### Appendix A: Initial Study SuZaCo Mixed-Use

File Nos.: H21-026, ER21-085 & HP21-005 SCH No.: 2021080463





### June 2022

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#### SECTION 1.0 INTRODUCTION AND PURPOSE

#### 1.1 PURPOSE OF THE INITIAL STUDY

This Initial Study has been prepared by the City of San José as the Lead Agency, in conformance with the California Environmental Quality Act (CEQA), the CEQA Guidelines (Title 14, California Code of Regulations §15000 et seq.), and the regulation and policies of the City of San José.

#### 1.1.1 Downtown Strategy 2040

On December 18, 2018, the City Council certified the Downtown Strategy 2040 Final Environmental Impact Report (FEIR) (Resolution No. 78942) and adopted the Downtown Strategy 2040 which provides a vision for future housing, office, commercial, and hotel development within the downtown area. The Downtown Strategy 2040 has a development capacity of 14,360 residential units, 14.2 million square feet of office uses, 1.4 million square feet of retail uses, and 3,600 hotel rooms. The Downtown Strategy 2040 FEIR provides project-level clearance for impacts related to vehicle miles traveled (VMT), traffic noise, and operational emissions of criteria pollutants associated with Downtown development. All other environmental impacts were evaluated at a program level.

The Downtown Strategy 2040 FEIR analysis assumed that project-level, site-specific environmental issues for a given parcel proposed for redevelopment would require additional review. This Initial Study provides that subsequent project-level environmental review.

#### 1.1.1.1 Employment Priority Area

The subject site is in located the Downtown Employment Priority Area (EPA). The Downtown EPA is planned for intensive job growth because of the area's proximity and access to the future Downtown Bay Area Rapid Transit (BART) station. The overlay boundary is intended to respect property lines and not split parcels. Due to proximity to the future BART station, the EPA Overlay supports development at very high intensities, where such high intensity is compatible with other policies within the General Plan, such as Historic Preservation policies.

The EPA Overlay does not change the uses or density otherwise allowed within the base *Downtown* land use designation. The EPA Overlay, however, requires a minimum Floor Area Ratio (FAR) of 4.0 for commercial (job-generating) uses, including office, retail, service, hotel, and entertainment uses, prior to allowing residential uses, as supported by the *Downtown* General Plan Land Use/Transportation Diagram designation. Typically, the base land use designation will be *Downtown* with an allowed commercial FAR of up to 15.0 (three to 30 stories) and density of up to 800 dwelling units per acre (du/ac). For example, a new development project on a one-acre site within the EPA Overlay would be required to provide at least 174,240 square feet of commercial space before the General Plan would support the addition of residential uses to the project. While the EPA Overlay would establish minimum commercial requirements prior to allowing residential uses, the EPA Overlay does not establish a minimum FAR for stand-alone commercial uses.

The development intensity and site design elements in the areas within the EPA Overlay designation should reflect an intense, transit-oriented land use pattern that is typically expected in Downtown. It

is envisioned that active commercial uses (e.g., retail and entertainment uses) would be located on the ground level with high-intensity office development above.

To help activate the Downtown BART corridor, new development within the EPA Overlay should incorporate active ground floor commercial uses along the street in new development projects. Projects with complete development permit applications already on file with the City prior to the date of adoption by the City Council of the Downtown Employment Priority Area Overlay would not be subject to the requirements of the EPA Overlay, provided any new application or amendment or adjustment to an existing complete application will subject the proposed project to the EPA Overlay requirements as set forth in the General Plan and this Strategy.

#### **1.2 NOTICE OF DETERMINATION**

If the project is approved, the City will file a Notice of Determination (NOD), which will be available for public inspection and posted within 24 hours of receipt at the County Clerk's Office for 30 days. The filing of the NOD starts a 30-day statute of limitations on court challenges to the approval under CEQA (CEQA Guidelines Section 15075(g)).

#### SECTION 2.0 PROJECT INFORMATION

#### 2.1 **PROJECT TITLE**

SuZaCo Mixed-Use Project

#### 2.2 LEAD AGENCY CONTACT

Shannon Hill, *Planner III* Department of Planning, Building and Code Enforcement 200 East Santa Clara Street, 3rd Floor Tower San José, CA 95113 <u>Shannon.Hill@sanjoseca.gov</u> (408) 535-7872

#### 2.3 PROJECT APPLICANT

Matt Conti Sunstone QOZB, LLC 60 South Market Street, Suite 450 San José, CA 95113

#### 2.4 **PROJECT LOCATION**

The 0.34-acre project site is located at the southwest corner of the East Santa Clara Street and South Fourth Street intersection in downtown San José.

Figure 2.4-1	Regional Map
Figure 2.4-2	Vicinity Map
Figure 2.4-3	Aerial Photograph and Surrounding Land Uses

#### 2.5 ASSESSOR'S PARCEL NUMBER

467-23-034 467-23-035 467-23-037

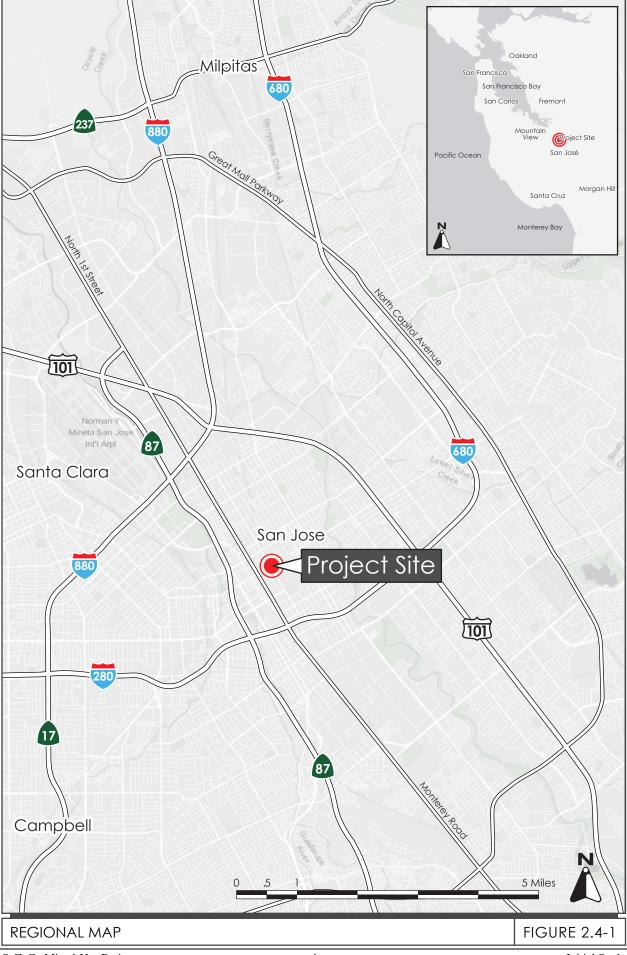
#### 2.6 GENERAL PLAN DESIGNATION AND ZONING DISTRICT

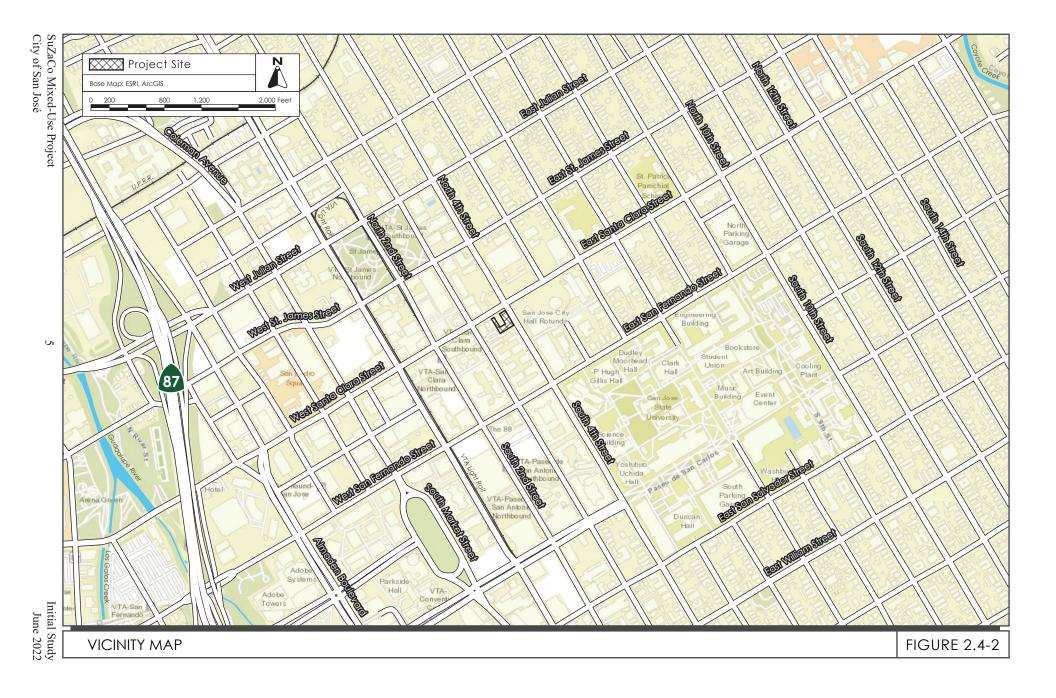
The proposed project is designated *Downtown* under the General Plan and is zoned *DC* – *Downtown Commercial*.

#### 2.7 PROJECT-RELATED APPROVALS, AGREEMENTS, AND PERMITS

- Historic Preservation Permit
- Demolition, Grading, and Building Permit(s)
- Site Development Permit
- Department of Public Works Clearances

• Lot Line Adjustment







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#### SECTION 3.0 PROJECT DESCRIPTION

#### 3.1.1 <u>Background Information</u>

The approximately 0.34-acre project site [Assessor's Parcel Numbers (APNs) 467-23-034, -035, and -037] is currently developed with two-story mixed-use buildings containing a total of 11 residential units and approximately 20,995 of commercial space in downtown San José. The addresses associated with the project site are: 142-150 East Santa Clara Street (APN 467-23-035), 130-134 South Fourth Street (APN 467-23-037), and 17-19 South Fourth Street (APN 467-23-034). The site is bounded by East Santa Clara Street to the north, North Fourth Street to the east, a surface parking lot associated with Hotel Clariana to the south, and commercial buildings to the west. Two of the three parcels (APNs 467-23-035 and 467-23-037) are located within the San José Downtown Commercial National Register Historic District (San José Commercial District).<sup>1</sup> The 142-150 East Santa Clara Street contains a non-contributing building within the San José Commercial District. Refer to Figure 3.1-1 for a map of the San José Commercial District. The 142-150 East Santa Clara Street parcel also contains a designated City Landmark.

Vehicular access to the project site is currently provided via a single-car driveway along North Fourth Street.

#### 3.1.2 <u>Proposed Development</u>

As proposed, the project would demolish the three existing, two-story buildings on-site, while retaining the historic façades of the City Landmark building (142-150 East Santa Clara Street) at the corner of East Santa Clara and South Fourth Streets. The project would construct a four- to six-story mixed-use, U-shaped building (approximately 75,251 square feet). The building would be six stories at the corner of the South Fourth Street and East Santa Clara Street and four stories at the portion of the building facing East Santa Clara Street. The maximum height to the top of the roof parapet would be 85 feet.

The building would consist of ground floor retail/restaurant space and one level of below-grade retail (totaling approximately 10,509 square feet), while the remaining floors would consist of office space (totaling approximately 64,742 square feet). Amenity space with seating areas is proposed on the roof. No on-site parking spaces are proposed; however, off-site parking is proposed at the Fourth Street parking garage at 88 South Fourth Street, approximately 400 feet southeast of the project site. Additionally, the project proposes a total of 13 bicycle parking spaces. Refer to Figures 3.1-2 and 3.1-3 for the site plan and elevations.

#### 3.1.3 <u>Mechanical Equipment</u>

The project proposes a 100-kilowatt (kW) emergency diesel generator powered by a 134 horsepower (HP) diesel engine on the roof. The generator would be operated during periods of emergency and for

<sup>&</sup>lt;sup>1</sup> The Historic District is comprised of 45 properties (27 contributing structures and 18 non-contributing properties) and is bounded by South First Street to the west, East Santa Clara Street to the north, East San Fernando Street to the south, and extends to South Third Street and South Fourth Street (along East Santa Clara Street) to the east.

maintenance and testing purposes with a maximum of 50 hours per year. During the maintenance and testing periods, the generator would run for less than one hour.

#### 3.1.4 <u>Green Building Measures</u>

The project would be required to be built in accordance with the California Green Building Standards Code (CALGreen) requirements which includes design provisions intended to minimize wasteful energy consumption and the most recent California Building Code (CBC). Additionally, the project would be designed to achieve Leadership in Energy and Environmental Design (LEED) Silver certification consistent with San José City Council Policy 6-32, though no specific building measures have been identified at this time.

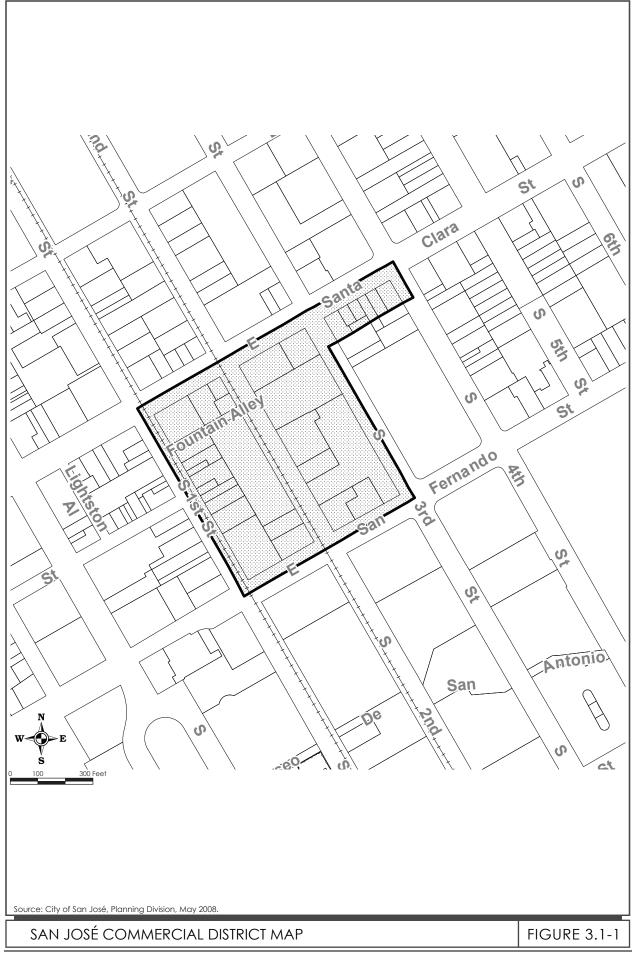
#### 3.1.5 Envision San José 2040 General Plan and Zoning Designation

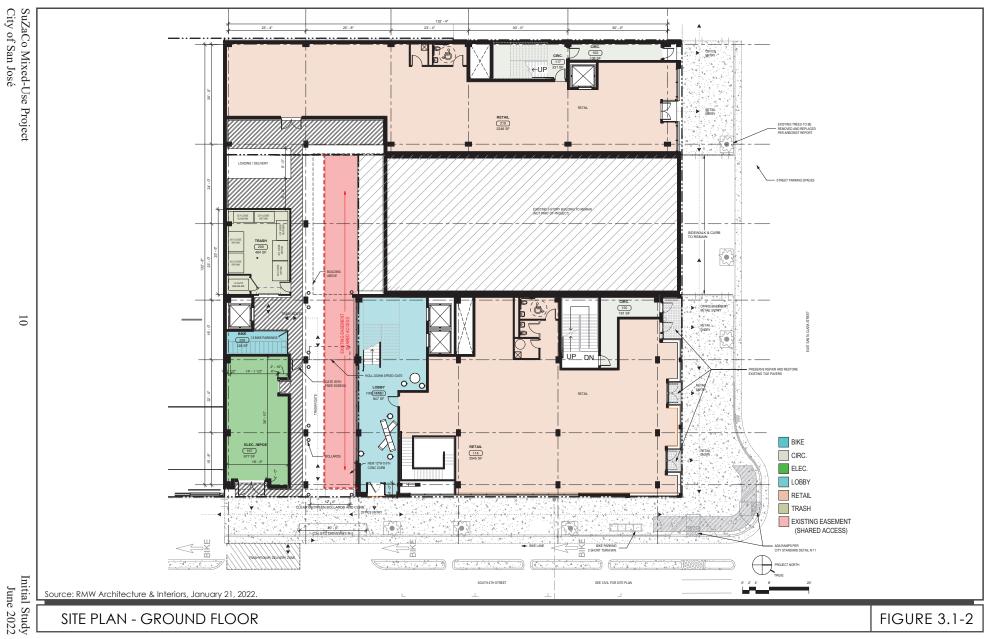
The site is designated *Downtown* under the City's General Plan and has a zoning designation of DC - Downtown Primary Commercial. The Downtown designation includes office, retail, service, residential, and entertainment uses in the downtown. All developments within this designation should enhance the "complete community" in downtown, support pedestrian and bicycle circulation, and increase transit ridership. Residential development within the Downtown designation should incorporate ground floor commercial uses. Under this designation, projects can have a maximum FAR of 30.0 and up to 800 dwelling units per acre.

Under the *DC* zoning designation, any project within a historic district shall conform to applicable guidelines adopted, and as amended by City Council (refer to *Section 20.70.110* of the City's Municipal Code).

#### 3.1.6 <u>Construction</u>

The project would be constructed over a period of 18 months starting in September 2022, and no weekend or extended hours of construction are proposed. Per the applicant's construction schedule, construction would occur from 7:00 AM to 5:00 PM, Monday through Friday (refer to Appendix B of the Draft SEIR).







### SECTION 4.0 ENVIRONMENTAL SETTING, CHECKLIST, AND IMPACT DISCUSSION

This section presents the discussion of impacts related to the following environmental subjects in their respective subsections:

- 4.1 Aesthetics
- 4.2 Agriculture and Forestry Resources
- 4.3 Air Quality
- 4.4 Biological Resources
- 4.5 Cultural Resources
- 4.6 Energy
- 4.7 Geology and Soils
- 4.8 Greenhouse Gas Emissions
- 4.9 Hazards and Hazardous Materials
- 4.10 Hydrology and Water Quality
- 4.11 Land Use and Planning

- 4.12 Mineral Resources
- 4.13 Noise
- 4.14 Population and Housing
- 4.15 Public Services
- 4.16 Recreation
- 4.17 Transportation
- 4.18 Tribal Cultural Resources
- 4.19 Utilities and Service Systems
- 4.20 Wildfire
- 4.21 Mandatory Findings of Significance

The discussion for each environmental subject includes the following subsections:

- **Environmental Setting** This subsection 1) provides a brief overview of relevant plans, policies, and regulations that compose the regulatory framework for the project and 2) describes the existing, physical environmental conditions at the project site and in the surrounding area, as relevant.
- **Impact Discussion** This subsection 1) includes the recommended checklist questions from Appendix G of the CEQA Guidelines to assess impacts and 2) discusses the project's impact on the environmental subject as related to the checklist questions. For significant impacts, feasible mitigation measures are identified. "Mitigation measures" are measures that will minimize, avoid, or eliminate a significant impact (CEQA Guidelines Section 15370).
- Impact Conclusions Because the analysis in this Initial Study tiers from the Downtown Strategy 2040 FEIR, the level of impact in the project-specific analysis is presented as it relates to the findings of the Downtown Strategy 2040 FEIR. For example, if the conclusion is "Same Impact as Approved Project/Less Than Significant Impact" the project level impact was found to be less than significant consistent with the finding in the Downtown Strategy 2040 FEIR.

For resource areas where significant impacts were identified, the detailed evaluation of those resource areas are included in the Draft SEIR to the Downtown Strategy 2040 FEIR prepared for this project. This Initial Study is included as Appendix A to that Draft SEIR.

#### 4.1 **AESTHETICS**

#### 4.1.1 Environmental Setting

#### 4.1.1.1 *Regulatory Framework*

#### State

#### Senate Bill 743

Senate Bill (SB) 743 was adopted in 2013 and requires lead agencies to use alternatives to level of service (LOS) for evaluating transportation impacts, specifically vehicle miles traveled (VMT). SB 743 also included changes to CEQA that apply to transit-oriented developments, as related to aesthetics and parking impacts. Under SB 743, a project's aesthetic impacts will no longer be considered significant impacts on the environment if:

- The project is a residential, mixed-use residential, or employment center project, and
- The project is located on an infill site within a transit priority area.<sup>2</sup>

SB 743 also clarifies that local governments retain their ability to regulate a project's aesthetics impacts outside of the CEQA process.

#### Streets and Highway Code Sections 260 through 263

The California Scenic Highway Program (Streets and Highway Code, Sections 260 through 263) is managed by the California Department of Transportation (Caltrans). The program is intended to protect and enhance the natural scenic beauty of California highways and adjacent corridors through special conservation treatment. There are no state-designated scenic highways in San José. Interstate 280 from the San Mateo County line to State Route (SR) 17, which includes segments in San José, is an eligible, but not officially designated, State Scenic Highway.<sup>3</sup>

In Santa Clara County, the one state-designated scenic highway is SR 9 from the Santa Cruz County line to the Los Gatos City Limit. Eligible State Scenic Highways (not officially designated) include: SR 17 from the Santa Cruz County line to SR 9, SR 35 from Santa Cruz County line to SR 9, Interstate 280 from the San Mateo County line to SR 17, and the entire length of SR 152 within the County.

https://dot.ca.gov/programs/design/lap-landscape-architecture-and-community-livability/lap-liv-i-scenic-highways.

<sup>&</sup>lt;sup>2</sup> An "infill site" is defined as "a lot located within an urban area that has been previously developed, or on a vacant site where at least 75 percent of the perimeter of the site adjoins, or is separated only by an improved public right-of-way from, parcels that are developed with qualified urban uses." A "transit priority area" is defined as "an area within 0.5 mile of a major transit stop that is existing or planned, if the planned stop is scheduled to be completed within the planning horizon included in a Transportation Improvement Program adopted pursuant to Section 450.216 or 450.322 of Title 23 of the Code of Federal Regulations." A "major transit stop" means "a site containing an existing rail transit station, a ferry terminal served by either a bus or rail transit service, or the intersection of two or more major bus routes with a frequency of service interval of 15 minutes or less during the morning and afternoon peak commute periods." California Legislative Information. "CHAPTER 2.7. Modernization of Transportation Analysis for Transit-Oriented Infill Projects [21099- 21099.]" Accessed October 6, 2021. https://leginfo.legislature.ca.gov/faces/codes\_displaySection.xhtml?lawCode=PRC&sectionNum=21099. <sup>3</sup> California Department of Transportation. "Scenic Highways." Accessed October 5, 2021.

#### City of San José

#### Municipal Code

The City's Municipal Code includes several regulations associated with protection of the City's visual character and control of light and glare. For example, Chapter 13.32 (Tree Removal Controls) regulates the removal of trees on private property within the City, in part to promote the scenic beauty of the city.

Several sections of the Municipal Code include controls for lighting of signs and development adjacent to residential properties. These requirements call for floodlighting to have no glare and lighting facilities to be reflected away from residential use so that there will be no glare.

The City's Zoning Ordinance (Title 20 of the Municipal Code) includes design standards, maximum building height, and setback requirements.

#### City Design Guidelines and Design Review Process

Nearly all new private development is subject to a design review process (architecture and site planning). The design review process is used to evaluate projects for conformance with adopted design guidelines and other relevant policies and ordinances. The City prepared and adopted guidelines to assist those involved with the design, construction, review and approval of development in San José. Adopted design guidelines include: Residential, Industrial, Commercial, Downtown/Historic, and Downtown Design Guidelines and Standards.

#### City Council Policy 4-2: Lighting

Council Policy 4-2 requires dimmable, programmable lighting for new streetlights, which would control the amount and color of light shining on streets and sidewalks. Light is to be directed downward and outward. New and replacement streetlights should also offer the ability to change the color of the light from full spectrum (appearing white or near white) in the early evening to a monochromatic light in the later hours of the night and early morning. At a minimum, full-spectrum lights should be able to be dimmed by at least 50 percent in late night hours.

#### Envision San José 2040 General Plan

The 2040 General Plan identifies "gateways", freeways, and rural scenic corridors where preservation and enhancement of views of the natural and man-made environment are crucial. The segment of Bird Avenue over I-280 adjacent to the downtown area is designated as a gateway for scenic purposes. The following policies in the City's General Plan have been adopted for the purpose of reducing or avoiding impacts related to aesthetics and are applicable to the project.

General Plan Policies - Aesthetics				
CD-1.1	Require the highest standards of architectural and site design, and apply strong design controls for all development projects, both public and private, for the enhancement and development of community character and for the proper transition between areas with different types of land uses.			

<b>General Plan Policies - Aesthetics</b>					
CD-1.2	Install and maintain attractive, durable, and fiscally- and environmentally- sustainable urban infrastructure to promote the enjoyment of space developed for public use. Include attractive landscaping, public art, lighting, civic landmarks, sidewalk cafes, gateways, water features, interpretive/way-finding signage, farmers markets, festivals, outdoor entertainment, pocket parks, street furniture, plazas, squares, or other amenities in spaces for public use. When resources are available, seek to enliven the public right-of-way with attractive street furniture, art, landscaping and other amenities.				
CD-1.9	Give the greatest priority to developing high-quality pedestrian facilities in areas that will most promote transit use and bicycle and pedestrian activity. In pedestrian- oriented areas such as Downtown, Villages, Corridors, or along Main Streets, commercial and mixed-use building frontages should be placed at or near the street- facing property line with entrances directly to the public sidewalk. In these areas, strongly discourage parking areas located between the front of buildings and the street to promote a safe and attractive street façade and pedestrian access to buildings.				
CD-1.23	Further the Community Forest Goals and Policies in this Plan by requiring new development to plant and maintain trees at appropriate locations on private property and along public street frontages. Use trees to help soften the appearance of the built environment, help provide transitions between land uses, and shade pedestrian and bicycle areas.				
CD-1.24	Within new development projects, include preservation of ordinance-sized and other significant trees, particularly natives. Avoid any adverse effect on the health and longevity of such trees through design measures, construction, and best maintenance practices. When tree preservation is not feasible, include replacements or alternative mitigation measures in the project to maintain and enhance our Community Forest.				
CD-6.2	Design new development with a scale, quality, and character to strengthen Downtown's status as a major urban center.				
CD-6.8	Recognize Downtown as the hub of the County's transportation system and design buildings and public spaces to connect and maximize use of all types of transit. Design Downtown pedestrian and transit facilities to the highest quality standards to enhance the aesthetic environment and to promote walking, bicycling, and transit use. Design buildings to enhance the pedestrian environment by creating visual interest and by fostering active uses and avoiding prominence of vehicular parking at the street level.				
CD-6.9	Design buildings with site, façade, and rooftop locations and facilities to accommodate effective signage. Encourage Downtown businesses and organizations to invest in high quality signs, especially those that enliven the pedestrian experience or enhance the Downtown skyline.				
CD-6.10	Maintain Downtown design guidelines and policies adopted by the City to guide development and ensure a high standard of architectural and site design in its center.				

<b>General Plan Policies - Aesthetics</b>				
CD-10.2	Require that new public and private development adjacent to Gateways and freeways			
	(including 101, 880, 680, 280, 17, 85, 237, and 87), and Grand Boulevards consist of			
	high-quality materials, and contribute to a positive image of San José.			

#### 4.1.1.2 *Existing Conditions*

#### **Project Site**

The 0.34-acre project site is located at the southwest corner of the East Santa Clara Street and South Fourth Street intersection in downtown San José. The site is set back by sidewalks and street trees. Two of the three parcels (APNs 467-23-035 and 467-23-037) are located within the San José Commercial District. The 142-150 East Santa Clara Street parcel contains a contributing historic structure while the 130-134 East Santa Clara Street contains a non-contributing building within the San José Commercial District.

The project site is currently developed with two-story mixed-use buildings that consist of a total of 11 residential units and approximately 20,995 of commercial space. The building located at the corner of the East Santa Clara Street and South Fourth Street intersection is two-stories tall (ground floor commercial space with residential on the upper floor) with rectangular massing and a flat roof. The building, constructed circa 1913-1915, is of brick masonry construction with glazed storefronts (Photo 1). The windows located along the northern and eastern building façades of the upper floors consist of decorated lintels<sup>4</sup> and label molding<sup>5</sup>. There are porcelain square tiles located along the lower portion of the northern building façade beneath the storefront windows.

The two-story mixed-use building at 130-134 East Santa Clara Street was constructed in 1901. The building is currently occupied by ground floor commercial and a second-floor residential unit. The building is primarily stucco-clad brick and concrete with a flat roof. In 1955, a one-story concrete addition was constructed at the rear of the building which is currently used for storage and office space. There are two storefronts located along the East Santa Clara Street frontage. (Photo 2)

The two-story concrete building located at 17-19 South Fourth Street was constructed in 1939 and is currently used as a commercial and residential building. The building is rectangular-shaped with a flat roof. The main entrance to the building is located along the eastern building façade. There are four decorative bands located on the building exterior that visually separate the ground floor from the upper floor along the eastern façade. The southern building façade consists of four slightly recessed bays and the building drops down to one-story to the west. (Photo 3)

#### **Surrounding Land Uses**

The project site is surrounded by a variety of land uses including residential and commercial development ranging from one to 28-stories<sup>6</sup>. Immediately north of the site is East Santa Clara Street,

<sup>&</sup>lt;sup>4</sup> Lintel is defined as a horizontal support of timber, stone, concrete, or steel across the top of a door or window.

<sup>&</sup>lt;sup>5</sup> Label molding is defined as a square-arched molding that extends horizontally across the top of an opening and turns vertically downward.

<sup>&</sup>lt;sup>6</sup> The Miro Apartments (File Nos. SP17-009 and T16-056) located at 157 East Santa Clara Street is currently under construction and would be 28-stories tall.



Photo 1: View of project site, looking southwest of North Fourth Street.



#### PHOTOS 1 & 2

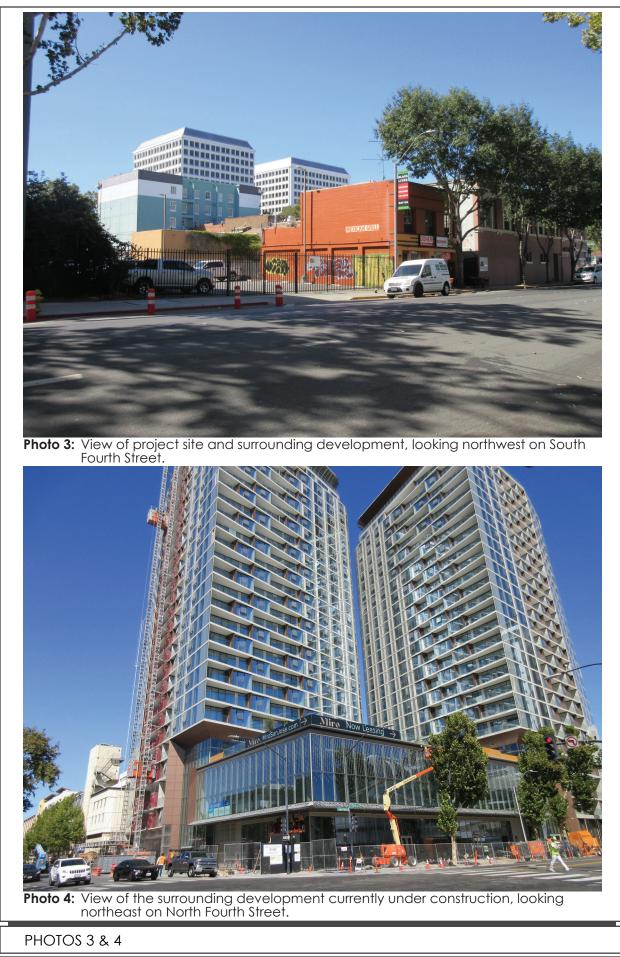




Photo 5: View of the surrounding development, looking north on East Santa Clara Street.



Photo 6: View of the surrounding development, looking east on South Fourth Street.

#### PHOTOS 5 & 6

a four-lane roadway. North of East Santa Clara Street is a gas station and a mixed-use development that is currently under construction (File Nos. SP17-009 and T16-056) that would be 28-stories tall. The gas station was constructed in 1969 and consists of two canopies covering the gas pumps and a one-story commercial building. (Photos 4 and 5) Immediately east of the project site is South Fourth Street, a one-way local connector with two southbound lanes. Located east of South Fourth Street is City Hall which consists of an 18-story office tower, a glass rotunda, and a council chamber wing (Photo 6). South of the project site is a surface parking lot associated with the Hotel Clariana and a five-story apartment complex. The apartment complex is of modern design and is primarily stucco with balconies. The three-story building located between the project site (APN 467-23-036) was constructed in 1910 and is of brick masonry Edwardian architecture (refer to Photo 2).

Immediately west of the project site is the Hotel Clariana and a cluster of two- to three-story commercial businesses. These businesses are set back from East Santa Clara Street by sidewalks and street trees. The commercial businesses and hotel have a mix of architectural styles.

#### **Scenic Views**

Based on the City's General Plan, views of hillside areas (including the foothills of the Diablo Range and the Santa Cruz Mountains, Silver Creek Hills, and Santa Teresa Hills) and the downtown skyline are scenic features in the San José area. The project site and surrounding areas are relatively flat and prominent viewpoints, other than buildings, are limited. The project area has minimal to no scenic views of the Diablo foothills to the east, Santa Cruz Mountains to the west, Santa Teresa Hills to the south, and the Silver Creek hills to the southeast. No natural scenic resources, such as rock outcroppings, are present on-site or in the project area.

#### Light and Glare

Sources of light and glare are abundant in the urban environment of the project site and project area, including but not limited to streetlights, parking lot lights, security lights, vehicular headlights, internal building lights, and reflective building surfaces and windows.

#### 4.1.1.3 Impact Discussion

New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
			$\boxtimes$	
	Potentially Significant	New than Potentially Significant Significant with Impact Mitigation	New than New Less Potentially Significant than Significant with Significant Impact Mitigation Impact	New     than     New Less     Same       Potentially     Significant     than     Impact as       Significant     with     Significant     Approved       Impact     Mitigation     Impact     Project       Incorporated     Impact     Impact     Impact

	New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Except as provided in Public Resources	Code				
Section 21099, would the project:					
c) In non-urbanized areas, substantial	y 🗌			$\boxtimes$	
degrade the existing visual character	er or				
quality of public views of the site a					
surroundings? <sup>7</sup> If the project is in a	n				
urbanized area, would the project c	onflict				
with applicable zoning and other					
regulations governing scenic qualit	y?				
d) Create a new source of substantial	light or			$\boxtimes$	
glare which would adversely affect	day or				
nighttime views in the area?					

Aesthetic values are, by their nature, subjective. Opinions as to what constitutes a degradation of visual character would differ among individuals. One of the best available means for assessing what constitutes a visually acceptable standard for new buildings are the City's design standards and implementation of those standards through the City's design process. The following discussion addresses the proposed changes to the visual setting of the project area and factors that are part of the community's assessment of the aesthetic values of a project's design, consistent with the assumptions in the Downtown Strategy 2040 FEIR. Similar to the capacity build-out evaluated in the Downtown Strategy 2040 FEIR, the proposed project would result in less than significant aesthetics impacts, as described below.

The proposed project would meet the criteria of SB 743 because 1) the project would construct an employment center project and 2) the project is located within a transit priority area.<sup>8</sup> Consistent with Public Resources Code Section 21099, the project would have a less than significant aesthetics impact. However, as noted in PRC Section 21099(d)(1)(B), the exemptions provided for analysis and determination of significant aesthetics impacts do not include impacts on historical or cultural resources, which are addressed in *Section 3.3, Cultural Resources*, of the Draft SEIR. While the project would have a less than significant aesthetic impact, this Initial Study addresses the CEQA checklist questions for informational purposes given the size and location of the project in the downtown area.

#### a) Would the project have a substantial adverse effect on a scenic vista?

The project site and area has minimal to no scenic views due to the existing built environment. As mentioned in *Section 3.1.2*, the proposed building would be 85 feet to the top of the parapet. The building that is currently under construction located northeast of the site will be 28-stories tall with a maximum building height of 298 feet to the top of the parapet. Other existing and approved buildings

<sup>&</sup>lt;sup>7</sup> Public views are those that are experienced from publicly accessible vantage points.

<sup>&</sup>lt;sup>8</sup> ArcGIS. Transit Priority Areas (2021). Accessed October 5, 2021.

https://www.arcgis.com/home/item.html?id=370de9dc4d65402d992a769bf6ac8ef5.

in proximity range from 242 to 285 feet tall. While the proposed building would be visible in the immediate area, the project is compatible in height to existing and new development in the downtown area. Implementation of the project would not diminish scenic views or damage any scenic resources in the project area nor would the project result in a significant impact on a scenic vista. **[Same Impact as Approved Project (Less than Significant Impact)]** 

### b) Would the project substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?

The project site is not located along a state-designated scenic highway. The nearest state-designated highway is SR 9, located more than eight miles southwest of the project site. Therefore, implementation of the proposed project would not damage any scenic resources, such as trees, rock outcroppings, and historic buildings within a state scenic highway. **[Same Impact as Approved Project (Less than Significant Impact)]** 

# c) In non-urbanized areas, would the project substantially degrade the existing visual character or quality of public views of the site and its surroundings? If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?

The project site is located within an urbanized area of downtown. Although the City's Zoning Ordinance does not include regulations governing scenic quality, the proposed project would comply with Title 20 of the City's Municipal Code and would be subject to a design review process conducted as part of the development permit review process to ensure that it conforms with all adopted design guidelines and other relevant policies and ordinances. For these reasons, the proposed project would not conflict with applicable zoning and other regulations governing scenic quality. [Same Impact as Approved Project (Less Than Significant Impact)]

### d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?

The proposed project would include internal building lights, security lights, vehicular headlights, and external building lights resulting in more visible nighttime lighting than currently exists on-site. The proposed project would be subject to Section 20.75.360 of the City's Municipal Code<sup>9</sup> and the City's design review process prior to the issuance of development permits to ensure that it is consistent with General Plan policies and the City's Design Guidelines. Therefore, implementation of the project would not adversely affect day or nighttime views in the area from lighting. **[Same Impact as Approved Project (Less than Significant Impact)]** 

<sup>&</sup>lt;sup>9</sup> Section 20.75.360 of the City's Municipal Code requires lighting to be directed away from any residential uses.

#### 4.2 AGRICULTURE AND FORESTRY RESOURCES

#### 4.2.1 Environmental Setting

#### 4.2.1.1 *Regulatory Framework*

State

#### Farmland Mapping and Monitoring Program

The California Department of Conservation's Farmland Mapping and Monitoring Program (FMMP) assesses the location, quality, and quantity of agricultural land and conversion of these lands over time. Agricultural land is rated according to soil quality and irrigation status. The best quality land is called Prime Farmland.

#### California Land Conservation Act

The California Land Conservation Act (Williamson Act) enables local governments to enter into contracts with private landowners to restrict parcels of land to agricultural or related open space uses. In return, landowners receive lower property tax assessments.

#### Fire and Resource Assessment Program

The California Department of Forestry and Fire Protection (CAL FIRE) identifies forest land, timberland, and lands zoned for timberland production that can (or do) support forestry resources.<sup>10</sup>

#### 4.2.1.2 *Existing Conditions*

The project site is located within downtown San José which does not contain agricultural or forest land uses. In addition, the project site is not subject to a Williamson Act contract.<sup>11</sup>

<sup>&</sup>lt;sup>10</sup> *Forest Land* is land that can support 10 percent native tree cover and allows for management of forest resources (California Public Resources Code Section 12220(g)); Timberland is land not owned by the federal government or designated as experimental forest land that is available for, and capable of, growing trees to produce lumber and other products, including Christmas trees (California Public Resources Code Section 4526); and Timberland Production is land used for growing and harvesting timber and compatible uses (Government Code Section 51104(g)).

<sup>&</sup>lt;sup>11</sup> ArcGIS. "Williamson Act Properties." Accessed October 5, 2021.

https://www.arcgis.com/apps/webappviewer/index.html?id=1f39e32b4c0644b0915354c3e59778ce.

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	ould the project:		_			
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?					
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				$\boxtimes$	
c)	Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?					
d)	Result in a loss of forest land or conversion of forest land to non-forest use?				$\boxtimes$	
e)	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use or conversion of forest land to non-forest use?					

Similar to the capacity build out evaluated in the Downtown Strategy 2040 FEIR, the proposed project would have no impact on agriculture and forestry resources, as described below.

#### a) Would the project convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to nonagricultural use?

The project site is located in downtown San José and does not contain Prime Farmland, Unique Farmland, or Farmland of Statewide Importance. Therefore, the project would not impact Prime Farmland, Unique Farmland, or Farmland of Statewide Importance through conversion to non-agricultural use. **[Same Impact as Approved Project (No Impact)]** 

### b) Would the project conflict with existing zoning for agricultural use, or a Williamson Act contract?

As mentioned in *Section 3.1.5*, the project site is zoned *DC* and is not located in an area that is subject to the Williamson Act contract. Therefore, implementation of the proposed project would not conflict with existing zoning for agricultural operations or conflict with a Williamson Act contract. **[Same Impact as Approved Project (No Impact)]** 

### c) Would the project conflict with existing zoning for, or cause rezoning of, forest land, timberland, or timberland zoned Timberland Production?

The project site is not zoned as forest land, timberland, or timberland zoned Timberland Production. For this reason, implementation of the project would not conflict with existing zoning or cause rezoning of forest land, timberland, or timberland zoned Timberland Production. **[Same Impact as Approved Project (No Impact)]** 

#### d) Would the project result in a loss of forest land or conversion of forest land to nonforest use?

The project site is located in an urbanized area that does not contain forest land. Therefore, the project would not result in a loss of forest land or conversion of forest land to non-forest use. [Same Impact as Approved Project (No Impact)]

## e) Would the project involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?

The project site and area does not contain any farmland or forest land. Therefore, the project would not facilitate the unplanned conversion of farmland elsewhere in San José to non-agricultural uses or forest land to non-forest use. **[Same Impact as Approved Project (No Impact)]** 

#### 4.3 AIR QUALITY

As proposed, the project would demolish the existing buildings on-site while retaining the historic façades of the 142-150 East Santa Clara Street building. The proposed project would construct a four- to six-story mixed-use, U-shaped building.

#### 4.3.1 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	ould the project:					
a)	Conflict with or obstruct implementation of the applicable air quality plan?					
b)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non- attainment under an applicable federal or state ambient air quality standard?					
c)	Expose sensitive receptors to substantial pollutant concentrations?	$\boxtimes$				
d)	Result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?					

Implementation of the proposed project has the potential to result in significant air quality construction impacts. The projects impacts to air quality are evaluated in the Draft SEIR. No further analysis is provided in this Initial Study.

#### 4.4 **BIOLOGICAL RESOURCES**

As proposed, the project would demolish the existing buildings on-site while retaining the historic façades of the 142-150 East Santa Clara Street building. The proposed project would construct a four- to six-story mixed-use, U-shaped building.

#### 4.4.1 <u>Impact Discussion</u>

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo a)	build the project: Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife (CDFW) or United States Fish and Wildlife Service (USFWS)?					
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations, or by the CDFW or USFWS?					
c)	Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?					
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?					
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?					
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?					

Implementation of the project has the potential to conflict with local policies or ordinances protection biological resources. The projects impact to biological resources is evaluated in the Draft SEIR. No further analysis is provided in this Initial Study.

#### 4.5 CULTURAL RESOURCES

As proposed, the project would demolish three existing buildings on-site, while retaining the historic façades of the 142-150 East Santa Clara Street building, a designated City Landmark.. The proposed project would construct a four- to six-story mixed-use, U-shaped building. Two of the three project parcels (APNs 467-23-035 and 467-23-037) are currently located within the San José Commercial District. The 142-150 East Santa Clara Street parcel contains a contributing building, while the 130-134 East Santa Clara Street contains a non-contributor building.

#### 4.5.1 <u>Impact Discussion</u>

	New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Would the project:					
<ul> <li>a) Cause a substantial adverse change in the significance of a historical resource pursuant to CEQA Guidelines Section 15064.5?</li> </ul>					
<ul> <li>b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines Section 15064.5?</li> </ul>					
c) Disturb any human remains, including those interred outside of dedicated cemeteries?				$\boxtimes$	

Implementation of the project has the potential to impact historic structures and subsurface resources. Therefore, the analysis of cultural resources impacts is presented in the Draft SEIR. No further analysis is provided in this Initial Study.

#### $4.6 ENERGY^{12}$

The following discussion is based upon an Air Quality Assessment prepared by Illingworth & Rodkin, Inc. in March 2022. A copy of this report is included as Appendix B of the Draft SEIR.

#### 4.6.1 <u>Environmental Setting</u>

#### 4.6.1.1 *Regulatory Framework*

#### **Federal and State**

#### Energy Star and Fuel Efficiency

At the federal level, energy standards set by the EPA apply to numerous consumer products and appliances (e.g., the EnergyStar<sup>™</sup> program). The EPA also sets fuel efficiency standards for automobiles and other modes of transportation.

#### Renewables Portfolio Standard Program

In 2002, California established its Renewables Portfolio Standard Program, with the goal of increasing the percentage of renewable energy in the state's electricity mix to 20 percent of retail sales by 2010. Governor Schwarzenegger issued Executive Order (EO) S-3-05, requiring statewide emissions reductions to 80 percent below 1990 levels by 2050. In 2008, EO S-14-08 was signed into law, requiring retail sellers of electricity serve 33 percent of their load with renewable energy by 2020. In October 2015, Governor Brown signed SB 350 to codify California's climate and clean energy goals. A key provision of SB 350 requires retail sellers and publicly owned utilities to procure 50 percent of their electricity from renewable sources by 2030. SB 100, passed in 2018, requires 100 percent of electricity in California to be provided by 100 percent renewable and carbon-free sources by 2045.

#### Executive Order B-55-18 To Achieve Carbon Neutrality

In September 2018, Governor Brown issued an executive order, EO-B-55-18 To Achieve Carbon Neutrality, setting a statewide goal "to achieve carbon neutrality as soon as possible, and no later than 2045, and achieve and maintain net negative emissions thereafter." The executive order requires CARB to "ensure future Scoping Plans identify and recommend measures to achieve the carbon neutrality goal." EO-B-55-18 supplements EO S-3-05 by requiring not only emissions reductions, but also that, by no later than 2045, the remaining emissions be offset by equivalent net removals of  $CO_2$  from the atmosphere through sequestration.

<sup>&</sup>lt;sup>12</sup> Since completion of the air quality analysis, the mechanical circulation, the office square footage, the retail square footage, and proposed on-site parking spaces have changed. Specifically, the office square footage has decreased to approximately 63,461 square feet, the retail square footage has increased to approximately 11,790 square feet, and on-site parking is no longer proposed. All parking would be off-site at the City's Fourth Street parking garage at 88 South Fourth Street. The overall total building square footage would remain the same and construction activities (e.g., equipment quantities and hours) would not change. While emissions (i.e., ROG and energy) would decrease slightly from these land uses changes, the project's criteria pollutant and GHG emissions and the community risk impacts would be below the thresholds and any minor decrease would cause the emissions and impacts to remain below the thresholds.

#### California Building Standards Code

The Energy Efficiency Standards for Residential and Non-residential Buildings, as specified in Title 24, Part 6 of the California Code of Regulations (Title 24), was established in 1978 in response to a legislative mandate to reduce California's energy consumption. Title 24 is updated approximately every three years.<sup>13</sup>

#### California Green Building Standards Code

CALGreen establishes mandatory green building standards for buildings in California. CALGreen was developed to reduce GHG emissions from buildings, promote environmentally responsible and healthier places to live and work, reduce energy and water consumption, and respond to state environmental directives. CALGreen covers five categories: planning and design, energy efficiency, water efficiency and conservation, material and resource efficiency, and indoor environmental quality.

#### Advanced Clean Cars Program

CARB adopted the Advanced Clean Cars program in 2012 in coordination with the EPA and National Highway Traffic Safety Administration. The program combines the control of smogcausing pollutants and GHG emissions into a single coordinated set of requirements for vehicle model years 2015 through 2025.

#### City of San José

#### Reach Building Code

In 2019, the San José City Council approved Ordinance No. 30311 and adopted Reach Code Ordinance (Reach Code) to reduce energy-related GHG emissions consistent with the goals of Climate Smart San José. The Reach Code applies to new construction projects in San José. It requires new residential construction to be outfitted with entirely electric fixtures. Mixed-fuel buildings (i.e., use of natural gas) are required to demonstrate increased energy efficiency through a higher Energy Design Ratings and be electrification ready. In addition, the Reach Code requires electric vehicle (EV) charging infrastructure for all building types (above current CALGreen requirements), and solar readiness for non-residential buildings.

#### Climate Smart San José

Climate Smart San José is a plan to reduce air pollution, save water, and create a stronger and healthier community. The City approved goals and milestones in February 2018 to ensure the City can substantially reduce GHG emissions through reaching the following goals and milestones:

• All new residential buildings will be Zero Net Carbon Emissions (ZNE) by 2020 and all new commercial buildings will be ZNE by 2030 (Note that ZNE buildings would be all electric with a carbon-free electricity source).

<sup>&</sup>lt;sup>13</sup> California Building Standards Commission. "California Building Standards Code." Accessed September 10, 2021. <u>https://www.dgs.ca.gov/BSC/Codes#@ViewBag.JumpTo</u>.

- San José Clean Energy (SJCE) will provide 100-percent carbon-free base power by 2021.<sup>14</sup>
- One gigawatt of solar power will be installed in San José by 2040.
- 61 percent of passenger vehicles will be powered by electricity by 2030.

#### Sustainable City Strategy

The Sustainable City Strategy is a statement of the City's commitment to becoming an environmentally and economically sustainable city by ensuring that development is designed and built in a manner consistent with the efficient use of resources and environmental protection. Programs promoted under this strategy include recycling, waste disposal, water conservation, transportation demand management and energy efficiency.

#### Municipal Code

The City's Municipal Code includes regulations associated with energy efficiency and energy use. City regulations include a Green Building Ordinance (Chapter 17.84) to foster practices to minimize the use and waste of energy, water and other resources in the City of San José, Water Efficient Landscape Standards for New and Rehabilitated Landscaping (Chapter 15.10), requirements for Transportation Demand Programs for employers with more than 100 employees (Chapter 11.105), and a Construction and Demolition Diversion Deposit Program that fosters recycling of construction and demolition materials (Chapter 9.10).

#### Envision San José 2040 General Plan

The following policies in the City's General Plan have been adopted for the purpose of reducing or avoiding impacts related to energy and are applicable to the project.

	General Plan Policies - Energy				
MS-1.1	Demonstrate leadership in the development and implementation of green building policies and practices. Ensure that all projects are consistent with or exceed the City's Green Building Ordinance and City Council Policies as well as State and/or regional policies which require that projects incorporate various green building principles into their design and construction.				
MS-2.3	Utilize solar orientation, (i.e., building placement), landscaping, design, and construction techniques for new construction to minimize energy consumption.				
MS-3.1	Require water-efficient landscaping, which conforms to the State's Model Water Efficient Landscape Ordinance, for all new commercial, institutional, industrial, and developer- installed residential development unless for recreation or other area functions.				
MS-5.5	Maximize recycling and composting from all residents, businesses, and institutions in the City.				

<sup>&</sup>lt;sup>14</sup> Providing 100-percent carbon-free base power is still the target, however, it has been delayed and is still not in effect as of May 2022.

	General Plan Policies - Energy					
MS-6.5	Reduce the amount of waste disposed in landfills through waste prevention, reuse, and recycling of materials at venues, facilities, and special events.					
MS-6.8	Maximize reuse, recycling, and composting citywide.					
MS-14.1	Promote job and housing growth in areas served by public transit and that have community amenities within a 20-minute walking distance.					
MS-14.2	Enhance existing neighborhoods by adding a mix of uses that facilitate biking, walking, or transit ridership through improved access to shopping, employment, community services, and gathering places.					
MS-14.3	Consistent with the California Public Utilities Commission's California Long Term Energy Efficiency Strategic Plan, as revised and when technological advances make it feasible, require all new residential and commercial construction to be designed for zero net energy use.					
MS-14.4	Implement the City's Green Building Policies (see Green Building Section) so that new construction and rehabilitation of existing buildings fully implements industry best practices, including the use of optimized energy systems, selection of materials and resources, water efficiency, sustainable site selection, and passive solar building design and planting of trees and other landscape materials to reduce energy consumption.					
MS-14.5	Consistent with State and Federal policies and best practices, require energy efficiency audits and retrofits prior to or at the same time as consideration of solar electric improvements.					
MS-17.2	Ensure that development within San José is planned and built in a manner consistent with fiscally and environmentally sustainable use of current and future water supplies by encouraging sustainable development practices, including low-impact development, water-efficient development and green building techniques. Support the location of new development within the vicinity of the recycled water system and promote expansion of the South Bay Water Recycling (SBWR) system to areas planned for new development. Residential development outside of the Urban Service Area can be approved only at minimal levels and only allowed to use non-recycled water at urban intensities. For residential development outside of the Urban Service Area, restrict water usage to well water, rainwater collection, or other similar sustainable practice. Non-residential development may use the same sources and potentially make use of recycled water, provided that its use will not result in conflicts with other 2040 General Plan policies, including geologic or habitat impacts. To maximize the efficient and environmentally beneficial use of water, outside of the Urban Service Area, limit water consumption for new development so that it does not diminish the water supply available for projected development in areas planned for urban uses within San José or other surrounding communities.					
MS-19.1	Require new development to contribute to the cost-effective expansion of the recycled water system in proportion to the extent that it receives benefit from the development of a fiscally and environmentally sustainable local water supply.					
MS-19.4	Require the use of recycled water wherever feasible and cost-effective to serve existing and new development.					

	General Plan Policies - Energy
IN-5.3	Use solid waste reduction techniques, including source reduction, reuse, recycling, source separation, composting, energy recovery and transformation of solid wastes to extend the life span of existing landfills and to reduce the need for future landfill facilities and to achieve the City's Zero Waste goals.
LU-5.4	Require new commercial development to facilitate pedestrian and bicycle access through techniques such as minimizing building separation from public sidewalks; providing safe, accessible, convenient, and pleasant pedestrian connections, and including secure and convenient bike storage.
TR-1.4 <sup>15</sup>	Through the entitlement process for new development fund needed transportation improvements for all modes, giving first consideration to improvement of bicycling, walking and transit facilities. Encourage investments that reduce vehicle travel demand.
TR-2.8	Require new development where feasible to provide on-site facilities such as bicycle storage and showers, provide connections to existing and planned facilities, dedicate land to expand existing facilities or provide new facilities such as sidewalks and/or bicycle lanes/paths, or share in the cost of improvements.
TR-3.3	As part of the development review process, require that new development along existing and planned transit facilities consist of land use and development types and intensities that contribute toward transit ridership. In addition, require that new development is designed to accommodate and to provide direct access to transit facilities.

#### 4.6.1.2 *Existing Conditions*

Total energy usage in California was approximately 7,802 trillion British thermal units (Btu) in the year 2019, the most recent year for which this data was available.<sup>16</sup> Out of the 50 states, California is ranked second in total energy consumption and 48<sup>th</sup> in energy consumption per capita. The breakdown by sector was approximately 19 percent (1,456 trillion Btu) for residential uses, 19 percent (1,468 trillion Btu) for commercial uses, 23 percent (1,805 trillion Btu) for industrial uses, and 39 percent (3,073 trillion Btu) for transportation.<sup>17</sup> This energy is primarily supplied in the form of natural gas, petroleum, nuclear electric power, and hydroelectric power.

#### Electricity

Electricity in Santa Clara County in 2019 was consumed primarily by the commercial sector (76 percent), followed by the residential sector consuming 24 percent. In 2019, a total of approximately 16,664 gigawatt hours (GWh) of electricity was consumed in Santa Clara County.<sup>18</sup>

San José Clean Energy (SJCE) is the electricity provider for residents and businesses in the City of San José. SJCE sources the electricity and the Pacific Gas and Electric Company (PG&E) delivers it to customers over their existing utility lines. SJCE customers are automatically enrolled in the

 <sup>&</sup>lt;sup>15</sup> TR-1.4, as shown, is modified in this list to reflect only those items relevant to the discussion of energy.
 <sup>16</sup> United States Energy Information Administration. "State Profile and Energy Estimates, 2019." Accessed September 10, 2021. <u>https://www.eia.gov/state/?sid=CA#tabs-2</u>.
 <sup>17</sup> Ibid.

<sup>&</sup>lt;sup>18</sup> California Energy Commission. "Electricity Consumption by County." Accessed September 22, 2021. http://ecdms.energy.ca.gov/elecbycounty.aspx.

GreenSource program, which provides 80 percent GHG emission-free electricity. Customers can choose to enroll in SJCE's TotalGreen program at any time to receive 100 percent GHG emission-free electricity form entirely renewable sources.

#### Natural Gas

PG&E provides natural gas services to the downtown area. In 2019, residential and commercial customers in California used 34 percent of the state's natural gas, power plants used 28 percent, and the industrial sector used 37 percent.<sup>19</sup> Transportation accounted for one percent of natural gas use in California. In 2019, Santa Clara County used approximately 3.5 percent of the state's total consumption of natural gas.<sup>20</sup>

#### **Fuel for Motor Vehicles**

In 2020, 14.0 billion gallons of gasoline were sold in California.<sup>21</sup> The average fuel economy for light-duty vehicles (autos, pickups, vans, and sport utility vehicles) in the United States has steadily increased from about 13.1 miles per gallon (mpg) in the mid-1970s to 24.9 mpg in 2019.<sup>22</sup> Federal fuel economy standards have changed substantially since the Energy Independence and Security Act was passed in 2007. That standard, which originally mandated a national fuel economy standard of 35 miles per gallon by the year 2020, was subsequently revised to apply to cars and light trucks model years 2011 through 2020.<sup>23,24</sup>

#### 4.6.1.3 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	buld the project:	_		_	_	
a)	Result in a potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?					
b)	Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?				$\boxtimes$	

 <sup>&</sup>lt;sup>19</sup> U.S. EIA. "Natural Gas". Accessed July 23, 2021. <u>https://www.eia.gov/dnav/ng/ng\_sum\_lsum\_dcu\_SCA\_a.htm</u>.
 <sup>20</sup> California Energy Commission. "Natural Gas Consumption by County." Accessed September 22, 2021. <u>http://ecdms.energy.ca.gov/gasbycounty.aspx</u>.

<sup>&</sup>lt;sup>21</sup> California Department of Tax and Fee Administration. "Net Taxable Gasoline Gallons." Accessed September 22, 2021. <u>https://www.cdtfa.ca.gov/taxes-and-fees/spftrpts.htm</u>.

<sup>&</sup>lt;sup>22</sup> United States Environmental Protection Agency. "The 2020 EPA Automotive Trends Report: Greenhouse Gas Emissions, Fuel Economy, and Technology since 1975." January 2021.

<sup>&</sup>lt;sup>23</sup> United States Department of Energy. *Energy Independence & Security Act of 2007*. Accessed September 22, 2021. <u>http://www.afdc.energy.gov/laws/eisa</u>.

<sup>&</sup>lt;sup>24</sup> Public Law 110–140—December 19, 2007. *Energy Independence & Security Act of 2007*. Accessed September 22, 2021. <u>http://www.gpo.gov/fdsys/pkg/PLAW-110publ140/pdf/PLAW-110publ140.pdf</u>.

Similar to the capacity build out evaluated in the Downtown Strategy 2040 FEIR, the proposed project would result in a less than significant energy impact, as described below.

# a) Would the project result in a potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?

#### Construction

Project construction would occur for a period of 18 months. The proposed project includes several measures that would improve the efficiency of the construction process such as restricting equipment idle times to five minutes or less and requiring the applicant to post signs on-site reminding workers to shut off idle equipment (refer to Standard Permit Conditions identified in *Section 3.1 Air Quality* of the Draft SEIR). Additionally, the project would be required to recycle or salvage approximately 75 percent of construction waste as part of compliance with the City's Construction and Demolition Diversion Program. As a result, the proposed project would not result in a significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources during project construction.

#### Operation

Table 4.6-1: Estimated Annual Energy Use of Proposed Development <sup>25</sup>					
Development	Electricity Use (kWh)	Natural Gas Use (kBtu) <sup>1</sup>	Gasoline (gallons per year) <sup>2</sup>		
General Office Building	1,111,620	0	21,587		
Enclosed Parking Structure <sup>3</sup>	4,200	0	0		
Shopping Center	109,189	0	22,036		
Total: 1,225,009 0 43,623					
Source: Illingworth & Rodkin, Inc. Suzaco M	lixed-Use Developme	ent Air Quality Assessmen	<i>t.</i> March 30, 2022.		
Notes: <sup>1</sup> The City of San José passed an ordin	Notes: <sup>1</sup> The City of San José passed an ordinance in December 2020 which prohibits the use of natural gas				
	infrastructure in new buildings starting on August 1, 2021. Therefore, all natural gas use was set to zero.				
<sup>2</sup> General Office Building Annual VMT 537,516 / 24.9 mpg = 21,587 gallons of gasoline.					
Regional Shopping Center Annual VMT 548,684 / 24.9 mpg = 22,036 gallons of gasoline.					
<sup>3</sup> The proposed parking would be loca	ted on the ground flo	or within the building.			

The project would construct a four- to six-story mixed-use building. Table 4.6-1 summarizes the estimated energy use of the proposed project.

<sup>&</sup>lt;sup>25</sup> Since completion of the air quality analysis, the mechanical circulation, the office square footage, the retail square footage, and proposed on-site parking spaces have changed. Specifically, the office square footage has decreased to approximately 63,461 square feet, the retail square footage has increased to approximately 11,790 square feet, and on-site parking is no longer proposed. All parking would be off-site at the City's Fourth Street parking garage at 88 South Fourth Street. The overall total building square footage would remain the same and construction activities (e.g., equipment quantities and hours) would not change. While emissions (i.e., ROG and energy) would decrease slightly from these land uses changes, the project's criteria pollutant and GHG emissions and the community risk impacts would be below the thresholds and any minor decrease would cause the emissions and impacts to remain below the thresholds.

As shown in the table above, the proposed project would result in an increase in electricity usage of approximately 1,225,009 kWh and an increase of approximately 43,623 gallons of gasoline consumption. The increase in electricity use is overstated because the estimates for energy use do not take into account the existing electricity usage or gasoline consumption and efficiency measures incorporated into the project. The proposed project would be required to be built in accordance with CALGreen requirements, which includes insulation and design provisions to minimize wasteful energy consumption. In addition, General Plan Action MS-2.11 requires development to incorporate green building practices through construction, architectural design, and site design techniques, and the proposed project would be designed and constructed in compliance with the City of San José Council Policy 6-32, the City's Green Building Ordinance, Reach Code, and LEED Silver certification.

The project proposes 13 bicycle parking spaces which is consistent with the City's bicycle parking requirement. In addition, the project site is located within the downtown area which is adequately served by existing transit services (refer to *Section 4.17 Transportation*). The inclusion of bicycle parking, proximity to transit, and location would incentivize the use of alternative methods of transportation to and from the site and would reduce gasoline consumption. Therefore, the proposed project would not result in a significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy, or wasteful use of energy resources during operation of the project. **[Same Impact as the Approved Project (Less Than Significant Impact)]** 

# b) Would the project conflict with or obstruct a state or local plan for renewable energy or energy efficiency?

The project would be built in accordance with CALGreen requirements, Title 24 of the City's Municipal Code, City of San José Council Policy 6-32, Reach Code, and the City's Green Building Ordinance. Additionally, the project applicant will enroll in SJCE's GreenSource program, which provides 80 percent GHG emission-free electricity. Therefore, implementation of the proposed project would not conflict with or obstruct implementation of a state or local plan for renewable energy or energy efficiency. **[Same Impact as Approved Project (Less than Significant Impact)]** 

# 4.7 GEOLOGY AND SOILS

The following discussion is based upon a Custom Soil Resource Report generated from the Natural Resources Conservation Service's website in September 2021. A copy of the report is attached in Appendix H of the Draft SEIR.

### 4.7.1 <u>Environmental Setting</u>

### 4.7.1.1 Regulatory Framework

State

#### Alquist-Priolo Earthquake Fault Zoning Act

The Alquist-Priolo Earthquake Fault Zoning Act was passed following the 1971 San Fernando earthquake. The act regulates development in California near known active faults due to hazards associated with surface fault ruptures. Alquist-Priolo maps are distributed to affected cities, counties, and state agencies for their use in planning and controlling new construction. Areas within an Alquist-Priolo Earthquake Fault Zone require special studies to evaluate the potential for surface rupture to ensure that no structures intended for human occupancy are constructed across an active fault.

#### Seismic Hazards Mapping Act

The Seismic Hazards Mapping Act (SHMA) was passed in 1990 following the 1989 Loma Prieta earthquake. The SHMA directs the California Geological Survey (CGS) to identify and map areas prone to liquefaction, earthquake-induced landslides, and amplified ground shaking. CGS has completed seismic hazard mapping for the portions of California most susceptible to liquefaction, landslides, and ground shaking, including the central San Francisco Bay Area. The SHMA requires that agencies only approve projects in seismic hazard zones following site-specific geotechnical investigations to determine if the seismic hazard is present and identify measures to reduce earthquake-related hazards.

#### California Building Standards Code

The CBC prescribes standards for constructing safe buildings. The CBC contains provisions for earthquake safety based on factors including occupancy type, soil and rock profile, ground strength, and distance to seismic sources. The CBC requires that a site-specific geotechnical investigation report be prepared for most development projects to evaluate seismic and geologic conditions such as surface fault ruptures, ground shaking, liquefaction, differential settlement, lateral spreading, expansive soils, and slope stability. The CBC is updated every three years.

#### California Division of Occupational Safety and Health Regulations

Excavation, shoring, and trenching activities during construction are subject to occupational safety standards for stabilization by the California Department of Industrial Relations, Division of Occupational Safety and Health (Cal/OSHA) under Title 8 of the California Code of Regulations and Excavation Rules. These regulations minimize the potential for instability and collapse that could injure construction workers on the site.

#### Public Resources Code Section 5097.5

Paleontological resources are the fossilized remains of organisms from prehistoric environments found in geologic strata. They range from mammoth and dinosaur bones to impressions of ancient animals and plants, trace remains, and microfossils. These are valued for the information they yield about the history of the earth and its past ecological settings. California Public Resources Code Section 5097.5 specifies that unauthorized removal of a paleontological resource is a misdemeanor. Under the CEQA Guidelines, a project would have a significant impact on paleontological resources if it would disturb or destroy a unique paleontological resource or site or unique geologic feature.

#### City of San José

#### City of San José Municipal Code

Title 24 of the San José Municipal Code includes the 2019 California Building, Plumbing, Mechanical, Electrical, Existing Building, and Historical Building Codes. Requirements for building safety and earthquake hazard reduction are also addressed in Chapter 17.40 (Dangerous Buildings) and Chapter 17.10 (Geologic Hazards Regulations) of the Municipal Code. Requirements for grading, excavation, and erosion control are included in Chapter 17.04 (Building Code, Part 6 Excavation and Grading). In accordance with the Municipal Code, the Director of Public Works must issue a Certificate of Geologic Hazard Clearance prior to the issuance of grading and building permits within defined geologic hazard zones, including State Seismic Hazard Zones for Liquefaction.

#### Envision San José 2040 General Plan

The following policies in the City's General Plan have been adopted for the purpose of reducing or avoiding impacts related to geologic and seismic hazards and are applicable to the project.

	General Plan Policies - Geology, Soils, and Seismic Hazards
EC-3.1	Design all new or remodeled habitable structures in accordance with the most recent California Building Code and California Fire Code as amended locally and adopted by the City of San José, including provisions regarding lateral forces.
EC-3.2	Within seismic hazard zones identified under the Alquist-Priolo Fault Zoning Act, California Seismic Hazards Mapping Act and/or by the City of San José, complete geotechnical and geological investigations and approve development proposals only when the severity of seismic hazards have been evaluated and appropriate mitigation measures are provided as reviewed and approved by the City of San José Geologist. State guidelines for evaluating and mitigating seismic hazards and the City-adopted California Building Code will be followed.
EC-3.4	The City of San José will maintain up-to-date seismic hazard maps with assistance from the California Geological Survey (or other state agencies) under the Alquist-Priolo Earthquake Fault Zoning Act and the California Seismic Hazards Mapping Act.
EC-3.5	Locate, design and construct vital public utilities, communication infrastructure, and transportation facilities in a manner that maximizes risk reduction and functionality during and after an earthquake.

	General Plan Policies - Geology, Soils, and Seismic Hazards
EC-3.6	Restrict development in close proximity to water retention levees or dams unless it is demonstrated that such facilities will be stable and remain intact during and following an earthquake.
EC-4.1	Design and build all new or remodeled habitable structures in accordance with the most recent California Building Code and municipal code requirements as amended and adopted by the City of San José, including provisions for expansive soil, and grading and storm water controls.
EC-4.2	Approve development in areas subject to soils and geologic hazards, including un- engineered fill and weak soils and landslide-prone areas, only when the severity of hazards have been evaluated and if shown to be required, appropriate mitigation measures are provided. New development proposed within areas of geologic hazards shall not be endangered by, nor contribute to, the hazardous conditions on the site or on adjoining properties. The City of San José Geologist will review and approve geotechnical and geological investigation reports for projects within these areas as part of the project approval process.
EC-4.4	Require all new development to conform to the City of San José's Geologic Hazard Ordinance.
EC-4.5	Ensure that any development activity that requires grading does not impact adjacent properties, local creeks and storm drainage systems by designing and building the site to drain properly and minimize erosion. An Erosion Control Plan is required for all private development projects that have soil disturbance of one acre or more, are adjacent to a creek/river, and/or are located in hillside areas. Erosion Control Plans are also required for any grading occurring between October 15 and April 15.
ES-4.9	Permit development only in those areas where potential danger to the health, safety, and welfare of persons in that area can be mitigated to an acceptable level.

# 4.7.1.2 *Existing Conditions*

#### **Geology and Soils**

The project site is located in Santa Clara Valley, which is bounded by the Diablo Range to the east and the Santa Cruz Mountains to the west. The Santa Clara Valley is underlain by sedimentary and metamorphic rocks of the Franciscan Complex. Overlying these rocks are alluvial sediments deposited by streams draining the adjacent mountains during recent geologic times (Holocene age). The alluvial deposits consist of unconsolidated to semi-consolidated sand, silt, clay, and gravel.

The project site and area is relatively flat and is underlain by the Urbanland-Elpaloalto complex of zero to two percent slopes. The soils on-site consist of decomposed plant material, clay loam, and silty clay loam and have moderate expansion potential.

#### Seismicity and Seismic Hazards

The project site is located within the San Francisco Bay Area, the most seismically active region in the U.S. Faults in the region are capable of generating earthquakes of magnitude 6.7 or higher, and strong to very strong ground shaking would be expected to occur at the project site during a major

earthquake on one of the nearby faults. The project site is not located within an Alquist-Priolo Earthquake Fault Zone<sup>26</sup> and no active faults have been mapped on-site. Active faults near the project site are shown below in Table 4.7-1.

Table 4.7-1: Active Faults Near the Project Site					
Fault         Distance from Site					
Hayward	4.5 miles				
San Andreas	13.4 miles				
Calaveras	7.1 miles				
Monte-Vista Shannon	8.6 miles				

#### Liquefaction

Liquefaction occurs when water-saturated soils lose structural integrity due to seismic activity. Soils that are most susceptible to liquefaction are loose to moderately dense, saturated granular soils with poor drainage. Based on the Santa Clara County Geologic Hazard Zones map<sup>27</sup>, the project site is located within a potential liquefaction zone.

#### Lateral Spreading

Lateral spreading is a type of ground failure related to liquefaction. It consists of the horizontal displacement of flat-lying alluvial material toward an open area, such as a steep bank of a stream channel. Areas of San José most prone to lateral spreading include lands adjacent to Guadalupe River and Coyote Creek. Guadalupe River is located approximately 0.6 miles west of the project site and Coyote Creek is approximately 0.8 miles east of the project site. At these distances, the potential for lateral spreading on-site is low.

#### Landslides

Landslides occur when the stability of a slope changes from a stable to an unstable condition. The downtown area is relatively flat; therefore, the potential for landslides on-site is low.

#### Groundwater

Based on the Phase I Environmental Site Assessment prepared for the site (refer to Appendix F of the Draft SEIR), groundwater depth on-site ranges from 10 feet to 20 feet below the ground surface (bgs) and flows in the northwesterly direction. Fluctuations in the groundwater level may occur due to seasonal changes, variations in rainfall, and underground drainage patterns.

<sup>&</sup>lt;sup>26</sup> United States Geologic Survey. "Alquist-Priolo Faults." Accessed September 22, 2021. <u>https://earthquake.usgs.gov/education/geologicmaps/apfaults.php</u>.

<sup>&</sup>lt;sup>27</sup> County of Santa Clara. "Geological Maps and Data." Accessed September 22, 2021. https://www.sccgov.org/sites/dpd/DocsForms/Documents/GEO\_GeohazardATLAS.pdf.

#### 4.7.2 <u>Impact Discussion</u>

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	ould the project:					
a)	Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:					
	<ul> <li>Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake</li> <li>Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault (refer to Division of Mines and Geology Special Publication 42)?</li> </ul>					
	<ul> <li>Strong seismic ground shaking?</li> <li>Seismic-related ground failure, including liquefaction?</li> </ul>				$\boxtimes$	
	- Landslides?				$\boxtimes$	
b)	Result in substantial soil erosion or the loss of topsoil?				$\boxtimes$	
c)	Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse?					
d)	Be located on expansive soil, as defined in the current California Building Code, creating substantial direct or indirect risks to life or property?					
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?					
f)	Directly or indirectly destroy a unique paleontological resource or site or unique geological feature?				$\boxtimes$	

Similar to the capacity build out evaluated in the Downtown Strategy 2040 FEIR, the proposed project would result in less than significant geology and soils impacts, as described below.

a) Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault; strong seismic ground shaking; seismic-related ground failure, including liquefaction; or landslides?

Based on a forecast completed by the U.S. Geological Survey, there is a 72 percent probability that one or more major earthquakes would occur in the San Francisco Bay Area by 2044.<sup>28</sup> As mentioned previously, the project site is not located within an Alquist-Priolo Earthquake Fault Zone and no active faults have been mapped on-site. The soils on-site have moderate expansion potential. Due to the distance between the project site and Guadalupe River and Coyote Creek, the potential for lateral spreading (during a seismic event) would be low. The downtown area is relatively flat; therefore, the potential for landslides would be low. However, as mentioned in *Section 4.7.1.2*, the project site is located within a potential liquefaction zone.

Consistent with the Downtown Strategy 2040 FEIR, the project would be subject to the following Standard Permit Conditions to reduce significant seismic and seismic-related impacts, including potential impacts associated with soils subject to liquefaction.

#### **Standard Permit Conditions:**

- To avoid or minimize potential damage from seismic shaking, the project shall be constructed using standard engineering and seismic safety design techniques. Building design and construction at the site shall be completed in conformance with the recommendations of an approved geotechnical investigation. The report shall be reviewed and approved by the City of San José Department of Public Works as part of the building permit review and issuance process. The buildings shall meet the requirements of applicable Building and Fire Codes as adopted or updated by the City. The project shall be designed to withstand soil hazards identified on the site and the project shall be designed to reduce the risk to life or property on site and off site to the extent feasible and in compliance with the Building Code.
- The project shall be constructed in accordance with the standard engineering practices in the California Building Code, as adopted by the City of San José. A grading permit from the San José Department of Public Works shall be obtained prior to the issuance of a Public Works clearance. These standard practices would ensure that the future building on the site is designed to properly account for soils-related hazards on the site.

With implementation of the Standard Permit Conditions, the proposed project would not expose people or structures to substantial adverse effects due to ground shaking. The project would not exacerbate existing geological hazards on-site such that it would impact (or worsen) off-site geological and soil conditions. **[Same Impact as Approved Project (Less than Significant Impact)]** 

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<sup>&</sup>lt;sup>28</sup> U.S. Geological Survey. "UCERF3: A New Earthquake Forecast for California's Complex Fault System." Accessed September 22, 2021. <u>https://pubs.usgs.gov/fs/2015/3009/pdf/fs2015-3009.pdf</u>.

# b) Would the project result in substantial soil erosion or the loss of topsoil?

The eastern porton of the site would be excavated to a depth of approximately 14 feet for the belowgrade retail space. Ground disturbance during project construction would expose soils and increase the potential for wind and/or water erosion at the site. The proposed project would be required to comply with all applicable City regulatory programs pertaining to construction related erosion, urban runoff policies, and the Municipal Code. In addition, the project would be required to implement the following Standard Permit Conditions to reduce construction-related erosion impacts.

# **Standard Permit Conditions:**

- All excavation and grading work shall be scheduled in dry weather months or construction sites shall be weatherized.
- Stockpiles and excavated soils shall be covered with secured tarps or plastic sheeting.
- Ditches shall be installed to divert runoff around excavations and graded areas if necessary.
- The project shall be constructed in accordance with standard engineering practices in the California Building Code, as adopted by the City of San José. A grading permit from the San José Department of Public Works shall be obtained prior to the issuance of a Public Works clearance. These standard practices would ensure that the future building on the site is designed to properly account for soils-related hazards on the site.

Implementation of the Standard Permit Conditions and applicable policies and regulations would reduce potential soil erosion impacts to a less than significant level. [Same Impact as Approved **Project (Less than Significant Impact)**]

c) Would the project be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse?

# Geologic Hazards

The project site is located within a liquefaction zone. The nearest waterway, Guadalupe River, is located approximately 0.6 miles west of the project site. Due to the location of the site relative to the Guadalupe River, the potential for lateral spreading is low. The downtown area is relatively flat; therefore, the potential for landslides on-site is also low. The proposed project would be built in conformance with the recommendations of an approved geotechnical investigation (refer to the identified Standard Permit Conditions under checklist question a above). Compliance with requirements of the site-specific geotechnical investigation would reduce potential geologic hazards impacts to less than significant.

# Groundwater

The eastern portion of the site would be excavated to a depth of 14 feet bgs for the below-grade retail space. As mentioned previously, groundwater is estimated at a depth ranging from 10 to 20 feet bgs

and, as a result, dewatering would likely be required. If the construction of the proposed project requires dewatering, compliance with the following Standard Permit Condition is required.

## **Standard Permit Condition:**

• If dewatering is needed, the design-level geotechnical investigations to be prepared for individual future development projects shall evaluate the underlying sediments and determine the potential for settlements to occur. If it is determined that unacceptable settlements may occur, then alternative groundwater control systems shall be required.

Implementation of the identified Standard Permit Conditions under checklist questions a and b would reduce the project's potential to result in on or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse to a less than significant level. **[Same Impact as Approved Project (Less Than Significant Impact)]** 

#### d) Would the project be located on expansive soil, as defined in the current California Building Code, creating substantial direct or indirect risks to life or property?

The soils on-site have moderate soil expansion potential. As mentioned previously, the proposed project shall be built in conformance with the recommendations of a site-specific geotechnical investigation to reduce and/or avoid impacts related to expansive soils (refer to Standard Permit Conditions under checklist question a). As a result, the project would not create substantial direct or indirect risks to life or property related to expansive soils. **[Same Impact as Approved Project (Less than Significant Impact)]** 

# e) Would the project have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?

The project site is located within an urbanized, developed area of San José where sewers are available to dispose of wastewater from the project site. The site would not need to support septic tanks or alternative wastewater disposal systems. Therefore, there would be no impact related to the use of septic tanks or alternative wastewater disposal systems. **[Less Impact than Approved Project (Less Than Significant Impact)**]

# f) Would the project directly or indirectly destroy a unique paleontological resource or site or unique geological feature?

Paleontological resources are the fossilized remains of organisms from prehistoric environments found in geologic strata. Most of the City is situated on alluvial fan deposits of Holocene age that have a low potential to contain significant paleontological resources or other unique geolical features. However, older Pleistocene sediments present at or near the ground surface at some locations have high potential to contain these resources. These older sediments, often found at depths of greater than 10 feet bgs, have yielded the fossil remains of plants and extinct terrestrial Pleistocene vertebrates. Excavation and grading activities on-site could disturb unknown paleontological resources. As a result, the project would be required to comply with the following Standard Permit Condition to avoid and reduce construction-related paleontological resources impacts.

#### **Standard Permit Condition:**

• If vertebrate fossils are discovered during construction, all work on the site shall stop immediately, Director of Planning or Director's designee of the Department of Planning, Building and Code Enforcement shall be notified, and a qualified professional paleontologist shall assess the nature and importance of the find and recommend appropriate treatment. Treatment may include, but is not limited to, preparation and recovery of fossil materials so that they can be housed in an appropriate museum or university collection and may also include preparation of a report for publication describing the finds. The project applicant shall be responsible for implementing the recommendations of the qualified paleontologist. A report of all findings shall be submitted to the Director of Planning or Director's designee of the Department of Planning, Building and Code Enforcement.

With implementation of the identified Standard Permit Condition, the proposed project would have a less than significant paleontological resources impact. [Same Impact as Approved Project (Less than Significant Impact)]

# 4.7.2.1 Non-CEQA Effects

Per *California Building Industry Association v. Bay Area Air Quality Management District,* 62 Cal. 4th 369 (*BIA v. BAAQMD*), effects of the environment on the project are not considered CEQA impacts. The following discussion is included for informational purposes only because the City of San José has policies that address existing geology and soils conditions affecting a proposed project.

General Plan Policy EC-4.2 states that development is allowed in areas subject to soils and geologic hazards, including unengineered fill and weak soils and landslide-prone areas, only when the severity of hazards have been evaluated and if shown to be required, appropriate mitigation measures are provided. New development proposed within areas of geologic hazards shall not be endangered by, nor contribute to, the hazardous conditions on-site or on adjoining properties. Consistent with the Downtown Strategy 2040 FEIR and Action EC-4.11, a design-level geotechnical investigation<sup>29</sup> shall be prepared and submitted to the City of San José Public Works department for review prior to issuance of site-specific grading or building permits.

As part of the project's Standard Permit Condition, the proposed project would be built and maintained in accordance with a site-specific geotechnical report consistent with Action EC-4.11 and applicable regulations including the most recent CBC, which contains the regulations that govern the construction of structures in California. Adherence to the CBC would reduce seismic related impacts and ensure that the proposed project would not be endangered by hazardous site conditions. Additionally, all new development would be required to conform to the City of San José's Geologic

<sup>&</sup>lt;sup>29</sup> The analysis must conform to the California Division of Mines and Geology (CDMG) recommendations presented in the "Guidelines for Evaluating Seismic Hazards in California." CDMG Special Publication 117. 1997.

Hazard Ordinance consistent with General Plan Policy EC-4.4. For these reasons, the project would comply with General Plan Policies EC-4.2 and EC-4.4.

#### 4.8 GREENHOUSE GAS EMISSIONS

The following discussion is based upon a Greenhouse Gas Compliance Checklist provided by the applicant in May 2022. The checklist is attached in Appendix I of the Draft SEIR.

## 4.8.1 <u>Environmental Setting</u>

## 4.8.1.1 Background Information

Gases that trap heat in the atmosphere, GHGs, regulate the earth's temperature. This phenomenon, known as the greenhouse effect, is responsible for maintaining a habitable climate. In GHG emission inventories, the weight of each gas is multiplied by its global warming potential (GWP) and is measured in units of CO<sub>2</sub> equivalents (CO<sub>2</sub>e). The most common GHGs are carbon dioxide (CO<sub>2</sub>) and water vapor but there are also several others, most importantly methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulfur hexafluoride (SF<sub>6</sub>). These are released into the earth's atmosphere through a variety of natural processes and human activities. Sources of GHGs are generally as follows:

- CO<sub>2</sub> and N<sub>2</sub>O are byproducts of fossil fuel combustion.
- $N_2O$  is associated with agricultural operations such as fertilization of crops.
- CH<sub>4</sub> is commonly created by off-gassing from agricultural practices (e.g., keeping livestock) and landfill operations.
- Chlorofluorocarbons (CFCs) were widely used as refrigerants, propellants, and cleaning solvents, but their production has been stopped by international treaty.
- HFCs are now used as a substitute for CFCs in refrigeration and cooling.
- PFCs and SF<sub>6</sub> emissions are commonly created by industries such as aluminum production and semiconductor manufacturing.

An expanding body of scientific research supports the theory that global climate change is currently causing changes in weather patterns, average sea level, ocean acidification, chemical reaction rates, and precipitation rates, and that it will increasingly do so in the future. The climate and several naturally occurring resources within California are adversely affected by the global warming trend. Increased precipitation and sea level rise will increase coastal flooding, saltwater intrusion, and degradation of wetlands. Mass migration and/or loss of plant and animal species could also occur. Potential effects of global climate change that could adversely affect human health include more extreme heat waves and heat-related stress; an increase in climate-sensitive diseases; more frequent and intense natural disasters such as flooding, hurricanes and drought; and increased levels of air pollution.

# 4.8.1.2 *Regulatory Framework*

#### State

# Assembly Bill 32

Under the California Global Warming Solutions Act, also known as AB 32, CARB established a statewide GHG emissions cap for 2020, adopted mandatory reporting rules for significant sources of

GHGs, and adopted a comprehensive plan, known as the Climate Change Scoping Plan, identifying how emission reductions would be achieved from significant GHG sources.

In 2016, SB 32 was signed into law, amending the California Global Warming Solution Act. SB 32, and accompanying Executive Order B-30-15, require CARB to ensure that statewide GHG emissions are reduced to 40 percent below the 1990 level by 2030. CARB updated its Climate Change Scoping Plan in December of 2017 to express the 2030 statewide target in terms of million metric tons of CO<sub>2</sub>e (MMTCO<sub>2</sub>e). Based on the emissions reductions directed by SB 32, the annual 2030 statewide target emissions level for California is 260 MMTCO<sub>2</sub>e.

# Senate Bill 375

SB 375, known as the Sustainable Communities Strategy and Climate Protection Act, was signed into law in September 2008. SB 375 builds upon AB 32 by requiring CARB to develop regional GHG reduction targets for automobile and light truck sectors for 2020 and 2035. The per-capita GHG emissions reduction targets for passenger vehicles in the San Francisco Bay Area include a seven percent reduction by 2020 and a 15 percent reduction by 2035.

Consistent with the requirements of SB 375, the Metropolitan Transportation Commission (MTC) partnered with the Association of Bay Area Governments (ABAG), BAAQMD, and the Bay Conservation and Development Commission to prepare the region's Sustainable Communities Strategy (SCS) as part of the Regional Transportation Plan process. The SCS is referred to as Plan Bay Area 2040. Plan Bay Area 2040 establishes a course for reducing per-capita GHG emissions through the promotion of compact, high-density, mixed-use neighborhoods near transit, particularly within identified Priority Development Areas (PDAs).

# Regional

# 2017 Clean Air Plan

To protect the climate, the 2017 CAP (prepared by BAAQMD) includes control measures designed to reduce emissions of methane and other super-GHGs that are potent climate pollutants in the near-term, and to decrease emissions of carbon dioxide by reducing fossil fuel combustion.

# CEQA Air Quality Guidelines

The BAAQMD CEQA Air Quality Guidelines are intended to serve as a guide for those who prepare or evaluate air quality impact analyses for projects and plans in the San Francisco Bay Area. The jurisdictions in the San Francisco Bay Area Air Basin utilize the thresholds and methodology for assessing GHG impacts developed by BAAQMD within the CEQA Air Quality Guidelines. The guidelines include information on legal requirements, BAAQMD rules, methods of analyzing impacts, and recommended mitigation measures.

## City of San José

#### Climate Smart San José

Climate Smart San José was developed by the City to reduce air pollution, save water, and create a healthier community. The plan contains nine strategies to reduce carbon emissions consistent with the Paris Climate Agreement. These strategies include use of renewable energy, densification of neighborhoods, electrification and sharing of vehicle fleets, investments in public infrastructure, creating local jobs, and improving building energy-efficiency.

#### Reach Building Code

In 2019, the San José City Council approved Ordinance No. 30311 and adopted Reach Code Ordinance (Reach Code) to reduce energy-related GHG emissions consistent with the goals of Climate Smart San José. The Reach Code applies to new construction projects in San José. It requires new residential construction to be outfitted with entirely electric fixtures. Mixed-fuel buildings (i.e., use of natural gas) are required to demonstrate increased energy efficiency through a higher Energy Design Ratings and be electrification ready. In addition, the Reach Code requires EV charging infrastructure for all building types (above current CALGreen requirements), and solar readiness for non-residential buildings.

#### City of San José Municipal Code

The City's Municipal Code includes the following regulations that would reduce GHG emissions from future development:

- Green Building Ordinance (Chapter 17.84)
- Water Efficient Landscape Standards for New and Rehabilitated Landscaping (Chapter 15.10)
- Transportation Demand Programs for employers with more than 100 employees (Chapter 11.105)
- Construction and Demolition Diversion Deposit Program (Chapter 9.10)
- Wood Burning Ordinance (Chapter 9.10)

#### City of San José Private Sector Green Building Policy (6-32)

In October 2008, the City adopted the Private Sector Green Building Policy (6-32) that establishes baseline green building standards for private sector new construction and provides a framework for the implementation of these standards. This policy requires that applicable projects achieve minimum green building performance levels using the Council adopted standards. Future development under the proposed Downtown Strategy 2040 would be subject to this policy.

#### Greenhouse Gas Reduction Strategy

The City's Greenhouse Gas Reduction Strategy (GHGRS) is intended to meet the mandates outlined in the CEQA Air Quality Guidelines, as well as the BAAQMD requirements for Qualified GHG Reduction Strategies. The City's 2030 GHGRS is a comprehensive update to the City's original GHGRS and reflects the plans, policies, and codes as approved by the City Council. The Strategy builds on the City's Envision San José 2040 General Plan and Climate Smart San José; these plans expanded the City's Green Vision to advance urban sustainability. Leveraging these existing plans and supporting policy and program frameworks, the 2030 GHGRS provides a set of seven greenhouse gas reduction strategies and additional actions for achieving the 2030 target.

The primary test for consistency with the City's GHGRS is conformance with the seven GHG reduction strategies. In addition, CEQA clearance for development proposals are required to address the consistency of individual projects with the goals and policies in the General Plan designed to reduce GHG emissions. Compliance with the mandatory measures and voluntary measures (if required by the City) would ensure an individual project's consistency with the GHG Reduction Strategy. Projects that are consistent with the GHGRS would have a less than significant impact related to GHG emissions through 2030.

#### Envision San José 2040 General Plan

The following policies in the City's General Plan have been adopted for the purpose of reducing or avoiding impacts related to greenhouse gas emissions and are applicable to the project. In addition, goals and policies throughout the 2040 General Plan encourage a reduction in vehicle miles traveled through land use, pedestrian, bicycle, and access to transit improvements, parking strategies that reduce automobile travel through parking supply and pricing management, and requirements for Transportation Demand Management programs for large employers. Additional policies have been adopted to reduce energy use (and thus emissions from fuel use). Refer to *Sections 3.1 Air Quality* (of the Draft SEIR) and *Sections 4.6 Energy* and *4.17 Transportation* of this document for these policies.

	General Plan Policies - GHG Emissions
MS-1.1	Demonstrate leadership in the development and implementation of green building policies and practices. Ensure that all projects are consistent with or exceed the City's Green Building Ordinance and City Council Policies as well as State and/or regional policies which require that projects incorporate various green building principles into their design and construction.
MS-1.4	Foster awareness of San José's business and residential communities of the economic and environmental benefits of green building practices. Encourage design and construction of environmentally responsible commercial and residential buildings that are also operated and maintained to reduce waste, conserve water, and meet other environmental objectives.
MS-2.3	Utilize solar orientation (i.e., building placement), landscaping, design, and construction techniques for new construction to minimize energy consumption.
MS-2.6	Promote roofing design and surface treatments that reduce the heat island effect of new and existing development and support reduced energy use, reduced air pollution, and a healthy urban forest. Connect businesses and residents with cool roof rebate programs through City outreach efforts.
MS-2.11	Require new development to incorporate green building policies, including those required by the Green Building Ordinance. Specifically, target reduced energy use through construction techniques (e.g., design of building envelopes and systems to maximize energy

	General Plan Policies - GHG Emissions				
	performance), through architectural design (e.g., design to maximize cross ventilation and interior daylight) and through site design techniques (e.g., orienting buildings on sites to maximize effectiveness of passive solar design.).				
MS-5.5	Maximize recycling and composting from all residents, businesses, and institutions in the City.				
MS-5.6	Enhance the construction and demolition debris recycling program to increase diversion from the building sector.				
MS-14.4	Implement the City's Green Building Policies so that new construction and rehabilitation of existing buildings fully implements industry best practices, including the use of optimized energy systems, selection of materials and resources, water efficiency, sustainable site selection, passive solar building design, and planting of trees and other landscape materials to reduce energy consumption.				
MS-21.1	Manage the Community Forest to achieve San José's environmental goals for water and energy conservation, wildlife habitat preservation, stormwater retention, heat reduction in urban areas, energy conservation, and the removal of carbon dioxide from the atmosphere.				

#### 4.8.1.3 Existing Conditions

The project site is currently developed with two-story mixed-use buildings containing a total of 11 residential units and approximately 20,995 of commercial space in downtown San José. GHG emissions are generated by daily traffic trips to and from the project site as well as electricity required for lighting, heating, and cooling of the buildings.

#### 4.8.2 Impact Discussion

	New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
<ul><li>Would the project:</li><li>a) Generate greenhouse gas (GHG) emissions, either directly or indirectly, that may have a significant impact on the environment?</li></ul>				$\boxtimes$	
b) Conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHGs?				$\boxtimes$	

Similar to the capacity build out evaluated in the Downtown Strategy 2040 FEIR, the proposed project, by itself, would result in a less than significant GHG emissions impacts, as described below.

# a) Would the project generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment?

#### **Construction Emissions**

Construction-related GHG emissions vary depending on the level of activity, length of the construction period, specific construction operations, types of equipment, and number of personnel. Construction of the proposed project would occur over a period of 18 months, beginning in September 2022, which would result in a temporary increase in GHG emissions associated with construction activities including operation of construction equipment, haul truck trips to and from the site, and emissions from construction workers' personal vehicles traveling to and from the project site. Neither the City of San José nor BAAQMD has established a quantitative threshold or standard for determining whether a project's construction-related GHG emissions are significant. Project construction would occur over a period of approximately 18 months (up to 543<sup>30</sup> construction workdays) and would not result in a permanent increase in emissions. Therefore, the proposed project would not interfere with the implementation of SB 32.

#### **Operational Emissions**

Per CEQA Guidelines Section 15064(b), the determination of whether a project may have a significant effect on the environment calls for careful judgment on the part of the Lead Agency and must be based to the extent possible on scientific and factual data. As discussed under checklist question b, the project would implement all applicable GHG reduction stratetgies in the GHGRS intended to reduce GHG emissions, and if a project is consistent with the City's GHGRS, it can be presumed that the project would not have significant GHG emissions under CEQA, pursuant to BAAQMD's most recent CEQA Guidelines.

The proposed project would not result in a permanent increase in emissions during construction. The project would comply with the 2030 GHGRS as discussed below in checklist question b; therefore, the project would result in a less than significant GHG emissions impact. **[Same Impact as Approved Project (Less Than Significant Impact)]** 

# b) Would the project conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHGs?

# 2030 San José Greenhouse Gas Reduction Strategy Compliance Checklist

BAAQMD adopted revised CEQA Air Quality Guidelines on June 2, 2010 and then adopted a modified version of the Guidelines in May 2017. The BAAQMD CEQA Air Quality Guidelines include thresholds of significance for GHG emissions. Pursuant to the latest CEQA Air Quality Guidelines, a local government may prepare a Qualified GHGRS that is consistent with AB 32 goals. The City of San José adopted the updated 2030 GHGRS in 2020. If a project is consistent with the City's GHGRS, it can be presumed that the project would not have significant GHG emissions under

<sup>&</sup>lt;sup>30</sup> The air quality report assumed construction would occur seven days a week instead of five days a week to line up with the dates provided for each phase in the construction spreadsheet completed by the applicant. This is a more conservative approach as it compresses the construction into a shorter amount of time.

CEQA. The proposed project's consistency with these measures is summarized below (refer to Appendix I of the Draft SEIR for more detail).

The project is consistent with the General Plan designation of *Downtown* and planned growth from build out of the Downtown Strategy 2040 FEIR. The proposed project would be required to comply with Policy 6-32, the City's Green Building Ordinance, the City's Reach Code, and CBC requirements as well as General Plan Action MS-2.11 which requires development to incorporate green building practices through construction, architectural design, and site design techniques. The project applicant will enroll in SJCE's GreenSource program (60 percent renewable energy and up to 95 percent carbon-free power) and be designed to achieve LEED Silver certification. Therefore, the project would comply with GHGRS # 1 and #3. The project does not propose any residential uses; therefore, compliance strategies associated with GHGRS #2 are not applicable. The project is not proposing to retrofit an existing building. Therefore, compliance strategies associated with GHGRS #4 in the GHGRS checklist (Appendix I of the Draft SEIR) are not applicable. The project would provide sufficient space for organic waste. In addition, the project would comply with the City's Construction and Demolition Diversion Deposit Program at the time of entitlement construction (GHGRS #5). Consistent with GHGRS #6, the project would provide 13 bicycle parking spaces and three showers for tenants. The proposed project would include high-efficiency appliances/fixtures (per Title 24) and water efficient landscaping, per the City-approved landscape plan to reduce water use consistent with GHGRS #7.

Therefore, the project would be consistent with applicable GHGRS strategies and would not conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing GHG emissions. [Same Impact as Approved Project (Less than Significant Impact)]

#### 4.9 HAZARDS AND HAZARDOUS MATERIALS

As proposed, the project would demolish the existing buildings on-site while retaining the historic façades of the 142-150 East Santa Clara Street building. The proposed project would construct a four- to six-story mixed-use, U-shaped building.

#### 4.9.1 <u>Impact Discussion</u>

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	uld the project:			_		
a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?					
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?					
c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?					
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?					
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, result in a safety hazard or excessive noise for people residing or working in the project area?					
f)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				$\boxtimes$	
g)	Expose people or structures, either directly or indirectly, to a significant risk of loss, injury, or death involving wildland fires?					

Implementation of the proposed project has the potential to result in significant hazards and hazardous materials. The project's impacts on hazardous materials is evaluated in the Draft SEIR. No further analysis is provided in this Initial Study.

## 4.10 HYDROLOGY AND WATER QUALITY

# 4.10.1 <u>Environmental Setting</u>

#### 4.10.1.1 *Regulatory Framework*

The federal Clean Water Act and California's Porter-Cologne Water Quality Control Act are the primary laws related to water quality in California. Regulations set forth by the EPA and the SWRCB have been developed to fulfill the requirements of this legislation. EPA regulations include the National Pollutant Discharge Elimination System (NPDES) permit program, which controls sources that discharge pollutants into the waters of the United States (e.g., streams, lakes, bays, etc.). These regulations are implemented at the regional level by the Regional Water Quality Control Boards (RWQCBs). The project site is within the jurisdiction of the San Francisco Bay RWQCB.

#### **Federal and State**

#### National Flood Insurance Program

The Federal Emergency Management Agency (FEMA) established the National Flood Insurance Program (NFIP) to reduce impacts of flooding on private and public properties. The program provides subsidized flood insurance to communities that comply with FEMA regulations protecting development in floodplains. As part of the program, FEMA publishes Flood Insurance Rate Maps (FIRMs) that identify Special Flood Hazard Areas (SFHAs). An SFHA is an area that would be inundated by the one-percent annual chance flood, which is also referred to as the base flood or 100year flood.

#### Statewide Construction General Permit

The SWRCB has implemented an NPDES General Construction Permit for the State of California (Construction General Permit). For projects disturbing one acre or more of soil, a Notice of Intent (NOI) must be filed with the RWQCB by the project sponsor, and a Storm Water Pollution Prevention Plan (SWPPP) must be prepared by a qualified professional prior to commencement of construction and filed with the RWQCB by the project sponsor. The Construction General Permit includes requirements for training, inspections, record keeping, and, for projects of certain risk levels, monitoring. The general purpose of the requirements is to minimize the discharge of pollutants and to protect beneficial uses and receiving waters from the adverse effects of construction-related storm water discharges.

#### Regional

#### San Francisco Bay Basin Plan

The San Francisco Bay RWQCB regulates water quality in accordance with the Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan). The Basin Plan lists the beneficial uses that the San Francisco Bay RWQCB has identified for local aquifers, streams, marshes, rivers, and the San Francisco Bay, as well as the water quality objectives and criteria that must be met to protect these uses. The San Francisco Bay RWQCB implements the Basin Plan by issuing and enforcing waste discharge requirements, including permits for nonpoint sources such as the urban runoff discharged by a City's stormwater drainage system. The Basin Plan also describes watershed management programs and water quality attainment strategies.

#### Municipal Regional Permit Provision C.3.

The San Francisco Bay RWQCB re-issued the Municipal Regional Stormwater NPDES Permit (MRP) in 2015 to regulate stormwater discharges from municipalities and local agencies (copermittees) in Alameda, Contra Costa, San Mateo, and Santa Clara Counties, and the cities of Fairfield, Suisun City, and Vallejo.<sup>31</sup> Under Provision C.3 of the MRP, new and redevelopment projects that create or replace 10,000 square feet or more of impervious surface area are required to implement site design, source control, and Low Impact Development (LID)-based stormwater treatment controls to treat post-construction stormwater runoff. LID-based treatment controls are intended to maintain or restore the site's natural hydrologic functions, maximizing opportunities for infiltration and evapotranspiration, and using stormwater as a resource (e.g., rainwater harvesting for non-potable uses). The MRP also requires that stormwater treatment measures are properly installed, operated, and maintained.

In addition to water quality controls, the MRP requires new development and redevelopment projects that create or replace one acre or more of impervious surface to manage development-related increases in peak runoff flow, volume, and duration, where such hydromodification is likely to cause increased erosion, silt pollutant generation, or other impacts to local rivers, streams, and creeks. Projects may be deemed exempt from these requirements if they do not meet the minimized size threshold, drain into tidally influenced areas or directly into the Bay, or drain into hardened channels, or if they are infill projects in subwatersheds or catchment areas that are greater than or equal to 65 percent impervious.

#### Municipal Regional Permit Provision C.12.f

Provision C.12.f of the MRP requires co-permittee agencies to implement a control program for PCBs that reduces PCB loads by a specified amount during the term of the permit, thereby making substantial progress toward achieving the urban runoff PCBs waste load allocation in the Basin Plan by March 2030.<sup>32</sup> Programs must include focused implementation of PCB control measures, such as source control, treatment control, and pollution prevention strategies. Municipalities throughout the Bay Area are updating their demolition permit processes to incorporate the management of PCBs in demolition building materials to ensure PCBs are not discharged to storm drains during demolition. Buildings constructed between 1955 and 1978 that are proposed for demolition must be screened for the presence of PCBs prior to the issuance of a demolition permit.

#### Water Resources Protection Ordinance and District Well Ordinance

Valley Water operates as the flood control agency for Santa Clara County. Their stewardship also includes creek restoration, pollution prevention efforts, and groundwater recharge. Permits for well construction and destruction work, most exploratory boring for groundwater exploration, and projects

<sup>&</sup>lt;sup>31</sup> MRP Number CAS612008

<sup>&</sup>lt;sup>32</sup> San Francisco Bay Regional Water Quality Control Board. Municipal Regional Stormwater Permit, Provision C.12. November 19, 2015.

within Valley Water property or easements are required under Valley Water's Water Resources Protection Ordinance and District Well Ordinance.

#### Dam Safety

Since August 14, 1929, the State of California has regulated dams to prevent failure, safeguard life, and protect property. The California Water Code entrusts dam safety regulatory power to California Department of Water Resources, Division of Safety of Dams (DSOD). The DSOD provide oversight to the design, construction, and maintenance of over 1,200 jurisdictional sized dams in California.<sup>33</sup>

As part of its comprehensive dam safety program, Valley Water routinely monitors and studies the condition of each of its 10 dams. Valley Water also has its own Emergency Operations Center and a response team that inspects dams after significant earthquakes. These regulatory inspection programs reduce the potential for dam failure.

#### City of San José

#### Post-Construction Urban Runoff Management Policy 6-29

The City of San José's Post-Construction Urban Runoff Management Policy 6-29 was adopted to establish an implementation framework, consistent with Provision C.3 of the MRP. This policy requires all new and redevelopment projects to implement post-construction BMPs and Treatment Control Measures (TCMs). This policy also established specific design standards for post-construction TCMs for projects that create, add, or replace 10,000 square feet or more of impervious surfaces.

#### Post-Construction Hydromodification Management Policy 8-14

The City of San José's Policy No.8-14 implements the hydromodification management requirements of Provision C.3 of the MRP. Policy No. 8-14 requires new development and redevelopment projects that create or replace one acre or more of impervious surface area, and are located within a subwatershed that is less than 65 percent impervious, to manage development-related increases in peak runoff flow, volume, and duration, where such hydromodification is likely to cause increased erosion, silt generation, or other impacts to local rivers, streams, and creeks. The policy requires these projects to be designed to control project-related hydromodification through a Hydromodification Management Plan (HMP). Projects that do not meet the minimum size threshold, drain into tidally influenced areas or directly into the Bay, or are infill projects in subwatersheds or catchment areas that are greater than or equal to 65 percent impervious would not be subject to the HMP requirement.

#### City of San José Grading Ordinance

All development projects, whether subject to the Construction General Permit or not, shall comply with the City of San José's Grading Ordinance, which requires the use of erosion and sediment controls to protect water quality while the site is under construction. Prior to issuance of a permit for

<sup>&</sup>lt;sup>33</sup> California Department of Water Resources. "Division of Safety of Dams." Accessed October 5, 2021. <u>https://water.ca.gov/Programs/All-Programs/Division-of-Safety-of-</u> Dams#:~:text=Since%20August%2014%2C%201929%2C%20the,Safety%20of%20Dams%20(DSOD).

grading activity occurring during the rainy season (October 1 to April 30), the project will submit to the Director of Public Works and Erosion Control Plan detailing BMPs that will prevent the discharge of stormwater pollutants.

#### Floodplain Ordinance – Municipal Code 17.08

City of San José Municipal Code 17.08 covers the requirements for building in various types of flood zones. This includes requirements for elevation, fill, flood passage, flood-proofing, maximum flow velocities, and utility placement for development within a floodplain, based on land use type.

#### Demolition Permit Application – Managing Polychlorinated Biphenyls

Beginning July 1, 2019, all applicants for a demolition permit or any other permit that involves the demolition of a building must submit a Screening Assessment Form as required by the San Francisco Municipal Regional Stormwater Permit.

#### Envision San José 2040 General Plan

The following policies in the City's General Plan have been adopted for the purpose of reducing or avoiding impacts related to hydrology and water quality and are applicable to the project.

	General Plan Policies - Hydrology and Water Quality
EC-5.1	The City shall require evaluation of flood hazards prior to approval of development projects within a Federal Emergency Management Agency (FEMA) designated floodplain. Review new development and substantial improvements to existing structures to ensure it is designed to provide protection from flooding with a one percent annual chance of occurrence, commonly referred to as the "100-year" flood or whatever designated benchmark FEMA may adopt in the future. New development should also provide protection for less frequent flood events when required by the State.
EC-5.7	Allow new urban development only when mitigation measures are incorporated into the project design to ensure that new urban runoff does not increase flood risks elsewhere.
ER-8.1	Manage stormwater runoff in compliance with the City's Post-Construction Urban Runoff (6-29) and Hydromodification Management (8-14) Policies.
ER-8.3	Ensure that private development in San José includes adequate measures to treat stormwater runoff.
ER-8.5	Ensure that all development projects in San José maximize opportunities to filter, infiltrate, store and reuse or evaporate stormwater runoff onsite.
ER-9.6	Require the proper construction and monitoring of facilities that store hazardous materials in order to prevent contamination of the surface water, groundwater and underlying aquifers. In furtherance of this policy, design standards for such facilities should consider high groundwater tables and/or the potential for freshwater or tidal flooding.
MS-3.4	Promote the use of green roofs (i.e., roofs with vegetated cover), landscape-based treatment measures, pervious materials for hardscape, and other stormwater management practices to reduce water pollution.

General Plan Policies - Hydrology and Water Quality							
MS-3.5	Minimize area dedicated to surface parking to reduce rainwater that comes into contact with pollutants.						
IN-3.4	Maintain and implement the City's Sanitary Sewer Level of Service Policy and Sewer Capacity Impact Analysis (SCIA) Guidelines to:						
	• Prevent sanitary sewer overflows (SSOs) due to inadequate capacity so as to ensure that the City complies with all applicable requirements of the Federal Clean Water Act and State Water Board's General Waste Discharge Requirements for Sanitary Sewer Systems and National Pollutant Discharge Elimination System permit. SSOs may pollute surface or ground waters, threaten public health, adversely affect aquatic life, and impair the recreational use and aesthetic enjoyment of surface waters.						
	• Maintain reasonable excess capacity in order to protect sewers from increased rate of hydrogen sulfide corrosion and minimize odor and potential maintenance problems.						
	• Ensure adequate funding and timely completion of the most critically needed sewer capacity projects.						
	• Promote clear guidance, consistency and predictability to developers regarding the necessary sewer improvements to support development within the City.						
IN-3.7	Design new projects to minimize potential damage due to storm waters and flooding to the site and other properties.						
IN-3.9	Require developers to prepare drainage plans for proposed developments that define needed drainage improvements per City standards.						

#### 4.10.1.2 *Existing Conditions*

#### Storm Drainage and Water Quality

Stormwater runoff from the project site and surrounding area is collected by storm drains and discharged into the Guadalupe River, located approximately 0.6 miles west of the project site. Guadalupe River is currently listed on the California 303(d) list for mercury, trash, and pesticides.<sup>34</sup>

#### Flooding

According to the FEMA Flood Insurance Rate Maps (FIRM),<sup>35</sup> the project site is located in Flood Zone D. Zone D is an area of undetermined but possible flood hazard that is outside the 100-year flood plain. There are no City floodplain requirements for Zone D.

<sup>&</sup>lt;sup>34</sup> U.S. EPA. "Waterbody Report." Accessed October 5, 2021. <u>https://mywaterway.epa.gov/waterbody-report/CA\_SWRCB/CAR2054005019980928160437/2018</u>.

<sup>&</sup>lt;sup>35</sup> Federal Emergency Management Agency. "FEMA Flood Map Service Center." Accessed September 26, 2021. <u>https://msc.fema.gov/portal/search?AddressQuery</u>.

#### Dam Failure

The downtown area, including the project site, is located within the Anderson Dam and Lenihan (Lexington) dam failure inundation hazard zones.<sup>36,37</sup>

#### Seiches, Tsunamis, and Mudflows

A seiche is the oscillation of water in an enclosed body of water such as a lake or the San Francisco Bay. There are no landlocked bodies of water near the project site that would affect the site in the event of a seiche.

A tsunami is a sea wave generated by an earthquake, landslide, or other large displacement of water in the ocean. There are no bodies of water near the project site that would affect the site in the event of a tsunami.<sup>38</sup>

A mudflow is the rapid movement of a large mass of mud formed from loose soil and water. The project site and surrounding area are relatively flat. The project site is not susceptible to mudflows.

#### Groundwater

Groundwater beneath the site is estimated to be between 10 to 20 feet bgs. Fluctuations in the groundwater level may occur due to seasonal changes, variations in rainfall, and underground drainage patterns.

#### Hydromodification

Based on the Santa Clara Valley Urban Runoff Pollution Prevention Program (SCVURPPP) watershed map for the City of San José, the site is located within a subwatershed greater than or equal to 65 percent impervious. As a result, the project would not be subject to the NPDES hydromodification requirements.<sup>39</sup>

<sup>&</sup>lt;sup>36</sup> Santa Clara Valley Water District. "Anderson Dam Flood Inundation Maps." Accessed October 5, 2021. <u>https://www.valleywater.org/sites/default/files/Anderson%20Dam%20Inundation%20Maps%202016.pdf</u>.

<sup>&</sup>lt;sup>37</sup> Santa Clara Valley Water District. "Lexington Dam Flood Inundation Maps." Accessed October 5, 2021. <u>https://www.valleywater.org/sites/default/files/Lexington%20Dam%20Inundation%20Map%202016.pdf</u>.

<sup>&</sup>lt;sup>38</sup> California Department of Conservation. "Santa Clara County Tsunami Hazard Areas." Accessed October 5, 2021. https://www.conservation.ca.gov/cgs/tsunami/maps/santa-clara.

<sup>&</sup>lt;sup>39</sup> City of San José. "Classification of Subwatersheds and Catchment Areas for Determining Applicability of HMP Requirements." Accessed October 5, 2021.

https://www.sanjoseca.gov/home/showpublisheddocument/27925/636691773051670000.

#### 4.10.2 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo a)	buld the project: Violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or ground water quality?					
b)	Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?					
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would:					
	<ul> <li>result in substantial erosion or siltation on- or off-site;</li> </ul>				$\boxtimes$	
	<ul> <li>substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site;</li> </ul>					
	<ul> <li>create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or</li> </ul>					
d)	<ul> <li>impede or redirect flood flows?</li> <li>In flood hazard, tsunami, or seiche zones, risk release of pollutants due to</li> </ul>				$\boxtimes$	
e)	project inundation? Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?					

Similar to the capacity build out evaluated in the Downtown Strategy 2040, the proposed project would result in less than significant hydrology and water quality impacts, as described below.

# a) Would the project violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or ground water quality?

#### Construction

The project site is 0.34 acres in size and would not disturb more than one acre of soil; therefore, the project would not be required to obtain a NPDES General Permit for Construction Activities. All development projects in the City are required to comply with the City of San José's Grading Ordinance whether or not the project is required to obtain an NDPES General Construction Permit. Prior to the issuance of a permit for grading activity occurring during the rainy season (October 1<sup>st</sup> to April 30<sup>th</sup>), the applicant shall submit an Erosion Control Plan to the Director of Public Works for review and approval. The Erosion Control Plan shall detail BMPs that would be implemented to prevent the discharge of stormwater pollutants.

The project would be required to implement the following Standard Permit Conditions to reduce potential construction-related water quality impacts:

#### **Standard Permit Conditions:**

- Burlap bags filled with drain rock shall be installed around storm drains to route sediment and other debris away from the drains.
- Earthmoving or other dust-producing activities shall be suspended during periods of high winds.
- All exposed or disturbed soil surfaces shall be watered at least twice daily to control dust, as necessary.
- Stockpiles of soil or other materials that can be blown by the wind shall be watered or covered.
- All trucks hauling soil, sand, and other loose materials shall be covered and all trucks would be required to maintain at least two feet of freeboard.
- All paved access roads, parking areas, staging areas and residential streets adjacent to the construction sites shall be swept daily (with water sweepers).
- Vegetation in disturbed areas shall be replanted as quickly as possible.
- All unpaved entrances to the site shall be filled with rock to remove mud from tires prior to entering City streets. A tire wash system shall be installed if requested by the City.
- The project applicant shall comply with the City of San José Grading Ordinance, including implementing erosion and dust control during site preparation and with the City of San José Zoning Ordinance requirements for keeping adjacent streets free of dirt and mud during construction.

With implementation of the identified Standard Permit Conditions, the project would result in a less than significant impact on water quality.

#### **Post-Construction Impacts**

Under existing conditions, the project site is 100 percent covered with impervious surfaces. The impervious surface area would not change under project conditions. The project would result in the replacement of more than 10,000 square feet of impervious surface area and would be required to comply with the City of San José's Post-Construction Urban Runoff Policy 6-29 and the MRP. The MRP requires all post-construction stormwater runoff to be treated by numerically sized LID treatment controls, such as biotreatment facilities, unless the project is granted Special LID Reduction Credits, which would allow the project to implement non-LID measures for all or a portion of the site depending on the project characteristics. The proposed project is located within the downtown core area, would create and/or replace 0.5 acres or less of impervious surface, has no surface parking except for ADA access, and has at least 85 percent covered with permanent structures and; therefore, would qualify as a Special Project (Category A – Small Infill Projects). The project currently proposes media filters to treat stormwater runoff. Prior to issuing any LID Reduction Credits, the City must first establish a narrative discussion submitted by the applicant that describes how and why the implementation of 100 percent LID stormwater treatment measures are not feasible, in accordance with the MRP.

The proposed project would comply with City Policy No. 6-29 and the City's regulatory policies pertaining to stormwater runoff. Therefore, the proposed project would result in a less than significant water quality impact.

#### Dewatering

As mentioned in Section 4.7.2, groundwater on-site ranges from 10 to 20 feet bgs. The eastern portion of the project site would be excavated to a depth of approximately 14 feet bgs for the belowgrade retail space, which could interfere with the shallow groundwater aquifer. The project may encounter groundwater during excavation activities on-site which would need to be removed from excavated areas and disposed. Water discharge produced from construction dewatering to the sanitary sewer is acceptable under permit by the City of San José Environmental Service Division Watershed Protection division. The maximum duration of a short-term permit to discharge to the sanitary sewer in one year. Discharge to the storm drain system requires approval from the RWOCB. Additionally, due to the historical use of the site, the project applicant would be required to retain an environmental professional to conduct a Phase II soil, soil vapor and/or groundwater investigation, which will include a determination of whether or not former uses of the site resulted in contamination of groundwater exceeding RWQCB Environmental Screening Levels (ESLs), as discussed in Mitigation Measure HAZ-1.1 (refer to Section 3.4 of the Draft SEIR). Compliance with Mitigation Measure HAZ-1.1 would ensure that contaminated groundwater is properly handled and disposed of. Refer to Section 4.7 Geology and Soils of this document and Section 3.4 Hazards and Hazardous Materials of the Draft SEIR for more information.

Additionally, the proposed project shall be designed and constructed in conformance to a geotechnical investigation which shall be reviewed and approved by the City of San José Department of Public Works (refer to the identified Standard Permit Condition in *Section 4.7*), and the geotechnical investigation will include recommentations to prevent impacts to groundwater, as applicable. As a result, the project would have a less than significant impact on groundwater quality.

With implementation of the identified Standard Permit Conditions listed above, recommendations from the geotechnical investigation for dewatering, and Mitigation Measure HAZ-1.1, the proposed project would not violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or ground water quality during project construction and operation. **[Same Impact as Approved Project (Less than Significant Impact)]** 

# b) Would the project substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?

Groundwater is estimated to range from 10 feet to 20 feet bgs. Since the eastern portion of the site would be excavated 14 feet below-grade, dewatering would likely be required during construction. The project site is not located within a designated groundwater recharge zone<sup>40</sup> nor would the project contribute to the recharging of any groundwater aquifers. This condition would not change once the project is construction and operational. As a result, the proposed project would not interfere substantially with groundwater recharge or impact the groundwater aquifer. **[Same Impact as Approved Project (Less than Significant Impact)]** 

c) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would result in substantial erosion or siltation on- or off-site; substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site; create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or impede or redirect flood flows?

# **Drainage Pattern Impacts**

As discussed in the Downtown Strategy 2040 FEIR, existing surfaces in the downtown area are largely impervious, making future development unlikely to alter the existing drainage pattern such that substantial flooding or erosion would occur in the receiving water bodies. Under project conditions, the impervious surface area would not change. Therefore, the proposed project would not alter the existing drainage pattern of the site or area through the alteration of any waterway. Implementation of the project would not substantially increase erosion or increase the rate or amount of stormwater runoff.

#### **Storm Drainage Impacts**

Under current conditions, the project site is 100 percent covered with impervious surfaces and the existing storm drain lines have sufficient capacity to support the site. The amount of impervious surfaces on-site would remain the same under project conditions. Therefore, the existing storm drain lines would have sufficient capacity to accommodate the proposed project.

<sup>&</sup>lt;sup>40</sup> Santa Clara Valley Water District. Groundwater Management Plan. November 2016.

The proposed project would not substantially alter the existing drainage pattern of the site or area through the alteration of any waterway. Additionally, the project would comply with applicable policies and existing regulations to reduce drainage impacts. **[Same Impact as Approved Project (Less than Significant Impact)]** 

# d) Would the project risk release of pollutants due to project inundation in flood hazard, tsunami, or seiche zones?

Due to the location of the project site, the project would not be subject to inundation by a seiche or tsunami. The project site is flat and there are no mountains in proximity; therefore, construction of the project would not cause mudflows that would impact adjacent properties.

In addition, the project site is located in Zone D, an area of undetermined flood hazard. The project site is not located in proximity to a landlocked body of water nor is the project located within a Special Flood Hazard Area; therefore, the project site is not expected to experience inundation from flooding.

While the site is located within the Anderson Dam and Lexington dam failure inundation hazard zones, the SCVWD routinely monitors and studies the condition of each of its 10 dams. Therefore, the risk of flooding from dam failure inundation is low. Therefore, implementation of the proposed project would result in a less than significant pollutant impact resulting from dam failure or flood inundation. **[Same Impact as Approved Project (Less than Significant Impact)]** 

# e) Would the project conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?

The proposed project would comply with the identified Standard Permit Conditions to reduce potential construction-related water quality impacts (refer to checklist question a above), the City's Post-Construction Urban Runoff Policy 6-29, and the MRP and would not impact groundwater supplies, as described under checklist question b. Therefore, implementation of the project would not conflict with implementation of a water quality control or groundwater management plan. **[Same Impact as Approved Project (Less than Significant Impact)]** 

#### 4.11 LAND USE AND PLANNING

As proposed, the project would demolish the existing buildings on-site while retaining the historic façades of the 142-150 East Santa Clara Street building. The proposed project would construct a four- to six-story mixed-use, U-shaped building.

#### 4.11.1 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	ould the project:					
a)	Physically divide an established community?				$\boxtimes$	
b)	Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?					
c)	Result in a 10 percent or greater increase in the shadow cast onto any one of the six major open space areas in the Downtown San José area (St. James Park, Plaza of Palms, Plaza de Cesar Chavez, Paseo de San Antonio, Guadalupe River Park, and McEnery Park)?					

Due to the proposed demolition of the designated City Landmark building located at 142-150 East Santa clara Street, implementation of the proposed project has the potential to result in significant land use impacts for non-compliance with land use policies adopted for the purpose of avoiding or mitigating an environmental effect (i.e., policies to protect historic resources). Therefore, the project's land use impacts are evaluated in the Draft SEIR. No further analysis is provided in this Initial Study.

#### 4.12 MINERAL RESOURCES

## 4.12.1 <u>Environmental Setting</u>

#### 4.12.1.1 *Regulatory Framework*

#### **Surface Mining and Reclamation Act**

The Surface Mining and Reclamation Act (SMARA) was enacted by the California Legislature in 1975 to address the need for a continuing supply of mineral resources, and to prevent or minimize the negative impacts of surface mining to public health, property and the environment. As mandated under SMARA, the State Geologist has designated mineral land classifications in order to help identify and protect mineral resources in areas within the state subject to urban expansion or other irreversible land uses which would preclude mineral extraction. SMARA also allowed the State Mining and Geology Board (SMGB), after receiving classification information from the State Geologist, to designate lands containing mineral deposits of regional or statewide significance.

Pursuant to the mandate of the SMARA, the SMGB has designated the Communications Hill Area (Sector EE), bounded generally by the Southern Pacific Railroad, Curtner Avenue, SR 87, and Hillsdale Avenue as containing mineral deposits that are of regional significance as a source of construction aggregate materials. Neither the State Geologist nor the SMGB have classified any other areas in San José as containing mineral deposits of statewide significance or requiring further evaluation.

#### 4.12.1.2 *Existing Conditions*

Under the SMARA, the SMGB has designated an area of Communications Hill in Central San José bounded by the Union Pacific Railroad, Curtner Avenue, SR 87, and Hillsdale Avenue, as a regional source of construction aggregate materials. Other than in this area, San José does not have mineral deposits subject to SMARA. Communications Hill is located approximately four miles south of the project site.

#### 4.12.2 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	ould the project:					
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?					
b)	Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan?					

Similar to the capacity build out evaluated in the Downtown Strategy 2040 FEIR, the proposed project have no impact on mineral resources, as described below.

### a) Would the project result in the loss of availability of a known mineral resource that would be of value to the region and residents of the state?

The proposed project site is not located in an area of San José that is known to contain mineral resources. As mentioned previously, Communications Hill has been identified as a regional source of construction aggregate materials. Communications Hill is located approximately four miles south of the project site. Therefore, implementation of the project would not result in the loss of availability of locally important mineral resources. **[Same Impact as Approved Project (No Impact)]** 

## b) Would the project result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan?

No mineral resource recovery sites are located within the downtown area of the City. Consistent with the findings of the Downtown Strategy 2040 FEIR, the proposed project would not result in the loss of availability of a locally important mineral resource recovery site. **[Same Impact as Approved Project (No Impact)]** 

#### 4.13 NOISE AND VIBRATION

As proposed, the project would demolish the existing buildings on-site while retaining the historic façades of the 142-150 East Santa Clara Street building. The proposed project would construct a four- to six-story mixed-use, U-shaped building.

#### 4.13.1 <u>Impact Discussion</u>

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
W	ould the project result in:					
a)	Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?					
b)	Generation of excessive groundborne vibration or groundborne noise levels?	$\boxtimes$				
c)	For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?					

Implementation of the proposed project has the potential to result in significant construction noise and vibration impacts. Therefore, the project's impacts to noise and vibration are evaluated in the Draft SEIR. No further analysis is provided in this Initial Study.

#### 4.14 POPULATION AND HOUSING

#### 4.14.1 <u>Environmental Setting</u>

#### 4.14.1.1 *Existing Conditions*

The population of San José was estimated to be approximately 1,029,782 in January 2021 with an average of 3.14 persons per household.<sup>41</sup> As of January 2021, the City had approximately 337,442 housing units<sup>42</sup> and, by 2040, the City's population is projected to reach 1,334,100.<sup>43</sup>

The City of San José currently has a higher number of employed residents than jobs (approximately 0.8 jobs per employed resident), but this trend is projected to reverse with full build out under the General Plan.

#### 4.14.1.2 *Regulatory Framework*

#### City of San José

#### Ellis Act Ordinance

The City's Ellis Act Ordinance outlines the process required of property owners who intend to demolish apartments with rent stabilized units (built prior to 1979 with three or more units) from the rental market. This process includes, but is not limited to, providing notice and relocation assistance to existing tenants, providing notice to the City, recording a memorandum with the County, payment for a relocation consultant, providing the right to return, and providing re-control of new apartments built where the rent stabilized apartments were previously located.

#### 4.14.2 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo	ould the project:					
a)	Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?					
b)	Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?					

<sup>&</sup>lt;sup>41</sup> State of California, Department of Finance. "E-5 Population and Housing Estimates for Cities, Counties, and the State, 2011-2020." Accessed October 5, 2021. <u>http://www.dof.ca.gov/Forecasting/Demographics/Estimates/E-5/</u>.
<sup>42</sup> Ibid.

<sup>&</sup>lt;sup>43</sup> City of San José. "Population." Accessed October 5, 2021.

https://www.sanjoseca.gov/home/showpublisheddocument/23689/636689367691700000.

Similar to the capacity build out evaluated in the Downtown Strategy 2040 FEIR, future development under the proposed Downtown Strategy 2040 FEIR would not induce substantial population growth in San José or displace substantial amounts of existing housing or people. The Downtown Strategy 2040 FEIR did, however, identify a significant unavoidable cumulative impact related to the jobs/housing imbalance.<sup>44</sup> Since the project would increase the employee population in the City, the increase in jobs would incrementally decrease the overall jobs/housing imbalance within the City. Therefore, the proposed project, by itself, would result in less than significant population and housing impacts, as described below.

## a) Would the project induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?

The project proposes construction of a mixed-use building consisting of office and retail space that would generate up to 412 new employees.<sup>45</sup> While the project would increase the employee population within the City, the project is part of planned commercial growth from build out of the Downtown Strategy 2040 and would not result in unplanned population growth. **[Same as Approved Project (Less Than Significant Impact)]** 

### b) Would the project displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?

There are a total of 11 residential units currently located on-site which would be displaced as a result of the project. As the existing residences were constructed prior to 1979, the property owner would be required to comply with all applicable requirements of the City's Ellis Act Ordinance, including, but not limited to, tenant noticing requirements and relocation benefits. It should be noted that if a project's social and economic effects do not result in physical changes, the effects are not environmental impacts under CEQA. Per the Downtown Strategy 2040 FEIR, build out of the Downtown Strategy 2040 Plan could displace a portion of the approximately 12,548 existing residents in the downtown area. However, some of these residents may relocate to new housing in the downtown area. The demolition of 11 residential units associated with the proposed project, by itself, would not displace a substantial amount of housing or people from the project site that would necessitate the construction of housing elsewhere resuling in a significant impact. **[Same Impact as Approved Project (Less than Significant Impact)]** 

<sup>&</sup>lt;sup>44</sup> City of San José. Integrated Final Environmental Impact Report Downtown Strategy 2040. December 2018.
<sup>45</sup> The number of workers was estimated based on approximately one office worker per 175 square feet of office space and one worker per 250 square feet of small retail space. Strategic Economics. 2016. San José Market Overview and Employment Lands Analysis. January 20, 2016.

#### 4.15 PUBLIC SERVICES

#### 4.15.1 Environmental Setting

#### 4.15.1.1 *Regulatory Framework*

#### City of San José

#### Envision San José 2040 General Plan

The following policies in the City's General Plan have been adopted for the purpose of reducing or avoiding impacts related to public facilities and services and are applicable to the project.

	<b>General Plan Policies - Public Facilities and Services</b>
ES-3.1	Provide rapid and timely Level of Service response time to all emergencies:
	1. For police protection, achieve a response time of six minutes or less for 60 percent of all Priority 1 calls, and of eleven minutes or less for 60 percent of all Priority 2 calls.
	2. For fire protection, achieve a total response time (reflex) of eight minutes and a total travel time of four minutes for 80 percent of emergency incidents.
	3. Enhance service delivery through the adoption and effective use of innovative, emerging techniques, technologies and operating models.
	4. Measure service delivery to identify the degree to which services are meeting the needs of San José's community.
	5. Ensure that development of police and fire service facilities and delivery of services keeps pace with development and growth in the city.
ES-3.3	Locate police and fire service facilities so that essential services can most efficiently be provided and level of service goals met. Ensure that the development of police and fire facilities and delivery of services keeps pace with development and growth of the city.
ES-3.4	Construct and maintain architecturally attractive, durable, resource-efficient, environmentally sustainable and healthful police and fire facilities to minimize operating costs, foster community engagement, and express the significant civic functions that these facilities provide for the San José community in their built form. Maintain City programs that encourage civic leadership in green building standards for all municipal facilities.
ES-3.6	Work with local, State, and Federal public safety agencies to promote regional cooperation in the delivery of services. Maintain mutual aid agreements with surrounding jurisdictions for emergency response.
ES-3.8	Use the Land Use/Transportation Diagram to promote a mix of land uses that increase visibility, activity and access throughout the day and to separate land uses that foster unsafe conditions.
ES-3.9	Implement urban design techniques that promote public and property safety in new development through safe, durable construction and publicly-visible and accessible spaces.

	General Plan Policies - Public Facilities and Services						
ES-3.10	Incorporate universal design measures in new construction, and retrofit existing development to include design measures and equipment that support public safety for people with diverse abilities and needs. Work in partnership with appropriate agencies to incorporate technology in public and private development to increase public and personal safety.						
ES-3.11	Ensure that adequate water supplies are available for fire-suppression throughout the City. Require development to construct and include all fire suppression infrastructure and equipment needed for their projects.						

#### 4.15.1.2 *Existing Conditions*

#### **Fire Service**

Fire protection services for the project site are provided by the San José Fire Department (SJFD). The SJFD consists of 34 stations distributed throughout the City. The closest fire station to the project site is Station No. 1, located at 225 North Market Street, which is approximately 0.4 miles northwest of the project site.

The General Plan identifies a total response time goal of eight minutes and a total travel time of four minutes or less for 80 percent of emergency incidents.

#### **Police Service**

Police protection services are provided by the City of San José Police Department (SJPD). The police headquarters is located at 201 West Mission Street, approximately 1.2 miles northwest of the project site.

For police protection services, the General Plan identifies a service goal of six minutes or less for 60 percent of all Priority 1 (emergency) calls and 11 minutes or less for 60 percent of all Priority 2 (non-emergency) calls.

#### Schools

The project site is located within the San José Unified School District (SJUSD). The nearest public schools to the project site are Horace Mann Elementary, located at 55 North Seventh Street (approximately 0.2 miles southwest of the site), Herbet Hoover Middle School, located at 1635 Park Avenue (approximately 1.9 miles west of the site), and Lincoln High School, located at 555 Dana Avenue (approximately 2.0 miles southwest of the site).

#### Parks

The City's Department of Parks, Recreation, and Neighborhood Services is responsible for the development, operation, and maintenance of all City park facilities. The City operates and maintains approximately 199 neighborhood-serving parks and 10 regional parks<sup>46</sup>.

<sup>&</sup>lt;sup>46</sup> City of San José. *Fast Facts*. November 12, 2020.

The nearest public park is St. James Park, located approximately 0.1 miles northwest of the project site.

#### Libraries

The City of San José is served by the San José Public Library System. The San José Public Library System consists of one main library (Dr. Martin Luther King Jr.) and 23 branch libraries. The nearest library is Dr. Martin Luther King Jr., approximately 0.1 miles southeast of the project site.

#### 4.15.2 <u>Impact Discussion</u>

	New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Would the project result in substantial					
adverse physical impacts associated with					
the provision of new or physically altered					
governmental facilities, need for new or					
physically altered governmental facilities,					
the construction of which could cause					
significant environmental impacts, in order					
to maintain acceptable service ratios,					
response times, or other performance					
objectives for any of the public services:					
a) Fire Protection?				$\boxtimes$	
b) Police Protection?				$\boxtimes$	
c) Schools?					$\boxtimes$
d) Parks?				$\boxtimes$	
e) Other Public Facilities?				$\boxtimes$	

Similar to the capacity build out evaluated in the Downtown Strategy 2040 FEIR, the proposed project would result in less than significant public services impacts, as described below.

# a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for fire protection services?

The proposed project would place more people on-site (up to 412 employees) during regular business hours compared to existing conditions which may increase demand for fire response and related emergency services. The proposed mixed-use building would be constructed in accordance with current building codes and would be required to be maintained in accordance with applicable City policies identified in the Downtown Strategy 2040 FEIR to avoid unsafe building conditions and promote public safety. The project would be reviewed by the SJFD to ensure applicable Fire Code standards to reduce potential fire hazards are included in the project design when construction permits are issued, including sprinklers and smoke detectors. For these reasons, the project would not

significantly impact fire protection services. [Same Impact as Approved Project (Less than Significant Impact)]

b) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for police protection services?

As mentioned above, the proposed project would place more people on-site during regular business hours compared to existing conditions which may increase demand for police response and related emergency services. Build out of the Downtown Strategy 2040 FEIR would result in the need for additional police services and build out of the General Plan would result in the need for additional police facilities but is not anticipated to have significant, adverse environmental impacts. The project, by itself, would not require additional police services or facilities. The proposed project would be constructed in accordance with current building codes and would be required to be maintained in accordance with applicable City policies to avoid unsafe building conditions and promote public safety. For these reasons, the project would not require new police stations to be constructed or existing stations to be expanded to serve the development while maintaining City service goals. **[Same Impact as Approved Project (Less than Significant Impact)]** 

c) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for schools?

The project does not propose any residential uses; therefore, no new students would be directly generated by the proposed project. Implementation of the project would not require the construction or expansion of school facilities to maintain acceptable service ratios and performance objectives for schools. **[Less Impact than Approved Project (Less than Significant Impact)]** 

d) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for parks?

The proposed project does not include residential development; therefore, the project would not be subject to PDO/PIO fees. Although future employees may use local parks or trails, weekday employees are unlikely to place a major physical burden on these facilities. In addition, the project proposes a rooftop amenity space with seating which could offset the project's demand on existing parks. The Downtown Strategy 2040 FEIR concluded that planned development under the Downtown Strategy would not increase the use of existing parks or other recreational facilities such that substantial physical deterioration would occur. Therefore, the proposed project would not have a

significant impact on park facilities in the City. [Same Impact as Approved Project (Less than Significant Impact)]

e) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for other public facilities?

Other public facilities, such as libraries and community centers, would not experience a substantial increase in demand as a result of the proposed project. The project would not require the construction or expansion of additional governmental facilities in order to maintain acceptable service ratios or performance objectives. Therefore, the proposed project would have a less than significant impact on other public facilities. **[Same Impact as Approved Project (Less than Significant Impact)]** 

#### 4.16 **RECREATION**

#### 4.16.1 <u>Environmental Setting</u>

#### 4.16.1.1 *Existing Conditions*

The City's Department of Parks, Recreation, and Neighborhood Services owns and maintains approximately 3,537 acres of parkland, including neighborhood parks, community parks, and regional parks.<sup>47</sup> The City's Department of Parks, Recreation, and Neighborhood Services owns and maintains 199 neighborhood parks, 48 community centers, ten regional parks, and over 61 miles of urban trails. The nearest park to the project site is St. James Park, approximately 0.1 mile northwest of the project site.

#### 4.16.2 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
a)	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?					
b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?					

Similar to the development evaluated in the Downtown Strategy 2040 FEIR, the proposed project would result in less than significant recreation impacts, as described below.

### a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?

As mentioned previously, implementation of the project would increase the employee population in the City which would increase the use of park facilities in the area. While the project could increase the use of these recreational facilities, it would not increase the demand on these facilities to the point of physical deterioration. The project includes a rooftop amenity space which would reduce the use of public recreational facilities in the area. For these reasons, the project would have a less than significant impact on recreational facilities. **[Same Impact as Approved Project (Less than Significant Impact)]** 

<sup>&</sup>lt;sup>47</sup> City of San José. *Fast Facts*. November 12, 2020.

## b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?

No recreational facilities are proposed as part of the project. While the usage of existing park facilities in the area would increase, the Downtown Strategy 2040 FEIR concluded that build out under Downtown Strategy 2040 would not result in a new or more significant impact than previously identified in the Envision San José 2040 General Plan. As a result, the project would not have an adverse physical effect on the environment. **[Same Impact as Approved Project (Less than Significant Impact)]** 

#### 4.17 TRANSPORTATION

The following analysis is based on a Local Transportation Analysis completed by Hexagon Transportation Consultants, Inc. in December 2021. A copy of this report is included in Appendix J of the Draft SEIR.

#### 4.17.1 <u>Environmental Setting</u>

#### 4.17.1.1 Regulatory Framework

State

#### Regional Transportation Plan

MTC is the transportation planning, coordinating, and financing agency for the nine-county San Francisco Bay Area, including Santa Clara County. MTC is charged with regularly updating the Regional Transportation Plan, a comprehensive blueprint for the development of mass transit, highway, airport, seaport, railroad, bicycle, and pedestrian facilities in the region. MTC and ABAG adopted Plan Bay Area 2040 in July 2017, which includes a Regional Transportation Plan to guide regional transportation investment for revenues from federal, state, regional and local sources through 2040.

#### Senate Bill 743

SB 743 establishes criteria for determining the significance of transportation impacts using a vehicle miles traveled (VMT) metric intended to promote the reduction of GHG emissions, the development of multimodal transportation networks, and a diversity of land uses. Specifically, SB 743 requires analysis of VMT in determining the significance of transportation impacts. Local jurisdictions are required by Governor's Office of Planning and Research (OPR) to implement a VMT policy by July 1, 2020.

SB 743 did not authorize OPR to set specific VMT impact thresholds, but it did direct OPR to develop guidelines for jurisdictions to utilize. CEQA Guidelines Section 15064.3(b)(1) describes factors that might indicate whether a development project's VMT may be significant. Notably, projects located within 0.50 mile of transit should be considered to have a less than significant transportation impact based on OPR guidance.

#### Regional

#### Congestion Management Program

VTA oversees the Congestion Management Program (CMP), which is aimed at reducing regional traffic congestion. The relevant state legislation requires that urbanized counties in California prepare a CMP in order to obtain each county's share of gas tax revenues. State legislation requires that each CMP define traffic LOS standards, transit service standards, a trip reduction and transportation demand management plan, a land use impact analysis program, and a capital improvement element. VTA has review responsibility for proposed development projects that are expected to affect CMP-designated intersections.

#### City of San José

#### Transportation Analysis Policy (City Council Policy 5-1)

As established in City Council Policy 5-1, "Transportation Analysis Policy" (2018), the City of San José uses vehicle miles traveled (VMT) as the metric to assess transportation impacts from new development. According to the policy, an employment (e.g., office or research and development) or residential project's transportation impact would be less than significant if the project VMT is at least 15 percent below the existing average regional per capita VMT. For industrial projects (e.g., warehouse, manufacturing, distribution), the impact would be less than significant if the project VMT is less than or equal to existing average regional per capita VMT. The threshold for a retail project is whether it generates net new regional VMT, as new retail typically redistributes existing trips and miles traveled as opposed to inducing new travel. If a project's VMT does not meet the established thresholds, mitigation measures would be required, where feasible. The policy also requires preparation of a Local Transportation Analysis to analyze non-CEQA transportation issues, including local transportation issues such as pedestrian and bicycle access, and recommend needed transportation improvements.

Screening criteria have been established to determine which projects require a detailed VMT analysis. If a project meets the relevant screening criteria, it is considered to a have a less than significant VMT impact. The VMT policy does not negate Area Development policies and Transportation Development policies approved prior to adoption of Policy 5-1. Policy 5-1 does, however, negate the City's Protected Intersection policy as defined in Policy 5-3.

#### Envision San José 2040 General Plan

The following policies in the City's General Plan have been adopted for the purpose of reducing or
avoiding impacts related to transportation and are applicable to the project.

	General Plan Policies - Transportation							
TR-1.1	Accommodate and encourage use of non-automobile transportation modes to achieve San José's mobility goals and reduce vehicle trip generation and vehicle miles traveled (VMT).							
TR-1.2	Consider impacts on overall mobility and all travel modes when evaluating transportation impacts of new developments or infrastructure projects.							
TR-1.3Increase substantially the proportion of commute travel using modes other than single-occupant vehicle. The 2040 commute mode split targets for San José res and workers are presented in the following table:								
	Comn	nute Mode Split Targets fo	or 2040					
		Commute Trips to	o and From San José					
	Mode	2008	2040 Goal					
	Drive alone	77.8%	No more than 40%					
	Carpool	9.2%	At least 10%					

General Plan Policies - Transportation								
	Transit	4.1%	At least 20%					
	Bicycle	1.2%	At least 15%					
	Walk	1.8%	At least 15%					
	Other means (including work at home)	5.8%	See Note 1					
	Source: 2008 data from Ameri Note 1: Working at home is no shows percentages for only the	ot included in the transportation	n model, so the 2040 Goal					
TR-1.4	1.4 Through the entitlement process for new development, fund needed transportation improvements for all transportation modes, giving first consideration to improvement of bicycling, walking and transit facilities. Encourage investments that reduce vehicle travel demand.							
TR-2.8	TR-2.8 Require new development where feasible to provide on-site facilities such as bicycle storage and showers, provide connections to existing and planned facilities, dedicate land to expand existing facilities or provide new facilities such as sidewalks and/or bicycle lanes/paths, or share in the cost of improvements.							
TR-3.3	As part of the development review process, require that new development along existing and planned transit facilities consist of land use and development types and intensities that contribute towards transit ridership. In addition, require that new development is designed to accommodate and to provide direct access to transit facilities.							
TR-5.3	<ul> <li>'R-5.3 Development projects' effects on the transportation network will be evaluated during the entitlement process and will be required to fund or construct improvements in proportion to their impacts on the transportation system. Improvements will prioritize multimodal improvements that reduce VMT over automobile network improvements.</li> <li>Downtown. Downtown San José exemplifies low-VMT with integrated land use and transportation development. In recognition of the unique position of the Downtown as the transit hub of Santa Clara County, and as the center for financial, business, institutional and cultural activities, Downtown projects shall support the long-term development of a world class urban transportation network.</li> </ul>							
TR-8.4	Discourage, as part of the ent significantly above the number							
TR-8.9	Consider adjacent on-street a for additional parking require	-	rking spaces in assessing need w development.					
TR-9.1	Enhance, expand and maintai connect with and ensure acce transportation network that fa	ss to transit and to provide a	a safe and complete alternative					

#### 4.17.1.2 *Existing Conditions*

#### **Roadway Network**

#### Regional Access

Regional access to the site is provided via Interstate 280 (I-280) and SR 87.

**State Route 87** is primarily a six-lane freeway (four mixed-flow lanes and two high-occupancy vehicle [HOV] lanes) that is aligned in a north-south orientation within the project vicinity. SR 87 begins at its interchange with SR 85 and extends northward, terminating at its junction with Highway 101 (US-101).

**Interstate 280** connects from US-101 in San José to I-80 in San Francisco. It is an eight-lane freeway in the vicinity of downtown San José.

#### Local Access

Local site access is provided by Santa Clara Street, St. John Street, Third Street, and Fourth Street.

**Santa Clara Street** is an east-west, four-lane Grand Boulevard<sup>48</sup> that extends as West Santa Clara Street from First Street to Stockton Avenue.

**San Fernando Street** is an east-west, two-lane street that extends from Autumn Street to Seventeenth Street.

**Third Street** is a north-south, two-lane street providing northbound-only travel between Humboldt Street and its intersection with Julian Street.

**Fourth Street** is a north-south, two-lane street providing southbound-only travel between its intersection with St. James Street and Reed Street.

#### **Pedestrian and Bicycle Facilities**

#### **Bicycle Facilities**

Bicycle facilities are comprised of paths (Class I), lanes (Class II), and routes (Class III). Class II striped bicycle lanes are present on the following roadways:

- Almaden Boulevard, between Woz Way and Carlysle Street
- Park Avenue, west of Market Street
- Woz Way, between San Carlos Street and Almaden Avenue
- Santa Clara Street, west of Almaden Boulevard

<sup>&</sup>lt;sup>48</sup> Grand Boulevards serve as major transportation corridors that connect neighborhoods and contribute to the City's overall identity through cohesive design. All travel modes are accommodated in the roadway, but transit has priority. The public right-of-way includes ample sidewalks on both sides and special features such as enhanced landscaping, banners, and distinctive and attractive lighting.

- San Salvador Street, between Market Street and Fourth Street
- Second Street, between Taylor Street and Julian Street; between William Street and Keyes Street
- Third Street, between Jackson Street and St. James Street
- Fourth Street, between Jackson Street and Santa Clara Street; between San Salvador Street and Reed Street
- Almaden Avenue, between Alma Avenue and Grant Street
- Vine Street, between Alma Avenue and Grant Street

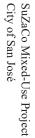
Class III bicycle routes with "sharrow" or shared-lane pavement markings and signage are provided long the following roadways:

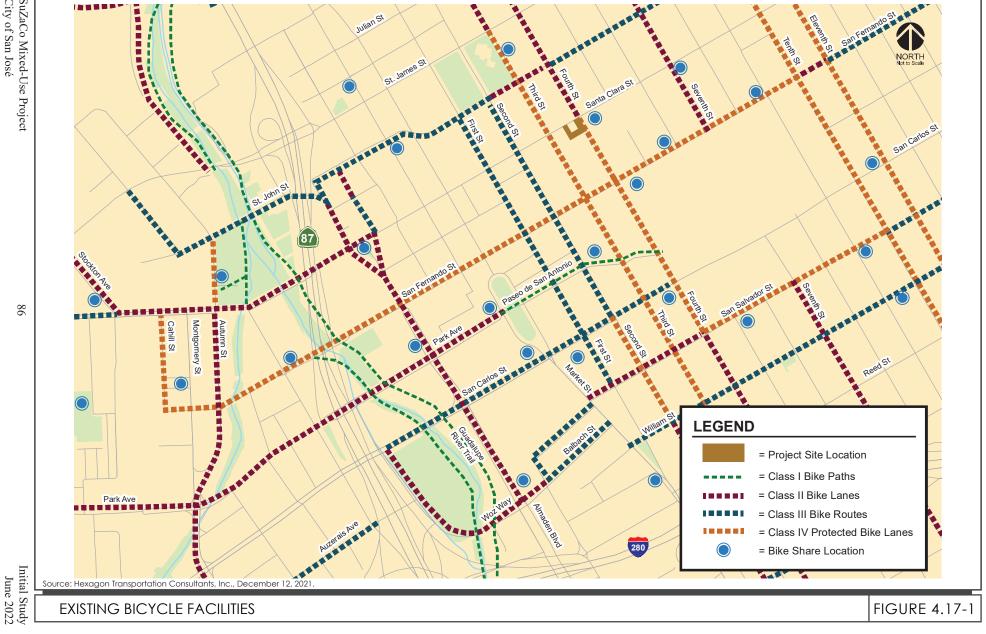
- San Carlos Street, between Woz Way and Fourth Street
- San Fernando Street, between Eleventh Street and Seventeenth Street
- Second Street, between San Carlos Street and Julian Street
- First Street, between San Salvador Street and St. John Street
- San Salvador Street, between Fourth Street and Tenth Street; between Tenth Street and Sixteenth Street
- William Street, between First Street and McLaughlin Avenue

Additionally, Class IV bicycle facilities (protected bicycle lanes) are currently being installed throughout the downtown as part of the Better Bikeways project. Protected bicycle lanes have been implemented along the following roadways:

- San Fernando Street, between Cahill Street and Tenth Street
- Second Street, between San Carlos Street and William Street
- Third Street, between St. James Street and Reed Street
- Fourth Street, between Santa Clara Street and San Salvador Street
- San Salvador Street, between Fourth Street and Tenth Street
- Tenth Street, between Hedding Street and I-280 ramps
- Eleventh Street, between Hedding Street and I-280 ramps
- Autumn Street, between Santa Clara Street and St. John Street
- Cahill Street, between San Fernando Street and Santa Clara Street

The Guadalupe River trail system, an 11-mile continuous Class I bike path, runs through the City of San José along the Guadalupe River. The trail can be accessed from Santa Clara Street. Existing bicycle facilities are shown on Figure 4.17-1.





#### Pedestrian Facilities

Pedestrian facilities within the project area consist primarily of sidewalks along the surrounding roadways including the project frontages along South Fourth Street and East Santa Clara Street. Crosswalks and pedestrian signal heads are present on all four approaches at the intersections of Santa Clara Street and San Fernando Street with Third Street and Fourth Street.

A pedestrian-only walkway (Fountain Alley) connects the northbound and southbound platforms of the Santa Clara Light Rail Transit (LRT) station between South First Street and South Second Street. Overall, the existing pedestrian facilities in the immediate vicinity provide good connectivity and provide pedestrians with safe routes to other areas within the project area.

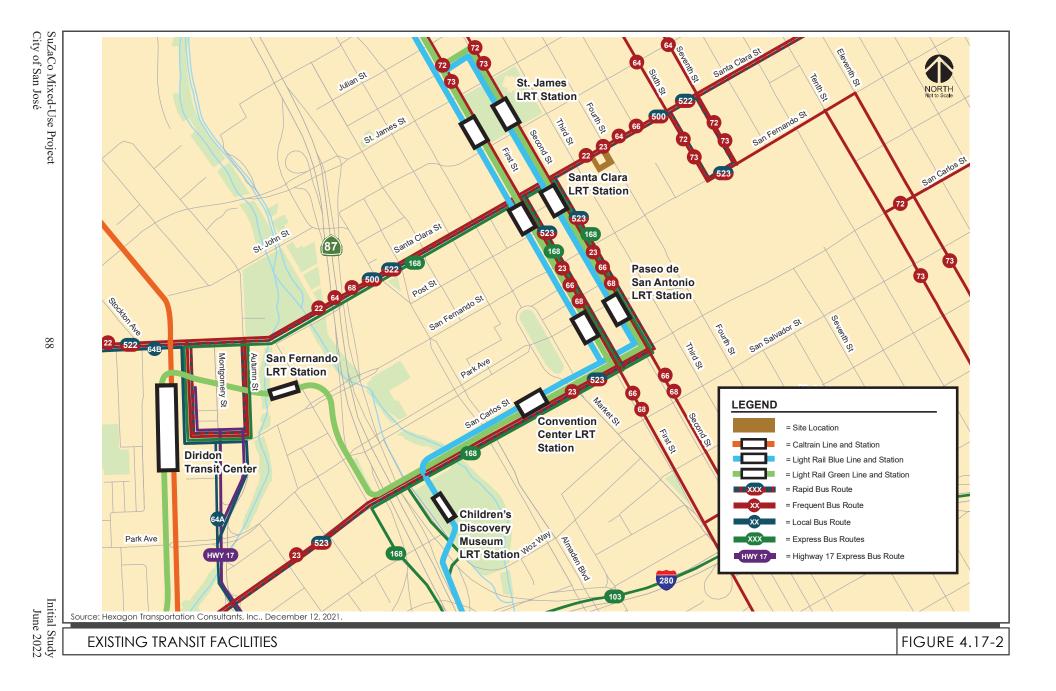
#### **Transit Services**

Transit services in the project area are provided by VTA, Caltrain, Altamont Commuter Express (ACE), and Amtrak. The project site is located within 0.3 miles (walking distance) of the Downtown Transit Center located along East Santa Clara Street and approximately one mile from the Diridon Transit Center. Connections between local and regional bus routes, light rail lines, and commuter rail lines are provided within the Diridon Transit Center. Existing transit facilities are shown on Figure 4.17-2.

#### Bus Service

The downtown area is served by many local bus lines. Existing bus lines near the project site are listed in Table 4.17-1 below. The nearest bus stops are located at the East Santa Clara Street and North Fifth Street intersection and at the Downtown Transit Center.

Table 4.17-1: Existing Bus Service Near the Project Site							
Route	Route Description	Headway (min)					
Frequent Route 22	Frequent Route 22Palo Alto Transit Center to Eastridge Transit Center						
Frequent Route 23	De Anza College to Alum Rock Transit Center via Stevens Creek	12-15					
Local Route 64A	McKee & White to Ohlone-Chynoweth Station	30					
Local Route 64B	McKee & White to Almaden Expressway & Camden	30					
Frequent Route 66	North Milpitas to Kaiser San José	12-15					
Frequent Route 68	San José Diridon Station to Gilroy Transit Center	15-20					
Frequent Route 72	Downtown San José to Senter & Monterey via McLaughlin	5-20					
Frequent Route 73	Downtown San José to Senter & Monterey via Senter	10-15					
Express Route 168	Gilroy/Morgan Hill to San José Diridon Station	15-40					
Rapid Route 500	San José Diridon Station to Downtown San José	15-20					
Rapid Route 522	Palo Alto Transit Center to Eastridge Transit Center	10-15					
Rapid Route 523	Berryessa BART to Lockheed Martin via De Anza College	15-20					



#### Light Rail Transit Service

The VTA currently operates the LRT system extending from south San José through downtown to the northern areas of San José, Santa Clara, Milpitas, Mountain View, and Sunnyvale. The Winchester-Old Ironsides and Baypointe-Santa Teresa LRT lines operate along San Carlos Street, San Fernando Street, and along First and Second Streets. The Santa Clara LRT station platforms on both South First and South Second Streets are located within walking distance of the project site.

#### Caltrain Service

Commuter rail service between San Francisco and Gilroy is provided by Caltrain and is accessible from the Diridon Station. The project site is located approximately one mile east of the Diridon Station. Caltrain provides passenger train service seven days a week and provides extended service to Morgan Hill and Gilroy during weekday commute hours.

#### Altamont Commuter Express Service

The ACE provides commuter rail service between Stockton, Tracy, Pleasanton, and San José during commute hours, Monday through Friday, and is accessible from the Diridon Station. Service is limited to four westbound trips in the morning and four eastbound trips in the afternoon and evening with headways averaging 60 minutes.

#### Amtrak Service

Amtrak provides daily commuter passenger train service along the Capital Corridor between the Sacramento region and the Bay Area, with stops in San José (Diridon Station), Santa Clara, Fremont, Hayward, Oakland, Emeryville, Berkeley, Richmond, Martinez, Suisun City, Davis, Sacramento, Roseville, Rocklin, and Auburn.

#### 4.17.2 <u>Impact Discussion</u>

	New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Would the project:					
<ul> <li>a) Conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadways, bicycle lanes, and pedestrian facilities?</li> </ul>					
<ul><li>b) Conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b)?</li></ul>				$\boxtimes$	
c) Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				$\boxtimes$	
d) Result in inadequate emergency access?				$\boxtimes$	

Similar to the development evaluated in the Downtown Strategy 2040 FEIR, the proposed project would result in less than significant transportation impacts, as described below.

### a) Would the project conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadways, bicycle lanes, and pedestrian facilities?

As mentioned in *Section 4.17.1.2*, there are Class II, Class III, and Class IV bicycle facilities located in the vicinity of the project site (refer to Figure 4.17-1), and the project site is in proximity to several major transit services. The project site is located approximately one mile from the Diridon Transit Center and within 0.3 miles of the Downtown Transit Center. The nearest bus stops are located at the East Santa Clara Street and North Fifth Street intersection and at the Downtown Transit Center (refer to Table 4.17-1).

#### **Bicycle and Pedestrian Facilities**

The Downtown Streetscape Master Plan (DSMP) provides design guidelines for existing and future development to enhance the pedestrian experience in the Greater Downtown Area. Third Street and Fourth Street are designated Downtown Pedestrian Network Streets (DPNS), which are intended to support a high level of pedestrian activity as well as retail and transit connections. As mentioned previously, the existing pedestrian facilities in the immediate vicinity provide good connectivity and provide pedestrians with safe routes within the project area.

The project site is well served by various existing bicycle facilities; therefore, implementation of the proposed project would not conflict with any policies or plans regarding bicycle facilities or decrease the safety of these facilities. In addition, in order to obtain a Public Works Clearance, the City will require the project to complete the protected intersection signal modifications (e.g., striped bicycle lanes adjacent to all crosswalks and installation of corner islands) at the South Fourth Street and East Santa Clara Street Intersection. Along the project frontage, the existing red-striped zone would be removed. In addition to the improvements, the City will require the project (as a Condition of Approval) to construct the protected bikeway hardscape south of the project frontage and along the adjacent Hotel Clariana frontage along Fourth Street. Therefore, implementation of the proposed project would not conflict with any policies or plans regarding bicycle and/or pedestrian facilities or decrease the safety of these facilities.

#### **Transit Facilities**

The proposed project is well-served by existing, major transit facilities, and implementation of the proposed project would not preclude the construction of planned transit facilities, conflict with transit policies, or increase transit usage resulting in an exceedance of the capacity of the existing system.

The proposed project would not conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadways, bicycle lanes, and pedestrian facilities. **[Same Impact as Approved Project (Less Than Significant Impact)]** 

### b) Would the project conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b)?

City Council Policy 5-1 has established screening criteria to determine which projects require a detailed VMT analysis. Within the screening criteria, projects or components of projects would be exempt from VMT analysis under the following conditions: 1) the site is located within a Planned Growth Area as defined by the General Plan; 2) the site is located within 0.5 miles of an existing major transit stop or an existing stop along a high-quality transit corridor; 3) the site is located in an area in which the per capita VMT is less than or equal to the CEQA significance threshold for the land use; 4) the project has a minimum FAR of 0.75 for office projects or components or a minimum of 35 units per acre; 5) the project has no more than the minimum number of parking spaces required (if located in downtown, the number of parking spaces must be adjusted to the lowest amount allowed; however, if the parking is shared, publicly available, and/or "unbundled", the number of parking spaces can be up to the zoned minimum); and 6) the project would not negatively impact transit, bike or pedestrian infrastructure.

Based on the Downtown Strategy 2040 FEIR, future development within the downtown would result in low VMT and would have the lowest VMT of any plan area in the City. The proposed project is located within the downtown area which does not exceed VMT per job or residential VMT per capita (refer to Figures 3.15-6 and 3.15-7 of the Downtown Strategy 2040 FEIR) and, therefore, would have a less than significant VMT impact. The project site is approximately one mile from the Diridon Transit Center and within 0.3 miles of the Downtown Transit Center. The office component of the project would have a FAR of 4.4. Additionally, the project is proposing an alternative parking agreement. The City of San José would allow the project to provide off-site parking spaces<sup>49</sup> at the Fourth Street garage, at 88 South Fourth Street, to meet its parking requirement. For these reasons, the project would not result in a significant VMT impact and would not conflict or be inconsistent with CEQA Guidelines Section 15064.3 subdivision (b). **[Same Impact as Approved Project (Less than Significant Impact)]** 

## c) Would the project substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?

Implementation of the project would not create or increase hazards due to a geometric design feature since parking would be provided off-site at the Fourth Street parking garage. Access to the Fourth Street parking garage would be provided via one existing driveway, approximately 300 feet south of the project site. In addition, the project does not propose an incompatible use within the downtown area. Therefore, the proposed project would not substantially increase hazards due to a geometric design feature. **[Same Impact as Approved Project (Less Than Significant Impact)]** 

<sup>&</sup>lt;sup>49</sup> The parking agreement with the City of San José would allocate 1.5 parking spaces per 1,000 square feet of office space within the garage.

#### d) Would the project result in inadequate emergency access?

The City requires consistency with applicable fire department standards before building permits are approved. Therefore, the proposed project would have a less than significant emergency vehicle access impact. **[Same Impact as Approved Project (Less Than Significant Impact)]** 

#### 4.17.2.1 Non-CEQA Effects

Per *California Building Industry Association v. Bay Area Air Quality Management District,* 62 Cal. 4th 369 (*BIA v. BAAQMD*), effects of the environment on the project are not considered CEQA impacts. The proposed project is part of planned growth in the downtown; therefore, no CEQA transportation analysis is required. However, pursuant to Policy 5-1, a Local Transportation Analysis (LTA) is required to identify any operational issues associated with the project. The following discussion is included for informational purposes only.

#### **Trip Generation Estimates**

No on-site parking is proposed; therefore, vehicle trips associated with the project would not enter or exit the site. The project would be required by the City of San José to provide off-site parking at the Fourth Street parking garage. All vehicular trips generated by the project site would utilize the Fourth Street parking garage and other existing off-site parking facilities located within the downtown area. Project trips were estimated using vehicle-trip rates for "General Office Building" (Land Use Code 710) and "Shopping Center" (Land Use Code 820) published from the Institute of Transportation Engineers' (ITE) *Trip Generation Manual*, 10<sup>th</sup> Edition (2017).

The project would qualify for a location-based adjustment. Based on the City's *VMT Evaluation Tool*, the project site is located within a central city urban area.<sup>50</sup> Office and retail uses within central city urban areas have a vehicle mode share of 69 and 84 percent, respectively. Therefore, a 31 percent reduction was applied to the estimated project trips generated by the proposed office use and a 16 percent reduction was applied to the estimated project trips generated by the proposed retail use.

The project would also qualify for a mixed-use reduction based on VTA's recommendations since a portion of the vehicle trips would be internalized. A three percent trip reduction was applied for the office and commercial uses, based on the office component. Table 4.17-2 below provides a summary of the trip generation rates and reductions.

<sup>&</sup>lt;sup>50</sup> Central city urban areas have high density, excellent accessibility, high public transit access, low number of single-family residences, and older housing stock.

Table 4.17-2: Project Trip Generation Estimates								
Loudius	D "	AM Peak Hour			PM Peak Hour			
Land Use	Daily	In	Out	Total	In	Out	Total	
General Office Building	444	46	7	53	8	44	52	
- Office-Retail Internal Reduction	<13>	<1>	<0>	<1>	<0>	<1>	<1>	
- Location Based Reduction	<134>	<14>	<2>	<16>	<2>	<13>	<15>	
Shopping Center	397	6	4	10	20	21	41	
- Office-Retail Internal Reduction	<13>	<0>	<1>	<1>	<1>	<0>	<1>	
- Location Based Reduction	<61>	<1>	<0>	<1>	<3>	<3>	<6>	
Total Net Project Trips	620	36	8	44	22	<b>48</b>	70	

As shown above, the project would generate up to 620 new daily trips with 44 trips during the AM Peak Hour and 70 trips during the PM Peak Hour.

#### **Truck Site Access**

Per Section 20.70.420 of the City's Municipal Code, office and retail uses that are less than 100,000 square feet are not required to provide an off-street loading space. As proposed, the project proposes an on-site loading/delivery stall which would be restricted for use by small delivery vans. Larger trucks would utilize an existing 30-foot loading zone located along the west side of Fourth Street, at the southeast corner of the site. As part of the planned improvements along Fourth Street, the loading zone would be lengthened to 40 feet and would be relocated to the southwest corner of the Fourth Street and Santa Clara Street intersection.

#### **Bicycle Parking**

Per Table 20-190 of the City's Municipal Code, the proposed project would be required to provide one bicycle parking space per 4,000 square feet of office space. At least 80 percent of the bicycle parking spaces should be short-term while 20 percent should be secured long-term bicycle parking spaces for the office use. Per Sectio 20.70.485 of the City's Municipal Code, the ground floor commercial use would be required to provide two short-term bicycle spaces and one long-term bicycle parking space.

Based on these requirements, the proposed project would be required to provide 10 short-term bicycle parking spaces and three long-term bicycle parking spaces. The project proposes a total of 13 bicycle parking spaces which will meet the City's minimum bicycle parking requirement.

#### Vehicle Parking

As mentioned previously, no on-site parking is proposed. The City of San José would allow the project to provide off-site parking at the Fourth Street parking garage to meet its parking requirement. The project would be required to comply with the City's vehicular parking requirement of 1.5 parking spaces per 1,000 square feet of office space.

#### 4.18 TRIBAL CULTURAL RESOURCES

As proposed, the project would demolish the existing buildings on-site while retaining the historic façades of the 142-150 East Santa Clara Street building. The proposed project would construct a four- to six-story mixed-use, U-shaped building.

#### 4.18.1 <u>Impact Discussion</u>

	New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:					
<ul> <li>a) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k)?</li> </ul>					
<ul> <li>b) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1? In applying the criteria set forth in subdivision (c) of Public Resources Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.</li> </ul>					

Implementation of the project has the potential to impact previously undocumented tribal cultural resources and is evaluated in the Draft SEIR. No further analysis is provided in this Initial Study.

#### 4.19 UTILITIES AND SERVICE SYSTEMS

#### 4.19.1 <u>Environmental Setting</u>

#### 4.19.1.1 *Regulatory Framework*

#### State

#### State Water Code

Pursuant to the State Water Code, water suppliers providing water for municipal purposes to more than 3,000 customers or supplying more than 3,000 acre-feet (approximately 980 million gallons) of water annually must prepare and adopt an urban water management plan (UWMP) and update it every five years. As part of a UWMP, water agencies are required to evaluate and describe their water resource supplies and projected needs over a 20-year planning horizon, water conservation, water service reliability, water recycling, opportunities for water transfers, and contingency plans for drought events. The City of San José adopted its most recent UWMP in November 2016.

#### Assembly Bill 939

The California Integrated Waste Management Act of 1989 (AB 939) established the Integrated Waste Management Board, required the implementation of integrated waste management plans, and mandated local jurisdictions divert at least 50 percent of solid waste generated (from 1990 levels), beginning January 1, 2000, and divert at least 75 percent by 2010. Projects that would have an adverse effect on waste diversion goals are required to include waste diversion mitigation measures.

#### Assembly Bill 341

AB 341 sets forth the requirements of the statewide mandatory commercial recycling program Businesses that generate four or more cubic yards of garbage per week and multi-family dwellings with five or more units in California are required to recycle. AB 341 sets a statewide goal for 75 percent disposal reduction by the year 2020.

#### Senate Bill 1383

SB 1383 establishes targets to achieve a 50 percent reduction in the level of the statewide disposal of organic waste from the 2014 level by 2020 and a 75 percent reduction by 2025. The bill grants CalRecycle the regulatory authority required to achieve the organic waste disposal reduction targets and establishes an additional target that at least 20 percent of currently disposed edible food is recovered for human consumption by 2025.

#### Assembly Bill 1826 (2014)

AB 1826 sets forth the requirements of the statewide mandatory commercial organics recycling program for businesses and multi-family dwellings with five or more units that generate two or more cubic yards of commercial solid waste per week. AB 1826 sets a statewide goal for 50 percent reduction in organic waste disposal by the year 2020.

#### California Green Building Standards Code

In January 2010, the State of California adopted the California Green Building Standards Code, establishing mandatory green building standards for all buildings in California. The code covers five categories: planning and design, energy efficiency, water efficiency and conservation, material conservation and resources efficiency, and indoor environmental quality. These standards include the following mandatory set of measures, as well as more rigorous voluntary guidelines, for new construction projects to achieve specific green building performance levels:

- Reducing indoor water use by 20 percent;
- Reducing wastewater by 20 percent;
- Recycling and/or salvaging 65 percent of nonhazardous construction and demolition debris, or meeting the local construction and demolition waste management ordinance, whichever is more stringent (see San José-specific CALGreen building code requirements in the local regulatory framework section below); and
- Providing readily accessible areas for recycling by occupants

#### City of San José

#### San José Zero Waste Strategic Plan/Climate Smart San José

Climate Smart San José provides a comprehensive approach to achieving sustainability through new technology and innovation. The Zero Waste Strategic Plan outlines policies to help the City foster a healthier community and achieve its Climate Smart San José goals, including 75 percent diversion by 2013 and zero waste by 2022. Climate Smart San José also includes ambitious goals for economic growth, environmental sustainability and an enhanced quality of life for San José residents and businesses.

### California Green Building Standards Code Compliance for Construction, Waste Reduction, Disposal and Recycling

The City of San José requires 75 percent diversion of nonhazardous construction and demolition debris for projects that quality under CALGreen, which is more stringent than the state requirement of 65 percent (San José Municipal Code Section 9.10.2480).

#### San José Construction & Demolition Diversion Program

The Construction and Demolition Diversion Deposit Program (CDDD) requires projects to divert at least 50 percent of total projected project waste to be refunded the deposit. Permit holders pay this fully refundable deposit upon application for the construction permit with the City if the project is a demolition, alteration, renovation, or a certain type of tenant improvement. The minimum project valuation for a deposit is \$2,000 for an alteration-renovation residential project and \$5,000 for a non-residential project. There is no minimum valuation for a demolition project and no square footage limit for the deposit applicability. The deposit is fully refundable if construction and demolition materials were reused, donated, or recycled at a City-certified processing facility. Reuse and donation require acceptable documentation, such as photos, estimated weight quantities, and receipts from donations centers stating materials and quantities.

#### Private Sector Green Building Policy

The City of San José's Green Building Policy for private sector new construction encourages building owners, architects, developers, and contractors to incorporate meaningful sustainable building goals early in building design process. This policy establishes baseline green building standards for private sector new construction and provides a framework for the implementation of these standards. It is also intended to enhance the public health, safety and welfare of San José residents, workers, and visitors by fostering practices in the design, construction, and maintenance of buildings that will minimize the use and waste of energy, water and other resources in the City of San José.

#### Envision San José 2040 General Plan

The following policies in the City's General Plan have been adopted for the purpose of reducing or avoiding impacts related to utilities and service systems and are applicable to the project.

	General Plan Policies - Utilities & Service Systems					
MS-3.1	Require water-efficient landscaping, which conforms to the State's Model Water Efficient Landscape Ordinance, for all new commercial, institutional, industrial, and developer- installed residential development unless for recreation needs or other area functions.					
MS-3.2	3.2 Promote use of green building technology or techniques that can help reduce the depletion of the City's potable water supply as building codes permit. For example, promote the use of captured rainwater, graywater, or recycled water as the preferred source for non-potable water needs such as irrigation and building cooling, consistent with Building Codes or other regulations.					
MS-3.3	Promote the use of drought tolerant plants and landscaping materials for non-residential and residential uses.					
MS-17.1	Manage the limited water supply in an environmentally, fiscally, and economically sustainable manner, by working with local, regional and statewide agencies to establish policies that promote water use efficiency programs, including recycled water programs to support the expanded use of recycled water within San José and neighboring jurisdictions.					
MS-19.1	Require new development to contribute to the cost-effective expansion of the recycled water system in proportion to the extent that it receives benefit from the development of a fiscally and environmentally sustainable local water supply.					
MS-19.4	Require the use of recycled water wherever feasible and cost-effective to serve existing and new development.					
IN-3.1	<ul> <li>Achieve minimum level of services:</li> <li>For sanitary sewers, achieve a minimum level of service "D" or better as described in the Sanitary Sewer Level of Service Policy and determined based on the guidelines provided in the Sewer Capacity Impact Analysis (SCIA) Guidelines.</li> <li>For storm drainage, to minimize flooding on public streets and to minimize the potential for property damage from stormwater, implement a 10-year return storm design standard throughout the City, and in compliance with all local, State and Federal regulatory requirements.</li> </ul>					

	General Plan Policies - Utilities & Service Systems
IN-3.3	Meet the water supply, sanitary sewer and storm drainage level of service objectives through an orderly process of ensuring that, before development occurs, there is adequate capacity. Coordinate with water and sewer providers to prioritize service needs for approved affordable housing projects.
IN-3.4	Maintain and implement the City's Sanitary Sewer Level of Service Policy and Sewer Capacity Impact Analysis (SCIA) Guidelines to:
	• Prevent sanitary sewer overflows (SSOs) due to inadequate capacity so as to ensure that the City complies with all applicable requirements of the Federal Clean Water Act and State Water Board's General Waste Discharge Requirements for Sanitary Sewer Systems and National Pollutant Discharge Elimination System permit. SSOs may pollute surface or ground waters, threaten public health, adversely affect aquatic life, and impair the recreational use and aesthetic enjoyment of surface waters.
	• Maintain reasonable excess capacity in order to protect sewers from increased rate of hydrogen sulfide corrosion and minimize odor and potential maintenance problems.
	• Ensure adequate funding and timely completion of the most critically needed sewer capacity projects.
	• Promote clear guidance, consistency and predictability to developers regarding the necessary sewer improvements to support development within the City.
IN-3.5	Require development which will have the potential to reduce downstream LOS to lower than "D", or development which would be served by downstream lines already operating at a LOS lower than "D", to provide mitigation measures to improve the LOS to "D" or better, either acting independently or jointly with other developments in the same area or in coordination with the City's Sanitary Sewer Capital Improvement Program.
IN-3.9	Require developers to prepare drainage plans that define needed drainage improvements for proposed developments per City standards.
IN-4.1	Monitor and regulate growth so that the cumulative wastewater treatment demand of all development can be accommodated by San José's share of the treatment capacity at the San José/Santa Clara Regional Wastewater Facility.
IN-4.2	Maintain adequate operational capacity for wastewater treatment and water reclamation facilities to accommodate the City's economic and population growth.
IN-4.4	Maintain and operate wastewater treatment and water reclamation facilities in compliance with all applicable local, State and federal clean water, clean air, and health and safety regulatory requirements.
IN-5.3	Use solid waste reduction techniques, including source reduction, reuse, recycling, source separation, composting, energy recovery and transformation of solid wastes to extend the life span of existing landfills and to reduce the need for future landfill facilities and to achieve the City's Zero Waste goals.

	General Plan Policies - Utilities & Service Systems						
IP-17.1 <sup>51</sup>	Use San José's adopted Green Vision as a tool to advance the 2040 General Plan Vision for Environmental Leadership. San José's Green Vision is a comprehensive fifteen-year plan to create jobs, preserve the environment, and improve quality of life for our community, demonstrating that the goals of economic growth, environmental stewardship and fiscal sustainability are inextricably linked. Adopted in 2007, San José's Green Vision, adopted in 2007, establishes the following Environmental Leadership goals for the City through 2022:						
	5. Divert 100 percent of the waste from our landfill and convert waste to energy; Although the City has one of the highest waste diversion rates of any large city in the nation, many waste reduction opportunities remain. If San José and other local cities achieve no further waste reduction efforts over the next 15 years, solid waste landfill space in the region could reach capacity.						

#### 4.19.1.2 *Existing Conditions*

#### Water Supply

Water service is provided to the City of San José by three water retailers, San José Water (SJW), the City of San José Municipal Water System, and the Great Oaks Water Company. Water service to the project site is provided by SJW. The service area of SJW is 139 square miles, including most of the cities of San José and Cupertino, the entire cities of Campbell, Monte Sereno, Saratoga, the Town of Los Gatos, and parts of unincorporated Santa Clara County. Potable water provided to the service area is sourced from groundwater, imported treated water, and local surface water.

The site is developed with a total of approximately 20,995 square feet of commercial space and 11 residential units. The site currently uses approximately 6,225 gallons of water per day (gpd).<sup>52</sup>

#### Wastewater Services

Wastewater treatment in San José is provided by the San José-Santa Clara Regional Wastewater Facility. The Facility serves approximately 1.4 million residents and over 17,000 businesses by treating an average of 110 million gallons of wastewater per day (mgd), with a capacity of up to 167 mgd.<sup>53</sup> The Facility is currently operating under a 120 mgd dry weather effluent flow constraint. This requirement is based upon the SWRCB and RWQCB concerns over the effects of additional freshwater discharges on the saltwater march habitat and pollutant loading to the Bay from the Facility. The City's share of the Facility's treatment capacity is approximately 108.6 mgd. Based on the average daily dry weather flows from sources in San José (approximately 69.8 mgd), the City currently has approximately 38.8.<sup>54</sup>

<sup>53</sup> City of San José. San José-Santa Clara Regional Wastewater Facility. Accessed October 5, 2021.
 <u>https://www.sanjoseca.gov/your-government/environment/water-utilities/regional-wastewater-facility</u>.
 <sup>54</sup> City of San José. Envision San José Environmental Impact Report. September 2011.

<sup>&</sup>lt;sup>51</sup> Policy IP-17.1, as shown, is modified in this list to reflect only those items relevant to the discussion of solid waste.

<sup>&</sup>lt;sup>52</sup> Water usage rates were calculated using CalEEMod Appendix D (Regional Shopping Center and Apartments Low-Rise). CalEEMod. "Table 9.1: Water Use Rates." Accessed October 5, 2021. http://www.aqmd.gov/docs/default-source/caleemod/caleemod-appendixd.pdf.

There is an existing sanitary sewer line along Santa Clara Street that connects to a sanitary sewer line along South Fourth Street that currently serves the site. The General Plan FEIR states that average wastewater flow rates are approximately 70 to 80 percent of domestic water use and 85 to 95 percent of business use (assuming no internal recycling or reuse programs). For the purposes of this analysis, wastewater flow rates are assumed to be 95 percent of the total on-site water use. The existing buildings are estimated to generate approximately 5,914 gpd of wastewater.

#### **Stormwater Drainage**

The San José Municipal Separate Storm Sewer System provides storm water collection and transport for the City of San José. The system collects water via a variety of storm drain inlets and transports water to creeks in the area and eventually the bay. There is an existing storm drain line along Santa Clara Street that connects to a storm drain line along South Fourth Street that currently serves the site.

#### Solid Waste

Santa Clara County's Integrated Waste Management Plan (IWMP) was approved by the California IWMB in 1996 and was reviewed in 2004 and 2007. Based on the IWMP, the County has adequate landfill capacity. In October 2007, the San José City Council adopted a Zero Waste Resolution which set a goal of 75 percent waste diversion by 2013 and zero waste by 2022. In 2019, there were approximately 600,000 tons of material generated in San José that was disposed in various landfills throughout the state. Newby Island, however, only received approximately 290,000 of that tonnage. The total permitted landfill capacity of the five operating landfills in the City is approximately 5.3 million tons per year. According to the IWMP, the County has adequate disposal capacity beyond 2030.<sup>55</sup>

All solid waste in San José is landfilled at Newby Island Sanitary Landfill (NISL), however, City certified construction and demolition recycling facilities should be used during the construction phase. The City has an existing contract with NISL through December 31, 2020 with the option to extend the contract for as long as the landfill is open. The estimated closure date for NISL is 2041.<sup>56</sup> The City has an annual disposal allocation for 395,000 tons per year. As of April 2021, NISL had approximately 13.7 million cubic yards of capacity remaining.<sup>57</sup>

The existing uses on-site are estimated to generate approximately 110 pounds of solid waste a day.<sup>58</sup>

<sup>&</sup>lt;sup>55</sup> Santa Clara County. *Five-Year CIWMP/RAIWMP Review Report*. June 2016.

<sup>&</sup>lt;sup>56</sup> North, Daniel. General Manager, Republic Services. Personal Communication. April 19, 2021.

<sup>57</sup> Ibid.

<sup>&</sup>lt;sup>58</sup> CalRecycle. "Estimated Solid Waste Generation Rates." Accessed October 5, 2021. <u>https://www2.calrecycle.ca.gov/WasteCharacterization/General/Rates</u>. Based on the generation rate of 2.5 pounds

per 1,000 square feet per day for commercial retail and 5.31 pounds per dwelling unit per day for multi-family units.

#### 4.19.2 Impact Discussion

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
Wo a)	build the project: Require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?					
b)	Have insufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?					
c)	Result in a determination by the wastewater treatment provider which serves or may serve the project that it does not have adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?					
d)	Generate solid waste in excess of state or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?					
e)	Be noncompliant with federal, state, or local management and reduction statutes and regulations related to solid waste?				$\boxtimes$	

Similar to the development evaluated in the Downtown Strategy 2040 FEIR, the proposed project would result in less than significant utilities and service systems impacts, as described below.

a) Would the project require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?

#### Water Facilities

The proposed project would use approximately 33,884 gpd of water, a net increase of approximately 27,659 gpd of water compared to existing conditions. The Downtown Strategy 2040 FEIR concluded that with implementation of existing regulations and adopted General Plan policies, full build out under the Downtown Strategy 2040 would not exceed the available water supply. The proposed project is not a water-demand project per Section 15155 of the CEQA Guidelines since it would employ up to 412 employees<sup>59</sup> and the building would be approximately 75,251 square feet. Therefore, a water supply assessment (WSA) was not required for this project.

Water services to the project site would be served by SJW. Sufficient water supplies are available to serve the project during normal, dry, and multiple dry years. The project would not require or result in the expansion of the existing water conveyance system or the construction of new infrastructure.

#### Wastewater

For the purposes of this analysis, wastewater flow rates are assumed to be 95 percent of the total onsite water use. Implementation of the project would generate approximately 32,190 gpd of wastewater, a net increase of approximately 26,276 gpd of wastewater compared to existing conditions. The City currently has approximately 38.8 mgd of excess wastewater treatment capacity. The proposed project could be served by the available capacity and would not result in the relocation or construction of sanitary sewer and wastewater treatment facilities.

#### Storm Drainage System

The amount of impervious surfaces on-site would not change under project conditions. All stormwater runoff on-site would be treated with media filters. Furthermore, the project would be required to comply with the NPDES Municipal Regional Permit and all applicable plans, policies, and regulations for the treatment of stormwater. Therefore, implementation of the proposed project would have a less than significant impact on the City's storm drainage system such that no new or expanded facilities would be required.

#### Electric Power, Natural Gas, and Telecommunications

The project site is currently served by existing electrical, natural gas, and telecommunications services. The project would intensify the development on the project site, however demand for these resources would be satisfied by existing services and construction of new or expanded facilities would not be required.

The proposed project would not result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities. **[Same Impact as Approved Project (Less Than Significant Impact)]** 

<sup>&</sup>lt;sup>59</sup> Per Section 15155(a)(1)(C) of the CEQA Guidelines, a water demand project includes a commercial office building employing more than 1,000 persons or having more than 250,000 square feet of floor space.

## b) Would the project have insufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?

Although water demand could exceed water supply during dry and multiple dry years after 2025 from full build out of the downtown, the Downtown Strategy 2040 FEIR concluded that with implementation of existing regulations and General Plan policies, water demand would not exceed water supply. In addition, as mentioned above in checklist question a, the proposed project is not a water-demand project. Implementation of the CALGreen requirements and the City's Private Sector Green Building Policy would also reduce water usage. For these reasons, there would be sufficient water supplies available to serve the project and any reasonably foreseeable future development in downtown. **[Same Impact as Approved Project (Less than Significant Impact)]** 

## c) Would the project result in a determination by the wastewater treatment provider which serves or may serve the project that it does not have adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?

The City's existing sanitary sewer system would serve the project site. The project would comply with all applicable Public Works requirements to ensure sanitary sewer lines would have capacity for sewer services required by the proposed project. The proposed project would dispose of wastewater at the Facility which has adequate capacity to accommodate the increased demand created by the project. Since the proposed development is consistent with planned growth in the downtown area, the project would not exceed the City's allocated capacity at the Facility.

The proposed project would be consistent with planned growth from build out of the Downtown Strategy 2040. Development allowed under the Downtown Strategy 2040 would not exceed the City's allocated capacity at the Facility; therefore, even with implementation of the project the Facility would have adequate capacity to serve the project's projected demand in addition to its existing commitments. **[Same Impact as Approved Project (Less than Significant Impact)]** 

## d) Would the project generate solid waste in excess of state or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?

The project would generate approximately 414 pounds of solid waste per day<sup>60</sup>, a net increase of 304 pounds per day, compared to the existing commercial and residential uses. As mentioned previously, NISL had approximately 13.7 million cubic yards of capacity remaining in April 2021. Given NISL's remaining capacity, the City's contract with NISL, the amount of waste the City disposes at NISL, and the amount of waste the project is estimated to generate, there is sufficient capacity at NISL to serve the project. Therefore, implementation of the project would not generate solid waste in excess of state or local standards. **[Same Impact as Approved Project (Less than Significant Impact)]** 

<sup>&</sup>lt;sup>60</sup> CalRecycle. "Estimated Solid Waste Generation Rates." Accessed October 5, 2021. <u>https://www2.calrecycle.ca.gov/WasteCharacterization/General/Rates</u>. Based on the generation rate of six pounds per 1,000 square feet per day and 2.5 pounds per 1,000 square feet per day for commercial retail.

### e) Would the project be noncompliant with federal, state, or local management and reduction statutes and regulations related to solid waste?

Future projects (including the proposed project) would be required to provide on-site recycling facilities, develop a construction waste management plan, salvage at least 50 percent of nonhazardous construction/demolition debris (by weight), and implement other waste reduction measures consistent with CALGreen requirements. In addition, the project would be required to comply with the City's Zero Waste Strategic Plan, existing regulations and programs, and applicable General Plan policies; therefore, the proposed project would not result in significant impacts on solid waste disposal capacity in excess of state or local standards or in excess of NISL capacity. **[Same Impact as Approved Project (Less than Significant Impact)]** 

#### 4.20 WILDFIRE

#### 4.20.1 Environmental Setting

#### 4.20.1.1 *Regulatory Framework*

#### State

#### Fire Hazard Severity Zones

CAL FIRE is required by law to map areas of significant fire hazards based on fuels, terrain, weather, and other relevant factors. Referred to as Fire Hazard Severity Zones (FHSZs), these maps influence how people construct buildings and protect property to reduce risk associated with wildland fires. FHSZs are divided into areas where the state has financial responsibility for wildland fire protection, known as state responsibility areas (SRAs), and areas where local governments have financial responsibility for wildland fire protection, known as local responsibility areas (LRAs). Homeowners living in an SRA are responsible for ensuring that their property is in compliance with California's building and fire codes. Only lands zoned for very high fire hazard are identified within LRAs.

#### California Code of Regulations Title 14

The California Board of Forestry and Fire Protection has adopted regulations, known as SRA Fire Safe Regulations, which apply basic wildland fire protection standards for building, construction, and development occurring in a SRA. The future design and construction of structures, subdivisions and developments in SRAs are required to provide for the basic emergency access and perimeter wildfire protection measures discussed in Title 14.

CAL FIRE has developed an individual Unit Fire Management Plan for each of its 21 units and six contract counties. CAL FIRE has developed a strategic fire management plan for the Santa Clara Unit, which covers the project area and addresses citizen and firefighter safety, watersheds and water, timber, wildlife and habitat (including rare and endangered species), unique areas (scenic, cultural, and historic), recreation, range, structures, and air quality. The plan includes stakeholder contributions and priorities and identifies strategic areas for pre-fire planning and fuel treatment as defined by the people who live and work with the local fire issues.

#### 4.20.1.2 *Existing Conditions*

Based on the Fire Hazard Severity Zone (FHSZ) Map, the project site is not located within a FHSZ area.  $^{61}$ 

<sup>&</sup>lt;sup>61</sup> CALFIRE. "Wildland Hazard & Building Codes." Accessed October 5, 2021. <u>http://egis.fire.ca.gov/FHSZ/</u>.

#### 4.20.2 <u>Impact Discussion</u>

	New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
If located in or near state responsibility areas					
or lands classified as very high fire hazard severity zones, Would the project:					
<ul> <li>a) Substantially impair an adopted emergency response plan or emergency evacuation plan?</li> </ul>					$\boxtimes$
<ul> <li>b) Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?</li> </ul>					
<ul> <li>c) Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines, or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?</li> </ul>					
<ul> <li>d) Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?</li> </ul>					

The project site is not located in or near state responsibility areas or lands classified as very high fire hazard severity zones; therefore, the project would not result in wildfire impacts. [Same Impact as Approved Project (No Impact)]

#### 4.21 MANDATORY FINDINGS OF SIGNIFICANCE

		New Potentially Significant Impact	New Less than Significant with Mitigation Incorporated	New Less than Significant Impact	Same Impact as Approved Project	Less Impact than Approved Project
a)	Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or prehistory?					
b)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?					
c)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?					

a) Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or prehistory?

Implementation of the proposed project could result in a significant impact on air quality, biological resources, cultural resources, hazards and hazardous materials, land use and planning, noise and vibration, and tribal cultural resources. The project's impact on the identified resource sections are evaluated in detail in the Draft SEIR.

### b) Does the project have impacts that are individually limited, but cumulatively considerable?

Under Section 15065(a)(3) of the CEQA Guidelines, a Lead Agency shall find that a project may have a significant effect on the environment where there is substantial evidence that the project has potential environmental effects "that are individually limited, but cumulatively considerable." As defined in Section 15065(a)(3) of the CEQA Guidelines, cumulatively considerable means "that the incremental effects of an individual project are significant when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects."

The proposed development would result in temporary water quality impacts during construction. With implementation of the identified Standard Permit Conditions and consistency with adopted City policies, construction impacts would be mitigated to a less than significant level. Because the nature of the identified impacts are temporary and would be mitigated, the proposed project would not have a cumulatively considerable impact on water quality. As discussed in their respective sections, the proposed project would have no impact or less than significant impact on aesthetics, agriculture and forestry resources, energy, geology and soils, GHG emissions, hydrology and water quality, mineral resources, population and housing, public services, recreation, transportation, utility and service facilities, and wildfire. The project would not have a cumulatively considerable impact on these resource areas.

The cumulative air quality, biological resources, cultural resources, hazards and hazardous materials, land use and planning, noise and vibration, and tribal cultural resources impacts are discussed in detail in the Draft SEIR.

### c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?

Consistent with Section 15065(a)(4) of the CEQA Guidelines, a lead agency shall find that a project may have a significant effect on the environment where there is substantial evidence that the project has the potential to cause substantial adverse effects on human beings, either directly or indirectly. Under this standard, a change to the physical environment that might otherwise be minor must be treated as significant if people would be significantly affected. This factor relates to adverse changes to the environment that could indirectly affect human beings would be represented by all of the designated CEQA issue areas, those that could directly affect human beings include air quality, hazardous materials, and noise. Implementation of applicable regulations and policies, Standard Permit Conditions, and mitigation measures identified in the Draft SEIR would reduce potential impacts associated with these CEQA issue areas to a less than significant level. No other direct or indirect adverse effects on human beings have been identified.

#### SECTION 5.0 REFERENCES

The analysis in this Initial Study is based on the professional judgement and expertise of the environmental specialists preparing this document, based upon review of the site, surrounding conditions, site plans, and the following references:

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#### SECTION 6.0 LEAD AGENCY AND CONSULTANTS

#### 6.1 LEAD AGENCY

Chris Burton, *Director of Planning, Building and Code Enforcement* David Keyon, *Principal Planner* Shannon Hill, *Planner III* 

#### 6.2 CONSULTANTS

#### David J. Powers & Associates, Inc.

Environmental Consultants and Planners

Shannon George, *Principal Project Manager* Fiona Phung, *Project Manager* Ryan Osako, *Graphic Artist* 

#### **AEI Consultants**

Walnut Creek, CA Phase I Environmental Site Assessment

**Cornerstone Earth Group** Sunnyvale, CA Geotechnical Investigation

#### **Hexagon Transportation Consultants**

Gilroy, CA Traffic

#### **HortScience | Bartlett Consulting**

Pleasanton, CA Arborist Report

#### Illingworth & Rodkin

Cotati, CA Air Quality and Noise

#### Page & Turnbull

San Francisco, CA Historic