City Energy Project – San José

Benchmarking and Transparency Policy Package

Meeting 6: Draft Ordinance Framework August 1, 2018





Delivering world class utility services and programs to improve our health, environment, and economy.







Environmental Services





Climate Smart San José

City Action Plan 3.2:

Improve Our Commercial Building Stock

CLIMATE SMART SAN JOSE

A People-Centered Plan for a Low-Carbon City







Kick Off: Benchmarking Overview

Meeting 2: In-depth Analysis of Building Stock Coverage and Thresholds

Meeting 3: Reporting Process through ENERGYSTAR Portfolio Manager

Meeting 4: Policy Design Options and Examples

Meeting 5: Implementation, Enforcement and Developing Water Efficiency Standards





Ordinance Components and Format

- Purpose
- Scope
- Definitions
- Benchmarking and Self-Reporting of Energy and Water Consumption Information
- Energy and Water Audits and Retro-Commissioning

- Record Maintenance
- Schedule for Compliance
- Noncompliance Fee
- Submittal Fees





| Category | Suggested Structure |
|------------------|-----------------------------------|
| Lead Implementer | Environmental Services Department |



Environmental Services





| Category | Suggested Structure |
|-----------|---------------------|
| Sector(s) | Commercial |
| Affected | Multifamily |







| Category | Suggested Structure |
|----------------|---|
| Size Threshold | 20,000 sq. ft. and above (Covers approx. 2,600 buildings) |







| Category | Suggested Structure |
|--|---|
| Benchmarking and Transparency Exemptions | No blanket reporting or transparency exemptions. Bldgs. must submit a request for a reporting exemption, which may include: 1. New bldgs. in which the certificate of occupancy is less than 2 years old; 2. Unoccupied bldgs., in which there is less than 1 full-time equivalent occupant over the last calendar year; 3. Bldgs. in financial hardship. Bldgs. must submit a request for a data transparency exemption, e.g. publishing of data will result in release of |
| | proprietary information, characterized as a "trade secret." |





| Category | Suggested Structure |
|-------------------------------|---------------------|
| Benchmarking and Transparency | No fee |
| Reporting Fee | |







| Category | Suggested Structure |
|-----------------------|---|
| Transparency Approach | Include at least a spreadsheet made public annually and a formal report after the first 5 years of implementation. Public data made public will include, at minimum, the following: Building identification; ENERGY STAR Portfolio Manager energy and water scores (where available); Site and source energy use intensity; Indoor water use and water intensity, outdoor water use (if available), and total water use; Ordinance compliance status; Additional contextual information related to energy and water use as voluntarily submitted by bldg. |





| Category | Suggested Structure |
|---|---|
| Prescriptive Pathway Requirements | On 5 year cycle, bldgs. must perform 1 of the following, determined by APN: 1. ASHRAE II audit (including water) 2. Or Retrocomissioning (RCx) (including water) or 3. Complete any 4 of the prescriptive actions listed |





| Category | Suggested Structure |
|---------------|---|
| Prescriptive | a) Lighting fixtures in accordance with CA Title 24 |
| Pathway | b) Domestic hot water heater in accordance with CA Title 24 |
| Requirements, | c) Plumbing in accordance with CA Title 24 |
| continued | d) Irrigation landscaping and in accordance with MWELO |
| | e) Greywater installation |
| | f) Energy efficient refrigerator upgrade |
| | g) Gas to electric stove or water heater conversion |
| | h) Smart thermostat installation |
| | i) Hot water pipe insulation installation |
| | j) Solar thermal installation |
| | k) Enrollment in demand response program |
| | Approved utility retrofit program |





| Category | Suggested Structure |
|-----------------------------|---|
| Prescriptive Pathway Fee | Submission fee will be in place, amount TBD |







| Category | Suggested Structure |
|---------------------------------------|--|
| Prescriptive Pathway Exemptions | No blanket exemptions for required additional actions. Bldgs. must submit a request for exemptions, which may include: |
| (Performance Pathway) | Bldg. demonstrated high energy and water efficiency over past 5 years: a. ENERGY STAR label from the EPA for at least 2 of the 3 years preceding; or, if not applicable, EUI is 25 or more points |
| | better than performance of an average bldg. of its type; b. If available, ENERGY STAR water score of 75 or above for at least 2 of the 3 years preceding; c. Bldg. has received LEED EBOM certification. |





| Category | Suggested Structure |
|--|---|
| Prescriptive Pathway Exemptions, continued | Bldg. demonstrated <i>improvement</i> in energy and water efficiency over past 5 years: a. Improved its ENERGY STAR score by 15 points, or EUI has been reduced by 15% within the 5 years preceding; |
| (Performance Pathway) | b. Improved its ENERGY STAR water score by 15 points or WUI has been reduced by 15% within the 5 years preceding. |



| Category | Suggested Structure |
|----------|--|
| Schedule | Year 1: Bldgs. >50,000 sq. ft. report benchmarking data; no transparency or enforcement of prescriptive pathway reqs. Year 2: Bldgs. >50,000 sq. ft. report benchmarking data; benchmarking data will be made transparent and prescriptive pathway requirement enforcement will begin Bldgs. >20,000 sq. ft. report benchmarking data; no transparency of benchmarking data or prescriptive pathway reqs. Year 3: Bldgs. >20,000 sq. ft. will report benchmarking data; benchmarking data will be made transparent and prescriptive pathway requirements will be implemented |



| Category | Suggested Structure |
|----------|--|
| Schedule | Year 1: Bldgs. >50,000 sq. ft. report benchmarking data; no transparency or enforcement of prescriptive pathway reqs. Year 2: Bldgs. >50,000 sq. ft. report benchmarking data; benchmarking data will be made transparent and prescriptive pathway requirement enforcement will begin Bldgs. >20,000 sq. ft. report benchmarking data; no transparency of benchmarking data or prescriptive pathway reqs. Year 3: Bldgs. >20,000 sq. ft. will report benchmarking data; benchmarking data will be made transparent and prescriptive pathway requirements will be implemented |





| Category | Suggested Structure |
|---------------|---|
| Verifications | No verifications required for benchmarking data, but will require Energy Star Portfolio Manager data checks, and subsequent corrections by reporting entity; ESD will implement additional internal data quality control processes for enforcement. Audits, and RCx documentation will need to be stamped by a licensed professional engineer (PE) For prescriptive actions, no PE stamp required, but ESD will develop documentation and verification requirements ESD will implement additional internal data quality control processes for enforcement. |





| Category | Suggested Structure |
|-------------|------------------------------------|
| Enforcement | Fines will be in place, amount TBD |







| Category | Suggested Structure |
|----------|---|
| Staffing | 1 FTE staff plus fellow/intern support. |





Resources

- City to host outreach events, trainings, office hours
- City to provide 1-1 phone and email assistance
- City to create new technical guides on benchmarking, audits, Rcx, and prescriptive actions
 - Coordinating with 3rd parties where appropriate (Ex: PG&E, Santa Clara Valley Water District)



Task Force Timeline and Next Steps

- Drafting legal language with City Attorney
- City Council Office and/or Committee briefings
- Additional stakeholder outreach- ask us to present!
- Task Force update webinar in September
- Present to City Council for approval in November
- Opportunities for advocacy
 - Letters of support
 - Attend or speak at Council meeting





- Does this outline reflect/represent the discussions and consensus of the stakeholder engagement process?
- Are there other alternative options that should be considered?
- Is there anything that is missing or still needs to be addressed?

