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> Jonathan V. Holtzman (415) 678-3807 jholtzman@publiclawgroup.com

March 5, 2012

#### VIA E-MAIL AND U.S. MAIL

Chris Platten Wylie, McBride, Platten and Renner 2125 Canoas Garden Ave., Suite 120 San Jose, CA 95125

Re: Retirement Reform Correspondence

### Dear Chris:

I write in response to letters from you dated February 28<sup>th</sup>, and your joint proposal and letter with the San Jose Police Officers' Association (POA) dated March 2<sup>nd</sup> and 3<sup>rd</sup>. (Enclosed.) I note that your proposal was received 21 days after our last day of mediation, and only one working day before the City Council is scheduled to vote on the proposed retirement ballot measure.

The City of San Jose appreciates your explicit recognition that a charter amendment is necessary to address the retirement issues facing the City. We also appreciate your attempt to end the impasse that has continued over many months of mediation. We have carefully reviewed and considered this proposal as an attempt to break the current impasse between the parties.

Unfortunately, your new proposal appears to be a step backwards in some regards, including the re-introduction of the CalPERS option that the City rejected months ago. We discussed this proposal at length and ultimately rejected it during negotiations and mediation. Subsequent to your CalPERS proposal made initially in September 2011, the POA and Local 230 proposed in December 2011 a lower level of benefit for the opt-in tier that provides a 75% maximum benefit. However, you are now back to proposing the CalPERS benefits, including an opt in tier that provides a 90% maximum benefit. This underscores the fact that the parties continue to be at impasse after 8 months of negotiations and mediation.

While I will not attempt to address all of the points of difference between this proposal and the City's, the following are some of the major issues which would need to be addressed to bridge the current impasse:

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- The proposal returns to the idea of moving employees out of the current, independent San Jose Police and Fire Department Retirement Plan and into the State's CalPERS plans. The City has previously rejected this proposal for a variety of reasons not least because the primary "savings" the City would achieve is simply a delay in paying existing liabilities due to restarting the amortization period. In addition, among other things, moving employees from the City's pension plan to CalPERS would require redistributing existing plan assets to CalPERS, a difficult problem in light of the underfunded status of the plan and the fact that all retirees and Tier I employees would remain in San Jose's retirement plan. And, of course, CalPERS offers the City and unions far less flexibility in how benefits can be structured. We have discussed all of these concerns previously and had understood that the Local 230 had agreed to drop this proposal. Therefore, we are surprised that you have chosen to revive it at this late date.
- The proposal for the opt in tier is back to your September 2011 proposal that would provide the CalPERS 3% at 55 plan, which (as we have previously discussed) provides little if any savings to the City. The formula still provides a 90% pension benefit at 30 years of service.
- With respect to new employees, although CalPERS identifies the plan as 2% at 50, this CalPERS formula provides 2.7% of final compensation for every year of service at age 55. This is a considerably greater benefit with a considerably higher cost than the plan the City is proposing for new employees. For example, the revised proposed ballot measure would limit a defined benefit pension program to no more than 2% for every year of service. Also, while the City is seeking a 50/50 cost share for new employees, the plan you propose would limit employee contributions to 10% regardless of unfunded liability. (Incidentally, we understand that the CalPERS regulations currently limit contributions to 9%.) As we have said, the City views shared responsibility for the cost of any pension plan covering new employees as critical if the City is to continue offering defined benefit plans in the future.
- The "guarantee" of pay reductions if fewer than 60% of covered employees opt in to Tier II of the program appears to be a slightly new approach. However, given that the CalPERS program offered is little changed from existing benefits offered, we do not doubt that the opt in rate would be considerable. The problem is that even 100% opt in would not materially reduce the benefits offered. Therefore, it seems unlikely to produce the "guaranteed" savings you assert. We did note, however, that your proposal includes compensation reductions of up to 16% to achieve savings. This is consistent with the City's proposed revised ballot measure, which achieves savings from compensation reductions through additional retirement contributions or pay reductions that apply to those employees who choose to stay in the more expensive current benefit structure.

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However, your proposed compensation reductions are tied to the proposal that moves employees to the 3% at 55 (90%) CalPERS benefit.

As we have discussed in negotiations and mediation, there are many other ways in which the proposal you are making fails adequately to address the City's concerns, as they have been articulated both at the table and in the draft ballot measures we have provided you.

In your February 28 letter, you suggest that the language changes proposed by the City Manager – provided to the Union in mediation -- require additional meet and confer. Without wishing to reveal matters within the veil of mediation, suffice it to say that Local 230 had more than sufficient opportunity to respond to the City's proposal. The City left mediation on February 10, 2012, saying the door remained open for additional mediation sessions and the mediator provided the parties with additional dates. However, we did not receive a substantive proposal until March 2<sup>nd</sup> (one working day before the City Council's last day to act to place the matter on the ballot for a June 2012 election), and that proposal, as discussed above, differs little from the proposal the City rejected pre-mediation. No change made or proposal proffered in the last month even remotely suggests impasse has been broken.

We share your apparent wish that the *Seal Beach* negotiations had led to greater consensus. However, your newest proposal only appears to highlight the deep differences between the parties on critical issues involved in pension reform. These are hard issues, to be sure. We do not doubt the differences are sincere. However, our last proposal is as far as we can go in addressing the concerns you have raised (as we assume yours does with our concerns), and do not believe anything in the last few weeks raises the hope that returning to the bargaining table will produce a different result.

Finally, even if you believe the parties may break impasse on the critical issues, despite our unsuccessful efforts over the past eight months and despite your earlier rejection of the City's current proposal, the untimeliness of your proposal renders further bargaining impossible. We do not see how an agreement can be reached before March  $6^{th}$  – the final City Council meeting before the last date to place this measure on the June 2012 ballot.

In December, when the City Council previously intended to place a measure on the ballot (for a March 2012 election) bargaining units argued that delaying the measure until June 2012 would enable the parties to reach an agreement. The City complied with this request because it clearly reflected a sincere desire to reach an agreement through further mediation. We continue to appreciate your efforts to reach an agreement, but, frankly, we do not see how issues that have separated the parties for eight months can be solved at this point. Nor do we understand why the POA and Local 230 failed to make this proposal at an earlier date, especially since on February  $10^{th}$  the City presented to you in mediation the proposal that is before the City Council on March  $6^{th}$ .



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Sincerely,

Jonathan V. Holtzman

JVH/je

cc: Alex Gurza, Deputy City Manager

Enclosures



# San Jose Fire Fighters · Local 230

425 E. Santa Clara Street, Suite 300, San Jose, CA 95113 • (408) 286-8718 • FAX (408) 286-2577



March 2, 2012

Alex Gurza, Deputy City Manager, City of San Jose – Office of Employee Relations 200 E. Santa Clara Street San Jose, CA 95113

Re: San Jose Fire Fighters, Local 230 & San Jose Police Officer's Association Retirement Reform

Dear Alex,

Please find the attached proposal from San Jose Fire Fighters, Local 230 and the San Jose Police Officer's Association. This offer provides substantial savings to the City both in the near and long-term. Our proposal achieves lawful, structural reform for the city, employees and the taxpayers.

We understand from our mediation and negotiation sessions with the City that you have a concern regarding the participation rates of current employees in our "opt-in" proposal for Tier II. As such, we are offering a major pension reform enhancement contained in our offer: the **Reform Immediate Performance Guarantee.** 

In short, we've structured our opt-in proposal so that the city is guaranteed the savings of 100% employee participation, even if the employee election rate falls short of that target. Our internal polling data showed that our participation rate would meet or exceed 66% for our proposal. If fewer than 60% of all active members opt into Tiers II or III, we will agree to pay reductions on a sliding scale up to 16% to help achieve the savings goal (details attached).

We believe our guarantee provides the City with the assurances it stated it needed in order to accept our proposal. This is a viable, lawful strategy to achieve pension reform that saves the City tens of millions of dollars each and every year.

Throughout the negotiations process we have been committed to lawful pension reform. This proposal demonstrates our seriousness to addressing this challenge to benefit the City, employees and the residents we serve.

Robert Sapien Jr., President

# SJPOA and LOCAL 230 RETIREMENT REFORM PROPOSAL SUMMARY

Objective: Lawful & Cost-Saving Pension Reform

Tier III (New Hires)	Tier II (Actives)	Tier I (Actives)	
2% @ 50 years (CalPERS)	3% @ 55 years (CalPERS)	No Change (SJ P&F Plan)	
3 Year Final Average	3 Year Final Average	No Change	
Salary	Salary		
No Sick Leave Payout	No Sick Leave Payout	No Change	
Sick Leave Conversion 20965	Sick Leave Conversion 20965	No Change	
4th Level Survivor Death Benefit (Spouse & Children) 21574	4th Level Survivor Death Benefit (Spouse & Children) 21574	No Change	
Post Retirement Survivor	Post Retirement Survivor	No Change	
Allowance	Allowance		
21624, 21626, and 21628	21624, 21626, and 21628		
CPI with 2% max COLA	CPI with 3% max COLA	No Change	
OPEB (HD* Medical)	OPEB (HD* Medical)	OPEB (HD* Medical)	
SJ Health and Dental Plan	SJ Health and Dental Plan	SJ Health and Dental Plan	
"Long Beach" Worker's	"Long Beach" Worker's	"Long Beach" Worker's	
Compensation Dispute	Compensation Dispute	Compensation Dispute	
Resolution Process	Resolution Process	Resolution Process	
No SRBR	No SRBR	SRBR converted to GPP	
10% Employee Normal Cost Sharing	10% Employee Normal Cost Sharing	No Change Remains 8:3 split	
Retiree Healthcare Pre- funding 10% Cap	Retiree Healthcare Pre- funding 10% Cap	Retiree Healthcare Pre- funding 10% Cap	
Military Service Credit 21024	Military Service Credit 21024	No change	
Alternative Death Benefit 21547.7	Alternative Death Benefit 21547.7	No change	
Term: 4 Years			

<sup>\*</sup>Retiree Health Care Purchasing Protection Provision

Age at Date of Hire	Years of Service	Age at Retirement	Current Plan	Tier II (Actives)	Tier III
25	25	50	75%/ 70%	60%	50%
25	28	53	84%/82%	77.28%	67.76%
25	30	55	90%/90%	90%	81%

## SJPOA and LOCAL 230 RETIREMENT REFORM PROPOSAL SUMMARY

Objective: Lawful & Cost-Saving Pension Reform

#### Pension Reform Performance Guarantee

To address concerns about the reliability of the member polling data and guaranteed savings, the following Reform Immediate Performance Guarantee is included with the proposal. Polling data indicated that the participation rate would meet or exceed 66% for this proposal.

If fewer than 60% of all active members opt into Tiers II or III, pay reductions based upon participation rates will result as indicated below. Calculation will be inclusive of all active members (Tier I Tier II). Beginning the first February 1 date following the establishment of the Tier II option, annual pay reductions of no greater than 4% up to 16% at the lowest participation level.

Example: If only 50% of all active members opt into the new plan then all plan members will take a 4% pay reduction in the first year and 2% in the second year.

Opt-In Rate (all actives)	Reform Immediate Performance Guarantee	Additional Savings* (Millions) estimated		
<100%		100% Participation = \$29.9		
<90%		90% Participation = \$26.9		
<80%		80% Participation =\$23.9		
<70%		70% Participation = \$21.1		
<60%	4% Pay Reduction	\$7.4 Pay Reduction +		
		\$20.1 Opt In Savings = \$27.5		
<50%	6% Pay Reduction	\$11.1 Pay Reduction +\$16.1 Opt In		
		Savings = \$27.2 Million		
<40%	8% Pay Reduction	\$14.9 Pay Reduction +		
		13.9 Opt In Savings = \$28.6		
<30%	10% Pay Reduction	\$18.6 Pay Reduction +		
		\$11.9 Opt In Savings = \$30.5		
<20%	14% Pay Reduction	\$26.0 Pay Reduction +		
		\$9.9 Opt In Savings = \$35.9		
<10%	16% Pay Reduction	\$29.7 Payroll +		
	10 % Fay Neduction	\$8.1 Opt In Savings = \$37.8		

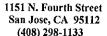
<sup>\*</sup>In 2010, Police and Fire employees agreed to a 10% decrease in pay resulting in substantial savings in pension costs. A similar proportionate effect would occur if additional reductions are triggered by the Performance Guarantee. These additional savings are not included in these estimates.

### Retiree Medical Benefit

Adopt Kaiser "High Deductible" Plan and provide a Retiree Healthcare Purchasing Protection Provision (i.e., Retirees will contribute equivalent to actives).

Adoption of this plan will result in a dramatic decrease to the Retirement Healthcare Plan's annual premium cost and a lowering of the current unfunded healthcare liability.







425 E. Santa Clara St., #300 San Jose, CA 95113 (408) 286-8718

March 3, 2012

Alex Gurza 200 East Santa Clara Street San Jose, CA 95113

RE: Pension Savings Guarantee Proposal of March 2, 2012

Dear Alex,

We agree that a negotiated solution alone will not solve our long-term pension problems. The City Charter guarantees minimum retirement benefits, and the only way to change the Charter is with a vote of the people. Thus, we must go to the voters to achieve lasting change and gain control of pension costs that have already cost services and city jobs.

We will be transmitting to you Charter change language that incorporates elements of our Pension Savings Guarantee Proposal and we urge that these Charter changes be put on the June 2012 ballot so that the voters can adopt our lawful pension reform proposal and eliminate the inevitable and costly legal battle.

In addition, we would propose that the parties agree that discussions from 10:00 AM on March 3, 2012 thru 11:59 PM on March 9, 2012 cannot be used by either party for the purpose of establishing compliance or non-compliance with bargaining obligations related to the City's proposed pension charter amendment.

With the City confirming that there will be a budget surplus for the first time in many years and the city's current ballot measure proposal stating that pension reform would not be implemented until July of 2013 there is ample time to adopt our proposal and ensure that future budget deficits are eliminated.

Our guarantee of savings within our proposals provides the City certainty and eliminates the need for the legally risky path the City is currently on.

We are available at any time to meet and answer any questions you may have.

Sincerely,

Jim C. Unland SJPOA President

Local 230 President



A Law Corporation

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February 28, 2012

Alex Gurza, Deputy City Manager Office of the City Manager City of San Jose 200 East Santa Clara Street San Jose, CA 95113

Re: Response to the City's Letter of February 21, 2012

Dear Alex:

We are in receipt of your letter dated February 21, 2012 enclosing a copy of a revised ballot measure. It appears that this version of the ballot measure is a *possible* ballot measure, which *may* or may not replace the ballot measure the Council already provided for placement on the ballot for June 2012 election. We note that the City Manager recommends to Council that it support these changes and authorize them to appear on a June ballot.

From IAFF Local 230's initial review, this revision contains significant changes from the prior December 6, 2011 version. The City Manager, too, acknowledges "many significant changes and movement from earlier drafts."

IAFF Local 230 has had not opportunity to bargain about this new ballot language. Previously, as the City Manager's memorandum acknowledges, this proposal was put forward in mediation. As you know, when that occurred, significant restrictions were placed on its acceptance.

Now, because the revised ballot measure is being presented for adoption for the ballot, IAFF Local 230 requests to meet and confer about the new ballot language.

IAFF Local 230 is available to meet as soon as possible to resume bargaining.

Very truly yours,

CHRISTOPHER/E/ PLATTEN

cc: Gina Donnelly, Deputy Director of Employee Relations

Robert Sapien, President IAFF Local 230

Jim Unland, President SJPOA

Greg McLean Adam, Esq.

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