation of the City of San José Federated Postemployment Healthcare Plan. This report is for the use of the Board and its auditors in preparing financial reports in accordance with applicable law and accounting requirements.

Appendix A describes the member data, assumptions, and methods used in calculating the figures throughout the report. In preparing our report, we relied on information (some oral and some written) supplied by the City. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice #23.

Appendix B contains a summary of the substantive plan provisions based on documentation provided by and discussions with the City of San José's staff.

To the best of our knowledge, this report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

This valuation report was prepared for the Board for the purposes described herein and for the use by the plan auditor in completing an audit related to the matters herein. This valuation report is not intended to benefit any third party, and Cheiron assumes no duty or liability to any such party.

This valuation report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010, related legislation, or regulations.



Board of Administration City of San José Federated City Employees' Retirement System January 13, 2014

Willia R. Hall whe

Sincerely, Cheiron

William R. Hallmark, ASA, FCA, EA, MAAA Consulting Actuary

Michael W. Schionning, FSA, MAAA Principal Consulting Actuary

John L. Colberg, FSA, EA, MAAA Principal Consulting Actuary

#### SECTION I BOARD SUMMARY

The Board of Administration of the City of San José Federated City Employees' Retirement System has engaged Cheiron to provide a valuation of the City of San José Federated Postemployment Healthcare Plan. The primary purpose of performing this actuarial valuation is to:

- Determine the Annual Required Contribution (ARC), Annual OPEB Cost (AOC), and the Net Other Postemployment Benefit (OPEB) Obligation (NOO) of the Postemployment Healthcare Plan under GASB 43 and 45 for the fiscal year ending June 30, 2014;
- Determine employee and City contribution rates based on the Plan's contribution policy as prescribed by the collective bargaining agreement for the fiscal year ending June 30, 2015;
- Provide information for financial statement disclosures under GASB 43 and 45;
- Provide projections of contributions, assets, actuarial liability, ARC, and NOO to illustrate the long-term effect of the funding strategy; and
- Show the sensitivity of the valuation results to changes in health trend assumptions.

We have determined costs, measured liabilities and projected trends for the Plan using actuarial assumptions and methods that have been adopted by the Board or are prescribed by the collective bargaining agreement.

#### Contribution Policy

The City has negotiated contracts with its labor unions that require both employee and City contributions to fund the Plan. The agreements call for contributing the full Annual Required Contribution (ARC) under GASB 43 and 45 beginning on December 21, 2014, with contribution rates limited to an incremental increase to 0.75% of pay for the members and City for each fiscal year until that date. For the fiscal year ending June 30, 2015, the fiscal year for which this valuation determines contributions, the limited contribution rates will apply for the first part of the fiscal year and the full ARC rates will apply for the second part of the fiscal year.

Under the agreements, the unfunded liability as of June 30, 2009 is amortized over a closed 30-year period. Subsequent gains and losses, changes in assumptions, and changes in plan provisions are amortized over 20-year periods from the first valuation recognizing the change. As the plan is now closed to new entrants, these amortization bases were changed from level percent of pay to level dollar payments with this valuation to comply with the requirements of GASB 43 and 45 for determining the ARC.

The contributions for retiree medical benefits are split evenly between employees and the City, and the contributions for retiree dental benefits are split in the ratio of 8 to 3 with the City contributing 8/11 of the total contribution. In addition, the City will contribute the unfunded actuarial liability (UAL) rate on payroll for employees hired after September 2013 who are not eligible to participate in the plan.

#### SECTION I BOARD SUMMARY

Currently, employee contributions are made to the 401(h) account and City contributions are made to the 115 Trust. In practice, the City has contributed the amount required for the phase-in under the bargaining agreements plus the annual amount of the implicit subsidy. If the intent is just to contribute the ARC, the implicit subsidy amount should be paid from either the 401(h) account or the 115 Trust instead of from additional City contributions.

#### Accounting Policy

The Board's current policy sets the Annual Required Contribution to be the greater of the dollar amount reported in the actuarial valuation (adjusted for interest based on the time of the contribution) and the dollar amount determined by applying the percent of payroll reported in the actuarial valuation to the actual payroll for the fiscal year.

### SECTION I BOARD SUMMARY

### Valuation Results

The table below presents the key results of the 2013 valuation.

Table I-1			in comm								
Summary of Key Valuation	Re	esults									
Funding Valuation Basis											
Valuation Date		6/30/2013		6/30/2012							
Discount Rate		7.25%		7.50%							
Actuarial Liability (AL)	\$	659,043	\$	742,466							
Assets		157,695		137,798							
Unfunded Actuarial Liability (UAL)	\$	501,348	\$								
Funding Ratio		24%		19%							
Fiscal Year Ending		6/30/2015		6/30/2014							
Through December 21, 2014											
Member Contribution Rate		8.76%		8.01%							
City Contribution Rate - Members with Coverage		9.41%		8.66%							
City Contribution Rate - Members without Coverage		12.66%		10.59%							
After December 21, 2014				*							
Member Contribution Rate		11.55%		N/A							
City Contribution Rate - Members with Coverage		12.56%		N/A							
City Contribution Rate - Members without Coverage		18.60%		N/A							
City Contribution Amount (beginning of year)	\$	25,438	\$	24,484							
GASB Valuation Bas	is										
Valuation Date		6/30/2013		6/30/2012							
Discount Rate		5.30%		4.80%							
Actuarial Liability (AL)	\$	870,872	\$	1,096,620							
Assets		157,695		137,798							
Unfunded Actuarial Liability (UAL)	\$	713,177	\$	958,822							
Funding Ratio		18%		13%							
Fiscal Year Ending		6/30/2014		6/30/2013							
City ARC											
if paid as a percent of total payroll		23.16%		25.38%							
if paid as a dollar amount (middle of year)	\$	52,364	\$	57,331							
Expected/Actual City Contribution*	\$	24,484	\$	21,251							
Expected/Actual Net Benefit Payments*	\$	27,400	\$	30,943							

<sup>\*</sup>Includes implicit subsidies

Dollar amounts in thousands

### SECTION I BOARD SUMMARY

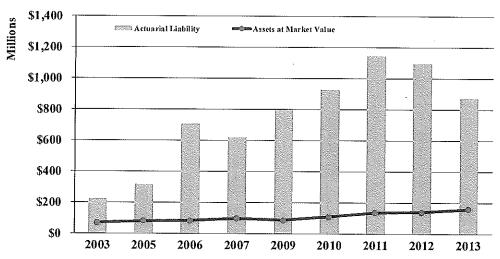
The discount rate on a GASB basis increased from 4.80% to 5.30% in this valuation, while the discount rate used for funding decreased from 7.50% to 7.25%. There were also changes in other assumptions and methods and changes to the plan since the prior valuation. These changes, together with other experience during the year, resulted in a decrease in the UAL of \$225 million on a GASB basis and \$100 million on a funding basis. More detail on the effects of these changes can be found in the Funding and GASB valuation results sections of this report.

#### SECTION I BOARD SUMMARY

#### Historical Trends

The chart below shows the historical trend of assets and the actuarial liability on an accounting basis for the City of San José Federated Postemployment Healthcare Plan. While the Plan has been partially funded for many years, the first valuation complying with GASB 43 and 45 was performed in 2006, which resulted in a significantly lower discount rate and a significantly higher measure of the plan's liability. The funding policy, however, was not changed until 2009. The actuarial liability grew from 2007 to 2011, reflecting the accumulation of additional benefits as well as rising health care costs and reductions in the discount rate and changes to other assumptions. The reduction in actuarial liability since 2011 is primarily due to the plan changes and favorable medical cost trend experience.

The City of San Jose Federated Postemployment Healthcare Plan



<sup>\* 2006</sup> was the first GASB 43/45 valuation.

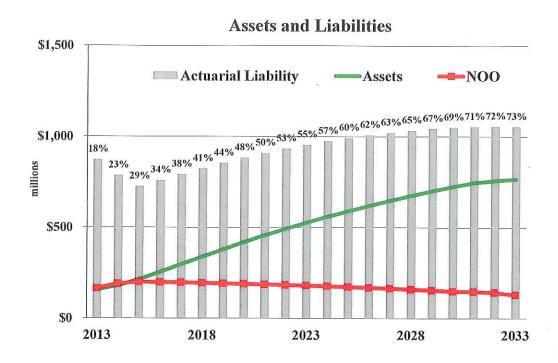
Funded Ratio UAL/(Surplus) (in millions) Discount Rate

200	3	2005	2006	2007	2009	2010	2011		2012	2013
34.	2%	24.6%	11.6%	15.7%	10.7%	11.7%	11.8%	Г	12.6%	 18.1%
\$ 143	5.0	\$ 235.7	\$ 621.7	\$ 520.1	\$ 710.9	\$ 818.4	\$1,009.9	\$	958.8	\$ 713.2
,										
8.2	5%	5.60%	 5.60%	6.60%	6.70%	6.71%	6.10%		4.80%	 5.30%

#### SECTION I BOARD SUMMARY

### **Projected Trends**

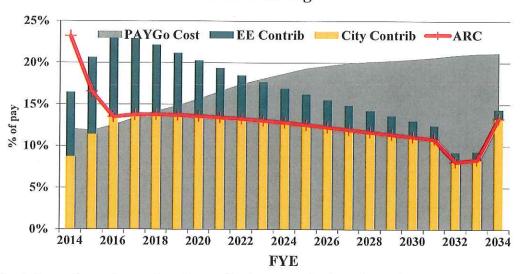
The charts below project the assets, actuarial liability, contributions and accounting results under GASB 43 and 45 for the next 20 years.



The chart above shows the actuarial liability on a GASB basis decreasing from about \$0.9 billion to approximately \$0.7 billion over the next two years assuming the full ARC is contributed beginning December 21, 2014. Then, the actuarial liability is projected to increase, reaching approximately \$1.1 billion in 20 years. The green line shows assets increasing from \$158 million to approximately \$800 million over the same period. The red line shows the Net OPEB Obligation (NOO) increasing somewhat from \$165 million before decreasing to approximately \$121 million at the end of the projection period.

#### SECTION I BOARD SUMMARY

### **Plan Funding**



The chart above shows the projected contribution rates for the City and employees compared to the ARC and pay-as-you-go costs as a percentage of total pay, (including pay for those future members who will not be eligible for the benefit). Benefit payments, net of retiree contributions, are shown by the gray area and increase from 12% to 21% of pay over the projection period. The gold bars represent the City's contributions, which are equal to its share of the ARC starting in FYE 2015. The City's contribution increases from 8.66% in FYE 2014 to approximately 13.8% of pay in FYE 2018 then decreases to approximately 8.4% of pay in FYE 2033 before increasing to 13.3% in FYE 2034. Similarly, employee contributions as a percentage of total payroll increase from 8.01% in FYE 2014 to approximately 9.9% of pay in FYE 2016, then decrease to approximately 1.0% of pay near the end of the projection period, primarily due to the retirement of the current active members.

These same percentages based on the pay of the members eligible for the benefit are 8.01% in FYE 2014, increasing to approximately 11.6% in FYE 2016 and then decreasing to 6.7% in FYE 2033 before increasing to 9.2% in FYE 2034.

The reason for the projected decrease in FYE 2013 is the expiration of an amortization base. There is a small projected increase in FYE 2033 and a larger increase in FYE 2034 due to the expiration of amortization bases. When the primary amortization base expires in FYE 2041, there is a significant projected decrease in contribution rates.

The ARC, shown by the red line, is expected to decrease to the City's contribution rate beginning in FYE 2016 when the full ARC is contributed. Note that our projections assume that accounting policy will be changed to align with the funding policy of maintaining a one-year lag between the valuation date and applicable reporting period beginning when the ARC is first fully contributed (FYE 2016).

#### SECTION I BOARD SUMMARY

The table below shows the expected net benefit payments for the next 15 years. These payments include the expected annual implicit subsidy as well as expected plan premium payments.

	Table I-2											
£	<b>Expected Net Benefit Payments</b>											
Fiscal Year Expected Net Fiscal Year Expected Net Fiscal Year Ending Benefit Ending Benefit Ending Bune 30 Payments June 30 Payments June 30 Payments												
2014	\$ 27,399,529	2019	\$ 36,675,322	2024	\$ 52,025,301							
2015	27,440,705	2020	39,626,879	2025	55,063,926							
2016	29,466,631	2021	42,871,556	2026	57,549,978							
2017	31,937,012	2022	46,201,104	2027	59,960,432							
2018	34,272,875	2023	49,048,126	2028	62,180,881							

The remainder of this report provides additional detail. First, we present the assets. Second, we develop the contribution requirements under the Plan's funding policy. Third, we develop the GASB valuation results and illustrate the sensitivity of the GASB results to changes in the health care trend rates. We conclude with disclosure information needed to satisfy the GASB OPEB accounting and financial reporting requirements.

#### SECTION II ASSETS

#### Assets

Table II-1 below shows the changes in the market value of assets for the last two fiscal years. Assets in the 401(h) account and the 115 Trust are combined for purposes of the actuarial valuation. In the last year, investments earned approximately 9.1 percent, resulting in an actuarial gain of approximately \$6.8 million.

Table II-1		
Assets		
Fiscal Year Ending	6/30/2013	6/30/2012
Market value, beginning of year	\$ 137,797,925	\$ 135,454,421
Contributions		
Employee	15,978,661	14,995,084
City	18,194,284	21,450,155
Implicit subsidy	3,057,000	4,383,191
Total	\$ 37,229,945	\$ 40,828,430
Net investment earnings	13,610,000	(5,407,660)
Benefit payments		
Explicit subsidy	27,886,080	28,694,075
Implicit subsidy	3,057,000	4,383,191
Total	30,943,080	33,077,266
Market value, end of year	\$ 157,694,793	\$ 137,797,925

#### SECTION III FUNDING VALUATION RESULTS

This section of the report calculates the current and expected future contribution requirements under the contracts negotiated between the City and its labor unions that require both employee and City contributions to fund the Plan. This valuation calculates contributions for the fiscal year ending June 30, 2015.

The following table develops the UAL separately for medical and dental benefits based on the funding discount rate of 7.25%.

Table III-1												
<b>Unfunded Actuarial Liability - Funding Basis</b>												
Medical Dental Total												
Present Value of Future Benefits												
Retirees and Beneficiaries	\$ 334,071,945	\$ 36,281,283	\$ 370,353,228									
Vested, Terminated Members	26,221,422		26,221,422									
Active Employees	328,983,126	30,938,571	359,921,697									
Total	\$ 689,276,493	\$ 67,219,854	\$ 756,496,347									
Present Value of Future Normal Costs	88,398,368	9,054,718	97,453,086									
Actuarial Liability	\$ 600,878,125	\$ 58,165,136	\$ 659,043,261									
Assets <sup>1</sup>	143,777,134	13,917,659	157,694,793									
Unfunded Actuarial Liability	\$ 457,100,991	\$ 44,247,477	\$ 501,348,468									

<sup>&</sup>lt;sup>1</sup> Assets are allocated in proportion to Actuarial Liability

The UAL as of June 30, 2009 is amortized over a closed 30-year period as a level dollar amount, and subsequent gains and losses, changes in assumptions, and changes in plan provisions are amortized over 20-year periods from the first valuation recognizing the change. The amortization payment is allocated to medical and dental in proportion to the Actuarial Liability. The following table shows the amortization schedule as of June 30, 2013.

Table III-2									
Amortization Schedule - Funding Basis									
Date	Remaining Outstanding Amortization Payment								
Established	Period	Balance		Medical	Dental	Total			
6/30/2009	26	\$ 757,224,741	\$	57,679,649	\$ 5,583,402	\$ 63,263,051			
6/30/2010	17	88,142,290		8,086,296	782,755	8,869,051			
6/30/2011	18	(28,500,078)		(2,539,561)	(245,830)	(2,785,391)			
6/30/2012	19	(204,167,194)		(17,718,393)	(1,715,144)	(19,433,537)			
6/30/2013	20	_(111,351,291)	_	(9,434,120)	(913,225)	(10,347,345)			
Total		\$ 501,348,468	\$	36,073,871	\$3,491,958	\$ 39,565,829			

Due to the one-year lag between the valuation date and the effective date of new contribution rates, the amortization payments shown in the table above would need to be increased for one year of interest to be appropriate for the FYE 2015 contribution.

### SECTION III FUNDING VALUATION RESULTS

Under GASB 43 and 45 for purposes of determining the ARC, the single equivalent amortization period for the current year's payment cannot be more than 30 years. Because the gains from the last three years are amortized over a shorter period than the UAL as of June 30, 2009, the single equivalent amortization period is greater than 30 years. Consequently, a minimum amortization payment of \$42,895,290 (\$39,113,125 for medical and \$3,782,165 for dental) would need to be made to equal the full ARC as defined by GASB 43 and 45 for FYE 2015.

The tables below develop the contribution amounts and rates for the fiscal year ending June 30, 2015.

Table III-3 Contribution Amounts - Funding Basis								
	S	Medical	]	FYE 2015 Dental		Total		FYE 2014 Total
Normal Cost	\$	10,276,074	\$	1,232,293	\$	11,508,367	\$	14,178,534
Amortization Payment	s <del></del>	38,698,009	_	3,736,041		42,434,050		38,687,808
Total .	\$	48,974,083		4,968,334		53,942,417		52,866,342
Contribution Allocation								
Employees	\$	22,661,667	\$	1,253,180	\$	23,914,847	\$	25,039,274
City	1	26,312,416	_	3,715,155		30,027,571	200	27,827,069
Total	\$	48,974,083	\$	4,968,335	\$	53,942,418	\$	52,866,343

		Table III-4									
Contribution Rates - Funding Basis											
				FYE 2014							
		Est. Payroll	Medical	Dental	Total	Total					
Normal Cost	\$	208,863,294	4.92%	0.59%	5.51%	6.08%					
Amortization Payment	\$	230,619,840	16.78%	1.62%	18.40%	16.59%					
Total			21.70%	2.21%	23.91%	22.67%					
Contribution Amount Without Caps (ap	plie	es after Decemb	er 21, 2014	)							
Employees	\$	208,863,294	10.85%	0.60%	11.45%	10.74%					
City - Employees with Coverage	\$	208,863,294	10.85%	1.61%	12.46%	11.93%					
City - Employees without Coverage	\$	21,756,545	16.78%	1.62%	18.40%	16.59%					
₩											
Contribution Amount With Caps (applies through December 21, 2014)											
Employees	\$	208,863,294	8.37%	0.39%	8.76%	8.01%					
City - Employees with Coverage	\$	208,863,294	8.37%	1.04%	9.41%	8.66%					
City - Employees without Coverage	\$	21,756,545	11.82%	0.84%	12.66%	10.59%					

#### SECTION III FUNDING VALUATION RESULTS

### Effects of Changes

The tables below provide estimates of the major factors contributing to the change in actuarial liability and the change in contribution amounts before application of the phase-in and caps since the last valuation report. Medical and dental liabilities have been combined in the reconciliation.

Table III-5									
Reconciliation of Actuarial Liability - Funding Basis									
Actuarial Liability at 6/30/2012	\$	742,466							
Normal Cost		12,793							
Expected Benefit Payments		(30,624)							
Interest	1	55,028							
Expected Actuarial Liability at 6/30/2013	\$	779,664							
Actuarial Liability at 6/30/2013		659,043							
(Gain) or Loss	\$	(120,620)							
(Gain) or Loss due to:									
Demographic experience		(5,834)							
Change in claims cost assumptions		(91,011)							
Plan changes effective 1/1/2014		(45,174)							
Change in discount rate		21,399							
Total changes		(120,620)							

Dollar amounts in thousands

Table III-6										
Effects of Changes - Contribution Amounts Without Phase-In/Caps										
	N	lormal Cost		UAL	50	Total				
Unadjusted FYE2014 Contribution	\$	14,179	\$	38,688	\$	52,866				
Expected FYE2015 Contriubtion	\$	14,639	\$	39,950	\$	54,590				
Calculated FYE2015 Contribution		11,508		42,895	_	54,404				
Net Change	\$	(3,131)	\$	2,945	\$	(186)				
Net change due to:						>				
Demographic experience	\$	(568)	\$	273	\$	(295)				
Change in claims cost assumptions		(2,153)		(7,904)		(10,057)				
Plan changes effective 1/1/2014		(583)		(3,566)		(4,149)				
Change in discount rate and wage inflation		174		5,046		5,220				
Change in amortization method		<b></b>		9,095		9,095				
Total changes	\$	(3,131)	\$	2,945		(186)				

Dollar amounts in thousands

### SECTION III FUNDING VALUATION RESULTS

- Demographic experience refers to the change in actual data and elections from June 30, 2012 to June 30, 2013 as compared to the changes expected in the prior valuation.
- Change in claims cost assumptions refers to the change in expected current and future healthcare claims and expense costs based on the 2013 and 2014 medical premium experience. This item also includes the effect of updating the claims cost trend assumptions.
- Plan changes effective 1/1/2014 refers to the adoption of the four-tier rate structure effective January 1, 2014.
- Change in discount rate and wage inflation refers to the change in the discount rate from 7.50% to 7.25% and the change in wage inflation to 2.0% for five years and 2.85% thereafter.
- Change in amortization method refers to the change from level percent of pay to level dollar payments for the amortization of the unfunded actuarial liability.

# SECTION IV GASB VALUATION RESULTS

For plans where the contribution equals the Annual Required Contribution under GASB 43 and 45 based on a discount rate equal to the expected return on plan assets, the discount rate for GASB purposes is also the expected return on plan assets. Where the contribution equals the pay-as-you-go cost (annual benefit payments), the discount rate for GASB purposes is equal to the expected return on the City's unrestricted assets. Where the contribution is between these two amounts, GASB requires the use of a blended discount rate that is prorated between the expected return on plan assets and the expected return on City assets. For FYE 2014, the full ARC will not be contributed, and the table below develops the blended discount rate that is used in the remainder of the GASB calculations.

Table IV-1									
Development of Blended Discount Rate									
Expected FYE 2014 Contributions									
Member Contributions	\$	17,402,022							
City Contributions		19,750,769							
Implicit Subsidy		4,733,102							
Total Expected Contributions	\$	41,885,893							
FYE 2014 Full ARC									
Normal Cost (Middle of Year)	\$	11,970,679							
Amortization of UAL		39,996,706							
Total ARC	\$	51,967,386							
Pay-as-you-go Costs									
Pay-as-you-go	\$	27,399,529							
Contribution in Excess of Pay-Go		14,486,364							
Full ARC in Excess of Pay-Go		24,567,857							
Weight to System Return		58.96%							
Expected Returns									
Expected Return on Plan Assets		7.25%							
Expected Return on City Assets		2.50%							
Blended Discount Rate		5.30%							

# SECTION IV GASB VALUATION RESULTS

The development of the unfunded actuarial liability (UAL) based on the blended discount rate is shown below for retiree medical and dental benefits.

Table IV-2									
<b>Unfunded Actuarial Liability - GASB Basis</b>									
Medical Dental Total									
Present Value of Future Benefits									
Retirees and Beneficiaries	\$	412,969,793	\$	44,712,546	\$	457,682,339			
Vested, Terminated Members		38,284,829		-		38,284,829			
Active Employees		515,774,065	_	47,895,658	_	563,669,723			
Total	\$	967,028,687	\$	92,608,204	\$	1,059,636,891			
Present Value of Future Normal Costs		172,085,458		16,679,755	72	188,765,213			
Actuarial Liability	\$	794,943,229	\$	75,928,449	\$	870,871,678			
Assets <sup>1</sup>		143,945,901		13,748,892		157,694,793			
Unfunded Actuarial Liability	\$	650,997,328	\$	62,179,557	\$	713,176,885			

<sup>&</sup>lt;sup>1</sup> Assets are allocated in proportion to Actuarial Liability

The Annual Required Contribution (ARC) under GASB 43 and 45 consists of two parts: (1) the *normal cost*, which represents the annual cost attributable to service earned in a given year, and (2) the amortization of the unfunded actuarial liability (UAL).

The UAL as of June 30, 2009 is amortized as a level dollar amount over 30 years, and each year's change in UAL due to assumption changes, plan changes or experience changes is amortized over 20 years from the valuation date in which the change is first recognized. The outstanding balance of each amortization base established in a prior year is based on the amortization schedule used for funding purposes. The amortization base for the current year is equal to the UAL shown in the table above less the outstanding balance of prior year bases. The table below shows the amortization payments on a GASB basis.

Table IV-3									
Amortization Schedule - GASB Basis									
Date Established	Remaining	Outstanding		moi	tization Paym	ent			
	Period	Balance	Medical		Dental		Total		
6/30/2009	26	\$ 757,224,741	\$ 48,317,268	\$	4,614,990	\$	52,932,258		
6/30/2010	17	\$ 88,142,290	7,111,279		679,229	\$	7,790,508		
6/30/2011	18	(28,500,078)	(2,219,900)		(212,032)		(2,431,933)		
6/30/2012	19	(204, 167, 194)	(15,397,401)		(1,470,672)		(16,868,073)		
6/30/2013	20	100,477,126	7,355,553		702,561		8,058,114		
Total		\$ 713,176,885	\$ 45,166,799	\$	4,314,075	\$	49,480,874		

## SECTION IV GASB VALUATION RESULTS

The Annual Required Contribution (ARC) for the fiscal year ending June 30, 2014 is developed in the table below. The prior year's calculation is shown for comparison.

	Table IV-4		
	GASB ARC		
Fiscal Year Ending		6/30/2014	6/30/2013
Discount Rate		5.30%	4.80%
Total Normal Cost	\$	20,285,152	\$ 26,741,618
UAL Amortization	· ·	49,480,874	 46,986,739
Total Cost	\$	69,766,026	\$ 73,728,357
Employee Contributions	2	17,402,022	16,397,374
Total City ARC	\$	52,364,004	\$ 57,330,983

#### Reconciliation

The table below provides an estimate of the major factors contributing to the change in liability since the last valuation report. Medical and dental liabilities have been combined in the reconciliation.

Table IV-5		
Reconciliation of Actuarial Liability	- GAS	B Basis
Actuarial Liability at 6/30/2012	\$	1,096,620
Normal Cost		26,742
Expected Benefit Payments		(30,624)
Interest		52,546
Expected Actuarial Liability at 6/30/2013	\$	1,145,284
Actuarial Liability at 6/30/2013	Na.	870,872
(Gain) or Loss	\$	(274,412)
(Gain) or Loss due to:		
Demographic experience		(8,166)
Change in claims cost assumptions		(139,017)
Plan changes effective 1/1/2014		(62,716)
Change in discount rate and wage inflation		(64,513)
Total changes		(274,412)

Dollar amounts in thousands

• Demographic experience refers to the change in actual data and elections from June 30, 2012 to June 30, 2013 as compared to the changes expected in the prior valuation.

## SECTION IV GASB VALUATION RESULTS

- Change in claims cost assumptions refers to the change in expected current and future healthcare claims and expense costs based on the 2013 and 2014 medical premium experience. This item also includes the effect of updating the claims cost trend assumptions.
- Plan changes effective 1/1/2014 refers to the adoption of a 4-tier rate structure effective January 1, 2014.
- Change in Discount Rate and wage inflation refers to the change in the discount rate from 4.80% to 5.30% and the change in wage inflation to 2.0% for five years and 2.85% thereafter.

#### SECTION V SENSITIVITY OF RESULTS

The measures of liability and ARC produced in this report are sensitive to the assumptions used. The tables below show the impact of a 1% increase or decrease in the health care trend rates on the GASB actuarial liability and the ARC to provide some measure of sensitivity.

	Table V-1								
Sensitivity to Health Care Trend Rates - Unfunded Actuarial Liability (GASB Basis)									
Health Care Trend Rate -1% Base +1%									
Present Value of Future Benefits					90				
Retirees and Beneficiaries	\$	414,999	\$	457,682	\$	508,477			
Vested, Terminated Members		31,435		38,285		47,071			
Active Employees	41 96————————————————————————————————————	455,143	y <u> </u>	563,670		709,018			
Total	\$	901,578	\$	1,059,637	\$	1,264,567			
Present Value of Future Normal Costs		147,551	8	188,765		245,766			
Actuarial Liability	\$	754,027	\$	870,872	\$	1,018,801			
Assets	_	157,695		157,695		157,695			
Unfunded Actuarial Liability	\$	596,333	\$	713,177	\$	861,106			

Dollar amounts in thousands

	Table V-2									
Sensitivity to Health Care Trend Rates - GASB ARC for FYE 2014										
Health Care Trend Rate -1% Base +1%										
Total Normal Cost	\$	16,252	\$	20,285	\$	25,775				
UAL Amortization	2	40,110		49,481	·-	61,345				
Total Cost	\$	56,362	\$	69,766	\$	87,120				
Employee Contributions	<u> </u>	17,402		17,402		17,402				
Total ARC	\$	38,960	\$	52,364	\$	69,718				

#### SECTION VI ACCOUNTING DISCLOSURES

Statements No. 43 and 45 of the Governmental Accounting Standards Board (GASB) established standards for accounting and financial reporting of Other Postemployment Benefit (OPEB) information by governmental employers and plans. In accordance with those statements, we have prepared the following disclosures.

### Net OPEB Obligation

The table below shows the development of the Net OPEB Obligation for the fiscal year ending June 30, 2013 and projects the Net OPEB Obligation for the fiscal year ending June 30, 2014.

Table	VI-1									
Development of Net OPEB Obligation										
		Projected								
		6/30/2014		6/30/2013						
1. Net OPEB Obligation, beginning of yea	r \$	164,825	\$	128,546						
M				~						
2. Annual Required Contribution		52,364		57,331						
<ol><li>Interest on Net OPEB Obligation</li></ol>		8,736		6,170						
4. Adjustment to Annual Required Contrib	oution	(11,436)		(6,299)						
5. Annual OPEB Cost [2. + 34.]	\$	49,664	\$	57,202						
6. City Contributions		19,751		17,865						
7. Implicit Rate Subsidy		4,733		3,057						
8. Net OPEB Obligation, end of year	\$	190,005	\$	164,825						

Dollar amounts in thousands

The tables on the following page show the solvency test and the analysis of financial experience, both as recommended by the Government Finance Officers Association for inclusion in the plan's Comprehensive Annual Financial Report.

### SECTION VI ACCOUNTING DISCLOSURES

	Table VI-2											
	Solvency Test											
Actuarial Liability												
	Retirces,											
Actuarial		neficiaries		Active	ŀ	Reported	Portion of Liability Covered					
Valuation	ar	nd Other	N	<b>Aembers</b>		Assets Reported Assets		Assets				
Date		(A)		(B)			(A)	(B)				
6/30/2013	\$	495,967	\$	374,905	\$	157,695	32%	0%				
6/30/2012		611,267		485,353		137,798	23%	0%				
6/30/2011		652,157		493,203		135,454	21%	0%				
6/30/2010		515,284		411,087		108,011	21%	0%				
6/30/2009		421,367		375,081		85,564	20%	0%				
6/30/2007		335,798		280,951		96,601	29%	0% '				

Dollar amounts in thousands

Table VI-3								
Analysis of Financial Experience								
	Ga	in or (Loss)	for Y	ear Ending				
Type of Activity	6	/30/2013	()	6/30/2012				
Investment Income	\$	6,847	\$	(14,897)				
Liability Experience		5,834	9 <u></u>	(27,919)				
Gain or (Loss) During Year from Financial Experience	\$	12,681	\$	(42,816)				
Non-Recurring Gain or (Loss) Items		114,786	12	136,154				
Composite Gain or (Loss) During Year	\$	127,467	\$	93,338				

Dollar amounts in thousands

#### Schedule of Funding Progress

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded and how this status has changed over the past several years. The actuarial liability is compared to the actuarial value of assets to determine the funding ratio. The actuarial liability under GASB is determined assuming that the Plan is ongoing and participants continue to terminate employment, retire, etc., in accordance with the actuarial assumptions.

### SECTION VI ACCOUNTING DISCLOSURES

	Table VI-4 Schedule of Funding Progress										
Actuarial Unfunded Annual UAL as Actuarial Value of Actuarial Actuarial Funded Covered Percentage of Valuation Assets Liability Liability (UAL) Ratio Payroll Covered Payro Date (a) (b) (b-a) (a/b) (d) ((b-a)/c)											
6/30/2013	\$ 157,695	\$ 870,872	\$	713,177	18%	\$ 226,098	315%				
6/30/2012	137,798	1,096,620		958,822	13%	225,859	425%				
6/30/2011	135,454	1,145,359		1,009,905	12%	228,936	441%				
6/30/2010	108,011	926,371		818,360	12%	300,069	273%				
6/30/2009	85,564	796,448		710,884	11%	308,697	230%				
6/30/2007	96,601	616,749		520,148	16%	271,833	191%				

Dollar amounts in thousands

### Schedule of Employer Contributions

The schedule of employer contributions shows whether the employer has made contributions that are consistent with the parameters established by GASB for calculating the ARC and the annual OPEB expense.

	Table VI-5								
Schedule of Employer Contributions									
				City	Đ)				
			Cor	tributions	Percentage of				
Fiscal Year	Ann	ual OPEB	Plu	ıs Implicit	AOC	N	let OPEB		
Ending	Co	st (AOC)		Subsidy	Contributed	C	Obligation		
2014	\$	49,664	То В	e Determined	To Be Determined	To l	Be Determined		
2013		57,202	\$	20,923	37%	\$	164,825		
2012		68,028	\$	25,833	38%	\$	128,546		
2011		44,834		21,072	47%		86,351		
2010		39,414		21,585	55%		62,589		
2009		33,725	20	15,918	47%		44,760		

Dollar amounts in thousands

### SECTION VI ACCOUNTING DISCLOSURES

We have also provided a Note to Required Supplementary Information for the financial statements.

# Table VI-6 Note to Required Supplementary Information

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows.

Valuation Date

June 30, 2013

Actuarial Cost Method

Individual Entry Age

Amortization Method

Level Dollar Closed

Single Equivalent Amortization Period

26.4 years

Asset Valuation Method

Market Value

Actuarial Assumptions:

Payroll Growth Rate

2.00% for first 5 years, 2.85% thereafter

Discount Rate

5.30%

Ultimate Rate of Medical Inflation

4.25%

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

### Member Data

Valuation Date	June 30, 2013	June 30, 2012	% Change
Active Employees		Ø	
Count	3,093	3,076	0.55%
Average Age	45.9	46	-0.22%
Average Service	12.2	12.4	-1.61%
Total Payroll	\$226,097,882	\$225,859,144	0.11%
Retirees and Spouses with Medica	nl Coverage		
Pre-65	2,037	2,001	1.80%
Post-65	2,273	2,099	8.29%
Total	4,310	4,100	5.12%
Retirees with Dental Coverage	3,103	3,044	1.94%
Term Vested Members	149	111	34.23%

		Status Reco	nciliation			
,	Active	Terminated Vested	Retiree	Surviving Spouse	Disabled	Total
Beginning of Year	3,076	111	2,596	411	197	6,391
New Hires	275	0	0	0	0	275
Rehires	17	0	(1)	0	0	16
Vested Terminations	(28)	28	0	0	0	0
Service Retirements	(110)	(14)	124	0	0	0
Disabled Retirements	(1)	(1)	0	0	2	0
New survivors	(1)	0	(1)	2	0	0
No longer covered	(135)	(1)	(57)	(26)	(8)	(227)
Data corrections*	0	26	25	9	2	62
End of Year	3,093	149	2,686	396	193	6,517

<sup>\*</sup> Includes members who began coverage after initial status change

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

### Member Data as of June 30, 2013:

	Eligible Active Employees									
Years of Service										
Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total	
Under 25	28	0	0	0	0	0	0	0	28	
25 to 29	137	39	0	0	0	0	0	0	176	
30 to 34	139	121	54	2	0	0	0	0	316	
35 to 39	95	124	156	19	0	0	0	0	394	
40 to 44	52	100	185	91	34	2	0	0	464	
45 to 49	49	73	152	110	120	43	0	0	547	
50 to 54	47	74	134	84	163	117	2	0	621	
55 to 59	39	69	90	45	51	19	2	0	315	
60 to 64	16	26	62	30	24	8	0	1	167	
65 and up	<u>4</u>	<u>14</u>	<u>31</u>	<u>10</u>	<u>2</u>	<u>2</u>	<u>1</u>	1	<u>65</u>	
Total	606	640	864	391	394	191	5	2	3,093	

Retirees, Disabled Retirees and Surviving Spouses						
	Medi	cal Insura	ance	<u>Den</u>	tal Insura	nce
Age Group	Males	Females	Total	Males	Females	Total
Under 50	6	22	28	6	25	31
50 to 54	46	34	80	47	40	87
55 to 59	256	204	460	236	208	444
60 to 64	309	260	569	326	270	596
65 to 69	288	229	517	335	279	614
70 to 74	211	177	388	237	214	451
75 to 79	144	132	276	159	163	322
80 to 84	97	102	199	115	132	247
85 to 89	67	72	139	92	119	211
<u>Over 90</u>	<u>28</u>	<u>34</u>	<u>62</u>	<u>34</u>	<u>66</u>	100
Total	1,452	1,266	2,718	1,587	1,516	3,103

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

Medical Plan Elections				
Medical Plan	Retirees & Surviving Spouses	Spouses	Total	
Pre-Me	dicare Medical Plans			
Kaiser DHMO	194	295	489	
Kaiser \$25 Co-pay	582	305	887	
HMO \$45 Co-pay	52	42	94	
HMO \$25 Co-pay	155	129	284	
PPO / POS \$30 Co-pay	20	13	33	
PPO / POS \$25 Co-pay	<u>134</u>	<u>107</u>	<u>241</u>	
Total	1,137	891	2,028	
Medical-N	Medical-Medicare Medical Plans			
Kaiser Senior Advantage	824	365	1189	
BS Medicare HMO	142	48	190	
BS Medicare PPO / POS	515	248	763	
UHC Medicare Advantage	40	11	51	
UHC Senior Supplement	<u>60</u>	<u>29</u>	<u>89</u>	
Total	1,581	701	2,282	

Current Vested Terminations*			
Age Group	Male	Female	Total
Under 45	10	12	22
45 to 49	35	17	52
50 to 54	35	32	67
55 to 59	3	5	8
60 to 64	0	0	0
Over 65	<u>0</u>	<u>0</u>	<u>0</u>
Total	83	66	149

<sup>\*</sup> Includes those term vested participants with at least 15 years of service (37.5% pension multiplier).

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

### **Economic Assumptions:**

1. Expected Return on Plan Assets:

7.25% per year

2. Expected Return on Employer Assets:

2.50% per year

3. Blended Discount Rate:

5.30% per year

4. Per Person Cost Trends:

To Calendar	Annual Increase		
Year	Pre-Medicare	Medicare Eligible	Dental
2015	8.50%	6.50%	4.00%
2016	8.20	6.34	4.00
2017	7.89	6.18	4.00
2018	7.59	6.02	4.00
2019	7.29	5.86	4.00
2020	6.98	5.70	4.00
2021	6.68	5.54	4.00
2022	6.38	5.38	4.00
2023	6.07	5.21	4.00
2024	5.77	5.05	4.00
2025	5.46	4.89	4.00
2026	5.16	4.73	4.00
2027	4.86	4.57	4.00
2028	4.55	4.41	4.00
2029+	4.25	4.25	4.00

Actual premium increases for 2014 were reflected with the above rates applying after. Deductibles, Co-payments, Out-of-Pocket Maximums, and Annual Maximum (where applicable) are assumed to increase at the above trend rates.

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

### **Demographic Assumptions:**

### 1. Retirement Rates:

The following rates of retirement are assumed for Tier 1 active members eligible to retire:

Rates of Retirement by Age and Service		
Age	Less than 30 Years of Service	30 or more Years of Service
50	0.0%	60.0%
51	0.0	60.0
52	0.0	60.0
53	0.0	60.0
54	0.0	60.0
55	17.5	50.0
56	8.5	50.0
57	8.5	50.0
58	8.5	50.0
59	9.5	50.0
60	9.5	50.0
61	16.0	50.0
62	16.0	50.0
63	16.0	50.0
64	16.0	50.0
65	25.0	60.0
66	25.0	60.0
67	25.0	60.0
68	25.0	60.0
69	25.0	60.0
70 & over	100.0	100.0

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

The following rates of retirement are assumed for Tier 2 active members eligible to retire:

Rates	Rates of Retirement by Age and Service		
Age	Less than 33 Years of Service	33 or more Years of Service	
50	0.0%	0.0%	
51	0.0	0.0	
52	0.0	0.0	
53	0.0	0.0	
54	0.0	0.0	
55	4.0	7.0	
56	3.0	6.0	
57	3.0	6.0	
58	3.0	6.0	
59	5.0	10.0	
60	7.5	15.0	
61	10.0	25.0	
62	10.0	25.0	
63	10.0	25.0	
64	10.0	25.0	
65	40.0	70.0	
66	25.0	50.0	
67	25.0	50.0	
68	25.0	50.0	
69	25.0	50.0	
70 & over	100.0	100.0	

Term vested members are assumed to retire at age 58.

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

### 2. Termination / Refund Rates:

Sample rates of refund/termination are show in the following tables.

	Rates of Termination		
Age	0 Years of Service	1-4 Years of Service	5 or more Years of Service
20	20%	10.00%	5.50%
25	20	10.00	5.30
30	20	9.50	4.85
35	20	7.20	4.20
40	20	5.60	3.00
45	20	4.60	1.85
50	20	4.00	1.75
55	20	4.00	0.00
60	20	4.00	0.00
65	0	0.00	0.00

<sup>\*</sup> Withdrawal/termination rates do not apply once a member is eligible for retirement.

Rates of Refund		
Age	Refund	
20	40.0%	
25	30.0	
30	25.0	
35	20.0	
40	15.0	
45	10.0	
50	4.0	
55	0.0	

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

#### 3. Rate of Mortality:

Healthy Lives:

Mortality rates for actives, retirees, beneficiaries, terminated vested and reciprocals are based on the male and female RP-2000 combined employee and annuitant tables. To reflect mortality improvements since the date of the table and to project future mortality improvements, the tables are projected to 2015 using scale AA and setback two years. The resulting rates are used for all age cohorts.

Rates of Mortality for Active and Retired Healthy Lives at Selected Ages		
Age	Male	Female
20	0.0237%	0.0152%
25	0.0297	0.0155
30	0.0365	0.0196
35	0.0585	0.0344
40	0.0881	0.0484
45	0.1100	0.0747
50	0.1460	0.1092
55	0.2154	0.1841
60	0.4140	0.3639
65	0.8104	0.7094
70	1.4464	1.2471
75	2.4223	2.0673
80	4.3489	3.3835

#### Disabled Lives:

Mortality rates for disabled retirees are based on the CALPERS ordinary disability mortality tables from their 2000-04 study for miscellaneous employees.

APPENDIX A
MEMBER DATA, ASSUMPTIONS AND METHODS

Rates of Mortality for Disabled Lives at Selected Ages		
Age	Male	Female
20	0.664%	0.478%
25	0.719	0.492
30	0.790	0.512
35	0.984	0.548
40	1.666	0.674
45	1.646	0.985
50	1.632	1.245
55	1.936	1.580
60	2.293	1.628
65	3.174	1.969
70	3.870	3.019
75	6.001	3.915
80	8.388	5.555

### 4. Disability Rates:

Sample rates of disability are show in the following table.

Rates of Disabili	Rates of Disability at Selected Ages		
Age	Disability		
20	0.030%		
25	0.033		
30	0.056		
35	0.098		
40	0.162		
45	0.232		
50	0.302		
55	0.376		
60	0.455		
65	0.504		
70	0.000		

50% of disabilities are assumed to be duty related, and 50% are assumed to be non-duty.

### 5. Salary Increase Rate:

Wage inflation component for first 5 years after valuation date:

2.00%

Wage inflation component thereafter: 2.85%

# APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

In addition, the following merit component is added based on an individual member's years of service.

Salary Merit Increases		
Years of Service	Merit/ Longevity	
0	4.50%	
1	3.50	
2	2.50	
3	1.85	
4	1.40	
5	1.15	
6	0.95	
7	0.75	
8	0.60	
9	0.50	
10	0.45	
11	0.40	
12	0.35	
13	0.30	
14	0.25	
15+	0.25	

6. Percent of Retirees Electing Coverage: 100% of active members are assumed to elect coverage at retirement. 60% of term vested members are assumed to elect coverage at retirement. Retirees are assumed to continue in their 2013 plan. Retirees who are not yet age 65 are assumed to be eligible for Medicare when they reach age 65 and are assumed to enroll in the Medicare-eligible plan corresponding to their current Pre-Medicare plan election. Future retirees are assumed to elect plans in the proportion shown in the table below.

Assumed Plan Elections for Future Retirees						
	% Electing					
Pre-Medicare Medical Plans		Medical-Eligible Medical Plans				
<ul> <li>Kaiser DHMO</li> </ul>	15%	<ul> <li>Kaiser Senior Advantage</li> </ul>	50%			
<ul> <li>Kaiser \$25 Co-pay</li> </ul>	53%	<ul> <li>BS Medicare HMO</li> </ul>	8%			
<ul> <li>HMO \$45 Co-pay</li> </ul>	4%	<ul> <li>BS Medicare PPO / POS</li> </ul>	38%			
<ul> <li>HMO \$25 Co-pay</li> </ul>	14%	<ul> <li>UHC Medicare Advantage</li> </ul>	2%			
<ul> <li>PPO / POS \$30 Co-pay</li> </ul>	1%	<ul> <li>UHC Senior Supplement</li> </ul>	2%			
<ul> <li>PPO / POS \$25 Co-pay</li> </ul>	13%	<b>Dental Plans (All Retirees)</b>				
		<ul> <li>Delta Dental PPO</li> </ul>	97%			
		<ul> <li>DeltaCare HMO</li> </ul>	3%			

## APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

- 7. Family Composition: 90% of married males and 70% of married females will elect spouse coverage in a medical plan at retirement. 100% of employees with a spouse will elect spouse coverage in a dental plan at retirement.
- 8. Dependent Age: For current retirees, actual spouse date of birth was used when available. For future retirees, male retirees are assumed to be three years older than their partner, and female retirees are assumed to be two years younger than their partner.
- 9. Married Percentage:

Percentage Married				
Gender	Percentage			
Males	80%			
Females	60%			

10. Administrative Expenses: Included in the average monthly premiums.

#### **Changes Since Last Valuation**

The expected return on trust assets was reduced from 7.5 percent to 7.25 percent and the expected return on employer assets was reduced from 3.3 percent to 2.5 percent; the blended discount rate increased from 4.8 percent to 5.3 percent.

Trend assumptions were revised slightly, including a reduction in the ultimate rate of medical cost growth from 4.5 percent to 4.25 percent.

## APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

### Claim and Expense Assumptions:

1. Average Annual Claims and Expense Assumptions: The following claim and expense assumptions were developed as of July 1, 2013 based on the premiums in effect on that date. The explicit subsidy amount (100% of the premium for the lowest cost health plan available to active City employees) is assumed to grow based on the Pre-Medicare cost trend rates.

The following tables show the claims costs for each medical plan as of the valuation date:

Sample Claims Costs - Non-Medicare Eligible							
	Kaiser 1	<u>DHMO</u>	Kaiser \$2	5 Co-Pay	HMO \$45 Co-pay		
Age	Male	Female	Male	Female	Male	Female	
40	2,526	4,490	3,256	5,787	2,972	5,282	
45	3,163	4,754	4,077	6,127	3,721	5,592	
50	4,190	5,638	5,400	7,266	4,929	6,632	
55	5,506	6,719	7,096	8,659	6,477	7,904	
60	7,156	8,021	9,223	10,337	8,418	9,435	
64	9,244	9,910	11,913	12,772	10,874	11,658	

Sample Claims Costs - Non-Medicare Eligible								
	HMO \$2	5 Co-pay	PPO/POS S	30 Co-pay	PPO/POS \$25 Co-pa			
Age	Male	Female	Male	Female	Male	Female		
40	3,626	6,446	3,395	6,035	3,777	6,714		
45	4,541	6,824	4,252	6,389	4,730	7,108		
50	6,014	8,093	5,631	7,577	6,265	8,430		
55	7,903	9,644	7,400	9,030	8,233	10,047		
60	10,272	11,513	9,618	10,780	10,700	11,993		
64	13,268	14,225	12,423	13,319	13,822	14,818		

Sample Claims Costs - Medicare Eligible							
	Kaiser Se	nior Adv	BS Med	<u>l HMO</u>	BS Med PPO/POS		
Age	Male	Female	Male	Female	Male	Female	
65	2,697	2,877	5,445	5,807	6,007	6,407	
70	3,167	3,177	6,393	6,412	7,053	7,075	
75	3,541	3,425	7,149	6,914	7,887	7,628	
80	3,763	3,536	7,595	7,137	8,380	7,874	
85	3,813	3,499	7,697	7,063	8,492	7,792	

## APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

Sample Claims Costs - Medicare Eligible						
	UHC M	led Adv	<b>UHC</b> Sen	ior Supp		
Age	Male Female		Male	Female		
65	4,378	4,669	5,007	5,340		
70	5,141	5,156	5,879	5,897		
75	5,748	5,560	6,574	6,358		
80	6,108	5,739	6,985	6,563		
85	6,189	5,679	7,078	6,495		

Sample Claims Costs - Dental						
	Delta Del	ntal PPO	DeltaCar	re HMO		
Age	Male	Female	Male	Female		
All	616	616	319	319		

- 2. Medicare Part D Subsidy: Per GASB guidance, the Part D Subsidy has not been reflected in this valuation.
- 3. Medicare Part B: Assumed that Medicare eligible retirees participate in Medicare Part B.
- 4. Medicare Eligibility: All retirees who turn age 65 are assumed to be eligible for Medicare.
- 5. Annual Limits: Assumed to increase at the same rate as trend.
- 6. Lifetime Maximums: Are not assumed to have any financial impact.
- 7. Geography: Implicitly assumed to remain the same as current retirees.
- **8. Retiree Contributions:** Retirees pay the difference between the actual premium for the elected medical plan and the lowest cost medical plan available to active members, if the retiree is eligible to receive the explicit subsidy. No retiree contributions are required for dental.

## APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

### Methodology:

The Entry Age Normal actuarial funding method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the postemployment benefits between each member's date of hire and assumed retirement. The actuarial liability is the difference between the present value of future benefits and the present value of future normal cost. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

The claims costs are based on the fully insured premiums charged to the City for the active and retiree population in 2013, adjusted to reflect the actual premium increases for 2014. For non-Medicare adults, the premiums for single and family coverage were blended based on enrollment data for the 2013 calendar year. The same process was used for Medicare adults, except only Medicare-eligible retirees were included. The resulting per person per month (PPPM) cost was then adjusted using age curves. The impact of children was assumed to be de minimis. All claims costs are developed jointly for the Federated and Police and Fire Postemployment Healthcare Plans of the City of San José.

This report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 related legislation and regulations.

### **Changes Since Last Valuation:**

The amortization method was changed from level percent of pay to level dollar.

The claims costs process was modified slightly to reflect actual rates for the year following the valuation date.

## APPENDIX B SUBSTANTIVE PLAN PROVISIONS

### **Summary of Key Substantive Plan Provisions:**

### Eligibility (for employees hired before September 2013):

#### Medical:

Employees who retire (include deferred vested members) at age 55 with 15 years of service, or with a monthly pension equal to at least 37.5% of final compensation, are eligible to elect medical coverage upon retirement.

Employees who become disabled with at least 15 years of service or have a monthly pension equal to at least 37.5% of final compensation are eligible to elect medical coverage upon retirement.

Spouses or domestic partners of retired members are allowed to participate if they were enrolled in the City's medical plan at the time of the member's retirement. Dependent children are eligible to receive coverage until the age of 26.

Surviving spouses / domestic partners / children of deceased members are eligible for coverage if the following conditions are met:

- 1. the employee has 15 years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and
- 2. both the member and the survivors were enrolled in the active medical plan immediately before death; and
- 3. the survivor will receive a monthly pension benefit.

#### Dental:

Employees who retire or become disabled directly from City service with at least five years of service or with a monthly pension equal to at least 37.5% of final compensation, and are enrolled in a City dental plan at retirement are eligible to elect dental coverage upon retirement. Spouses, domestic partners, or children of retired members are allowed to participate if they were enrolled in the City's dental plan at the time of the member's retirement.

Surviving spouses / domestic partners / children of deceased members are eligible for coverage if the following conditions are met:

- 1. the employee has five years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and
- 2. both the member and the survivors were enrolled in the active dental plan immediately before death; and
- 3. the survivor will receive a monthly pension benefit.

#### APPENDIX B SUBSTANTIVE PLAN PROVISIONS

### **Benefits for Retirees:**

Medical:

The Retirement System, through the medical benefit account, pays 100% of the premium for the lowest cost health plan available to active City employees. The member pays the difference if another plan is elected.

Dental:

The Retirement System, through the medical benefit account, pays 100% of the dental insurance premiums.

**Premiums:** 

Monthly premiums before adjustments for 2013 and 2014 are as follows.

2013 Monthly Premiums						
	Single	Family				
Medical						
Non-Medicare Monthly Rates						
Kaiser DHMO	\$457.70	\$1,139.70				
Kaiser \$25 Co-pay	583.80	1,453.70				
Blue Shield HMO \$45 Co-pay	520.12	1,336.08				
Blue Shield HMO \$25 Co-pay	623.56	1,601.82				
Blue Shield PPO or POS \$30 Co-pay	587.86	1,510.74				
Blue Shield PPO or POS \$25 Co-pay	755.20	1,940.82				
Medicare-Eligible Monthly Rates						
Kaiser Senior Advantage	\$256.01	\$512.02				
Blue Shield Medicare HMO	503.42	1,006.86				
Blue Shield Medicare PPO / POS	617.62	1,235.28				
UHC Medicare Advantange	485.95	971.90				
UHC Senior Supplement	501.78	1,003.56				
Dental						
Delta Dental PPO	\$102.18	\$102.18				
DeltaCare HMO	46.84	46.84				

# APPENDIX B SUBSTANTIVE PLAN PROVISIONS

2014 Monthly Premiums							
***	Single	Emp/Sp					
Medical							
Non-Medicare Monthly Rates							
Kaiser DHMO	\$471.12	\$942.24					
Kaiser \$25 Co-pay	575.34	1,150.68					
Blue Shield HMO \$45 Co-pay	561.00	1,122.00					
Blue Shield HMO \$25 Co-pay	630.50	1,261.00					
Blue Shield PPO or POS \$30 Co-pay	625.10	1,250.20					
Blue Shield PPO or POS \$25 Co-pay	764.60	1,529.20					
Medicare-Eligible Monthly Rates							
Kaiser Senior Advantage	\$278.50	\$557.00					
Blue Shield Medicare HMO	530.86	1,061.74					
Blue Shield Medicare PPO / POS	616.00	1,232.00					
UHC Medicare Advantange	485.95	971.90					
UHC Senior Supplement	501.78	1,003.56					
Dental							
Delta Dental PPO	\$48.92	\$107.62					
DeltaCare HMO	27.16	54.30					

# APPENDIX B SUBSTANTIVE PLAN PROVISIONS

### Summary of 2013 Benefit Plans:

Non-Medicare Plans:	Kaiser \$25 Co-Pay	Kaiser DHMO	BS HMO \$25 Co-Pay	BS HMO \$45 Co-Pay	BS PPO \$25 Co-Pay	BS PPO \$30 Co-Pay
Annual Out-of- Pocket Maximum	\$1,500/\$3,000	\$4,000/\$8,000	\$1,000/\$2,000	\$3,500/\$7,000	\$2,000/\$4,000	\$7,000/\$14,000
Annual Deductible	None	\$1,500/\$3,000	None	Rx only*	\$100/\$200	\$3,500/\$7,000
Office Visit	\$25	\$40	\$25	\$45	\$25	\$30
Emergency Room	\$100	30% coinsurance	\$100	\$200	\$100	\$100 + 20%
Hospital Care	\$100	30% coinsurance	\$100	50% coinsurance	Tier 1 – \$100 + 10% Tier 2 – 30%	Tier 1 – \$250 + 20% Tier 2 – 40%
Prescription Drug (30-day supply): Generic Brand Non-Formulary	\$10 \$25 N/A	\$10 \$30 N/A	\$10 \$25 \$40	\$15 \$30* 50%* *\$250 deductible	\$10 \$25 \$40	\$15 \$30* 50%* *\$250 deductible

Medicare-Eligible Plans:	Kaiser	BS HMO	BS PPO	UHC Medicare Advantage	UHC Senior Supplement
Annual Out-of- Pocket Maximum	\$1,500/\$3,000	\$1,000/\$2,000	\$2,000/\$4,000	\$6,700	None
Annual Deductible	None	None	\$100/\$200	None	\$250 outside US only
Office Visit	\$25	\$25	\$25	\$25	No charge
Emergency Room	\$50	\$100	\$100	\$50	No charge
Hospital Care	\$250	\$100	\$100 + 10% coinsurance	No charge	No charge
Prescription Drug (30-day supply):					
Generic	\$10	\$10	\$10	\$15	\$5
Brand	\$10	\$25	\$25	\$20	\$10
Non-Formulary	N/A	\$40	\$40	\$20	Not covered

### **Cost-Sharing Provisions:**

It is assumed for the purpose of this valuation that the City of San José will in the future maintain a consistent level of cost sharing for benefits with the retirees. This may be achieved by adjusting benefit provisions, contributions or both.

#### APPENDIX C GLOSSARY OF TERMS

#### 1. Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, and retirement; changes in compensation; rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the actuarial value of assets; and other relevant items.

#### 2. Actuarial Cost Method

A procedure for determining the actuarial present value of pension plan benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a normal cost and an actuarial liability.

#### 3. Actuarial Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### 4. Actuarial Liability

The portion of the actuarial present value of projected benefits which will not be paid by future normal costs. It represents the value of the past normal costs with interest to the valuation date.

### 5. Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments. The actuarial present value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made. As a simple example: assume you owe \$100 to a friend one year from now. Also, assume there is a 1% probability of your friend dying over the next year, in which case you won't be obligated to pay him. If the assumed investment return is 10%, the actuarial present value is:

		Probability	<u> </u>		
Amount		of Payment	(1+Discount Rate)		
\$100	X	(101)	1/(1+.1)	=	\$90

#### 6. Actuarial Valuation

The determination, as of a specified date, of the normal cost, actuarial liability, actuarial value of assets, and related actuarial present values for a pension plan.

#### 7. Actuarial Value of Assets

The value of cash, investments and other property belonging to a pension plan as used by the actuary for the purpose of an actuarial valuation. The purpose of an actuarial value of assets is to smooth out fluctuations in market values. This way long-term costs are not distorted by short-term fluctuations in the market.

#### APPENDIX C GLOSSARY OF TERMS

#### 8. Amortization Payment

The portion of the pension plan contribution which is designed to pay interest and principal on the unfunded actuarial liability in order to pay for that liability in a given number of years.

#### 9. Entry Age Normal Actuarial Cost Method

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated as a level percentage of pay from the individual's date of entry into the plan to the individual's assumed cessation of employment.

#### 10. Normal Cost

That portion of the actuarial present value of pension plan benefits and expenses which is allocated to a valuation year by the actuarial cost method.

### 11. Unfunded Actuarial Liability

The excess of the actuarial liability over the actuarial value of assets.

#### 12. Funded Percentage

The ratio of the actuarial value of assets to the actuarial liability.

#### 13. Mortality Table

A set of percentages that estimate the probability of death at a particular point in time. Typically, the rates are annual and based on age and sex.

#### 14. Discount Rate

The assumed interest rate used for converting projecting dollar related values to a present value as of the valuation date.

#### 15. Medical Trend

The assumed increase in dollar related values in the future due to the increase in the cost of health care.

### APPENDIX D LIST OF ABBREVIATIONS

Actuarial Accrued Liability (AAL)

Actuarial Valuation Report (AVR)

Annual Required Contribution (ARC)

Coordination of Benefits (COB)

Deductible and Coinsurance (DC)

Deferred Retirement Option Plan (DROP)

Durable Medical Equipment (DME)

Employee Assistance Program (EAP)

Employee Benefits Division (EBD)

Fiscal Year Ending (FYE)

Governmental Accounting Standards Board (GASB)

Hospital Emergency Room (ER)

In-Network (INN)

Inpatient (IP)

Medicare Eligible (ME)

Net Other Postemployment Benefit (NOO)

Non-Medicare Eligible (NME)

Not Applicable (NA)

Office Visit (OV)

Other Postemployment Benefit (OPEB)

Out-of-Network (OON)

Out-of-Pocket (OOP)

Outpatient (OP)

Pay-as-you-go (PAYGo)

Per Person Per Month (PPPM)

Pharmacy (Rx)

Preferred Provider Organization (PPO)

Primary Care Physician (PCP)

Specialist Care Provider (SCP)

Summary Plan Description (SPD)

Unfunded Actuarial Accrued Liability (UAAL)

Unfunded Actuarial Liability (UAL)

Urgent Care (UC)