

# Memorandum

**TO:** HONORABLE MAYOR AND

CITY COUNCIL

**FROM:** Planning Commission

**DATE:** May 25, 2023

SUBJECT: PLANNING COMMISSION

RECOMMENDATION ON THE 2024-2028 PROPOSED CAPITAL IMPROVEMENT PROGRAM

## RECOMMENDATION

The Planning Commission recommends that the City Council adopt the 2023-2024 Proposed Capital Budget and the 2024-2028 Proposed Capital Improvement Program (CIP), and accept the comments provided by the Commission during the public hearing.

The Planning Commission's comments are provided within this memorandum for City Council's reference.

#### **OUTCOME**

Adoption of the 2023-2024 Proposed Capital Budget and the 2024-2028 Proposed CIP will provide funding for programs and investments that the City Council has established as priorities. The CIP guides the planning, scheduling, and budgeting of capital improvement projects during the next five-year period.

## **BACKGROUND**

The San José City Charter prescribes that the Planning Commission consider the City's Proposed CIP and submit its findings and recommendations to the City Council at least ten days prior to the public hearing of the City Council. The CIP implements the goals and policies of the Envision San José 2040 General Plan, and the determination of General Plan consistency is an important criterion in the Commission's review of the document.

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## **ANALYSIS**

On May 10, 2023, the Planning Commission conducted its annual public hearing on the City's Proposed CIP. Staff presented the five-year budget overview and highlights of the key funding sources supporting the expenditures for the various capital programs. The accompanying memorandum to the public hearing included a listing of new projects over \$1 million appearing in the CIP for the first time or having experienced substantial increases in scope. The new projects total approximately \$86.8 million over the five-year period and represent 3% of the \$3.2 billion program.

## **Planning Commission Comments on City Service Areas**

The Planning Commission considered various City Service Areas (CSAs) and Capital Programs of the CIP. The Planning Commission's major discussions with respect to these CSAs are identified below. There were no public comments during the hearing for this item.

## Neighborhood Services CSA

The Commission had inquiries about the updates about Coyote Creek Trails, and Los Gatos Trails, and if there were any major park constructions planned for the upcoming year. Deputy Director Jessica Zenk from the Department of Transportation (DOT), Division Manager Sara Sellers and Recreation Superintendent Julie Jennings from Parks Recreation Neighborhood Services (PRNS) responded. Connections have been made to the Coyote Creek Trail including new connections near Happy Hollow and Phelan Avenue. PRNS has been finishing several master plans on such facilities and should begin construction on parks such as Spartan Keyes, Downtown Peller, Bassett, North San Pedro, and Payne Avenue Friendship. A focus has been to address parks in areas that have traditionally been underserved. Los Gatos Creek Trail has eroded due to flooding and the Commission inquired about funding for the repairs as it relates to FEMA. Staff stated that although the city is requesting FEMA funding, that may take years and therefore, staff is pursuing using existing funding in the respective district to quickly do the repairs while the city continues to pursue the FEMA funding.

## Environmental and Utility Services CSA

The Commission inquired about the Large Trash Stormwater Capture and Advanced Metering Infrastructure in the budget. Deputy Director Mathew Nguyen of Public Works (PW) and Deputy Director Jeff Provenzano of the Environmental Service Department (ESD) responded. As part of the San Francisco Bay Regional Water Quality Control Board permit to discharge water, the city is required to capture and remove trash before they enter the waterway. The city has installed 32 large and 107 smaller capture devices to meet the water board requirements. The Automated Metering Infrastructure is a rollout of new technology tools to utilize cloud-based services to manage water usage.

#### Transportation and Aviation Services CSA

The Commission had questions about the Airport's use of rideshare drop-off and pick-up, airfield reconfiguration, and expansion of runways for cargo planes. Assistant Director Judy Ross from Airport responded. The Airport includes a designated area for rideshare with enhanced signage, lighting, and Wi-Fi. The budget does include funding for airfield reconfiguration in response to

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a 2017 FAA study on how to improve the configuration based on the existing airport geometry and include the need for a new taxiway runway. In the next 10 to 15 years there are proposals for some fairly-large projects underway at the airport and the ability for the city to get Federal grants to cover up to 80% of the cost for those improvements. Most of these improvements are related to the upgrades to the safe operation of the airport. There are currently no plans to expand the length of the runways to accommodate additional cargo planes due to the proximity to the highways. Currently, the Airport does not operate many cargo planes because of the runway lengths but also the curfew restrictions at the airport would conflict with the primary operation hours of the cargo planes.

The Commission inquired about improvements being made to pedestrian safety, sidewalks, transit, walking, and bicycle. Additionally, there were questions about the temporary parking lot near the Diridon Station and some work done in areas typically within the jurisdiction of the County. Jessica Zenk from DOT stated that the city is tackling these issues with the implementation of a variety of initiatives or plans, such as the Vision Zero Action Plan that focuses on corridors with the most fatalities and serious injuries with increased safety improvements such as better bikeways, signage, and additional stripping. The city launched En Movimiento: a Transportation Plan for East San José, which proposes infrastructure investments that support transit, walking, and bicycling around Urban Villages Plan along East Santa Clara Street and Alum Rock Avenue. DOT is also working with development projects and the Urban Village Plans to include a host of transportation improvements along major corridors. The City is working to construct a temporary parking lot at the corner of Saint John and Autumn, as part of an ongoing obligation to provide parking to support the SAP Center. However, this is only a temporary parking lot as there are plans that may eventually extend Barack Obama Boulevard with additional mobility improvements. The budget does include funding for areas typically within the purview of the County, such as the Montague Expressway, but that is a result of a settlement agreement with the County of Santa Clara.

#### Community and Economic Development CSA

The Commission did not comment or ask questions on this section of the Proposed CIP budget.

#### Public Safety CSA

The Commission inquired about the new Police Training Facility on Enzo Drive and Police Department Air Support Hangar. Division Manager Lisa Perez of the San José Police Department responded that funding would be provided for the relocation of the Police Training Center to Enzo Drive, which would vacate the South San José Police substation and therefore, allow for the deployment for the Southern Division Officer to deploy from the substation. The new Police Department Air Support Hangar would allow them to vacate from their current facilities at the southwest corner of the airport to accommodate the expansion of the airport terminal. The new hangar would be located at the north end of the airport next to the fire support unit and include two bays for a helicopter and eventually a fixed-wing aircraft.

The Commission had a question on how the city selected the location of the new fire stations. Fire Chief Robert Sapien stated that fire stations 32 and 36 along the McLaughlin corridor were identified in both a third-party standards-of-cover analysis and internal evaluation by the Department, as they were struggling with response times in that area of the city, and that placing

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stations in those locations would improve response time performance and strengthen fire protection resourcing to those areas.

## Strategic Support CSA

The Commission did not comment or ask questions on this section of the Proposed CIP budget.

## **CONCLUSION**

Based on information contained in the 2023-2024 Proposed Capital Budget and the 2024-2028 Proposed CIP and discussion at the study session, the Planning Commission found the proposed five-year CIP to be consistent with the Envision San José 2040 General Plan as follows:

- 1. The Proposed CIP focuses on infrastructure and investment to increase the capacity for economic development in the city;
- 2. The Proposed CIP focuses on investment and strategic support for the City Service Area, specifically the rehabilitation of a variety of City-owned municipal buildings and cultural facilities;
- 3. The Proposed CIP focuses on investments for pavement rehabilitation, complete streets, green infrastructure initiatives, and improvements along transit corridors;
- 4. The Proposed CIP focuses on investments for pedestrian and multi-modal improvements such as trails, parks, and bicycle paths; and
- 5. The Proposed CIP focuses investments on maintaining a world-class airport.

By a vote of 9-0-1(Garcia Absent), the Planning Commission recommends that the City Council adopt the 2023-2024 Proposed Capital Budget and the 2024-2028 Proposed Capital Improvement Program.

### **COORDINATION**

This memorandum was coordinated with the City Manager's Budget Office, the Public Works Department, and the City Attorney's Office.

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# **CEQA**

Not a project, Government Funding Mechanism, or Fiscal Activity with no commitment to a specific project, PP17-004.

/s/ CHRISTOPHER BURTON Secretary, Planning Commission

For questions, please contact John Tu, Planning Division Manager at (408) 535-6818