

Office of the City Auditor

Report to the City Council City of San José

AN AUDIT OF THE SAN JOSE MUNICIPAL WATER SYSTEM CONSOLIDATED WATER UTILITY FUND TRANSFERS

The San Jose Municipal Water System Complied With San Jose Municipal Code Requirements For Transferring Monies To The General Fund And For Maintaining Established Reserve Funds; However, The City Should Institute A Policy On The Use And Replenishment Of The Reserve Funds



April 11, 2007

Honorable Mayor and Members of the City Council 200 East Santa Clara Street San Jose, CA 95113

Transmitted herewith is a report on *An Audit Of The San Jose Municipal Water System Consolidated Water Utility Fund Transfers*. This report is in accordance with City Charter Section 805. An Executive Summary is presented on the blue pages in the front of this report. The Environmental Services Department and the Municipal Water System Administration have reviewed the Report and concur with its contents and the recommendation contained therein.

I will present this report to the Public Safety, Finance and Strategic Support Committee at its April 19, 2007 meeting. If you need any additional information, please let me know. The City Auditor's staff members who participated in the preparation of this report are Mike Edmonds and Robin Opheim.

Respectfully submitted,

Gerald A. Silva City Auditor

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Executive Summary

In accordance with the City Auditor's 2006-07 Audit Workplan, we audited the San Jose Municipal Water System (SJMWS) Consolidated Water Utility Fund (Fund 515) transfers. We audited the SJMWS to determine whether it transferred the proper amount to the General Fund in compliance with the San Jose Municipal Code (Municipal Code). We also audited the SJMWS to determine whether it maintained two water system reserve funds – the System Rehabilitation/Replacement Reserve and Rate Stabilization Reserve – in accordance with the Municipal Code. We conducted this audit in accordance with generally accepted government auditing standards and limited our work to those areas specified in the Objectives, Scope, and Methodology section of this report.

Finding I

The San Jose Municipal Water System Complied With San Jose Municipal Code Requirements For Transferring Monies To The General Fund And For Maintaining Established Reserve Funds; However, The City Should Institute A Policy On The Use And Replenishment Of The Reserve Funds

We found that the San Jose Municipal Water System (SJMWS) transferred monies from the Consolidated Water Utility Fund (Fund 515) to the General Fund and maintained established reserve funds in accordance with the City of San Jose Municipal Code (Municipal Code). Specifically, during 2005-06 and 2006-07, the SJMWS adhered to Municipal Code requirements to limit fund transfers between Fund 515 and the General Fund and fully-fund two water system reserve funds. However, we also found that the City of San Jose (City) needs a policy regarding the use and replenishment of the reserve funds. Accordingly, in our opinion, the City Council should adopt a policy for the use and replenishment of the System Rehabilitation/Replacement Reserve and Rate Stabilization Reserve Funds.

RECOMMENDATION

We recommend that the City Council:

Recommendation #1

Adopt a policy regarding the use and replenishment of the System Rehabilitation/Replacement Reserve Fund and the Rate Stabilization Reserve Fund. (Priority 3)

Introduction

In accordance with the City Auditor's 2006-07 Audit Workplan, we audited the San Jose Municipal Water System (SJMWS) Consolidated Water Utility Fund (Fund 515) transfers. We audited the SJMWS to determine whether it transferred the proper amount to the General Fund in compliance with the San Jose Municipal Code (Municipal Code). We also audited the SJMWS to determine whether it maintained two water system reserve funds – the System Rehabilitation/Replacement Reserve and Rate Stabilization Reserve – in accordance with the Municipal Code. We conducted this audit in accordance with generally accepted government auditing standards and limited our work to those areas specified in the Objectives, Scope, and Methodology section of this report.

Background

In June 2003, the City Council enacted Ordinance No. 26903, amending Chapter 4.80 of Title 4 of the Municipal Code. The Ordinance states:

... WHEREAS, in order to achieve the above goals, this Council desires to limit the transfer of revenue from the Municipal Water System to the City General Fund, and to provide for the establishment of certain reserve funds for the Municipal Water System....

The Ordinance also mandated that:

...Monies in the Consolidated Water Utility Operating Fund shall be expended on at least a triennial basis for an operational and financial audit, which assesses the compliance of the potable water system within the Consolidated Potable Water Service Area with all applicable provisions of this Code.

The Ordinance revised Section 4.80.630 of the Municipal Code to limit the amount of monies transferred from Fund 515 to the City's General Fund. The Municipal Code limited the transfers for a Rate of Return charge and Overhead charges. Specifically, the Municipal Code limited Fund 515 transfers to 11 percent of operating revenues received in 2004-05 and 8 percent of operating revenues beginning in 2005-06. In addition, the Municipal Code allows for an In-Lieu Fee transfer from Fund 515 to the General Fund that is equal to two percent

of operating revenue. Finally, the Ordinance also revised Section 4.80.630 to require the SJMWS to maintain a capital rehabilitation reserve fund equal to seven percent of the operating revenue and a rate stabilization reserve fund in an amount equal to five percent of operating revenue.

In October 2004, the City Auditor issued *A Report On San Jose Municipal Water System Compliance With City Council Ordinance No. 26903*, which found that the SJMWS complied with the Ordinance. Specifically, the SJMWS

- Developed policies and procedures documenting the process to limit revenue transfers from Fund 515 to the General Fund;
- Limited the amount transferred in 2004-05 from Fund 515 to the General Fund as the Ordinance required; and
- Established and fully-funded two water system reserve funds – the System Rehabilitation/Replacement Reserve Fund and the Rate Stabilization Reserve Fund.

In June 2006, a City Councilmember requested the triennial audit be accelerated due to proposed SJMWS water rate increases and specifically directed the City Auditor to determine if both the System Rehabilitation/Replacement Reserve Fund and Rate Stabilization Reserve Fund are being maintained as prescribed in the Municipal Code.

Objectives, Scope, And Methodology

The objectives of this audit were to determine whether the SJMWS transferred money from Fund 515 to the General Fund in 2005-06 and 2006-07 in accordance with the Municipal Code and to assess whether the SJMWS maintained the System Rehabilitation/Replacement Reserve Fund and the Rate Stabilization Reserve Fund in accordance with the Municipal Code. To determine compliance we:

- Reviewed Municipal Code ordinances regarding Fund 515;
- Analyzed revenue status and appropriation balance reports for Fund 515 for 2004-05, 2005-06, and 2006-07;
- Obtained and reviewed Fund 515 and Fund 500 budget information in the 2004-05 and 2005-06 Adopted Operating and Capital Budgets;

- Reviewed other jurisdictions' reserve fund policies;
- Interviewed San Jose Municipal Water System staff;
- Obtained and reviewed San Jose Municipal Water System policies, procedures, and calculations regarding fund transfers; and
- Reviewed the City Manager's Office September 2005 and September 2006 Annual Reports.

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Finding I

The San Jose Municipal Water System Complied With San Jose Municipal Code Requirements For Transferring Monies To The General Fund And For Maintaining Established Reserve Funds; However, The City Should Institute A Policy On The Use And Replenishment Of The Reserve Funds

We found that the San Jose Municipal Water System (SJMWS) transferred monies from the Consolidated Water Utility Fund (Fund 515) to the General Fund and maintained established reserve funds in accordance with the City of San Jose Municipal Code (Municipal Code). Specifically, during 2005-06 and 2006-07, the SJMWS adhered to Municipal Code requirements to limit fund transfers between Fund 515 and the General Fund and fully-fund two water system reserve funds. However, we also found that the City of San Jose (City) needs a policy regarding the use and replenishment of the reserve funds. Accordingly, in our opinion, the City Council should adopt a policy for the use and replenishment of the System Rehabilitation/Replacement Reserve and Rate Stabilization Reserve Funds.

From July 1, 2004 through June 30, 2005, the Municipal Code limited the transfer of monies for Rate of Return and Overhead charges from the Consolidated Potable Water Utility Operating Fund to the General Fund to 11 percent. After July 1, 2005, the Municipal Code further limited the Rate of Return and Overhead transfer amounts and states that *From and after July 1, 2005, an amount not to exceed eight percent of the revenue, as described in subsection A. of Section 4.80.620, which was received in the <u>immediately preceding fiscal year.</u> (Emphasis added).*

The Municipal Code also mandates that the annual In-Lieu Fee transfer amount from Fund 515 to the General Fund be two percent of actual operating revenues. Annual transfers to the General Fund from Fund 515 for the Rate of Return, Overhead, and In-Lieu Fees are based on estimated revenues. The actual amount available for the General Fund cannot be determined until the final revenue numbers from the immediately preceding

fiscal year are known – usually in September. Therefore, an adjustment is necessary each year during the Fall Budget Cleanup process to correct the actual amounts transferred. Depending on the actual revenues received, this may result in either an increase or a decrease in the General Fund transfers from Fund 515.

The SJMWS
Transferred
Monies To The
General Fund In
Accordance With
The Municipal
Code

We found that the SJMWS has transferred Fund 515 monies to the General Fund in accordance with the Municipal Code. Exhibit 1 below shows Fund 515 actual operating revenues for 2004-05 and 2005-06 and the allowable and actual amounts SJMWS staff transferred for 2005-06 and 2006-07.

Exhibit 1 Comparison Of Allowable And Actual Rate Of Return, Overhead, And In-Lieu Fees Transferred From Fund 515 To The General Fund For 2005-06 And 2006-07

	2004-05 Actual Revenue	Allowable General Fund Transfers For 2005-06	Actual General Fund Transfers For 2005-06
Operating Revenue	\$18,683,816		
Transfers to General Fund:			
Overhead, Direct ¹		\$424,817	\$424,817
Overhead, Indirect		7,084	7,084
Rate of Return		1,062,804	1,062,804
Subtotal Transfers		\$1,494,705	\$1,494,705
In-Lieu Fees		373,676	373,676
Total Transfers		\$1,868,381	\$1,868,381
		'	
	2005-06 Actual Revenue	Allowable General Fund Transfers For 2006-07	Actual General Fund Transfers For 2006-07
Operating Revenue		Fund Transfers For 2006-07	Fund Transfers
Operating Revenue Transfers to General Fund:	Revenue	Fund Transfers For 2006-07	Fund Transfers
	Revenue \$20,048,648	Fund Transfers For 2006-07	Fund Transfers
Transfers to General Fund:	Revenue \$20,048,648	Fund Transfers For 2006-07	Fund Transfers For 2006-07
Transfers to General Fund: Overhead, Direct	Revenue \$20,048,648	Fund Transfers For 2006-07	Fund Transfers For 2006-07 468,860
Transfers to General Fund: Overhead, Direct Overhead, Indirect	Revenue \$20,048,648	Fund Transfers For 2006-07 468,860 7,350	Fund Transfers For 2006-07 468,860 7,350
Transfers to General Fund: Overhead, Direct Overhead, Indirect Rate of Return	Revenue \$20,048,648	Fund Transfers For 2006-07 468,860 7,350 1,127,682	Fund Transfers For 2006-07 468,860 7,350 1,127,682

Source: City's Financial Management System.

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¹ Environmental Services Department.

As Exhibit 1 above shows, in both 2005-06 and 2006-07, the SJMWS transferred the proper amount from Fund 515 to the General Fund for Rate of Return, Overhead, and In-Lieu Fees in each year. Specifically, the SJMWS transferred \$1,494,705 and \$1,603,892 from Fund 515 to the General Fund in 2005-06 and 2006-07, respectively, for Rate of Return and Overhead charges. In addition, In-Lieu Fees totaling \$373,676 and \$400,973 transferred from Fund 515 to the General Fund in 2005-06 and 2006-07, respectively. All transfers were in accordance with the Municipal Code.

San Jose Municipal Water System Reserve Funds Continue To Be Maintained In Accordance With The Municipal Code City Council Ordinance No. 26903 amended Chapter 4.80 of Title 4 of the Municipal Code, to require the SJMWS, beginning in July 2004, to establish reserve funds calculated as a percentage of operating revenue. Specifically, Section 4.80.630 of the Municipal Code required the SJMWS to establish two reserve funds as follows:

- C. Monies in the consolidated potable water utility operating fund shall be appropriated as necessary for the establishment and maintenance of appropriate reserve funds within the consolidated potable water utility operating fund, including but not limited to the following:
 - A capital rehabilitation reserve fund in an amount equal to seven percent of the revenue described in subsection A. of Section 4.80.620; and
 - 2. A rate stabilization reserve fund in an amount equal to five percent of revenue described in subsection A. of Section 4.80.620.

During the 2004-2005 budget preparation process, the SJMWS established the System Rehabilitation/Replacement Reserve Fund for future capital rehabilitation and repair needs and the Rate Stabilization Reserve to minimize the need for future water rate increases.

System
Rehabilitation/
Replacement Reserve
And Rate
Stabilization Reserve
Funds

The SJMWS set aside the System Rehabilitation/Replacement Reserve Fund in the Water Utility Capital Fund (Fund 500). In addition, the SJMWS established the Rate Stabilization Reserve, which is held as part of Fund 515. On June 22, 2004, the City Council approved and adopted the 2004-05 Operating and Capital Budgets which included appropriations of

\$1,383,000 for the System Rehabilitation/Replacement Reserve and \$1,018,000 for the Rate Stabilization Reserve. As noted above, the Municipal Code mandates that the System Rehabilitation/Replacement Reserve and the Rate Stabilization Reserve be equal to seven percent and five percent, respectively, of Fund 515 operating revenue. Exhibit 2 compares the actual and allowable System Rehabilitation/Replacement Reserve and Rate Stabilization Reserve Fund levels in 2004-05 and 2005-06.

Exhibit 2 Comparison Of 2004-05 And 2005-06 Actual And Allowable System Rehabilitation/Replacement Reserve And Rate Stabilization Reserve Fund Levels

	Actual Reserves Held	Allowable Minimum Reserves In	Excess Actual Reserves Over Allowable
	In 2004-05	2004-05	Minimum Reserves
System Rehabilitation/Replacement	\$1,383,000	\$1,307,867	\$75,133
Reserve Fund			
Rate Stabilization Reserve Fund	\$1,018,000	\$934,191	\$83,809
		Allowable	Excess Actual
	Actual	Minimum	Reserves Over
	Reserves Held	Reserves In	Allowable
	In 2005-06	2005-06	Minimum Reserves
System Rehabilitation/Replacement	\$1,539,000	\$1,403,405	\$135,595
Reserve Fund			
Rate Stabilization Reserve Fund	\$1,099,000	\$1,002,432	\$96,568

Source: 2004-05 and 2005-06 Adopted Capital Budgets and the City's Financial Management System.

As Exhibit 2 shows, the SJMWS has overfunded the System Rehabilitation/Replacement Reserve Fund and Rate Stabilization Reserve Fund by \$75,133 and \$83,809 and \$135,595 and \$96,568, respectively, in 2004-05 and 2005-06.

The City Should Institute A Policy For The Use And Replenishment Of The System Rehabilitation/ Replacement Reserve And Rate Stabilization Reserve Funds In May 2003, the City Council directed the City Attorney's Office to draft an ordinance that would limit revenue transfers from the Municipal Water System to the General Fund and provide for certain reserve funds to be established for the Municipal Water System. A June 6, 2003 City Attorney's Office memorandum to the City Council states:

...The purpose of reserve funds is to have funds available in the event unanticipated costs arise. The rate stabilization reserve fund, which will always be at least 5% of revenue in a given year, will be available to postpone the need for a rate increase if, for example, wholesale water or power prices increase during the year. Similarly, the capital reserve fund, which will always be at least 7% of revenue in a given year, will be available for capital projects....

Prior to adopting Ordinance No. 26903, revising the Municipal Code, the City Council requested the reserve fund purpose be clarified. In a supplemental memorandum, the City Attorney's Office responded:

...In addition, the reserve fund provision has been revised to clarify that the purpose is to appropriate sufficient monies to establish and maintain the reserve funds; once the funds are established, additional monies will only need to be appropriated, if the reserves fall below the specified levels...

The final version of Ordinance No. 26903 stated:

WHEREAS, in order to ensure that potable water service continues to be provided to customers served by the San Jose Municipal Water System at rates which are reasonable, the City Council of the City of San Jose desires to establish a goal and [sic] that Municipal Water System potable water rates remain below the average water rates paid by City residents served by other water suppliers, after taking into account differences in wholesale water supply costs and rate structures between water retailers;...

Exhibit 3 below shows the flow of Fund 515 revenues to the other City funds for the Rate of Return, Overhead, and In-Lieu Fee transfers and for maintaining appropriate water system reserve fund levels.

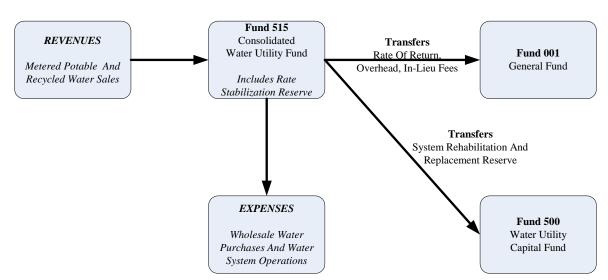


Exhibit 3 Consolidated Water Utility Fund Flow Of Fund Revenues

While the Municipal Code is clear in defining the purpose and appropriate amounts of the reserve funds, the Municipal Code does not contain a policy describing a mechanism for the use or replenishment of the System Rehabilitation/Replacement Reserve or Rate Stabilization Reserve Funds. Moreover, the SJMWS Administration confirmed that it is uncertain how it should replenish the two reserve funds in the event it is necessary to use them. For example, if the SJMWS depleted the Rate Stabilization Reserve Fund below the mandated level to postpone a rate increase, the SJMWS would be out of compliance with the Municipal Code until it restored the fund to the mandated level. However, according to SJMWS Administration, immediate restoration of the Rate Stabilization Reserve Fund level could cause SJMWS customers' water rates to increase dramatically, which would defeat the purpose of the Fund.

Rate Stabilization Reserve Fund Policies

We found that other jurisdictions have established policies to manage and use their Rate Stabilization Reserve Funds. For example, the City of Santa Rosa resolved in June 2006 to establish various utility reserves. Resolution No. 26592 states:

WHEREAS, the City of Santa Rosa maintains contingency reserves for all major operating funds and maintaining adequate reserves provides flexibility to respond to fluctuations in revenues and costs and to short term emergencies...this policy establishes the intended use of the various reserves...in order to:

Finding I

- Fund unanticipated capital projects and infrastructure replacement and construction
- Offset lower than expected revenues due to water shortage emergency, low sales due to cool or wet weather, etc.
- Offset demand fee fluctuations due to development patterns, trends and issues
- Provide short term funding in case of local disaster or catastrophic event
- Meet bond covenants and loan requirements...

The City of Santa Cruz has also established a Rate Stabilization Reserve Fund policy. The City of Santa Cruz Council Policy 34.4 "Water Rate Stabilization Fund – Management And Use" puts forth general rules for use and replenishment of the fund. Specifically, Santa Cruz' policy states:

Use of the Water Rate Stabilization Fund shall be authorized by the City Council after consideration of a recommendation from the Water Commission and a written request from the City Manager based upon one, or a combination of, the following conditions:

- Increased Capital Improvement Program (CIP) or capital outlay expenditures due to an extraordinary non-recurring need or circumstance.
- A fluctuation in water consumption revenues creating an unanticipated shortfall.
- Catastrophic losses as the result of a natural disaster.

In addition, the City of Santa Cruz created the "Water Rate Stabilization Surcharge" (\$0.10 per 100 cubic feet) to originally establish their Rate Stabilization Reserve Fund and opted to cap the amount the surcharge would accumulate in the Fund. According to the policy:

- The accounting and record keeping of the Rate Stabilization Surcharge fund shall be in accordance with those procedures set forth for "restricted revenues" until such time as \$2.3 million has accumulated in the Rate Stabilization Reserve Fund.
- Once the Rate Stabilization Fund has reached \$2.3 million, the accounting and record keeping of the Rate Stabilization Surcharge fund shall be in accordance with those procedures set forth for unrestricted revenues and will be collected in the Water Fund.

Should it be necessary to deplete the Water Rate Stabilization Reserve Fund for any of the allowable reasons, the accounting and record keeping procedures will revert to those set forth for restricted revenues, and collected in the Water Rate Stabilization Reserve Fund until the fund has once again reached \$2.3 million.

Furthermore, the City of Newport Beach established a policy for the administration of financial reserves and fund balances. The policy states:

Prudent financial management dictates that some portion of the funds available to the City be reserved for future use. Future uses are categorized as either pre-planned projects or unforeseen financial emergencies.

The Newport Beach policy also describes categories of reserves, including Stabilization Reserves, stating:

Stabilization Reserves enhance the orderly management of the Operating Budget by stabilizing revenues and expenditures, which fluctuate beyond the ability of City staff to control or predict.

Also, policy language specific to the Water Rate Stabilization Reserve reads:

This reserve is used for water rate or fee stabilization to offset large expenditures changes such as water purchase, energy or treatment costs...thereby partially eliminating

the volatility in annual rate adjustments. It is not intended to offset ongoing, long-term pricing structure changes. (Emphasis added).

Finally, the City of Westminster, Colorado passed Resolution No. 57 re Fiscal Policies – Utility Reserves stating:

Typically, a Rate Stabilization Reserve is established and funded to meet a specific risk such as revenue loss related to a certain level of demand curtailment...

Each policy for management and use described above mandates the use of Stabilization Reserves in emergency or unforeseen situations. According to SJMWS Administration, this is the appropriate way for the City to use its Rate Stabilization Reserve Fund as well.

SJMWS' Wholesale Water Costs Increase Annually

SJMWS Administration informed us that its cost for wholesale water increases each year. The SJMWS purchases water from two wholesale suppliers, the Santa Clara Valley Water District (SCVWD) and San Francisco Water District (SFWD). These suppliers project annual wholesale water rate increases necessary to fund system rehabilitation and/or replacement and major capital improvements to their systems. From 1993 until 2000, although wholesale water costs increased each year, the SJMWS did not increase SJMWS customers' water rates. According to SJMWS Administration, this was due to the high level of system growth during those years, which increased SJMWS' customer base and operating revenues, enabling the SJMWS to absorb its increased operating costs.

Since 2000, the SJMWS has increased water rates by "passing through" the increased cost of wholesale water to the SJMWS' commercial and residential customers. "Passing through" means increasing rates to exactly offset increased wholesale water costs. Thus, "passing through" is a budget-balancing measure, not a profit-making one. Nearly 60 percent of the SJMWS annual expenditures are for water and energy, costs which the SJMWS cannot control and must pass on to its customers. The SJMWS bases its water rates entirely on the cost for wholesale water and its costs to operate its facilities. The SJMWS estimates how many acre-feet it will purchase and divides the cost by the SJMWS customer base to arrive at the pricing structure to achieve the necessary level of operating revenues. The SJMWS must obtain City Council approval and notify its customers of any rate increases 45 days ahead of time.

The SJMWS sends out its notices in May. These notices present a "worst-case, highest-cost" scenario to the SJMWS customers as the actual cost of wholesale water is unknown until the end of the fiscal year.

In addition, the yearly wholesale water rate increases incrementally impact the amount of operating revenues needed to run the SJMWS. For example, if the SJMWS adjusted rates to cover a \$1.2 million increase in its wholesale water costs in 2007-08, then its 2008-09 rates would have to cover the \$1.2 million 2007-08 increase plus any 2008-09 cost of water increases. The SJMWS' two wholesale water suppliers, the SCVWD and SFWD, project the per acre-foot cost of water over a ten-year period. The current projection for 2007 through 2016 is attached as Appendix B. SJMWS Administration uses this information to estimate its costs and the revenues they must generate to operate the SJMWS. According to SJMWS Administration, it can anticipate and budget for annual wholesale water cost increases similar to those shown in Appendix B. SJMWS staff also believe that the Rate Stabilization Reserve Fund should only used in the event of drought or other unanticipated emergencies. Finally, because the Rate Stabilization Reserve Fund is currently mandated at five percent of operating revenues, as revenues increase, the size of the Rate Stabilization Reserve Fund must increase proportionately. Consequently, the SJMWS passes the cost of increasing the size of the Rate Stabilization Reserve Fund on to its customers. The SJMWS could reduce the size of future water rate increases to its customers if the City set a funding level for the Rate Stabilization Reserve Fund rather than basing it upon a percentage of SJMWS operating revenue.

In our opinion, the City Council should adopt a policy for the use and replenishment of the System Rehabilitation/ Replacement Reserve and Rate Stabilization Reserve Funds.

We recommend that the City Council:

Recommendation #1

Adopt a policy regarding the use and replenishment of the System Rehabilitation/Replacement Reserve Fund and the Rate Stabilization Reserve Fund. (Priority 3)

CONCLUSION

We found that in 2005-06 and 2006-07, the San Jose Municipal Water System complied with the San Jose Municipal Code, which limits transfers from the Consolidated Water Utility Fund to the General Fund. In addition, we found that the San Jose Municipal Water System has funded the System Rehabilitation/Replacement Reserve and Rate Stabilization Reserve Funds in accordance with the Municipal Code. However, we recommend that the City of San Jose institute a policy regarding the possible use and replenishment of the reserve funds. Accordingly, we recommend that the City Council adopt a policy regarding the use and replenishment of the System Rehabilitation/Replacement Reserve and Rate Stabilization Reserve Funds.

RECOMMENDATION

We recommend that the City Council:

Recommendation #1

Adopt a policy regarding the use and replenishment of the System Rehabilitation/Replacement Reserve Fund and the Rate Stabilization Reserve Fund. (Priority 3)

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APPENDIX A

DEFINITIONS OF PRIORITY 1, 2, AND 3 <u>AUDIT RECOMMENDATIONS</u>

The City of San Jose's City Administration Manual (CAM) defines the classification scheme applicable to audit recommendations and the appropriate corrective actions as follows:

Priority Class ¹	Description	Implementation Category	Implementation Action ³
1	Fraud or serious violations are being committed, significant fiscal or equivalent non-fiscal losses are occurring. ²	Priority	Immediate
2	A potential for incurring significant fiscal or equivalent fiscal or equivalent non-fiscal losses exists. ²	Priority	Within 60 days
3	Operation or administrative process will be improved.	General	60 days to one year

¹ The City Auditor is responsible for assigning audit recommendation priority class numbers. A recommendation which clearly fits the description for more than one priority class shall be assigned the higher number. (CAM 196.4)

For an audit recommendation to be considered related to a significant fiscal loss, it will usually be necessary for an actual loss of \$25,000 or more to be involved or for a potential loss (including unrealized revenue increases) of \$50,000 to be involved. Equivalent non-fiscal losses would include, but not be limited to, omission or commission of acts by or on behalf of the City which would be likely to expose the City to adverse criticism in the eyes of its citizens.

(CAM 196.4)

The implementation time frame indicated for each priority class is intended as a guideline for establishing implementation target dates. While prioritizing recommendations is the responsibility of the City Auditor, determining implementation dates is the responsibility of the City Administration. (CAM 196.4)

APPENDIX B Santa Clara Valley Water District Projected Wholesale Water Rate Increases — July 2007 Through July 2016.

