

# CITY OF SAN JOSE

## 2015-2016 ADOPTED OPERATING BUDGET

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### DEBT SERVICE OBLIGATIONS

#### OVERVIEW

The City's debt service obligations include general obligation bonds, enterprise revenue bonds and commercial paper notes, special assessment bonds, special tax bonds, and a tax and revenue anticipation note. The City of San José Financing Authority has issued lease revenue bonds and lease revenue commercial paper notes for which the City is responsible for making lease payments, and has also issued revenue bonds. The City is also responsible for making lease payments on equipment that was procured through a lease-purchase agreement.

- **General obligation bonds** are issued to finance various public improvements in the City for which the source for repayment is the levy of additional ad valorem tax on property within the City.
- **Revenue bonds** are issued by the City or one of its related entities to acquire or construct assets owned or co-owned by the City whereby the City or a related entity pledges revenues derived from the asset or enterprise to pay the debt service.
- **City of San José Financing Authority lease revenue bonds** are secured by the Authority's pledge of lease revenues received by the Authority under a Project Lease of a leased asset between the City and the Authority. The City makes the lease payments to the Authority in exchange for use of the leased property and covenants to annually appropriate funds so long as the City has beneficial use of the leased asset. These payments are included in the City budget as part of the annual appropriation process.
- **Commercial paper** is a short-term promissory note issued by the City or its related entities with a maturity of 270 days or less. Maturing commercial paper notes are repaid from the proceeds of sale of new commercial paper notes or bonds, or from other funds provided by the City.
- **Special assessment bonds** are issued to pay for public infrastructure improvement costs in special assessment districts and are fully secured by liens against the privately-owned properties benefited by the improvements for which the bonds were issued.
- **Special tax bonds** are issued to finance the construction and/or acquisition of facilities in community facilities districts, including the City's convention center facilities district. The source of repayment for these types of bonds is a special tax on privately-owned properties within the community facilities districts.
- **A tax and revenue anticipation note** is a short-term promissory note that is issued for cash flow purposes and repaid by the City from ad valorem property tax revenues or other tax and revenues anticipated to be received by the City within the same fiscal year.

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### DEBT SERVICE OBLIGATIONS

#### OVERVIEW

- **Lease-purchase agreements** are entered into to finance various public improvements or equipment in the City, including energy conservation equipment installed at City-owned facilities and for the replacement of streetlights. The City's lease-purchase agreements for energy conservation equipment are secured by lease payments for the City's beneficial use of the equipment that the City appropriates on an annual basis and which may be offset by utility cost savings and electricity rebates.

The City Council has adopted a general debt management policy, which allows flexibility when opportunities arise, but at the same time establishes parameters for entering into debt obligations. In addition, the City Council has approved two supplemental financing policies: (1) Multi-Family Housing Revenue Bond Policy and (2) Criteria and Guidelines for Bond Financing of Residential Development Policy.

The City of San José Charter establishes the following requirements associated with debt limitations:

- Section 1216 sets the bonded debt limit for General Obligation bonds at fifteen percent (15%) of the total assessed valuation of all the real and personal property within the City.
- Section 1220 establishes the power of the City Council to issue revenue bonds to finance the acquisition, construction, establishment, expansion, improvement, maintenance, operation, and administration of off-street vehicular parking facilities within the City or of municipal airport facilities. No additional voter authorization is necessary to issue bonds under this section of the City Charter.
- Section 1221 provides that no revenue bonds may be issued by the City for the purpose of supplying its inhabitants, or any portion thereof, with water, light, heat, power, railroad, motor vehicle transportation services (other than airport service), telephone, telegraph, or wireless communication service unless authorized by the affirmative vote of a majority of the electors voting on such a proposition in each case.
- Section 1222 states that revenue bonds may be issued by the City for purposes other than those specified in Sections 1220 and 1221 only under and pursuant to the laws of the State of California.

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## 2015-2016 ADOPTED OPERATING BUDGET

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### DEBT SERVICE OBLIGATIONS

#### DEBT STATUS AND CAPACITY

The City of San José Charter limits bonded indebtedness for General Obligation bonds to fifteen percent (15%) of the total assessed valuation of all real and personal property within the City. As of June 30, 2014, the total assessed value of taxable property was \$137.0 billion, which results in a total debt limit capacity of approximately \$20.6 billion. As of June 30, 2014, the City had \$421.4 million of General Obligation bonds outstanding which represents approximately 2.1% of the debt limit.

Tables A-C (below) illustrate the debt service obligations of the City and its related entities, and exclude Multi-Family Housing Revenue conduit debt and debt issued by the Successor Agency to the Redevelopment Agency of the City of San José. As shown in Table A, the City and related entities added \$125.6 million and repaid \$268.0 million of long-term debt in 2014-2015 resulting in a total long-term debt balance of \$2.6 billion as of June 30, 2015. Table B summarizes the City's and related entities' long-term debt by issuance and maturity, plus short-term commercial paper notes, for a combined estimated outstanding debt balance of \$2.7 billion as of June 30, 2015. It should be noted that long-term lease obligations are not considered indebtedness under the State Constitution. Table C summarizes the City and related entities' annual requirements to amortize principal and pay interest due on all long-term debt outstanding for each of the next five fiscal years and thereafter.

The Debt Management Policy (Council Policy 1-15) for the City was adopted by the City Council on May 21, 2002, and is reviewed annually by the City Council. The Debt Management Policy was subsequently amended on December 5, 2012, and most recently on June 9, 2015. The first set of program-specific financing policies for debt issued for multi-family housing projects in the City (Council Policy 1-16) was adopted by the City Council on June 11, 2002, and was subsequently amended on December 6, 2005.

Descriptions of City of San José and related entity debt activity for 2014-2015, as well as issues planned for 2015-2016, are provided in the following sections.

#### 2014-2015 DEBT ISSUES

The following debt issues were completed in 2014-2015:

- **2014 Tax and Revenue Anticipation Note** The City issued a short-term note (the "2014 Note") to facilitate the prefunding of employer retirement contributions for 2014-2015. The \$100 million note was purchased by Bank of America, N.A. on July 1, 2014. Security for repayment of the 2014 Note was a pledge of the City's 2014-2015 secured property tax revenues and sales tax revenues plus all other legally available General Fund revenues, if required. The City fully repaid the 2014 Note on March 9, 2015.
- **City of San José Airport Revenue Refunding Bonds, Series 2014ABC (Refunding of Series 2001A, Series 2004C and Series 2004D)** On October 7, 2014, the City issued the City of San José Airport Revenue Refunding Bonds, Series 2014A, Series 2014B, and Series 2014C, in an aggregate principal amount of \$125,645,000, to refund all of the outstanding

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### DEBT SERVICE OBLIGATIONS

#### 2014-2015 DEBT ISSUES

City of San José Airport Revenue Bonds, Series 2001A, Series 2004C, and Series 2004D, and to pay the costs of issuing the bonds. The refunding generated approximately \$20.8 million in net present value savings for the Airport, representing average debt service savings of approximately \$2.2 million per year.

#### 2015-2016 PLANNED DEBT ISSUES

The following debt issues are planned for, or were already executed in, 2015-2016:

- **2015 Tax and Revenue Anticipation Note** The City issued a short-term note (the “2014 Note”) to facilitate the prefunding of employer retirement contributions for 2014-2015. The \$100 million note was purchased by Bank of America, N.A. on July 1, 2015. Security for repayment of the 2015 Note was a pledge of the City’s 2015-2016 secured property tax revenues and sales tax revenues plus all other legally available General Fund revenues, if required.
- **City of San José Financing Authority Lease Revenue Commercial Paper Notes** The City anticipates issuing approximately \$3.5 million in commercial paper notes in fall 2015 to provide funding to the San José Municipal Water System for the replacement of approximately 14,000 remaining manual-read water meters with remote-read water meters.
- **Lease-Purchase Agreement – Energy Conservation Equipment** The City anticipates executing an approximately \$7.7 million tax-exempt lease in fall 2015 to finance the acquisition and installation of energy conservation equipment at City-owned facilities. The agreement will be executed under the master equipment lease-purchase agreement entered into on May 29, 2014, with Banc of America Public Capital Corp.
- **City of San José General Obligation Bonds, Series 2015 (Libraries and Public Safety Projects)** The City budgeted an issuance of \$9.2 million of General Obligation Bonds in 2015-2016. The issuance would utilize all of the remaining unissued bond authorization approved by voters in November 2000 and March 2002 for libraries and public safety projects. Concurrent with this issuance, the City would likely refund General Obligation Bonds, Series 2001, Series 2002, Series 2004, Series 2005, and Series 2007 if market conditions provide sufficient economic and financial benefits.

**CITY OF SAN JOSE**  
**2015-2016 ADOPTED CAPITAL BUDGET**

**DEBT SERVICE OBLIGATIONS**

**(A) Summary of Changes in Long-Term Debt for the Year Ending June 30, 2015**  
(In Thousands of Dollars)

	<u>Balance</u> <u>June 30, 2014</u>	<u>Additions to</u> <u>Long-Term</u> <u>Obligations</u>	<u>Current</u> <u>Maturities</u> <u>and</u> <u>Retirements</u>	<u>Estimated</u> <u>Balance</u> <u>June 30, 2015</u>
<b>GENERAL LONG TERM DEBT</b>				
General Obligation Bonds	\$ 421,380	\$ -	\$ 19,645	\$ 401,735
HUD Section 108 Loan	14,706	-	13,510	1,196
Lease-Purchase Agreement (Taxable)	19,286	-	113	19,173
Special Assessment and Special Tax Bonds with Limited Governmental Commitment	152,335	-	5,620	146,715
<b>CITY OF SAN JOSE FINANCING AUTHORITY</b>				
Lease Revenue Bonds, Series 2001F	110,300	-	10,040	100,260
Lease Revenue Bonds, Series 2003A	13,400	-	1,110	12,290
Lease Revenue Bonds, Series 2006A	56,125	-	1,360	54,765
Lease Revenue Bonds, Series 2007A	28,665	-	1,835	26,830
Lease Revenue Bonds, Series 2008C	10,915	-	-	10,915
Lease Revenue Bonds, Series 2008D (Taxable)	28,920	-	2,590	26,330
Lease Revenue Bonds, Series 2008E-1 (Taxable)	10,575	-	715	9,860
Lease Revenue Bonds, Series 2008E-2 (Taxable)	10,565	-	715	9,850
Lease Revenue Bonds, Series 2008F (Taxable)	62,105	-	22,420	39,685
Lease Revenue Bonds, Series 2011A	30,985	-	-	30,985
Lease Revenue Bonds, Series 2013A	305,535	-	2,930	302,605
Lease Revenue Bonds, Series 2013B	30,445	-	725	29,720
Revenue Bonds, Series 2001A	31,695	-	1,815	29,880
<b>CITY OF SAN JOSE ENTERPRISE FUNDS</b>				
Airport Revenue Bonds	1,384,680	125,645	173,185	1,337,140
Sewer Revenue Bonds/State Revolving Fund Loan	56,585	-	9,643	46,942
<b>TOTAL</b>	<b><u>\$ 2,779,202</u></b>	<b><u>\$ 125,645</u></b>	<b><u>\$ 267,971</u></b>	<b><u>\$ 2,636,876</u></b>

**CITY OF SAN JOSE**  
**2015-2016 ADOPTED OPERATING BUDGET**

**DEBT SERVICE OBLIGATIONS**

**(B) Summary of Bonds and Notes Payable at June 30, 2015 by Individual Issue**

	<u>Due To</u>	<u>Effective</u>	<u>Estimated (\$ Thousands)</u>
<b>CITY OF SAN JOSE</b>			
General Obligation Bonds, Series 2001	2031	5.00-5.125%	\$ 40,205
General Obligation Bonds, Series 2002	2032	4.10-5.00%	69,650
General Obligation Bonds, Series 2004	2034	4.00-5.00%	79,150
General Obligation Bonds, Series 2005	2035	4.00-4.50%	32,440
General Obligation Bonds, Series 2006	2036	4.00-5.00%	77,320
General Obligation Bonds, Series 2007	2037	4.00-5.50%	69,000
General Obligation Bonds, Series 2008	2038	4.00-5.00%	26,470
General Obligation Bonds, Series 2009	2039	4.00-5.00%	7,500
HUD Section 108 Loan	2024	Variable Rate	1,196
Lease-Purchase Agreement (Taxable)	2034	3.21-6.01%	19,173
<b>Total City of San José</b>			<u><u>\$ 422,104</u></u>
<b>SPECIAL ASSESSMENT AND SPECIAL TAX BONDS WITH LIMITED GOVERNMENTAL COMMITMENT</b>			
	2042	4.37-6.65%	<u><u>\$ 146,715</u></u>
<b>CITY OF SAN JOSE FINANCING AUTHORITY</b>			
Lease Revenue Bonds, Series 2001F	2022	5.00%	\$ 100,260
Lease Revenue Bonds, Series 2003A	2023	4.00-4.70%	12,290
Lease Revenue Bonds, Series 2006A	2039	4.125-5.00%	54,765
Lease Revenue Bonds, Series 2007A	2030	4.125-4.75%	26,830
Lease Revenue Bonds, Series 2008C	2027	Variable Rate	10,915
Lease Revenue Bonds, Series 2008D (Taxable)	2025	Variable Rate	26,330
Lease Revenue Bonds, Series 2008E-1 (Taxable)	2025	Variable Rate	9,860
Lease Revenue Bonds, Series 2008E-2 (Taxable)	2025	Variable Rate	9,850
Lease Revenue Bonds, Series 2008F (Taxable)	2034	Variable Rate	39,685
Lease Revenue Bonds, Series 2011A	2042	3.00-5.75%	30,985
Lease Revenue Bonds, Series 2013A	2039	3.00-5.00%	302,605
Lease Revenue Bonds, Series 2013B	2039	3.00-5.00%	29,720
Revenue Bonds, Series 2001A	2026	4.375-5.25%	29,880
Commercial Paper Notes	Short Term	Various	45,000
<b>Total City of San José Financing Authority</b>			<u><u>\$ 728,975</u></u>

**CITY OF SAN JOSE**  
**2015-2016 ADOPTED OPERATING BUDGET**

**DEBT SERVICE OBLIGATIONS**

**(B) Summary of Bonds and Notes Payable at June 30, 2015 by Individual Issue**

	<b>Due To</b>	<b>Effective</b>	<b>Estimated (\$ Thousands)</b>
<b>ENTERPRISE FUNDS</b>			
Norman Y. Mineta San José International Airport			
Revenue Bonds, Series 2007A (AMT)	2047	5.00-6.00%	\$ 533,905
Revenue Bonds, Series 2007B	2037	4.25-5.00%	174,675
Revenue Bonds, Series 2011A-1 (AMT)	2034	3.00-5.75%	136,505
Revenue Bonds, Series 2011A-2 (Non-AMT)	2034	3.00-5.25%	78,460
Revenue Bonds, Series 2011B	2041	3.32-5.70%	263,590
Revenue Bonds, Series 2012A	2018	1.53%	25,385
Revenue Bonds, Series 2014A (AMT)	2026	2.00-5.00%	56,325
Revenue Bonds, Series 2014B (Non-AMT)	2028	5.00%	28,010
Revenue Bonds, Series 2014C (Non-AMT)	2031	5.00%	40,285
Commercial Paper Notes	Short Term	Various	41,159
San José-Santa Clara Clean Water Financing Authority:			
Revenue Refunding Bonds, Series 2005A	2016	3.75-5.00%	10,925
Revenue Refunding Bonds, Series 2009A	2020	3.00-5.00%	21,420
State of California Revolving Loan	2019	Various	14,597
<b>Total Enterprise Funds</b>			<b>\$ 1,425,241</b>
<b>GRAND TOTAL</b>			<b>\$ 2,723,035</b>

**CITY OF SAN JOSE**  
**2015-2016 ADOPTED OPERATING BUDGET**

**DEBT SERVICE OBLIGATIONS**

**(C) Annual Requirements to Amortize Principal and Interest Due on All  
 Long-Term Debt Outstanding as of June 30, 2015\***  
 (In Thousands of Dollars)

<b>Year Ending June 30</b>	<b>City of San José</b>	<b>Special Assessment and Special Tax Bonds</b>	<b>City of San José Financing Authority</b>	<b>Enterprise Funds</b>
2016	\$ 40,589	\$ 14,357	\$ 53,449	\$ 106,859
2017	39,843	13,511	54,853	106,973
2018	39,054	13,509	56,145	106,361
2019	38,168	13,498	58,629	100,712
2020	37,225	13,498	57,776	99,060
Thereafter	435,613	210,234	747,953	2,085,409
<b>Total</b>	<b>\$ 630,492</b>	<b>\$ 278,607</b>	<b>\$ 1,028,805</b>	<b>\$ 2,605,374</b>

\* The following all-in interest rates were used to project debt service for the City of San Jose Financing Authority's variable-rate bonds and the City's variable-rate HUD loan:

	<u>Tax-Exempt</u>	<u>Taxable</u>	<u>HUD Section 108</u>
2015-2016	1.44%	1.75%	1.48%
2016-2017	2.09%	2.67%	2.34%
2017-2018	2.51%	3.28%	2.90%
2018-2019	2.72%	3.58%	3.21%
2019-2020	2.89%	3.82%	3.44%
Thereafter	2.89%	3.82%	3.44%