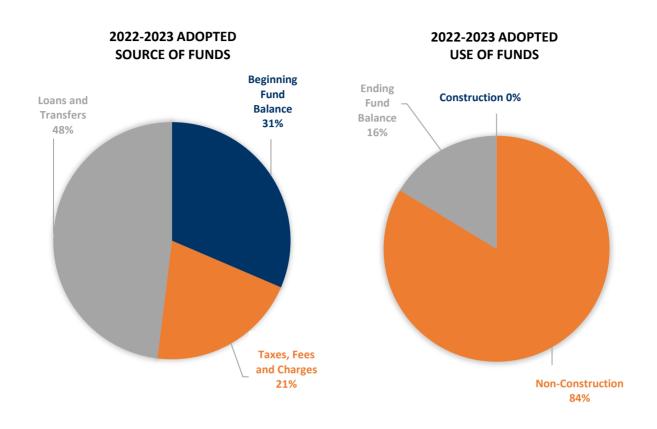
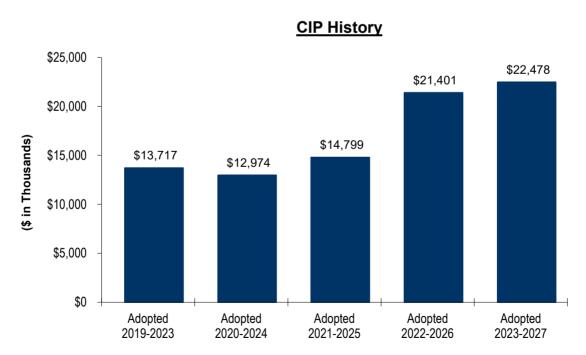
# **COMMUNICATIONS**2023-2027 Capital Improvement Program





# **PAGE INTENTIONALLY LEFT BLANK**

### **OVERVIEW**

### INTRODUCTION

In October 1990, the City assumed the responsibility of providing its own emergency communications service for Police and Fire from the County of Santa Clara. The Communications Capital Improvement Program was set up to address the replacement and upgrade of both the public safety and non-public safety radio equipment. In addition, this program

Communications Infrastr	ucture				
Fixed Equipment Sites	30				
Base Stations	112				
Additional Fixed Receivers	167				
Total Legacy Subscribers	2,043				
Total SVRCS Subscribers 3,310					

funds capital improvements related to communications facilities including land and interests in land, buildings, structures, radio and other equipment, and streets and sidewalks adjacent to City communication facilities.

The 2023-2027 Adopted Capital Improvement Program (CIP) provides funding of \$22.5 million of which \$8.3 million is allocated in 2022-2023. This program is part of the Strategic Support City Service Area (CSA) and supports the following outcomes from that CSA: Safe and Functional Public Infrastructure, Facilities, and Equipment; and Effective Use of State-of-the-Art Technology.

#### PROGRAM PRIORITIES AND OBJECTIVES

The Communications CIP's guiding objective is the provision of reliable, necessary public and non-public safety-related communications equipment for all City employees who use this equipment to perform their job duties. Based on the CSA outcomes supported by this program, the following list of priorities has been developed:

- Proactively replace public safety-related communications equipment and systems to ensure reliability and optimal performance, and compliance with rules of the Federal Communications Commission;
- Maintain existing radio equipment in a proactive manner to ensure optimal functionality and to extend the length of service;
- Strategically plan for future major upgrades and technology changes; and
- Continue to support the Silicon Valley Regional Interoperability Authority (SVRIA).

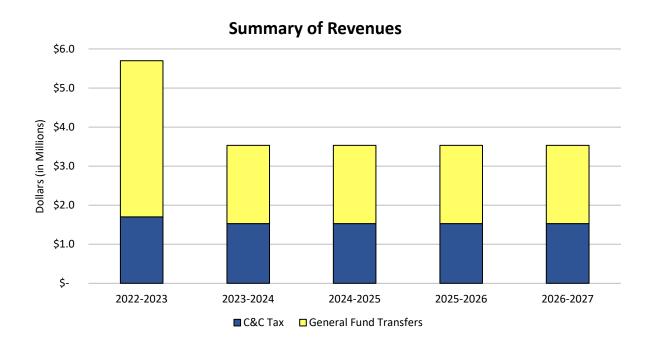
### **SOURCES OF FUNDING**

The 2022-2023 Adopted Capital Budget estimate for Construction and Conveyance (C&C) taxes is \$50.0 million, of which 3.4% is allocated to the Communications Capital Program. Approximately 99% of this tax is derived from a transfer tax imposed upon each transfer of real property, with the remaining 1% generated from a construction tax levied on most types of construction. The 2023-2027 CIP assumes 2022-2023 C&C tax revenues of \$50.0 million, and then remains flat at \$45.0 million for each subsequent year of the CIP.

### **OVERVIEW**

### **SOURCES OF FUNDING**

Over the five years of the CIP, collections allocated to the Communications Capital Program will total \$7.8 million. For additional information regarding C&C tax revenue, please refer to the Construction and Conveyance Tax section of the Summary of Capital Improvement Program Revenues, which is in the Summary Information (Section III) of this CIP.



Since the C&C tax collections are insufficient to address the program needs, transfers of \$12.0 million from the General Fund is programmed over the five-year CIP for Communications projects. The General Fund transfers primarily fund contributions to the SVRIA annual maintenance contract; a position in the Police Department for administration of the maintenance contract; oversight and participation in SVRIA; and the purchase of replacement radios and other equipment that operate on the Silicon Valley Regional Communications System (SVRCS). This includes a one-time contribution of \$2.0 million from the General Fund in 2022-2023 for the replacement of SVRCS radios. To the extent that C&C tax revenues are received above or below projected levels, the transfer from the General Fund to this program may be recommended to be reduced or increased accordingly.

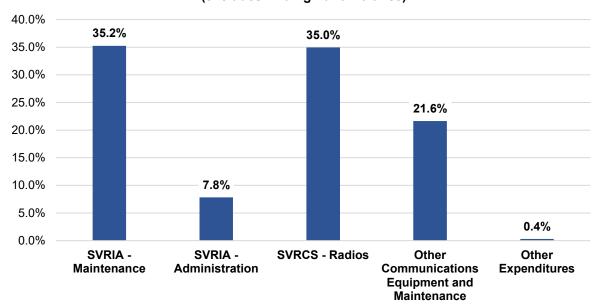
### **PROGRAM HIGHLIGHTS**

The Communications Capital Program's expenditures are organized to show the use of funds in several categories. The following highlights the major project in the program. For further information on the program's individual projects, please refer to the Detail Pages.

### **OVERVIEW**

# 2023-2027 Communications Capital Program Expenditures \$22.0 million

(excludes Ending Fund Balance)



### Silicon Valley Regional Communications System

The SVRIA is a joint powers authority consisting of 19 member agencies, including the City of San José, whose mission is to identify, coordinate, and implement communication interoperability solutions to its member agencies by integrating voice and data communications between law enforcement, fire and rescue services, emergency medical services, and emergency management for routine operations, critical incidents, and disaster response and recovery. The SVRCS, a multistage project coordinated by SVRIA, has replaced the existing public safety radio systems currently in use in Santa Clara County with a system that uses the 700/800MHz spectrum. This allows for enhanced data transmissions, additional capacity for mutual aid scenarios and the ability to record transmissions for training purposes.

The City entered a Memorandum of Understanding (MOU) with SVRIA, as approved by the City Council on June 16, 2015, for the City's proportionate share of the infrastructure buildout for the SVRCS project. The SVRCS was completed in the summer of 2020. The Radio Division within the Public Works Department replaced all the public safety radios with SVRCS-capable radios, along with radios within other City departments that are required to communicate with public safety agencies. Police went live on the SVRCS system in mid-March 2020 and Fire went live on July 1, 2020. The City currently has 3,310 radios on the SVRCS radio system, 3,102 of which belong to Police and Fire.

### **OVERVIEW**

### **PROGRAM HIGHLIGHTS**

Silicon Valley Regional Communications System (Cont'd.)

In 2019-2020, Motorola announced that the SVRCS radios will have a life span shorter than the previously reported 20 years. Currently, with enhanced and evolving technology, the SVRCS radios will have a recommended life span of seven to eight years, after which replacement parts and technical support will no longer be available from Motorola for obsolete model types, thus resulting in a continuous radio replacement cycle.

In addition, in 2020-2021, Motorola announced that the APX 7000 (portable) and APX 7500 (mobile) radio models will not be serviced by the Motorola Repair Depot after their end-of-service dates. The City has taken multiple steps to begin the full replacement of the radio fleet. In 2020-2021, 65 replacement radios were purchased using available funding allocated within the Communications Capital Program. In 2021-2022, a one-time allocation of \$5.3 million allowed the City to enter a 10-year contract with Motorola totaling \$11.5 million that replaced 809 radios in the first year, 2021-2022. The agreement allows for the shipment of approximately 89 radios per year at a discounted rate beginning in August 2022 until the contract end date.

The 2023-2027 Adopted CIP includes a one-time transfer from the General Fund in the amount of \$2.0 million that will allow the City to replace an additional estimated 200 radios. With additional funding programmed for radio replacement supported through the ongoing General Fund Transfer and the C&C tax revenue, the total 2022-2023 budget for radio replacement is \$4.1 million, which will allow the City to replace an estimated 439 radios. The ongoing transfer from the General Fund supports a radio replacement budget of \$900,000 in 2023-2024 and beyond. As this level is insufficient to fully replace radios that will reach their end-of-service dates, the City will need to prioritize additional funding as part of future budget cycles to ensure that core public safety needs are met. Further, the City's Public Safety departments will continue to apply for grant funds to help supplement the replacement cycle of SVRCS radios.

### **OVERVIEW**

### **PROGRAM HIGHLIGHTS**

Silicon Valley Regional Communications System (Cont'd.)

The chart below indicates the number of radios that will not be supported in the current and upcoming years as well as the number of radios that have already been replaced.

	APX7000 Portable <b>July 2021</b>	APX7500 Mobile Sept. 2022	APX7000XE/7500HP Portable/Mobile <b>July/Dec. 2023</b>	Grand Total
Total Radios	901	644	559	2,104
Previously Replaced Units <sup>i</sup>	665	94	115	874
Radio Replacement Need	236	550	444	1,230
Units Anticipated to be Replaced in 2022-2023 <sup>ii</sup>	116	38	285	439
Remaining Radio Replacement Need	120	512	159	791

In addition, the existing Legacy Radio System is nearing the end of its useful life. Replacement of this aging infrastructure will be required over the next two to four years. Initial estimates place the cost of a replacement project at approximately \$1.5 million for the non-public safety portion. Currently, the Public Works Department is in the process of hiring a consultant to create a scope and budget plan for the project, for which funding will be revisited in future CIPs.

### MAJOR CHANGES FROM THE 2022-2026 ADOPTED CIP OPERATING BUDGET IMPACT

The overall size of the Communications Capital Improvement program increased by \$1.1 million, from \$21.4 million in the 2022-2026 Adopted CIP to \$22.5 million in the 2023-2027 Adopted CIP, primarily due to the increased transfer from the General Fund for capital projects and maintenance and administrative cost increases. The following table outlines the most significant changes to project budgets, including new/augmented allocations and reduced/eliminated allocations.

Project	Increase/(Decrease)
Silicon Valley Regional Interoperability Authority - Administration	\$1.7 million

<sup>&</sup>lt;sup>i</sup> Radio replacements are determined based on the critical needs of the departments, level of use, and availability of replacement parts.

The amount of units funded for replacement is an estimate and actual purchases in 2022-2023 may deviate due to per unit cost changes, department needs, and the manufacturer's ability to fulfill orders.

### **OVERVIEW**

### **OPERATING BUDGET IMPACT**

It is anticipated that there will be no additional operating and maintenance costs associated with projects included in the 2023-2027 Adopted CIP. However, as discussed above, the continued replacement of aging radio communication system equipment will need to be addressed in the next two to three years.

# COUNCIL-APPROVED REVISIONS TO THE PROPOSED CAPITAL IMPROVEMENT PROGRAM

Changes to the Proposed Capital Improvement Program were brought forward in the Mayor's June Budget Message for Fiscal Year 2022-2023 and approved by the City Council on June 21, 2022. This included rebudgeting of unexpended funding for projects totaling \$290,000 in Manager's Budget Addendum #42, which includes Communications Equipment Replacement and Upgrade (\$183,000) and Silicon Valley Regional Communications System - Radios (\$107,000).

For more information, please refer to the <u>Mayor's June Budget Message for Fiscal Year 2022-2023, located in the Appendices of this document,</u> and <u>Manager's Budget Addendum #43</u> which was incorporated into the Mayor's June Budget Message.

# **Communications**

# 2023-2027 Adopted Capital Improvement Program Source of Funds (Combined)

	Estimated <b>2021-2022</b>	2022-2023	2023-2024	2024-2025	2025-2026	2026-2027	5-Year Total					
Communications Construction and Conveyance Tax Fund (397)												
Beginning Balance	1,732,799	2,617,799	1,359,799	1,264,799	1,067,799	807,799	2,617,799					
Reserve for Encumbrance	67,006											
Transfers and Reimbursements	6,950,000	4,000,000	2,000,000	2,000,000	2 000 000	2,000,000	12 000 000					
Communications Projects - General Fund	, ,	, ,	, ,	, ,	2,000,000		12,000,000					
TOTAL Transfers and Reimbursements	6,950,000	4,000,000	2,000,000	2,000,000	2,000,000	2,000,000	12,000,000					
Revenue from Use of Money and Property		0.000	0.000	0.000	0.000	0.000	40.000					
Interest Income TOTAL Revenue from Use of Money	20,000 <b>20,000</b>	8,000 <b>8,000</b>	8,000 <b>8,000</b>	8,000 <b>8,000</b>	8,000 <b>8,000</b>	8,000 <b>8,000</b>	40,000 <b>40,000</b>					
and Property												
Construction & Conveyance Tax												
C&C Tax Proceeds	2,040,000	1,700,000	1,530,000	1,530,000	1,530,000	1,530,000	7,820,000					
TOTAL Construction & Conveyance Tax	2,040,000	1,700,000	1,530,000	1,530,000	1,530,000	1,530,000	7,820,000					
Total Communications Construction and Conveyance Tax Fund (397)	10,809,805	8,325,799	4,897,799	4,802,799	4,605,799	4,345,799	22,477,799					
, ,												
TOTAL SOURCES	10,809,805	8,325,799	4,897,799	4,802,799	4,605,799	4,345,799	22,477,799					

# **Communications**

# 2023-2027 Adopted Capital Improvement Program

Use of Funds (Combined)

		JOO OI I GII	idilioo) ob	nou			
	Estimated 2021-2022	2022-2023	2023-2024	2024-2025	2025-2026	2026-2027	5-Year Total*
Communications							
Communications Equipment Replacement and Upgrade	398	283,000	100,000	100,000	100,000	100,000	683,000
Communications Maintenance	797,426	777,000	794,000	816,000	839,000	863,000	4,089,000
Silicon Valley Regional Communications System - Radios	5,897,182	4,107,000	900,000	900,000	900,000	900,000	7,707,000
Silicon Valley Regional Interoperability Authority - Administration		325,000	335,000	345,000	355,000	366,000	1,726,000
Silicon Valley Regional Interoperability Authority - Maintenance	1,472,000	1,460,000	1,490,000	1,560,000	1,590,000	1,670,000	7,770,000
General Non-Construction - Communications	8,167,006	6,952,000	3,619,000	3,721,000	3,784,000	3,899,000	21,975,000
Communications - Non Construction	8,167,006	6,952,000	3,619,000	3,721,000	3,784,000	3,899,000	21,975,000
Capital Program and Public Works Department Support Service Costs	1,000	1,000	1,000	1,000	1,000	1,000	5,000
Allocations	1,000	1,000	1,000	1,000	1,000	1,000	5,000
City Hall Debt Service Fund	4,000	5,000	5,000	5,000	5,000	5,000	25,000
Transfers to Special Funds	4,000	5,000	5,000	5,000	5,000	5,000	25,000
General Fund - Interest Income Transfer to the General Fund: Measure T Bond Reimbursement	20,000	8,000	8,000	8,000	8,000	8,000	40,000
Transfers to the General Fund	20,000	8,000	8,000	8,000	8,000	8,000	40,000
Transfers Expense	24,000	13,000	13,000	13,000	13,000	13,000	65,000
Total Expenditures	8,192,006	6,966,000	3,633,000	3,735,000	3,798,000	3,913,000	22,045,000
Ending Fund Balance	2,617,799	1,359,799	1,264,799	1,067,799	807,799	432,799	432,799
TOTAL	10,809,805	8,325,799	4,897,799	4,802,799	4,605,799	4,345,799	22,477,799

<sup>\*</sup> The 2022-2023 through 2025-2026 Ending Balances are excluded from the FIVE-YEAR TOTAL USE OF FUNDS to avoid multiple counting of the same funds.

# 2023-2027 Adopted Capital Improvement Program

## **Detail of Ongoing Projects**

### **Communications Equipment Replacement and Upgrade**

CSA Outcome
Department Owner

Effective Use of State-of-the-Art Technology

**Council Districts** 

**Appropriation** 

City-wide A4056

Department Owne

Description

This allocation funds the replacement and upgrade of communications equipment based upon

useful life expectancy.

Public Works

	FY22	FY22						5 Year			
	Budget	EST	FY23	FY24	FY25	FY26	FY27	Total			
Expenditure Schedule (000s)											
Construction	0	0									
Equipment, Materials and											
Supplies	183		283	100	100	100	100	683			
Total	183	0	283	100	100	100	100	683			

Funding Source Schedule (000s)								
Communications Construction and Conveyance Tax Fund								
(397)	183	0	283	100	100	100	100	683
<u>Total</u>	183	0	283	100	100	100	100	683

# 2023-2027 Adopted Capital Improvement Program

# **Detail of Ongoing Projects**

### **Communications Maintenance**

**CSA Outcome** 

Effective Use of State-of-the-Art Technology

**Council Districts** 

City-wide

**Department Owner** 

Public Works

**Appropriation** 

A7116

Description

This allocation funds staffing costs associated with the maintenance of communications

equipment.

	FY22	FY22						5 Year			
<u>.                                  </u>	Budget	EST	FY23	FY24	FY25	FY26	FY27	Total			
Expenditure Schedule (000s)											
General Administration	37	37									
Maintenance, Repairs, Other	760	760	777	794	816	839	863	4,089			
Total	797	797	777	794	816	839	863	4,089			

Funding Source Schedule (000s)								
Communications Construction and Conveyance Tax Fund (397)	797	797	777	794	816	839	863	4,089
Total	797	797	777	794	816	839	863	4,089

# 2023-2027 Adopted Capital Improvement Program

## **Detail of Ongoing Projects**

### <u>Silicon Valley Regional Communications System - Radios</u>

**CSA Outcome Department Owner**  Effective Use of State-of-the-Art Technology

**Council Districts** 

City-wide

Public Works

**Appropriation** 

A5260

Description

This allocation funds the replacement of radio equipment for Police, Fire, and non-public safety City operations using the Silicon Valley Regional Communications System. Additional one-time funding of \$5.25 million was included in 2021-2022 Adopted Budget and another \$2.3 million is included in the 2022-2023 Adopted Budget to replace SVRCS radios that have reached the end

of their useful life.

	FY22	FY22						5 Year		
	Budget	EST	FY23	FY24	FY25	FY26	FY27	Total		
Expenditure Schedule (000s)										
Equipment, Materials and Supplies	5,975	5,868	4,107	900	900	900	900	7,707		
Maintenance, Repairs, Other	29	29								
Total	6,004	5,897	4,107	900	900	900	900	7,707		

Funding Source Schedule (000s)								
Communications Construction and Conveyance Tax Fund								
(397)	6,004	5,897	4,107	900	900	900	900	7,707
Total	6,004	5,897	4,107	900	900	900	900	7,707

## 2023-2027 Adopted Capital Improvement Program

### **Detail of Ongoing Projects**

### Silicon Valley Regional Interoperability Authority - Administration

CSA Outcome Effective Use of State-of-the-Art Technology

Department Owner Public Works

Council Districts
Appropriation

City-wide A5267

Department Owner

Description

This allocation funds the City's administrative costs for participating in the Silicon Valley

Regional Interoperability Authority (SVRIA). Staffing and overhead costs are funded through this

appropriation to ensure oversight and participation in SVRIA.

	FY22	FY22						5 Year		
	Budget	EST	FY23	FY24	FY25	FY26	FY27	Total		
Expenditure Schedule (000s)										
General Administration			325	335	345	355	366	1,726		
Total			325	335	345	355	366	1,726		

Funding Source Schedule (000s)								
Communications Construction and Conveyance Tax Fund (397)	325	335	345	355	366	1,726		
Total	325	335	345	355	366	1,726		

# 2023-2027 Adopted Capital Improvement Program

## **Detail of Ongoing Projects**

### Silicon Valley Regional Interoperability Authority - Maintenance

**CSA Outcome** 

Effective Use of State-of-the-Art Technology

**Council Districts** 

City-wide

**Department Owner** 

Police

**Appropriation** 

A7333

Description

This allocation funds contractual services to perform maintenance, monitoring, and service support for regional communications assets such as radio towers and related equipment in order to enhance the inter-agency communication between 15 separate jurisdictions' public safety agencies as part of the Silicon Valley Regional Interoperability Authority (SVRIA).

	FY22	FY22						5 Year		
	Budget	EST	FY23	FY24	FY25	FY26	FY27	Total		
Expenditure Schedule (000s)										
Maintenance, Repairs, Other	1,472	1,472	1,460	1,490	1,560	1,590	1,670	7,770		
Total	1,472	1,472	1,460	1,490	1,560	1,590	1,670	7,770		

Funding Source Schedule (000s)								
Communications Construction and Conveyance Tax Fund								
(397)	1,472	1,472	1,460	1,490	1,560	1,590	1,670	7,770
Total	1,472	1,472	1,460	1,490	1,560	1,590	1,670	7,770

# **PAGE INTENTIONALLY LEFT BLANK**